

# BUREAU OF WATERSHED MANAGEMENT PROGRAM GUIDANCE

## **Waterway and Wetland Protection**

### **Nonfederal Wetland Exemptions**

Effective Date: November 9, 2018 Guidance #: 3500-2018-02

Notice: This document is intended solely as guidance, and does not contain any mandatory requirements except where requirements found in statute or administrative rule are referenced. This guidance does not establish or affect legal rights or obligations, and is not finally determinative of any of the issues addressed. This guidance does not create any rights enforceable by any party in litigation with the State of Wisconsin or the Department of Natural Resources. Any regulatory decisions made by the Department of Natural Resources in any matter addressed by this guidance will be made by applying the governing statutes and administrative rules to the relevant facts.

APPROVED:	
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Bureau of Watershed Management



#### **EXECUTIVE SUMMARY**

Wisconsin Act 183 was enacted on March 28, 2018. This Act created a wetland permitting exemption for certain types of nonfederal wetlands and established the qualifications and requirements for this new exemption. Act 183 also created a permitting exemption for artificial wetlands. Both exemptions are available to stakeholders starting July 1, 2018 and require a landowner, developer, or builder to submit an exemption request to the department prior to initiating a project. Although the artificial and nonfederal wetland exemptions have similar notification and timeline for review, they have separate eligibility and submittal requirements. For this reason, the artificial wetland exemption is described in detail in separate guidance. For more information about the artificial wetland exemption and to access this guidance, please visit <a href="https://dnr.wi.gov/topic/wetlands/permitExemptions.html">https://dnr.wi.gov/topic/wetlands/permitExemptions.html</a>. The purpose of this guidance is to compare the different applications of the artificial and nonfederal wetland exemptions and discuss the eligibility requirements for the nonfederal wetland exemption. A checklist and online decision module have also been created to help articulate eligibility requirements and guide stakeholders through the eligibility process. Stakeholders interested in requesting a nonfederal wetland exemption should visit

https://dnr.wi.gov/topic/Wetlands/identification.html to begin the application process.

#### Using this Guidance

Using a stepped process, it is possible to determine nonfederal wetland exemption eligibility. The flow chart in this guidance illustrates a series of yes and no questions to make this determination. By clicking on the boxes of the flow chart, you will be directed to the section of the guidance that specifically addresses the question of interest. There is no obligation to use this feature but can be a helpful feature to ensure that all required pieces of information are being reviewed and considered.

#### Comparing the artificial and nonfederal wetland exemptions

The nonfederal wetland exemption may be particularly beneficial for stakeholders that have worked with US Army Corp of Engineers (USACOE) in the past and have received an approved jurisdictional determination indicating that the wetland in question is not federally regulated. A list of approved jurisdictional determinations can be found on the U.S. Army Corps of Engineers, St. Paul Region's website at

http://www.mvp.usace.army.mil/Missions/Regulatory/Delineation/. As you will see in this guidance, an approved jurisdictional determination from the USACOE is required to confirm that a wetland is not federally jurisdictional. Stakeholders are encouraged to submit jurisdictional requests to USACOE at <a href="http://www.mvp.usace.army.mil/Missions/Regulatory/">http://www.mvp.usace.army.mil/Missions/Regulatory/</a>.

USACOE has indicated that the processing time for these types of requests can be substantial. Given this, the nonfederal wetland exemption may not be viable for time sensitive projects. If a project is potentially eligible for the artificial wetland exemption, it is recommended that stakeholders consider that option instead of the nonfederal wetland exemption. Permitting

options may also be a more viable solution for time sensitive projects. Wetland exemption specialists are available to work with stakeholders to discuss projects and regulatory options to achieve desired outcomes. Please visit

https://dnr.wi.gov/topic/waterways/construction/wetlands.html for contact information and other useful information.

#### **Definition of Terms and Abbreviations**

Artificial Wetland "Artificial wetland" is defined in s. 281.36(4n)(a)1, Wis. Stat., as a landscape

feature where hydrophytic vegetation may be present as a result of human modification to the landscape or hydrology and for which the department has no definitive evidence showing a prior wetland or stream history that existed

before August 1, 1991, but does not include any of the following:

a. A wetland that serves as a fish spawning area or a passage to a fish

spawning area.

b. A wetland created as a result of a mitigation requirement.

Department Department of Natural Resources

ILF In Lieu Fee Mitigation Program

Nonfederal Wetland "Nonfederal wetland" is defined in s. 281.36(1)(br), Wis. Stat., as a wetland

that is not subject to federal jurisdiction under 33 USC 1344.

Rural All areas that do not meet the definition of "urban area" in s. 281.36(4n)(a)5,

Wis. Stat.

Urban "Urban area" is defined in s. 281.36(4n)(a)5, Wis. Stat., as any of the

following:

a. An incorporated area.

b. An area within one-half mile of an incorporated area.

c. An area in a town that is served by a sewerage system.

USACOE United States Army Corp of Engineers

WPDES Wisconsin Pollution Discharge Elimination System

#### Nonfederal Wetland Exemption Flow Chart Work with wetland professional to determine wetland boundary, size of impact, and quality of wetland complex Submit a jurisdictional determination request to the USACOE Permitting is required unless yes artificial Is the wetland believed to be a "rare and exemption high quality wetland"? applies no Is the wetland in an incorporated area OR within one-half mile of an incorporated area OR in an area that is served by a sewerage no yes URBAN TRACK RURAL TRACK Will the project affect no more Does the project affect no Permitting more than 3 acres of wetland than 1 acre of wetland per required unless no no per parcel AND relate to a parcel AND be carried out in artificial compliance with applicable structure, such as a building, exemption driveway or road with an SW mgmt. zoning ordinance applies or SW WPDES permits? agricultural purpose? Determine mitigation requirements. Mitigation required for: Urban projects greater than 10,000 ves yes sq. ft. Rural projects greater than 1.5 acres Submit exemption request to DNR

#### Nonfederal Wetland Determination

Submit a jurisdictional determination request to the USACOE

Nonfederal wetlands are defined in s. 281.36(1)(br), Wis. Stat., as wetlands that are not subject to federal jurisdiction under 33 USC 1344. To determine if a wetland meets this definition, a jurisdictional determination must be made by the USACOE¹. An

approved jurisdictional determination is an official USACOE determination that jurisdictional waters of the United States, navigable waters of the United States, or both, are either present or absent in a review area. An approved jurisdictional determination precisely identifies the federal jurisdictional limits of those waters under the Clean Water Act or Rivers and Harbors Act. The Request for Corps of Engineers Wetland Delineation Review form can be used to submit jurisdictional determination requests to USACOE. More information is available at

http://www.mvp.usace.army.mil/Missions/Regulatory/Delineation/.

The time to process a USACOE jurisdictional determination request can be substantial. Wetland exemption specialists are available to help explore regulatory options and help determine whether the nonfederal wetland exemption process is a good fit for your project. It is not necessary to have an approved jurisdictional determination to submit a nonfederal wetland exemption request to the Department. However, the Department will only be able to approve those requests that include the approved jurisdictional determination. Wetland exemption specialists will review all requests submitted to the Department and will work with stakeholders to address eligibility concerns including absent jurisdictional determinations. Pursuant to s. 281.36(4n)(e)2, Wis. Stat., the Department can put nonfederal wetland exemption requests on hold until this requirement is satisfied.

#### Step 1. Wetland boundary confirmation

Work with wetland professional to determine wetland boundary, size of impact, and quality of wetland complex

Knowing if wetlands are present on your property is the first step to making an informed permitting or exemption decision. Stakeholders should consider contacting a qualified wetland professional to identify the exact wetland boundary on their

property. Typically, a wetland boundary confirmation from the Department is also needed for wetland delineations to provide landowners and developers with certainty that a project's delineated wetland boundary is accurate before a project begins. A nonfederal wetland boundary confirmation is valid for 15 years from the date DNR completed the confirmation and has a 15-day review time unless additional information or a site visit is deemed necessary by the Department. Visit <a href="https://dnr.wi.gov/topic/wetlands/identification.html">https://dnr.wi.gov/topic/wetlands/identification.html</a> to find out more about this service and to begin

https://dnr.wi.gov/topic/wetlands/identification.html
to find out more about this service and to begin
the wetland boundary confirmation process. A wetland boundary confirmation is not required for

<sup>&</sup>lt;sup>1</sup> The Clean Water Act provides states and tribes the option of assuming administration of the Clean Water Act section 404 permit program in certain waters within state or tribal jurisdiction. Pursuant to s. 15.347(22)(b)2, Wis. Stat., the Wetland Study Council will research programmatic and implementation needs to administer the Section 404 program. More information about Section 404 Assumption is available at <a href="https://www.epa.gov/cwa-404/state-or-tribal-assumption-section-404-permit-program">https://www.epa.gov/cwa-404/state-or-tribal-assumption-section-404-permit-program</a>.

wetland delineations completed by assured wetland delineators. The professional assurance program is a DNR program for professional wetland consultants that meet certain qualifications. Wetland delineations completed by assured delineators typically do not require field reviews by DNR staff. For more information about this program visit <a href="https://dnr.wi.gov/topic/Wetlands/assurance.html">https://dnr.wi.gov/topic/Wetlands/assurance.html</a>.

#### Step 2. Rare and High Quality Wetlands

Is the nonfederal wetland a "rare and high quality wetland"?

To qualify for a nonfederal wetland exemption, a wetland may not be a "rare and high quality wetland" which is defined in s. 281.36(4n)(a)3, Wis. Stat., as a wetland that is directly

adjacent or contiguous to a class 1 or class II trout stream or consists of 75 percent or more of any of the following wetland types:

- a. Alder thicket
- b. Calcareous fen
- c. Coniferous swamp
- d. Coniferous bog
- e. Floodplain forest
- f. Hardwood swamp
- g. Interdunal wetland
- h. Open bog
- i. Ridge and swale complex
- j. Deep marsh
- k. Sedge meadow



Example of Rare and High Quality Wetlands- Hardwood Swamp

Many of these rare and high quality wetland types are defined in the Eggers and Reed "Wetland Community Classification Key, and the Minnesota Bureau of Soil and Water Resources document titled "Eggers & Reed Wetland Plant Community Type Key and Quality Ranking" which is available at http://www.bwsr.state.mn.us/wetlands/wca/Eggers Reed Wetland Class key.pdf. They are also defined under the DNR's Natural Heritage Inventory (NHI) Wisconsin natural community web pages. Information on Wisconsin's natural communities can be found by visiting dnr.wi.gov, topic keyword "natural communities". Detailed descriptions of Wisconsin's natural communities are also available in Chapter 7 of the Ecological Landscape of Wisconsin. It should be noted that the Eggers and Reed and NHI classifications are two different keys that are commonly used to define vegetation community types and may have have different names for the same community types, along with narrower classification of some communities. The community names from the classification keys also may not always align with the names of the rare and high quality wetlands defined under state law. A crosswalk table (Appendix 2, Table 1) is located within this guidance document to aid the reviewer in determining which Eggers and Reed and which NHI community type would be classified as a Rare and High Quality wetland under s. 281.36(4n)(a)3, Wis. Stat. In addition, a "Key to Wetland Natural Communities" as classified by the WDNR's Natural Heritage Inventory can be located within Appendix 3 of this guidance document.

Clear documentation is needed to support the findings of fact that the wetland in question is not a rare and high quality wetland. A botanical survey must be completed to determine what the dominant wetland community type is. Wherever possible, this survey should be completed for the entire wetland complex and should not be limited to the proposed project area impact. Although many nonfederal wetlands are small isolated systems, the Department recognizes that it may not be possible to complete a botanical survey on an entire wetland complex in all instances, particularly when the wetland crosses multiple private properties. It is encouraged that stakeholders reach out to the adjoining property owners to seek permission to complete botanical surveys in these instances. It may also be possible for a qualified professional to make reasonable inferences about wetland quality from windshield surveys at public access points or from reviewing available aerial photography reflective of current wetland quality. Additional information on conducting a botanical survey for the purposes of documenting a rare and high quality wetland is located in Appendix 1.

Wetland Identification Specialists or Water Management Specialists may also be able to waive the requirement for a complete botanical survey in certain instances, particularly where on-site investigation has already been completed by DNR or USACOE staff. Contact information for your regional Wetland Identification Specialist is available at <a href="https://dnr.wi.gov/topic/Wetlands/identification.html">https://dnr.wi.gov/topic/Wetlands/identification.html</a>. More information about this analysis is also available in Appendix 1.

#### Step 3. Urban vs. Rural Areas

Is the nonfederal wetland in an incorporated area OR within one-half mile of an incorporated area OR in an area that is served by a sewerage system?

Eligiblity criteria and requirements for the nonfederal wetland exemption differ between urban and rural areas. An urban area is defined in s. 281.36(4n)(a)5, Wis. Stat., as an area that is incorporated or within one-half mile of an incorporated area, or an area in a town that is served by a sewerage system. Areas that do not meet this definition are considered

rural or non-urban areas. Water and sewer bills are typically available for stakeholders in urban areas for confirmation. Political boundaries are also available in the surface water data viewer: <a href="https://dnr.wi.gov/topic/surfacewater/swdv/">https://dnr.wi.gov/topic/surfacewater/swdv/</a>. To access this information, activate the "Administrative, Political & Cadastral" layer on the surface water data viewer (Figure 6). The surface water data viewer can also measure distance from these political boundaries for stakeholders to determine if the area of interest is within one-half mile of an incorporated area (Figure 7).

Figure 6. Example urban area boundary illustrated in the surface water data viewer. The red boxes indicate the layers that should be activated to see this information.

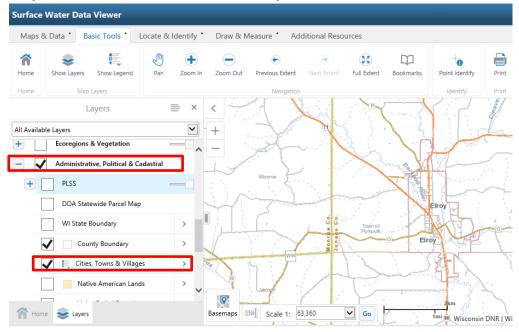
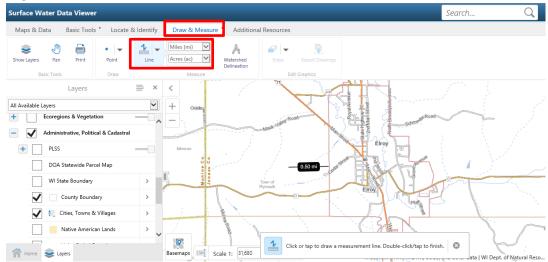


Figure 7. Example measurement within the surface water data viewer to determine if an area is within one-half mile of an urban boundary. The red boxes indicate the features that should be activated to complete these measurements.



#### Step 4a. Eligibility Requirements for Urban Projects

Will the project affect no more than 1 acre of wetland per parcel AND be carried out in compliance with applicable SW mgmt. zoning ordinance or SW WPDES permits?

Wetland impacts of up to 1 acre per parcel may qualify for the nonfederal wetland exemption (s. 281.36(4n)(b)1, Wis. Stat.). Wetland impacts include both temporary and permanent impacts. Through the data gathering needed for steps 1-3 in the process, stakeholders should have a clear understanding of the wetland boundary that can be used to quantify the anticipated wetland disturbance amount. If a

wetland crosses multiple tax parcels, stakeholders should calculate wetland impacts for each parcel to ensure that no more than 1 acre of wetland is impacted on each applicable parcel.

Urban projects must also comply with applicable stormwater management zoning ordinances or stormwater Wisconsin Pollution Discharge Elimination System (WPDES) permits to qualify for this exemption (s. 281.36(4n)(b)3, Wis. Stat.). Stormwater management ordinances and WPDES permits are designed to help decrease the amount of sediment entering Wisconsin's waterways through land disturbing activities. If the construction plans disturb one acre or more of land (wetland and other lands combined) a WPDES Construction Site Storm Water Discharge Permit is needed. Visit <a href="https://dnr.wi.gov/topic/stormwater/learn\_more/regulations.html">https://dnr.wi.gov/topic/stormwater/learn\_more/regulations.html</a> for more information. Contact your local municipality in which the property is located (county, city or village) to confirm compliance with other applicable ordinances adopted under s. 59.693, 60.627, 61.354, or 62.234, Wis. Stats., related to stormwater ordinances.

#### Step 4b. Eligibility Requirements for Rural Projects

Does the project affect no more than 3 acres of wetland per parcel AND relate to a structure, such as a building, driveway or road with an agricultural purpose? Wetland impacts in rural setting can impact no more than 3 acres per parcel to qualify for the nonfederal wetland exemption (s. 281.36(4n)(c)1, Wis. Stat.). Wetland impacts include both temporary and permanent impacts. Through the data gathering needed for steps 1-3 in the process, stakeholders should have a clear understanding of the wetland boundary that can be used to quantify the anticipated wetland

disturbance amount. If a wetland crosses multiple tax parcels, stakeholders should calculate wetland impacts for each parcel to ensure that no more than 3 acres of wetlands are impacted on each applicable parcel.

Pursuant to s. 281.36(4n)(c)3, Wis. Stat., wetland impacts in rural areas must be related to a structure, such as a building, driveway, or road, with an agricultural purpose to qualify for the nonfederal wetland exemption. This means that commercial or residential projects in rural settings are not eligible for the nonfederal wetland exemption. The terms "agricultural purpose" and "agricultural" are not specifically defined in s. 281.36, Wis. Stat. However, s. 30.40(1), Wis. Stat., defines "agricultural use" as aquaculture; beekeeping; dairying; egg production; feedlots; grazing; floriculture; raising of livestock; raising of poultry; raising of fruits, nuts and berries; raising of grains, grass, mint and seed crops; raising of vegetables; and sod farming. This is a reasonable working definition for this section given the linkages between ch. 30, Wis. Stat., and s. 281.36, Wis. Stat. Structures similar to buildings, driveways and roads to support any of the activities listed in s. 30.40(1), Wis. Stat. will be considered for the nonfederal wetland exemption.

#### Step 5. Mitigation Requirements

Determine mitigation requirements. Mitigation required for:

- Urban projects greater than 10,000 sq. ft.
- Rural projects greater than 1.5 acres

Compensatory wetland mitigation replaces the loss of wetland and aquatic resource functions in watersheds. Compensatory mitigation refers to the restoration, establishment, or enhancement of wetlands for the purposes of offsetting unavoidable adverse impacts. Pursuant to s. 281.36(3n)(d)1, Wis. Stat., mitigation is required for:

- All qualifying urban projects that affect more than 10,000 sq. ft. of wetlands; and
- All qualifying rural projects that affect more than 1.5 acres of wetlands.

If mitigation is required, stakeholders are encoraged to contact the <u>DNR wetland mitigation coordinator</u> to schedule a pre-application meeting prior to submitting an exemption request to discuss mitigation options. This meeting will allow stakeholders to work collaboratively with DNR to determine the best available compensatory mitigation option to replace the lost wetland function. Meeting ahead of time will also help reduce the occurrence of unexpected issues during the review and approval process.

In general, there are three types of mitigation options available: mitigation banking, In-lieu fee program (ILF), and permittee responsible mitigation. Visit <a href="https://dnr.wi.gov/TOPIC/WETLANDS/mitigation/">https://dnr.wi.gov/TOPIC/WETLANDS/mitigation/</a> for more information about these programs. Stakeholders can begin the electronic exemption request process once they can confirm mitigation requirements for the project (See Section III). Typical information that is required for wetland mitigation is summarized at: <a href="https://dnr.wi.gov/TOPIC/WETLANDS/mitigation/">https://dnr.wi.gov/TOPIC/WETLANDS/mitigation/</a>.

To avoid temporary losses of wetland functions in the landscape, mitigation requirements must be satisfied before a wetland exemption is authorized. This means that stakeholders should complete the credit purchase prior to the exemption request being approved. The <a href="Wetland Mitigation Bank Registry">Wetland Mitigation Bank Registry</a> depicts the DNR-approved banks throughout Wisconsin in each Bank Service Area (BSA) and provides contact information for the bank sponsor, whom stakeholders can contact for credit availability and pricing. A list of available ILF credits and contact information is available at <a href="https://dnr.wi.gov/topic/Wetlands/mitigation/WWCT.html">https://dnr.wi.gov/topic/Wetlands/mitigation/WWCT.html</a>.

Pursuant to s. 281.36(4n)(e)2, Wis. Stat., the Department may request additional information within 15 working days of receiving an exemption request. Requests for more information to confirm compliance with mitigation requirements will be likely if sufficient information is not provided with the exemption request. It is advised that stakeholders contact the <u>DNR wetland mitigation coordinator</u> to schedule a pre-application meeting prior to submitting an exemption request to avoid delays in the review and approval timeline.

#### Appendix 1. Submitting Data for the Documentation of Rare and High-Quality Wetlands

#### Documenting a Rare and High Quality Wetland Type

Rare and High Quality Wetland types are characterized by the dominant vegetation community that is present. To determine what the dominant vegetation community type is, a botanical survey must be completed to obtain comprehensive species lists. While vegetation data collected during wetland delineations may be a helpful preliminary determination of the community type, these sample points are not sufficient to characterize an entire wetland complex. High quality wetland communities are distinguished on the crosswalk table in Appendix 2 and can be further classified using the WDNR's "Key to Wetland Natural Communities" located in Appendix 3. Furthermore, the rare wetland community must also comprise at least 75 percent or more of the entire wetland complex. For example, in a 100-acre wetland complex, if 10 acres of the wetland is composed of a wet meadow community dominated by reed canary grass (*Phalaris arundinaceae*), and the remainder of the wetland complex is composed of a high quality hardwood swamp, the entire wetland complex would still be considered a rare and high quality wetland.

To document if a wetland is rare or high quality:

#### 1. Complete Wetland Type Mapping

Using a combination of aerial photography and a field review, map the locations of each wetland community type found within the wetland complex. If the wetland is part of a larger complex that extends off the project area/property, obtain the necessary permissions to enter the off-site properties. If the necessary permissions cannot be obtained, use the best available aerial photographs and desktop review materials to estimate the size and extent of the different wetland community types that comprise the wetland complex.

#### 2. Complete Wetland Type Areal Coverage Estimates

Determine the percent areal coverage of each wetland type relative to the entire wetland complex using the data collected during the wetland type mapping.

#### 3. Collect Comprehensive Species List

Collect a comprehensive species list within each wetland community type. The Timed-Meander Sampling Protocol for Wetland Floristic Quality Assessment is the recommend sampling method. Other survey methods may also be utilized. It is recommended that plant species survey protocols are discussed with agency staff prior to initiating any field work.

#### 4. Complete Determination of Wetland Community Type

Using the data collected during the plant species inventory, determine each wetland community type using the DNR's "Key to Wetland Natural Communities" in Appendix 3. The plant species data must be summarized in a report that includes:

- a. A description of the methods used to complete the plant species survey.
- b. A wetland type map for the entire wetland complex, overlain on the most recent aerial photography.
- c. A table that describes the following for each wetland type:

- i. A list of all species observed during the survey, broken up by community type.
- ii. An estimated areal coverage for each species observed during the survey
- iii. The relative percentage of native and non-native species, based upon the abundance estimates generated during the plant species survey.
- iv. The Wisconsin Floristic Quality Assessment Calculator (FQA Calculator) is one example of a tool that can be used for calculating the needed plant species survey metrices.
- d. The appropriate vegetation community for the wetland determined from the DNR's "Key to Wetland Natural Communities" and which Rare and High Quality wetland this community would be classified as under in s. 281.36(4n)(a)3, Wis. Stat. from using the crosswalk from Table 1 located in Appendix 2.

If the wetland complex meets the requirements to be considered a rare and high quality wetland under in s. 281.36(4n)(a)3, Wis. Stat, and is comprised of at least 75 percent of that wetland type, then the wetland is considered a rare and high quality wetland under Wisconsin law and cannot be exempted from state permitting requirements.

The FQA Calculator and the Timed-Meander Sampling Protocol, including the instructions on how to use these tools, can be located on the Wisconsin wetlands: assessment and tools segment of the Wisconsin DNR's website at <a href="https://dnr.wi.gov/topic/wetlands/methods.html">https://dnr.wi.gov/topic/wetlands/methods.html</a> under the Level 3 Approach to wetland assessment and monitoring.

# Appendix 2. Wetland Community Crosswalk Table for Determining Rare and High Quality Wetland Types for Non-Federal Wetland Exemptions

Table 1. Crosswalk between generic "Rare and High Quality" wetland types specified in Wisconsin Chapter 281.36 (4n)(a)(3), Eggers and Reed (2015) and WDNR Natural Heritage Inventory natural community types<sup>1</sup>.

<u>Ch</u>	. 281.36 (4n)(a)(3) List Type	Eggers and Reed (2015) <sup>2</sup>	NHI Natural Community Type <sup>1</sup>	
a.	Alder thicket	Alder thicket	Alder thicket	
b.	Calcareous fen	Calcareous fen	Calcareous fen	
	Coniferous swamp	Coniferous swamp	Northern wet-mesic forest	
c.			Southern tamarack swamp	
		_	White pine-red maple swamp	
d.	Coniformia has	Coniferous Bog	Black spruce swamp	
a.	Coniferous bog	Connerous Bog	Northern tamarack swamp	
e.	Floodplain forest	Floodplain forest	Floodplain forest	
	Hardwood swamp	Hardwood swamp (vernal pool subtype)	Ephemeral pond	
f.			Forested seep	
1.		Hardwood swamp	Hardwood swamp	
			Southern hardwood swamp	
g.	Interdunal wetland	N/A	Interdunal wetland	
	Open bog	Open bog	Bog relict	
			Boreal rich fen	
			Central poor fen	
h.			Great Lakes shore fen	
11.			Muskeg	
			Open bog	
			Patterned peatland	
			Poor fen	
i.	Ridge and Swale complex <sup>3</sup>	N/A	Great Lakes ridge and swale	
	Deep marsh		Coastal plain marsh	
j.		Deep marsh	Emergent marsh	
			Wild rice marsh	
	Sedge meadow	Sedge meadow	Moist sandy meadow	
k.			Northern sedge meadow	
			Southern sedge meadow	
	N/A	Shrub-carr	Shrub-carr	
			American lotus marsh	
N/A		Shallow, open water communities	Floating-leaved marsh	
		Shanow, open water communities	Oligotrophic marsh	
			Submergent marsh	
N/A		Wet to wet-mesic prairie	Wet prairie	
	IN/A	Wet to wet-mesic prante	Wet-mesic prairie	

<sup>&</sup>lt;sup>1</sup>NHI community types are standard classifications used as part of WDNR Environmental Impact Statements/Analyses under the Wisconsin Environmental Protection Act (WEPA) and other documents such as the WDNR Wildlife Action Plan. Moreover, they are the official ecological classifications used for monitoring, assessment and management of natural resources by a majority of WDNR programs. As such, they are cross referenced here for continuity, as the Ch. 281.36 (4n)(a)(3) list types include all of these indicated individual NHI types.

<sup>&</sup>lt;sup>2</sup> Eggers, S.D. and D.M. Reed. 2015. Wetland Plants and Plant Communities of Minnesota and Wisconsin. Version 3.2 (July 2015) U.S. Army Corps of Engineers Regulatory Branch, St. Paul District. 478pp.

<sup>&</sup>lt;sup>3</sup>In Ch. 281.36 (4n)(a)(3), this community is incorrectly referenced (typographical error) within "Rare and High Quality" wetlands as "Ridge and Swail complex". The error has been corrected here for clarity.

Table 2. Crosswalk between generic "Rare and High Quality" wetland types specified in Wisconsin Chapter 281.36 (4n)(a)(3), Eggers and Reed (2015) and ruderal wetland community types<sup>1</sup>.

Ch. 281.36 (4n)(a)(3) List Type	Eggers and Reed (2015) <sup>2</sup>	Ruderal Community Type <sup>1</sup>	
N/A	Deep marsh	Ruderal marsh Ruderal wet meadow	
N/A	Fresh (wet) meadow (disturbed subtype) OR Seasonally flooded basin		
N/A	Hardwood swamp Ruderal flooded and swamp forest		
N/A	Shrub-carr	Ruderal shrub swamp	

<sup>&</sup>lt;sup>1</sup>Wetland type that does not naturally occur on the landscape, but rather is the result of disturbance or human influence (i.e. ruderal communities) <sup>2</sup> Eggers, S.D. and D.M. Reed. 2015. Wetland Plants and Plant Communities of Minnesota and Wisconsin. Version 3.2 (July 2015) U.S. Army Corps of Engineers Regulatory Branch, St. Paul District. 478pp.

#### **Wisconsin Department of Natural Resources**

#### **Key to Wetland Natural Communities**

#### **READ AND UNDERSTAND BEFORE USE:**

- 1) This key should only be used for the purposes of aiding in determination of potential nonfederal wetland exemptions under Chapter 281.36 (4n) unless otherwise explicitly specified by WDNR for other purposes. This key should be used in conjunction with the crosswalk table [Crosswalk between "Rare and High Quality" wetland types specified in WI Chapter 281.36 (4n)(a)(3) and WDNR Natural Heritage Inventory natural community types] noted in WDNR Bureau of Watershed Management Program Guidance "Nonfederal Wetland Exemptions" #3500-2018-02.
- 2) This key is used as a guide for determining if the wetland or wetlands in question are categorized as subtypes of "rare and high quality" wetland types as defined by WI Chapter 281.36 (4n)(a)(3). Like any key, not all species listed within the description of a given wetland community as present or absent need be present or absent (respectively) in order for a wetland to appropriately be categorized as being that community type. Rather, the community type of a given wetland is determined by meeting a majority of description based on the landscape position, soils, hydrology and plant community composition as a whole. Therefore, it is recommended to have a full and descriptive plant community survey completed using WDNR's Timed Meander Protocol or other pre-approved method for each visually apparent wetland type of the wetland complex(es) in question before using this key to determine their specific wetland community type(s).
- 3) Where available, links to WDNR Natural Heritage Inventory natural community web pages are provided. More information on Wisconsin's natural communities may be found by visiting dnr.wi.gov, topic keyword "natural communities". Detailed descriptions of Wisconsin's natural communities are also available in Chapter 7 of the Ecological Landscape of Wisconsin. For each community, this includes a general overview, photos, associated rare plants and animals, and a print-ready 2-4 page detailed description featuring the distribution, abundance, environmental setting, ecological processes, community composition and structure, and conservation and management considerations.

- 1a. Wetland dominated by non-native vegetation, with non-natives comprising >75% of relative cover (ruderal communities)
  - 2a. Wetlands with at least 25% cover of trees or shrubs (ruderal forested and shrub wetlands).
  - 2b. Wetlands with trees and tall shrubs (>5 feet tall) less than 25% cover (ruderal marshes and meadows).
- 1b. Wetland dominated by native vegetation (Wisconsin Natural Heritage Inventory natural communities).

  - 5b. Larger wetlands, or if small, occurring in a variety of other landscapes and hydrologic setting combinations.
    - 6a. Forested or tall shrub-dominated wetlands. Mature trees contributing greater than 25% overall canopy cover or tall shrubs (> 5 feet) contributing more than 50% canopy cover.
      - 7a. FORESTED WETLANDS. Dominated by mature trees contributing greater than 25% overall canopy cover.
        - 8a. Community occurring adjacent to Great Lakes shorelines on alternating series of narrow, sandy, upland ridges and low swales. Ridges may be open or shrub-dominated closest to the shoreline, and further from the shore are forested with pines, oaks, white spruce, balsam fir, and paper birch. Swales may contain open water, sedge meadow, alder, or be forested with black ash, tamarack, or northern white-cedar ... Great Lakes Ridge and Swale
        - 8b. Community occurring adjacent to Great Lakes shorelines or not, but landforms and topography otherwise.
          - 9a. Conifers common to dominant throughout canopy layer.
            - 10a. Canopy strongly dominated by northern white-cedar or white pine. Tamarack and black spruce may be present but are minor canopy components and are not dominant across large areas.

              - 11b. Canopy dominated by northern white-cedar, sometimes co-dominant with black ash, balsam fir, tamarack, or black spruce. Groundlayer often contains sedges (such as Carex disperma and C. trisperma) and forbs such as fringed polygala (Polygala pauciflora), naked miterwort (Mitella nuda), twinflower (Linnaea borealis), creeping snowberry (Gaultheria hispidula), and Sphagnum and other mosses. Located mainly in northern (occasionally in southeastern) Wisconsin in areas with mineral-enriched groundwater, often on outwash plains and ground moraines. Soils usually minerotrophic, at least where in contact with groundwater.

                Northern Wet-mesic Forest
            - 10b. Canopy strongly dominated by black spruce or tamarack. Cedar and white pine absent to sparse.

- 12a. Located mainly in southern Wisconsin. Dominated by tamarack, may be co-dominated by American elm, black ash, red maple, or yellow birch; black spruce absent to sparse. Poison sumac often common in tall shrub layer. Soils usually minerotrophic.
- 12b. Located mainly in northern Wisconsin. Canopy dominated by black spruce or tamarack; most associates above (American elm, red maple, yellow birch) absent or sparse, though black ash may be present. Poison sumac absent to sparse. Soils usually strongly acid to weakly minerotrophic. [Formerly, all northern coniferous wetlands dominated by tamarack or black spruce were termed Northern Wet Forest. While this type is retained to cross-walk legacy data, it has been effectively retired and is now split into the following communities.]
- 9b. Conifers absent, or, if present, less dominant than hardwoods (may be locally co-dominant in hardwood swamps).

  - 14b. Occurring along headwater streams (1st and 2nd orders), seeps, and on poorly drained glacial outwash, lakeplain, and/or depressions in moraines or ice-contact topography.

    - 15b. Occurring along headwater streams, basins in outwash plains, lakeplains, or depressions in moraines and ice-contact topography.

      - 16b. Canopy dominated by silver maple, red maple (or the hybrid *Acer* X *freemanii*), and green ash. Associate species may include swamp white oak, bur oak, basswood, and American elm, and may be dominant in stands impacted by emerald ash borer. Black ash may be present but is usually not dominant. Speckled alder uncommon or absent. Groundlayer often dominated by species typical of floodplain forests such as Virginia wild-rye (*Elymus virginicus*), white grass (*Leersia virginica*), common wood-reed (*Cinna arundinacea*), wood nettle (*Laportea canadensis*), false nettle (*Boehmeria cylindrica*), and Ontario aster (*Symphyotrichum ontarionis*). Soils are predominantly mineral rather

- 7b. SHRUB-DOMINATED WETLANDS. Mature trees contributing 25% or less to overall canopy cover. Tall shrubs (> 5 feet) dominant, contributing greater than 50% overall canopy cover.
  - 17a. Occurring in southeastern Wisconsin. Tamarack common, forming a semi-open canopy (may be locally greater than 25% cover, but usually not over entire wetland). Poison sumac usually common, along with ericaceous shrubs (e.g., leatherleaf, bog rosemary, and bog laurel). Soils watery muck to firm peat, usually minerotrophic.

Bog Relict

- 17b. Occurring elsewhere, or, if in southeastern Wisconsin, tamarack absent or sparse. Shrubs and soils various.

  18a. Shrub layer dominated by speckled alder, with alder contributing to half or more of the shrub canopy cover relative to all other shrubs combined. Occurring mainly in central and northern Wisconsin, rare in southern
- 6b. OPEN (NON-FORESTED) WETLANDS. Mature trees absent or contributing 25% or less overall canopy cover. Tall shrubs (> 5 feet) contributing to 50% or less canopy cover.
  - 19a. Standing water greater than 6 inches deep usually present throughout community (most marshes).
    - 20a. Vegetation dominated by submergent or floating-leaved aquatic vegetation. Emergent vegetation (1.5-3 feet above surface of water) sparse, though American lotus (*Nelumbo lutea*) may be emergent late in growing season.
      - 21a. Vegetation dominated by near-continuous (>50%) cover of rooted floating leaved vegetation (i.e., not counting free-floating duckweeds) or American lotus (*Nelumbo lutea*).
      - 21b. Vegetation dominated by submergent aquatics. Rooted, floating leaved aquatic macrophytes (i.e., not counting free-floating duckweeds) less than 50% cover.
    - 20b. Vegetation dominated by emergent vegetation, usually 1.5-3 feet above the surface of the water by mid- to late summer.

- 24b. Occurring in a wide variety of hydrologic settings including inland lakes, Great Lakes, and along rivers Vegetation dominated by cat-tail, wild rice, bulrushes, or other species, not strongly zonal, lacking Coastal Plain disjuncts.

  - 21b. Vegetation dominated by species such as cat-tails (*Typha angustifolia*, *T. X glauca*, *T. latifolia*), giant reed (*Phragmites australis*), bulrushes (*Schoenoplectus* spp.), river bulrush (*Bolboschoenus fluviatilis*), lake sedge (*Carex lacustris*), bur-reeds (*Sparganium* spp.), water-plantains (*Alisma* spp.), common spike-rush (*Eleocharis palustris*), southern wild rice (*Zizania aquatica*) and occasionally cut grass (*Leersia oryzoides*).

    Emergent Marsh

19b. Standing water absent or less than 6 inches deep throughout community in growing season, though water may be deeper in local pools (peatlands, fens, wetland prairies, sedge meadows, and coastal plain marsh, in part).

- 26a. Community structure characterized by a repeated, alternating pattern of low peat rises (strings) and hollows (flarks). Strings may support scattered and stunted black spruce, tamarack, northern white-cedar, low shrubs including bog birch, shrubby cinquefoil, bog rosemary (*Andromeda glaucophylla*), leatherleaf (*Chamaedaphne calyculata*), and sedges (*Carex oligosperma C. limosa, C. lasiocarpa*). The alternating flarks are often inundated and may support many sedges of bogs and fens, along with ericads, sundews (*Drosera* spp.), orchids, arrowgrasses (*Triglochin* spp.), and calciphilic shrubs such as bog birch and shrubby cinquefoil (*Dasiphora fruticosa*). Soils are deep peat and slightly acid to circumneutral. Extremely rare in Wisconsin, known from only a handful of sites.
- 26b. Community structure lacks repeating pattern of low peat rises and alternating hollows.
  - 27a. Ground layer dominated by a continuous carpet of sphagnum mosses, or sphagnum mosses locally dominant on scattered low peat mounds.

    - 28b. Trees absent or occurring in localized areas with overall canopy cover typically less than 10%.

      - 29b. Vegetation surface more even or with widely scattered low hummocks (usually less than 2 feet high). Soils strongly acidic to weakly minerotrophic. Occurring in broad depressions on lakeplains and outwash plains or along the margins of lakes, usually in contact with groundwater or surface water.
        - 30a. Vegetation dominated by few-seed sedge (*Carex oligosperma*) and/or wiregrass sedge (*C. lasiocarpa*). Common shrubs are leatherleaf, bog rosemary and occasionally bog birch, plus stunted tamarack and black spruce. Other indicator species include mud sedge (*Carex limosa*), pitcher-plant (*Sarracenia purpurea*), round-leaved sundew (*Drosera rotundifolia*), pod grass (*Scheuchzeria palustris*), bogbean (*Menyanthes trifoliata*) and the pink-flowered orchids (*Calopogon tuberosus, Pogonia ophioglossoides* and *Arethusa bulbosa*). Occurring north of the climatic tension zone in kettle depressions and on level

- 27b. Ground layer dominated by sedges, rushes, grasses, and/or forbs with sphagnum mosses absent or occurring locally.
  - 31a. Soils loam, silt loam, or silty clay loam, usually at or within 12 inches of soil surface.
  - 32b. Dominated by cordgrass and occasionally bluejoint grass and tussock sedge. Marsh forbs such as Joe-Pyeweed (*Eutrochium maculatum*), boneset (*Eupatorium perfoliatum*], common water hemlock (*Cicuta maculata*), swamp milkweed (*Asclepias incarnata*), and water smartweed (*Persicaria amphibia*) more common than prairie forbs (see 32a), or both marsh and prairie forbs about equally common.. Wet Prairie 31b. Soils sand, peat, or muck, usually throughout rooting zone.
    - 33a. Occurring along the shorelines of Lake Michigan and Superior, or in estuarine complexes near the Great Lakes, with hydrology influenced at least indirectly by Great Lakes water levels.
      - 34a. Located in coastal embayments, often behind a barrier sandspit or near the mouth of estuarine rivers.

        Vegetation usually a floating mat dominated by wiregrass sedge (*Carex lasiocarpa*), twig-rush (*Cladium mariscoides*), sweet gale (*Myrica gale*), and buckbean (*Menyanthes trifoliata*)..... Great Lakes Shore Fen
      - 34b. Located in depressions in open dunes or between dune ridges. Soils moist or submerged sand (sometimes covered by a thin layer of muck or marl). Water level sometimes deepening to several feet in center of depression. Species various, but often include Baltic rush (*Juncus balticus*), silverweed (*Potentilla anserina*), seven-angled pipewort (*Eriocaulon aquaticum*), golden-seeded spike-rush (*Eleocharis elliptica*), and sedges (e.g., *Carex aquatilis*, *C. lasiocarpa*, *C. oligosperma*, *C. viridula*).

.....Interdunal Wetland

- 33b. Occurring elsewhere, or, if near the Great Lakes, hydrology not influenced by Great Lakes water levels.
  - 35a. Soils sand or occasionally shallow muck (< 3 feet) over sand or loamy sand. Occurring in shallow sandy depressions or on perimeters or entire basins of softwater seepage lakes with drying shores and other isolated depressions characterized by large water table fluctuations (both seasonally and from year to year).
    - 36a. Occurring along the margins of sand-bottomed seepage lakes and ponds on glacial lakebeds (especially Glacial Lake Wisconsin in the Central Sand Plains) as well as on sandy outwash plains. Vegetation usually exhibiting strong zonation with an aquatic zone, shorted-statured emergent zone, and drier upland zone.

      - 37b. Vegetation lacks Coastal Plain specialists (see 37a), dominated by graminoids such as Arctic rush (*Juncus arcticus*), narrow-panicle rush (*J. brevicaudatus*), Smith's bulrush (*Schoenoplectus smithii*),

- 36b. Occurring in moist sandy depressions with a high water table, but with little to no standing water; not associated with seepage lakes. Vegetation zonation weak, usually a mixture of species of coastal plain marsh as well as sedge meadow, oak barrens, and/or pine barrens............Moist Sandy Meadow
- 35b. Soils typically deep peat (> 3 feet). Occupying depressions in glacial lakeplains and outwash plains, abandoned glacial lakebeds, stream corridors, and margins of lakes.
  - 38a. Dominated by sedges, particularly tussock sedge (*Carex stricta*), wiregrass sedge (*C. lasiocarpa*), and/or lake sedge (*C. lacustris*), with bluejoint grass occasionally co-dominant. Sedge and bluejoint grass tussocks, if present, often tall (> 6 inches). Soils peat or muck, acid to neutral. Wet sedge meadow species such as water smartweed, great water dock (*Rumex britannica*), broad-leaved arrowhead (*Sagittaria latifolia*), marsh skullcap (*Scutellaria galericulata*), and wool grass (*Scirpus cyperinus*) more prevalent than fen specialists (see 38b), which are usually sparse.
  - 38b. Dominance usually shared by sedges, grasses, rushes, bulrushes, and forbs (in boreal rich fens, Carex lasiocarpa may be dominant). Sedge tussocks, if present, usually short (< 6 inches). Soils neutral to moderately alkaline deep peat or marl. Vegetation strongly influenced by surface and subsurface groundwater seepage. Fen specialists such as sedges (*Carex buxbaumii*, *C. leptalea*, *C. limosa*, *C. livida*, *C. sterilis*), Kalm's lobelia (*Lobelia kalmii*), bog goldenrod (*Solidago uliginosa*), pitcher-plant (*Sarracenia purpurea*), beak-rushes (*Rhynchospora alba* and *R. capillacea*), bog arrowgrass (*Triglochin maritimum*), twig-rush (*Cladium mariscoides*), golden-seeded spike-rush (*Eleocharis elliptica*), shrubby cinquefoil (*Dasiphora fruticosa*), and alder-leaved buckthorn (*Rhamnus alnifolia*) more prevalent than sedge meadow/marsh specialists (see 38a), which are usually sparse.

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Section Chief	Date	
Policy Management Team approved on _		(date).