

# Financial Manual For Local Governments





Stewardship Local Assistance Programs Federal Land & Water Conservation Program Federal Recreation Trails Program



August, 2009

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## **Using This Manual**

Congratulations on your success in obtaining an outdoor recreation grant! While it would be great if that was all there was to it, receiving a grant comes with many "strings" having to do with program requirements, the financial administration of your project, and the documentation of your expenditures to obtain reimbursement of your grant award. These "strings" come from state and federal law, the grant program administrative rules, and the policies and procedures of the DNR Bureau of Community Financial Assistance.

The purpose of this manual is to provide you with the information you need to successfully complete your project, prepare your reimbursement documentation, and obtain your grant payment. We hope you'll find it easy to use. The first major section, *When You Receive the Grant Award*, explains chronologically your responsibilities as a grant recipient, including the "how to's" of preparing your financial documentation and requesting reimbursement. It is followed by two sections containing further details for acquisition and development projects. You'll also find a section containing a list of the most common problems encountered by sponsors in administering projects.

Read **CAREFULLY** all information contained in this manual. This is important even if you have had previous grants, because some financial procedures have changed. Contact your region community services specialist (CSS) if you have questions or anticipate problems (see *Contacts for Help*). You will be submitting your reimbursement claim and documentation to your CSS. Our goal is to fairly and legally administer the grant program funds, help you to avoid problems before they occur, and expedite the processing of your reimbursement claim and payment.

## How Can We Improve?

We welcome your comments about the clarity and usefulness of the manual.

- 1. Is the format easy to follow? What could make it better?
- 2. Do the guidelines cover the financial requirements satisfactorily? What additional information could be added?
- 3. What specific changes do you suggest to improve the process for grant applicants?
- 4. Any additional comments.

Comments can be sent to Lavane Hessler, Stewardship and LWCF Programs Manager, Community Financial Assistance (CFA), Department of Natural Resources, P. O. Box 7921, Madison, WI 53707-7921, e-mailed to Lavane at <u>Lavane.Hessler@wisconsin.gov</u> or send a comment via the CFA Bureau website found at <u>www.dnr.wi.gov/org/caer/cfa/BUREAU/staff.html</u>

## Contacts

Your DNR region community services specialist: 1) is available to answer all of your technical and financial questions about the administration of your project, 2) will monitor your project's progress, 3) will inspect your project upon it's completion, 4) will review your reimbursement claim, and 5) will monitor compliance with the Stewardship and federal program conditions into the future.

NORTHEAST REGION	<b>Counties:</b> Brown, Calumet, Door, Fond du Lac, Green Lake Kewaunee, Manitowoc, Marinette, Marquette, Menominee, Oconto, Outagamie, Shawano, Waupaca, Waushara, Winnebago					
Christine Halbur 2984 Shawano Avenue, Green Bay, WI 54313-6727	Telephone: (920) 662-5121 Telefax No.: (920) 662-5413 E-mail: <u>Christine.Halbur@wisconsin.gov</u>					
WEST CENTRAL REGION	<u>Counties:</u> Adams, Buffalo, Chippewa, Clark, Crawford, Dunn, Eau Claire, Jackson, Juneau, La Crosse, Marathon, Monroe, Pepin, Pierce, Portage, St. Croix, Trempealeau, Vernon, Wood					
Beth Norquist 1300 West Clairemont Avenue Eau Claire, WI 54702-4001	Telephone: (715) 839-3751 Telefax No.: (715) 839-6076 E-mail: <u>Elizabeth.Norquist@wisconsin.gov</u>					
SOUTH CENTRAL REGION	Counties: Columbia, Dane, Dodge, Grant, Green, Iowa, Jefferson, Lafayette, Richland, Rock, Sauk					
Renee Sanford 3911 Fish Hatchery Road Fitchburg, WI 53711	Telephone: (608) 275-3213 Telefax No.: (608) 275-3338 E-mail: <u>Renee.Sanford@wisconsin.gov</u>					
SOUTHEAST REGION	<u>Counties:</u> Kenosha, Milwaukee, Ozaukee, Racine, Sheboygan, Walworth, Washington, Waukesha					
Jim Ritchie 2300 N. Dr. Martin Luther King, Jr. Milwaukee, WI 53212 Dr.	Telephone: (414) 263-8610 Telefax No.: (414) 263-8661 E-mail: <u>Jim.Ritchie@wisconsin.gov</u>					
or:	Dan Kaemmerer (414-263-8704) E-mail: <u>Daniel.Kaemmerer@wisconsin.gov</u>					
NORTHERN REGION	<u>Counties:</u> Florence, Forest, Iron, Langlade, Lincoln, Oneida, Price, Taylor, Vilas					
Rhinelander: Jillian Steffes 107 Sutliff Rhinelander, WI 54501	Telephone: (715) 365-8928 Telefax No.: (715) 365-8932 E-mail: <u>Jillian.Steffes@wisconsin.gov</u>					
Spooner:	<u>Counties:</u> Ashland, Barron, Bayfield, Burnett, Douglas, Polk, Rusk, Sawyer, Washburn					
Edward Slaminski 810 West Maple Street Spooner, WI 54801	Telephone: (715) 635-4130 Telefax No.: (715)635-4105 E-mail: <u>Edward.Slaminski@wisconsin.gov</u>					

- Read the grant agreement carefully. It is a legally binding document and contains basic information about your project, the grant award, and your obligations to the grant program. If you have received a federal grant, pay close attention to the federal requirements enclosed with your grant.
  - a. <u>THE PROJECT NUMBER</u> is unique to the project and must be recorded on the reimbursement claim forms. This number should be used on all expenditures documentation for project accounting purposes.
  - <u>THE PROJECT SCOPE</u> provides a narrative description of the acquisition and/or development items that you are obligated to complete. Any changes require your region CSS' approval and a formal amendment.
  - c. <u>THE PROJECT TIME PERIOD</u> designates the dates between which project activities can occur. Time extensions require your CSS' approval and a formal amendment.

CAUTION: Except for the following exceptions, development project activities and land acquisitions are ineligible for reimbursement if they occur outside of the project time period.

EXCEPTIONS:

- For land acquisition projects surveys and appraisals used to determine the legal description and fair market value are eligible. Purchasing a property prior to the grant award is allowed only if you have been given a letter of retroactivity from your CSS. This approval must be obtained prior to the purchase.
- For development projects pre-engineering and project design activities occurring prior to the grant start date are the only pre-award activities eligible for reimbursement. Costs associated with these activities must be discussed with your CSS and must be specifically identified in the application on the cost estimate worksheet and grant agreement.
- d. <u>GRANT PROGRAM CONDITIONS</u>. The agreement contains specific grant program conditions which you are agreeing to when you sign it. They describe such items as your responsibilities in acceptance of the agreement, state and/or federal bidding requirements, land acquisition requirements, what happens if you fail to comply with the terms of the agreement, and provisions that specifically apply to your project e.g., if construction of a restroom facility is part of your project, the Department of Commerce must approve all sanitary facility plans before construction begins.

NOTE: Contact your DNR CSS if you have any questions.

e. <u>REIMBURSEMENT</u>. Payment of grant funds is made on a <u>reimbursement</u> basis. This means you must initially expend local moneys, which are then reimbursed, under the terms of the grant. To obtain the total grant amount approved for a project, you must provide documentation showing 100% of eligible expenditures for the project.

## When You Receive the Grant Award, continued

- f. <u>ADVANCE PAYMENT</u> of 50% of the grant amount is available for Stewardship development projects at the time you sign the grant agreement. To request an advance check the box for advance payment on the last page of the grant agreement. A word of caution – if the project is not completed the advance payment must be repaid to the Department. <u>IMPORTANT</u>: Advance payments are not available for Stewardship Acquisition, Land & Water Conservation Fund or Recreational Trails Act grants.
- 2. Sign and return the grant agreement stamped "DNR Copy" within 30 days to your regional CSS. Keep the second copy for your files. The department will formally set aside funds for your project upon receipt of the signed agreement.

## **During The Project Period**

1. Carry out the project according to the terms of the grant agreement.

Depending on the type of project, terms of the grant agreement, and the grant program, there may be special conditions on your grant agreement that need to be fulfilled during your project. This might include obtaining permits, fulfilling bidding requirements, getting approvals, or recording the deed from a land transaction with required deed restriction language inserted. Read the manual sections on Acquisition Projects and Development Projects. **IMPORTANT: Failure to fulfill grant conditions and the requirements in this manual can result in forfeiture of your grant award.** 

### 2. Track Project Expenditures.

<u>Grant Accounting</u>. As the sponsor of an outdoor recreation grant you are responsible for maintaining fiscal controls and fund accounting procedures that are based on generally accepted accounting standards and principles. The following minimum requirements should be met:

- ➤ Establish separate accounts and supporting documents for each grant. Use the grant project number for coding all related expenditures.
- Itemize all supporting records/documents of project expenditures in detail to show the exact nature of each expenditure, including match expenditures for donations.
- A Maintain payroll vouchers for employee labor salaries and wages. Daily timesheets or "log books" should be completed by all employees, supervisors, and volunteers working on a grant project. All time associated with the project should be clearly documented on daily time sheets or in log books (see example format in appendix).
- Records for sponsor-owned equipment used on a project should include the time actually used for the project and the computation used to arrive at the charged use rate. The time that equipment is at the job site but not in use is <u>not</u> eligible for reimbursement. Local equipment rates may be used but may not exceed the WI Department of Transportation (WisDOT) equipment rate effective the year of the project activities. (Note: Rates are

formulated under s. 84.07, Wis. Stats., and can be found in chapter 5 of the State Highway Maintenance Manual published by the WisDOT.) The WisDOT rates may be used if you do not have a locally established rate. If special equipment is rented from a vendor, the actual rental rate may be used.

Records documenting donations of volunteer labor (timesheets, logbooks), services (invoices), materials (invoices), equipment rental (invoices).

#### 3. Retain Financial and Administrative Records.

Project documentation records, including all project agreements, amendments, application materials, and correspondence should be maintained by the sponsor in a project file. <u>ALL FINANCIAL RECORDS RELATED TO YOUR GRANT MUST BE RETAINED FOR POSSIBLE AUDIT A MINIMUM OF FOUR (4) YEARS FOLLOWING FINAL PAYMENT AND BE MADE READILY AVAILABLE FOR AUDIT. (See the section on audit procedures.)</u> Records for equipment shall be retained for 3 years after final disposition of the property. The project grant agreement, any amendments, surveys, recorded deeds, and project boundary maps should be retained as documentation for permanent program compliance purposes.

#### 4. Discuss Special Situations Up Front with your CSS

> Changes in the Scope, Timeline, or Costs of your Project

Report and discuss any changes to the project with your CSS. Changes to your project's scope (addition or deletion of project elements), time period (in the case of project completion delays), or cost must be approved by your CSS. Submit a written request to your CSS describing the desired change and the reason for the change. If your request is approved you will receive a project amendment approving the change. Initiating a change in the project scope prior to notifying the department could jeopardize receipt of your grant award.

#### > If A Partner Organization is Handling All or Some of the Administration of the Project

The official grant sponsor is obligated, expected, and must be legally capable to take responsibility for administering the grant project in compliance with program legal provisions and procedural requirements. However, central to the philosophy of the grant programs is the concept that partnerships in many forms can be beneficial, critical and necessary to the successful completion of a project. If a project involves partners, please discuss the situation with your CSS. If it is necessary to have another local government or organization handle part of the administration of your project, your CSS will explain the requirements for creating such an arrangement. For example, prior to starting the project, you may be required to provide documentation defining the relationship and roles between the sponsor and the partner in the form of an agreement or contract signed by both parties. Making sure you have fulfilled program requirements is critical to safeguarding the eligibility of your project costs for reimbursement.

## During the Project - continued

> Income Received from the Project

<u>During the Grant Time Period.</u> Income received during the grant time period must be deducted from the grant amount. Any income must be kept in a segregated account and used for purposes compatible with the goals and objectives of the grant program. The department may request an annual income and expenses report for the segregated account.

<u>After the Grant Agreement Time Period Expiration Date</u>. You must use income accruing from a property receiving a grant to further the outdoor recreation objectives of the project as stated in the grant agreement. Upon Department approval you may use the income to further the objectives of another project under the grant program. The exception to this is property entered under the county forest law under s. 28.11, stats. When this is the case, the provisions of s. 28.11, stats. related to distribution of income apply.

<u>Sale of Structures or Improvements Included in Acquisition Costs</u>. You must reimburse to the department one-half of all receipts from the sale of any structures or improvements included in the project's acquisition cost associated with the grant award. This would include materials salvaged from the demolition of a building. Let your region CSS know if this situation applies to your project.

## **Prepare The Grant Payment Request**

#### \*\*\*\*\*\*NOTE TO PROJECT SPONSORS – PROTECT CONFIDENTIAL DATA\*\*\*\*\*\*

The Wisconsin Department of Natural Resources (DNR) takes seriously its responsibility to protect all confidential data that are collected as the DNR administers its programs. For DNR grant programs, "confidential data" typically includes:

- Personal -- Social Security number, date of birth, driver's license number, signature
- Financial -- Bank account numbers on cancelled checks and statements. Credit card numbers on submitted receipts. Account and credit balances or limits. Federal or Wisconsin tax returns.

If a grant is being issued to an individual, we need most of the personal data listed above before we can issue payments or reimbursements. This needed data comes to the DNR on completed W-9 forms. The DNR has a process to restrict access to and secure W-9 forms.

The DNR, however is often sent *unnecessary* confidential data that are attached to proofs of payment, receipts, or other documents in support of a reimbursement request. Please protect confidential data by blackening out – also called "redacting" – bank account numbers, credit card account numbers, and other confidential data *before* proofs of payment are sent to the DNR. Please do not redact check numbers from bank statements.

## Prepare The Grant Payment Request - Continued

# 1. To prepare your grant payment request, complete the following forms. See Appendix for copies of forms and a handy reimbursement checklist for monitoring documentation:

- a. The Grant Payment Request, Form 8700-001
- b. Grant Payment Worksheet, Form 8700-002

### 2. Include the following documentation:

### For Land and Easement Acquisitions:

- a. Signed offer to purchase agreement (if not already submitted to CSS)
- b. Photocopy of survey (if required)
- c. If easement, baseline documentation for property being acquired
- d. Photocopy of the recorded deed with the appropriate restrictive deed clause (see your grant agreement and #10, under the "Land & Easement Acquisition Projects" section of this manual) or recorded easement document
- e. Opinion of Title or photocopy of title insurance policy
- f. Backup information for title exceptions
- g. Statement of Relocation Payment and copy of approved relocation plan (if applicable)
- h. A letter from the WI Dept. of Commerce Relocation Section approving the relocation plan or indicating no relocation plan is necessary (if applicable)
- i. Closing Statement, and to document expenditures, a copy of front side of <u>canceled</u> checks showing cancellation code at bottom or bank statement with check numbers highlighted
- j. If your grant award included reimbursement of any other acquisition costs (see list of items under #5, in the "Land & Easement Acquisition Projects" section.), include invoices and canceled checks or bank statement showing payment of those costs
- k. Wisc. Dept. of Agriculture Impact Statement (if applicable and not submitted)
- I. Statement of any revenue received (eg., sale of buildings or rental payments)
- m. If a land or easement donation is part of your local match for the project, copies of d, e, and f above for the donation

### For Federal Projects also include:

- a. A completed Statement of Just Compensation, Form 8700-102 (included in the federal materials you received before or with your grant agreement)
- b. If the property is acquired for less than certified appraised value, a completed Waiver of Entitlements - Appraised Fair Market Value, Form 8700-106 (included in the federal materials you received before or with your grant agreement)
- c. If the landowner or a displaced person does not accept relocation benefits, a completed Waiver of Entitlements Relocation, Form 8700-105 (included in the federal materials you received before or with your grant agreement)

## **Prepare the Grant Payment Request - continued**

#### For Development Projects:

- a. Final construction plans and specifications used in bidding and contract award, if not submitted earlier
- b. Copy of affidavit of publication of bid notice and bid notices or newspaper tear sheet showing publication date
- c. A listing of all the bids received (bid tabulation)
- d. A copy of the accepted bid proposal
- e. A copy of the signed contract and any change orders
- f. Detailed invoices & vouchers associated with all project costs
- g. Copy of front side of <u>canceled</u> checks documenting payment of the invoices or bank statement with check numbers highlighted
- h. Records documenting details of force account labor, materials, or equipment used
- i. Records documenting details of donated services, labor, materials, or equipment used [Note: for documenting force account expenditures and donations see the Development Projects section.]
- j. If your development project includes donation of land as part of your local match, include copies of:
  - 1 Opinion of Title or photocopy of title insurance policy
  - 2 Back-up information for title exceptions
  - 3 Recorded warranty deed or easement with appropriate deed restriction clause (See #5, under the "Land & Easement Acquisition Projects" section of this manual.)
- k. Copies of all necessary state agency permits and required approvals should be kept in your project file
- 3. Submit the payment request information to the region CSS.
  - a. Submit your payment request on time. Your payment request must be submitted within 6 months of the end of the project time period. Sponsors who apply for new grant projects receive a lower funding priority if previous projects have not been completed and billed out in a timely manner.
  - b. The CSS will review your acquisition documentation or inspect your development project to confirm completion of the project as scoped.
  - c. The CSS will perform a review of your payment request, contact you for additional information, if necessary, and forward the claim to financial staff for payment. [Note: You should receive your reimbursement payment within two weeks of satisfactory completion of the CSS' review.]
  - d. Post a sign acknowledging funds from the grant program and provide notice of public access, if it doesn't already exist. The sign should be placed in a highly visible location such as the entrance to the park or recreation area or along a road adjacent to the property. Your CSS will provide you with a grant program sign that can be posted on an existing sign or by itself. Acknowledgment of the grant program funds can also be included on a custom designed sign that holds other park information. Contact your CSS for an electronic version of the sign.

## **Future Post Audit Review**

- 1. Your project may be included in a future post audit review. Department financial audit staff periodically review in detail samples of projects within a grant program for compliance with the program's reimbursement requirements and procedures. This may include contacting you for additional details about the administration of your grant project or requesting that you have your project documentation files organized and available for a detailed financial audit.
- 2. What is the difference between the CSS review of project expenditure documentation and the DNR auditor's detailed review of the documentation after payment? The CSS will check the reimbursement claim to insure the claim forms and documentation submitted are complete and mathematically correct, and that you have satisfied major program requirements i.e., costs claimed were incurred within the project time period. For development projects the CSS will inspect the completed project for compliance with the grant agreement. The auditor will look at more detail than the major program requirements that the CSS reviews i.e., for a development project the auditor might review a contract to compare scope and cost details to invoice and payment documentation.

## Land & Easement Acquisition Projects

#### 1. If You Have Already Purchased the Property-Retroactivity

You must have received a letter of retroactivity from your regional CSS prior to purchasing the property to protect your acquisition's eligibility before receiving a grant award. If you are receiving a federal Land & Water Conservation Fund grant, then the retroactivity must also be approved by the National Park Service. Once you receive, sign, and return the grant agreement to your CSS, you can file your reimbursement claim for the acquisition costs.

#### 2. Before You Purchase

- a. Familiarize yourself with the grant program requirements contained in your grant agreement.
- b. Make sure you understand the program's land acquisition guidelines and requirements that were supplied to you by the CSS. Consult with your legal counsel to ensure you are in compliance with these requirements. Grant funds cannot be used to assist in the purchase of land if the land is acquired by condemnation.
- c. If you have been awarded a federal grant read and make sure you understand the federal requirements you received from your CSS or with your grant agreement.
- d. The following special land acquisition situations require department pre-approval and should have been discussed with the CSS prior to receiving the grant award:
  - > A fee simple acquisition that includes the execution of an easement
  - A land or easement acquisition where in the future the intention is to transfer the property or rights to another local government or nonprofit conservation organization.

## Acquisition Projects, continued

- The situation where a parcel of land is legally located in another unit of government (i.e., a parcel is in the process of being annexed)
- > A land or easement acquisition where the seller is requesting installment payments.
- > A land acquisition where an escrow closing is necessary.

#### 3. Basis for Calculating the Grant Award; Limits

Your grant award is based on up to 50% of the DNR approved appraised value of the property you are purchasing plus other eligible acquisition costs (see Other Eligible Acquisition Costs section below) with the following exceptions:

- a. For the Stewardship Program, no matter how the grant is calculated, your reimbursement may not exceed 50% of the actual purchase price (plus other eligible acquisition costs).
- b. For the Stewardship grant program, if the seller has owned the property for less than 3 years, an alternate grant calculation method will apply. If this is the case, you should have discussed this with the CSS prior to receiving your grant award.
- c. For the federal Land & Water Conservation Fund grant, relocation costs are the only other acquisition costs eligible for grant assistance.
- d. For the Recreational Trails Act Program, other acquisition costs are eligible. (See #5 below.)

#### 4. Escrow Closings – Stewardship Program Only

For the Stewardship Program, a sponsor may request that the grant award be available at the time of purchase through an escrow closing. Because this option follows a different procedure requiring significant lead time, contact your CSS to discuss this option as far in advance as possible.

#### 5. Other Eligible Acquisition Costs

For the Stewardship Program and Recreational Trails Act Program reasonable costs for the following items related to the purchase of property are eligible for 50% reimbursement if included as part of the grant application:

- Cost of Appraisal(s)
- Relocation payments
- Recording Fees

- Land Surveys
- ♦ Title Evidence
- Environmental Inspections & Assessments
- Required Historical & Cultural Assessments

For the Land & Water Conservation Fund Program, <u>only</u> relocation costs are eligible for reimbursement.

# Note: Other eligible acquisition costs must be identified up front and included in the grant agreement in order to be eligible for reimbursement.

6. Ineligible Acquisition Costs

## **Acquisition Projects, continued**

## Acquisition Projects, continued

#### For the Stewardship Program:

- Costs for administration of project by sponsor or a consultant, including indirect costs.
- Attorney's fees
- Interest costs on land contracts or installment purchases
- Environmental clean up costs
- Brokerage fees paid by the buyer
- Real estate transfer taxes
- Other costs not listed as eligible under #5 above

#### For the Land & Water Conservation Fund Program:

With the exception of relocation payments, other acquisition costs are not eligible for reimbursement. Note: Relocation costs must be identified up front and included in the grant agreement in order to be eligible for reimbursement.

#### 7. Eligible Sources of Sponsor Match Include:

- a. Cash from the project sponsor
- b. Cash donated by a third party foundations, organizations, businesses, individuals
- c. For the Stewardship Program, funds from the federal government
- d. For the federal programs, funds from state programs (In some cases other federal program funds may be mixed to a certain match amount. Check with the CSS to insure eligibility.)
- e. Donations of land from a third party if the contribution was made within 3 years prior to the acquisition <u>and</u> the property is eligible for the particular grant program

### 8. Ineligible Sources of Sponsor Match Include:

- a. For the Stewardship Program, funds from other DNR administered state grant programs [*The state cost share (up to 50% of project costs)* <u>may</u> be a mix of DNR state grant programs.]
- b. For the two federal programs, funds from other federal programs, in most cases (See #7d above.)

### 9. Third Party Donations of Land as Sponsor Match

Using the value of donated property from a third party as sponsor match (option "7.e." above) instead of cash is an excellent way for project sponsors to reduce the amount of cash they need to raise for a project. The sponsor retains title to the donated property, but the property becomes subject to the requirements of the grant program. There are, however, some limitations on using property donations for sponsor match:

- a. The donated property must meet the criteria of the same grant program as the parcel being acquired.
- b. All donated property used as sponsor match is covered by the grant agreement and thus is subject to the same Stewardship or Land & Water Conservation Fund conditions as the purchased property.
- c. Land donations must be made as a part of the project application and cannot be retroactive. Land to be donated must be in "private" ownership and not be previously dedicated through platting or re-zoning to public outdoor recreation. Lands obtained through a subdivision parkland dedication ordinance are not eligible for donation purposes.
- d. Land can be donated in one area to support a project in another area within the same political subdivision or cooperating agency.
- e. The value of the donated property is determined by an appraisal that meets DNR standards.
- f. The project sponsor cannot receive more in grant funds than the amount of cash it actually needs for the purchase.

### Example:

Land valued at \$40,000 is donated to the project sponsor to be used as match for land being purchased at \$100,000. The total project cost is therefore \$140,000. The sponsor would be eligible for a 50% grant of \$70,000.

If, on the other hand, the land being purchased was worth only \$30,000, the total project cost (\$40,000 land donation plus \$30,000 purchase) would be \$70,000. The 50% grant would normally be \$35,000. But because the sponsor is only spending \$30,000 on the purchase and a grant in excess of that would constitute a profit, the grant would be reduced to \$30,000. However, with department approval any portion of the value of the donation that is not used by the project sponsor (in this case \$10,000) may be made available for subsequent acquisitions during that fiscal year plus one additional fiscal year.

As you can tell, the rules surrounding property donations can be confusing at first glance so discuss your particular situation with your CSS to confirm how the grant would be calculated.

### A Caution about Multiple Government Grant Sources – No Profits Allowed

If it is found that a project sponsor has received more than 100% of project costs from a combination of government sources, the Department will seek a remedy (ie, refund of grant funds).

### **10. Recording the Deed Restriction**

The following deed restriction clause listed in the special conditions section of the project grant agreement must be included in the deed when it is recorded in order to process your billings. There are different versions provided below based on whether you have the grant agreement number or just have the grant offer with no grant agreement yet:

### For Stewardship Land Acquisitions (after grant award received):

"The rights herein conveyed are subject to the interests of the State of Wisconsin and the Department of Natural Resources Stewardship Program under Chapter 23, Wisconsin

## **Acquisition Projects, continued**

Agreement Number [FILL IN NUMBER] (the "Agreement") entered into by [FILL IN GRANTEE] and between the Wisconsin Department of Natural Resources and the Grantee on [FILL IN DATE OF GRANTEE SIGNATURE ON GRANT AGREEMENT].

By acceptance of this deed, the Grantee, for itself and its successors and assigns, hereby covenants and agrees not to convey, sell, lease, assign or mortgage the property herein conveyed or convert it to uses or purposes inconsistent with the Stewardship Program and Agreement without the prior written approval of the Wisconsin Department of Natural Resources."

#### For Stewardship Land Acquisitions (before grant award received):

"The rights herein conveyed are subject to the interests of the State of Wisconsin and the Department of Natural Resources Stewardship Program under Chapter 23, Wisconsin Statutes, Chapter NR 51 of the Wisconsin Administrative Code, and a Stewardship Grant Agreement (the "Agreement") entered into by [FILL IN GRANTEE] and between the Wisconsin Department of Natural Resources.

By acceptance of this deed, the Grantee, for itself and its successors and assigns, hereby covenants and agrees not to convey, sell, lease, assign or mortgage the property herein conveyed or convert it to uses or purposes inconsistent with the Stewardship Program and Agreement without the prior written approval of the Wisconsin Department of Natural Resources."

#### For Land & Water Conservation Fund Land Acquisitions (after grant award received):

"The rights herein conveyed are subject to the interests of the State of Wisconsin, and the Department of Interior Land and Water Conservation Fund Program described in the Land and Water Conservation Fund Act of 1965 (Public Law 88-578, 78 State 897), 36 CFR, Part 59, Code of Federal Regulations, Chapter NR 50 of the Wisconsin Administrative Code, and Grant Agreement Number [FILL IN NUMBER] (the "Agreement") entered into by [FILL IN GRANTEE] and between the Wisconsin Department of Natural Resources and the Grantee on [FILL IN DATE OF GRANTEE SIGNATURE ON GRANT AGREEMENT].

By acceptance of this deed, the Grantee, for itself and its successors and assigns, hereby covenants and agrees not to convey, sell, lease, assign or mortgage the property herein conveyed or convert it to uses or purposes inconsistent with the Land and Water Conservation Fund Program and Agreement without the prior written approval of the Wisconsin Department of Natural Resources and the Department of the Interior."

### For Land & Water Conservation Fund Land Acquisitions (before grant award received):

"The rights herein conveyed are subject to the interests of the State of Wisconsin, and the Department of Interior Land and Water Conservation Fund Program described in the Land and Water Conservation Fund Act of 1965 (Public Law 88-578, 78 State 897), 36 CFR, Part

## Acquisition Projects, continued

59, Code of Federal Regulations, Chapter NR 50 of the Wisconsin Administrative Code, and a Land and Water Conservation Fund Grant Agreement (the "Agreement") entered into by [FILL IN GRANTEE] and between the Wisconsin Department of Natural Resources and the Grantee.

By acceptance of this deed, the Grantee, for itself and its successors and assigns, hereby covenants and agrees not to convey, sell, lease, assign or mortgage the property herein conveyed or convert it to uses or purposes inconsistent with the Land and Water Conservation Fund Program and Agreement without the prior written approval of the Wisconsin Department of Natural Resources and the Department of the Interior."

#### 11. Delayed Development

Wisconsin taxpayers should get their money's worth from the expenditure of Stewardship funds. When public moneys are used to acquire land for outdoor recreation use, that use should begin as soon as possible – within a few months of its acquisition. The same holds true for planned development projects on land being acquired with Stewardship funds – they should begin as soon as possible. We recognize that for a variety of reasons there are instances when outdoor recreation use of the land must be accomplished in phases or delayed for a few years. Delayed development for up to 3 years from the date of acquisition is permissible. Delayed development for longer than 3 years must be approved by the department. In the interim, it is important that the property be open to the public to the greatest extent possible for those recreation uses that the land is capable of supporting with a minimum of public investment. Agricultural use of the land in the interim may be permissible with approval by the department. Rental of the land for non-agricultural purposes is not allowable. If you anticipate delaying development, it should have been explained at the time of the grant application. To preserve your project's eligibility, contact your CSS to discuss your plans if you plan on delaying development and your plans were not a part of your grant application.

#### 1. Retroactive or Preapproval Engineering

Generally, costs incurred prior to the formal grant agreement time period <u>are not</u> eligible for reimbursement. The one exception to this is design and engineering fees and archeological and cultural surveys. These costs may be incurred prior to the grant award time period if specifically identified in the application and grant agreement.

## **Development Projects**

## **Development Projects - Continued**

#### 2. Before You Start the Project

**a. Familiarize yourself with the grant program requirements** contained in your grant agreement. They address a variety of issues including your responsibility to obtain state

## **Development Projects - continued**

and federal permits that might be required for your project (e.g., water regulatory permits), to comply with the Americans with Disabilities Act throughout the project, to allow public access, and to adequately maintain the facilities developed with grant funds.

- **Understand and follow the bidding law and contract requirements.** Bidding laws are complicated, with different requirements for Towns, Counties, Villages, and Cities and different requirements for state versus federal grant programs. We recommend sponsors consult with their legal counsel to ensure compliance with all bidding requirements and procedures. A copy of *A Procurement Guide For Local Governments Receiving Grants (State Or Federal) From The Wisconsin Department Of Natural Resources* has been provided to you with this manual. The guidance is not intended to be legal advice or substitute for consulting your legal counsel. The intent is to let grant recipients know the Department's general expectations. Failure to comply with bidding requirements may result in your reimbursement being withheld. *DNR guidance on the bidding and awarding can be found by going to*: <a href="http://dnr.wi.gov/org/caer/cfa/Grants/Forms/ProcurementGuide.pdf">http://dnr.wi.gov/org/caer/cfa/Grants/Forms/ProcurementGuide.pdf</a>
- b.

#### 3. Formal Construction Contracts

The following documentation must be retained for all development projects where construction contracts are involved:

- a. <u>Bid Advertisements:</u> To properly document a bid advertisement, maintain the Affidavit of Publication or tear sheet with insertion date from the newspapers that carried the announcement in your files. Bid advertisements are grant eligible so retain the original invoice for your files. Bid notices <u>must</u> be submitted with the payment request.
- b. <u>Bid specifications and Construction Plans</u>: Submit a copy to the CSS as soon as possible and keep a copy with your project file.
- c. <u>Summary of Bids</u>: A listing of all the bids received (Bid Tabulation) must be submitted with the pay request. If the lowest bidder was not selected provide an explanation of why not. Provide the CSS with a copy as soon as possible after the bidders have been selected.
- d. <u>Bid Proposal:</u> Submit a copy of the accepted formal bid proposal(s) submitted by all contactors awarded a contract. Keep a copy in your project file.
- e. <u>Executed Construction Contracts</u>: Submit a copy with your reimbursement claim. Retain the original contracts and change orders in your project file.
- f. <u>Contractor's Invoices and Canceled Checks</u>: The final step toward proper documentation of construction contract expenditures are the contractor's invoices to verify the cost. Retain the originals for your project file and submit a copy to the CSS with your reimbursement claim. The invoices and canceled checks must be submitted with the payment request. A copy of the front side of the canceled checks is usually used to verify payment of expenditures. If canceled checks are not available, copies of the voucher and bank statement with check numbers highlighted indicating that the checks have cleared are sufficient.

### 4. Eligible Development Project Costs Include:

- a. Labor costs, including force account<sup>1</sup> labor and contractual services costs directly related to and required for completing the project. (Costs shall be based on the actual wage or services rate paid, including salary and fringe benefits.)
- b. Direct costs for materials and equipment used for project-related purposes over their useful life
- c. Leased equipment costs used for project related purposes. Costs of the use of equipment owned by the sponsor may not exceed the Wisconsin Department of Transportation's county highway rates
- d. Construction contract costs directly related to and required to complete the project
- e. Engineering or planning fees to complete the project (These costs may be retroactive.)
- f. Bid Advertisements

### A Word about Purchased Materials and Services

Materials and services in the scope of the grant agreement and purchased by the sponsor may be credited as eligible expenditures. Examples of material/service purchases for outdoor recreation projects include hardware, paint, lumber, sand/gravel, concrete, landscape materials, signs, design/engineering services and contractor services (small <u>expendable</u> tools like a paintbrush may be included). Materials and services purchased for the operation and maintenance of the project site are not eligible. Invoices should be kept in the project file and available for audit for four years after the final payment.

### 5. Ineligible Development Project Costs

- a. Costs incurred prior to or after the grant project period
- b. Administrative costs of the sponsor or consultant such as paper work associated with the project, including indirect costs; indirect costs are typically incurred for multiple purposes (Examples of indirect costs include, but are not limited to, utilities, administrative salaries, postage, and other expenses that are not supported by time reports or other documentation that identifies the expenditure as directly assignable to the Stewardship project.)
- c. Costs to prepare the Stewardship Grant application or amend a Comprehensive Outdoor Recreation Plan
- d. Costs to cover items that are not required for development of a basic facility, as determined by department or are not included in the grant agreement
- e. Financing costs associated with the project
- f. Costs not documented by an invoice and a canceled check, or other conclusive proof of payment
- g. Costs incurred by a sponsor because of a contractor's breach of contract
- h. Costs previously reimbursed from another grant source

## 6. Eligible Sources of Sponsor Match Include:

a. Cash from the project sponsor and force account labor, equipment, and materials

<sup>&</sup>lt;sup>1</sup> Force Account expenses - employee labor, (including fringe benefits), equipment use or time, and the use of materials from the sponsor's inventory

## **Development Projects – Force Account, continued**

- b. Cash donated by a third party foundations, organizations, businesses, individuals
- c. For the Stewardship Program, funds from the federal government
- d. Donations of volunteer labor, services, materials, equipment rental
- e. Donations of land from a third party if the contribution was made within 3 years prior to the acquisition and the property is eligible for the same grant program.

#### 7. Documenting Materials and Services with Invoices

Whenever materials or a service are purchased by the sponsor, an invoice must be obtained from the vendor to provide evidence of the sale. The invoice must be legible and include the following items:

- Name and address of the vendor
- Quantity of item(s) purchased
- Description of item(s) purchased
- unit price
- Total amount of each line item

<u>Two instances that require special attention</u>. First, the sponsor will probably have some invoices that include materials or services not included in the project. In this case, identify on the invoice(s) only those items that are being charged against the project.

Second, vendor statements are acceptable (for example price list or quotes) as cost documentation only in those instances when an invoice cannot be obtained from the vendor.

Some vendors do not use invoices. In such an instance, identify on the vendor's statement the actual items that are related to the project. Enter the total amount of the project related purchases from each invoice (or statement) on the Grant Payment Worksheet, Form 8700-002, located in the Appendix.

#### 8. Documenting Force Account Expenses

Following is a description of the documentation required for force account expenses. Forms to assist you in preparing the documentation are contained in the Appendix and referred to in the information below. You may use your own version of the format as long as the required information is provided. Force account documentation should be submitted with the pay request.

Grant related expenses incurred through the direct use of sponsor staff, materials, and equipment are defined as "force account" - (using your own forces). There are three types of eligible force account expenses:

- Employee labor, including fringe benefits
- Sponsor equipment use or time
- The use of materials from the sponsor's inventory

For example, a city may receive an outdoor recreation grant to develop a hiking trail. In constructing the trail, the city may use:

- Force account labor (staff time) to brush the trail and to operate earth moving equipment
- Sponsor-owned equipment, such as chain saws and tractors to prepare the trail surface
- Materials, such as signs and gravel from inventory

#### a. Force Account Labor Summary

Sponsors should use timesheets that record the work of their employees on a daily basis. These daily time sheets should document the type of work performed on the project and must be kept on file with the project sponsor.

If employees do not keep daily timesheets, any time spent working on an approved grant project must be recorded in a project labor log. The log should record date, hours worked, work done, employee name and rate of pay.

Once the sponsor has compiled all of the force account timesheets connected with its project, prepare a labor summary in order to accurately calculate the project costs. The labor summary sheet must be submitted with the pay request.

Fringe benefits may include employee insurance plans, retirement plans, Social Security contributions, unemployment, worker's compensation, authorized absences etc. and should be identified separately from wages or their calculation explained. Once the sponsor has calculated the total value of the force account labor used in the project, enter that amount on the Project Summary Sheet.

Only employee hours which pertain directly to the project development may be included for <u>reimbursement</u>. Individual employee time sheets indicating the work performed may be subject to State and Federal audits for four years from project closure.

Record the totals from the completed summary forms on the Grant Payment Worksheet, form 8700-002, found at the back of the Appendix.

#### b. Force Account Equipment Worksheet

The information needed to support equipment usage costs is as follows:

- The name of the operator
- Date(s) equipment used
- Equipment used, including size and power as listed in that year's WisDOT equipment rate schedule or WisDOT equipment class
- Description of the work performed
- Total hours of use (do **not** include idle time)
- WisDOT hourly equipment rate for the year during which project activities occurred
- The total cost of equipment used (WisDOT rate x number of hours used)

## **Development Projects – Force Account, continued**

The hourly equipment rates cannot exceed the hourly rates approved by the WisDOT. Copies of the WisDOT equipment rate schedule can be obtained from your CSS. The "description of work" section must identify the specific facility for which the equipment was used. For instance, if a chain saw was used for trail construction, note "cleared brush for trail."

Record the totals of each worksheet on your Equipment Summary Worksheet. Submit the Equipment Summary and worksheets with your pay request.

After compiling all of the force account equipment worksheets, prepare a summary in order to calculate project costs. Enter the total value of the force account equipment use on the Grant Payment Worksheet, Form 8700-002, found at the back of the Appendix.

#### c. Force Account Material Use Summary:

Occasionally, a sponsor will utilize construction material from inventory in the development of a facility included within the scope of their project. Examples of commonly used materials include: lumber, nursery stock, and gravel. In some cases, the sponsor will already have its own form to record the use of inventory. If not, see the example Force Account Material Use Form in the Appendix.

Please note that the "cost" of goods taken from inventory should be documented by showing an old invoice of what the value of the inventory was when purchased. If the items weren't purchased, i.e., a community owned gravel pit, the "cost" should be equivalent to the prevailing cost of similar goods purchased from vendors in the community and should be a calculated unit price based on the actual cost of mining the materials. Unit prices for materials from sponsors' owned pits should always be less than from outside suppliers, since indirect and profit which are included in the outside suppliers unit price, are not allowable under the grants program. Further, the trucks to haul the aggregate materials from the pit to the job sites are generally expensed through the WisDOT equipment charges.

Once the sponsor has calculated the total value of force account materials used, enter that figure on the Grant Payment Worksheet, form 8700-002.

# 9. Documenting Donations of Land as Sponsor Match – see #9 under the Land and Easement Acquisition Projects section.

#### 10. Documenting Donations of Volunteer Labor, Services, Materials, Equipment Rental

Donations may account for up to 50% (the amount of the local match) of total eligible project costs. Items being donated must be included in the project scope in order to be considered in the total eligible costs.

The following four scenarios (A-D) show a \$20,000 project and how the value of donations affects the amount of cost share and the final cost to municipalities.

SCENARIO	Α	В	С	D
Cash Outlays (Including Force Account Costs)	\$20,000	\$15,000	\$10,000	\$8,000
Value of Donations (not cash)	0	5,000	10,000	12,000
Total Cost of Project	\$20,000	\$20,000	\$20,000	\$20,000
Maximum Grant Payment	\$10,000	\$10,000	\$10,000	\$8,000

<u>In example A</u>, the sponsor spends \$20,000 to complete a project and there is no donation involved. In this case the sponsor is eligible for a reimbursement of up to 50% of the total eligible project cost or \$10,000. The net cost to the sponsor for the \$20,000 project is \$10,000.

In example B, the sponsor spends \$15,000 and receives a donation of \$5,000 to complete a project. The sponsor is eligible for a reimbursement of up to 50% (or \$10,000) of the total eligible project cost (\$20,000) but limited to the cash outlay (\$15,000) for the project. In this case the sponsor would receive the full reimbursement of \$10,000. The net cost to the sponsor for the \$20,000 project is \$5,000.

<u>Example C</u> is similar to example B. The sponsor is eligible for a reimbursement of up to 50% (or \$10,000) of the total eligible project cost (\$20,000) but limited to the cash outlay (\$10,000) for the project. In this case the sponsor would also receive the full reimbursement of \$10,000. The net cost to the sponsor for the \$20,000 project is \$0.

In example D, the sponsor spends \$8,000 and receives a donation of \$12,000 to complete a project. The sponsor is eligible for a reimbursement of up to 50% (or \$10,000) of the total eligible project cost (\$20,000) but limited to the cash outlay (\$8,000) for the project. In this case the sponsor would receive a reimbursement of \$8,000 because that was their cash outlay for the project (no profits allowed). The net cost to the sponsor for the \$20,000 project is \$0.

Following is a description of the documentation required for donations and volunteer contributions. Forms to assist you in preparing the documentation are contained in the Appendix and referred to in the information below. You may use your own version of the format as long as the required information is provided.

- a. <u>Donated Labor Worksheets</u>: The documentation required to be recorded on the worksheet for donated labor is as follows:
  - Name of the laborer
  - Dates he/she worked
  - Hours worked each day
  - Brief daily description of the work completed
  - signed by the donor and bearing evidence of management review/approval

The value of all donated <u>unskilled</u> labor has been set at the prevailing federal minimum wage (\$5.15 per hour as of 1/1/07; check - <u>www.dol.gov/dol/topic/wages/minimumwage.htm#lawregs</u> - for updates.)

If the person is professionally skilled in the work being performed on the project (for example, plumber or bricklayer) then the wage rate this individual is normally paid may be charged to the project.

The description of the work must contain a reference to a facility or function that has been identified in the project scope of the project agreement. For instance, if the sponsor has been awarded a grant for trail development, make sure the term "trail" is in the work description section, e.g., "cutting brush for the walking trail."

#### b. Donated Labor Summary:

Record the Donated Labor Worksheet totals on the Donated Labor Summary and calculate the total value of donated labor. Enter that figure on the Grant Payment Worksheet. Submit the donated labor summary and worksheets with the pay request.

- **c.** <u>Donated Equipment Worksheets:</u> Document the use of donated equipment on the worksheet by providing the following:
  - Name of the operator
  - Type of equipment used (refer to approved WisDOT equipment descriptions)
  - Dates the equipment was used
  - Number of hours used each day
  - Brief description of the completed work
  - Value for the equipment use
  - WisDOT rate or donor's rental rate, whichever is less, x the number of hours worked

## **Development Projects - Donations, continued**

Cost of donated construction and equipment must be established based on competitive procurement either through the formal bidding process or through competitive quotations. Contractors' certifications are not a true measurement of the value of donations and will not be accepted. To categorically measure the value of a donation, competitive bids or quotations must be obtained.

For example, three contractors bid on a park shelter. Contractor A bids \$4,000; contractor B bids \$3,500; and contractor C bids \$3,000. Municipality awards the contract to contractor C for \$3,000. Contractor C completes the work with no project modifications. The contractor issues an invoice for \$2,000 and indicates a donation of \$1,000. This \$1,000 donation is measurable & verifiable and would be allowed as sponsor's match.

**Two important items to remember about donated equipment usage.** First, values for donated equipment use cannot exceed those rates approved by WisDOT. Second, the description of the work must contain a reference to a facility that has been identified in the project scope of the project agreement. For instance, if the sponsor has been awarded a grant for trail development, make sure the term "trail" is in the work description section, i.e., "spreading Class 5 stone for walking trails."

#### d. Donated Equipment Summary

Transfer the Donated Equipment Worksheet totals to the summary and calculate the total value of donated equipment use. Enter that figure on the Grant Payment Worksheet and submit the worksheet and summary with the pay request.

#### e. Donated Materials/Services Invoices:

On occasion, private sector businesses may wish to contribute particular goods or services toward the completion of a project. In order to receive credit for this type of donation, the goods or service donation must correlate with a particular function that has been identified in the project scope of the project agreement and be noted as such on the vendor's invoice. For instance, if the sponsor has been awarded a grant for trail development, make sure that either you or the vendor links the goods/service with the facility, i.e., "I wish to donate 25 tons of class 5 stone for trail surface material." The value of the stone must be based on the normal selling price to a local unit of government or the actual costs of producing the product or material.

Prices assessed to donated materials included in the matching share should be reasonable and should not exceed the current market prices at the time they are charged to the project. Records of in-kind contributions of material shall indicate the fair market value by listing the comparable prices and vendors. Enter the total amount of each invoice for donated materials/services on the Grant Payment Worksheet.

## **Additional Federal Program Requirements**

If you were awarded a federal grant, additional general provisions were attached to your grant agreement. While lengthy they are important to read and abide by in addition to the state grant program requirements to protect the eligibility of your project for the funds you have been awarded.

## **Preventing Reimbursement Problems**

**TOP TROUBLEMAKERS.** The following list identifies areas where department staff often encounter problems during audit of reimbursement claims. If your grant project contains any of the following situations, refer to the section indicated after the item for more detail. Feel free to call your CSS with questions.

1.	Documenting donations of equipment, labor, services, materials, or landp	. 22-25
2.	Bidding requirements for development projectsp	. 17
3.	A Partner or co-sponsor handling part of the administration of your project p	. 7
4.	Properties producing income from leasing land or buildings, or sale or	
	demolition of buildingsp	
5.	Fee simple land acquisitions that also include easements or future transfers -	see
	'Before you Purchase - #2d.'p	. 11
6.	Documenting force account expensesp	p. 19-21
7.	Incomplete reimbursement documentationp	p. 9-10
	(Also sections on Acquisition and Development Projects)	
8.	Payment requests that include ineligible costsp	p. 13,18

## Appendix

- 1. Reimbursement Claim Checklist
- 2. Grant Payment Forms
  - Grant Payment Request, Form 8700-001
  - Grant Payment Worksheet, Form 8700-002
- 3. Force Account Documentation Forms
  - Labor Summary
  - Equipment Worksheet
  - Equipment Summary
  - Materials Use
- 4. Donations Documentation Forms
  - Labor
  - Labor Summary
  - Equipment Worksheet
  - Equipment Summary
  - Materials, Services Invoice

Department of N Box	sconsin DNR Natural Resources 7921 sconsin 53707		RECREATION GRANT PROJEC REIMBURSEMENT CLAIM CHECKLIS
roject Number		Project Name	Project Sponsor
lists the requestion to the request to the second comments of the se	uired items (by acc unity services spe	uisition versus development projects) that	r development project's grant reimbursement claim. need to be submitted with your claim to your DNR al manual for details on program requirements, aim.
ACQUISITION	I IF DEVELOPME	Т	NAME OF ITEM
		1. Completed Grant Payment Request Fo	orm 8700-001
		2. Completed Grant Payment Worksheet	t, Form 8700-002
		3. Affidavit of publication of bid notice	
		4. Bid notices or newspaper tear sheet sl	howing publication date
		5. Listing of all bids received (bid tabulati	ion) and copy of accepted bid proposal
		6. Final Construction plans and specifica submitted	ations used in bidding and contract award, if not already
		7. Copy of signed contract and any chan	ige orders
		8. Copies of necessary state agency per	mits and approvals – do not submit, but keep in project file
		9. Detailed invoices and vouchers associ	iated with all development project costs
		10. Payment documentation: copy of front statement with check numbers highligh	t side of canceled checks showing cancellation code or ban hted.
		11. Force account labor, equipment or ma	terials used – records documenting details
		12. Donated services, labor, materials, or	equipment used - records documenting details
		13. Accepted offer or option to Purchase A	Agreement, if not already submitted
		14. Photocopy of survey, if required.	
		15. If easement, baseline documentation f	for property being acquired.
		16. Photocopy of recorded deed with restr	rictive deed clause, or recorded easement document
		17. Opinion of title or photocopy of title ins	surance policy
		18. Back up information for title exceptions	S
		19. Statement of Relocation Payment and	l copy of approved relocation plan, if applicable
		20. WI Dept. of Commerce relocation lette	er approving relocation plan or indicating no plan necessary
		21. WI Dept. of Agriculture Impact Stateme	ent, if applicable and not yet submitted.
		22. Closing Statement, including copy of find bank statement with check number high	ront side of canceled check showing cancellation code or ghlighted
			detailed invoices, vouchers, including copy of front side of a code or bank statement with check numbers highlighted
		24. Statement of any revenue received fro buildings or rental payments)	om project during grant time period (e.g., from sale of
DR FEDERAL A	ACQUISITION GRAM		
		25. Just Compensation Statement, Form 8	
		26. If purchase price is less than approved Market Value, Form 8700-106.	d appraised value, a Waiver of Entitlements - Appraised Fai
		27. If landowner or a displaced person doe Relocation, Form 8700-105	es not accept relocation benefits, a Waiver of Entitlements -
USING DONA	TED PROPERTY AS	LOCAL MATCH:	
		28. Photocopy of recorded deed with restr	rictive deed clause, or easement document
		29. Opinion of title or photocopy of title ins	surance policy
		30. Back up information for title exceptions	

**Notice:** Project Sponsors are required to provide information requested to this form when applying for payment of a grant funded by the Department. See Reporting Requirements on reverse. The Department will not process your payment unless you provide all information requested. This information will be used to determine the amount of your payment and issue your check. Personally identifiable information collected will be used for program administration and may be made available to requesters as required under Wisconsin's Open Records Law [ss. 19.31-19.39, Wis. Stats.].

Submit one copy of this request form, your completed Grant Payment Worksheet (Form 8700-002), and required documentation, listed on reverse, to your DNR Grant Specialist. See the DNR web site for additional information: http://dnr.state.wi.us/org/caer/cfa

Project Sponsor Information		
Project Sponsor / Management Unit Name		Grant Number
Project Name		County
The DNR will mail the check to the name identified on the application as "Check Recipient" Questions? Contact DNR Grant Specialist.	Type of Request	Supplemental (Snowmobile Only)
Payment Information (see reverse for instructions)		
A. Payment Record to Date	Amount	This Column for DNR Use Only
1. Amount of Grant (from Original or amended Grant Agreement)		
2.a. Advance Payment Received, If any		
2.b. Total Payments Received after Advance Payment, if any		
2.c. Total Payments Received to Date (Lines 2.a. + 2.b.)		
3. Funds Remaining (Line 1 minus Line 2.c.)		
B. Cost Share Amount		
<ol> <li>Total Eligible Project Costs this Period. Transfer data from "Total Project Costs" field on Worksheet (Form 8700-002)</li> </ol>	\$	
5. Your Share of Costs. See Line 5 instructions on reverse.	\$	
<ol> <li>State Share of Costs (Line 4 minus Line 5)</li> <li>NOTE: This line cannot exceed the amount in Line 1.</li> </ol>	\$	
C. This Payment Request and Grant Balance Remaining		
<ol> <li>Amount of Advance Payment Received (from Line 2a) (<i>if no</i> advance payment received or already accounted for, enter \$0)</li> </ol>		
8. Amount Eligible this Claim (Line 6 minus Line 7) NOTE: This line cannot exceed the amount in Line 3.		Amount approved this claim:
9. Grant Balance Remaining (Line 3 minus Line 8)		
Lake & River Grants Only: Does project include State Lab of Hygie	ene Sample Analysis?	🗆 Yes 🔲 No
Certification		
I certify that, to the best of my knowledge and belief, the eligible costs and that all expenditures are based on actual payments of record. Thi previously requested.		
Name of Auhorized Reprensentative – type or print		
Signature of Authorized Representative		
Date Signed		
Space Below this Line for DNR Use Only		
Grant Specialist Signature	Reimburs	ement Approval Date

Line 1: Amount of Grant (from original or amended Grant Agreement). Enter amount on the first page of your grant agreement, often called "State Aid Amount" or "Total Project Funds Awarded."

Line 2.A. Advance Payment Received, if any. Some grant programs allow project sponsors to request up-front grant funds (advance) at the beginning of the grant period, even before expenses are incurred. If you had no advance payment, enter \$0 on line 2.A. If you received an advance, this amount is generally on the signature page of your grant agreement.

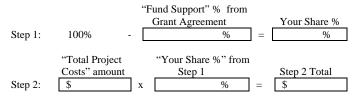
**Line 2.B.: Total Payments Received after Advance Payment, if any.** Some grant programs allow partial payments after the advance payment was received. If you have received partial payments, enter the total amount of all payments after the Advance Payment on line 2.B.

Line 2.C.: Total Payments Received to Date. Enter the total amount of lines 2.A. + 2.B.

Line 3. Funds Remaining. This amount is the balance of our grant award after subtracting all payments made before the date of this request.

**Line 4. Total Eligible Project Costs this Period**. Transfer amount from "Total Project Costs" field on Grant Payment Worksheet, Form 8700-002. This is the total of all eligible expenses claimed for this payment request.

Line 5. Your Share of Costs. This is the portion of eligible costs that are your responsibility. See your grant agreement. If your grant agreement shows "Fund Support" as a percentage instead of a \$ amount, complete steps 1 and 2 below:



Enter "Step 2 Total" in Line 5 on front. Questions? Contact your grant specialist.

Line 6. State Share of Costs. This is the portion of eligible costs that are the State's responsibility (Line 4 minus Line 5). This amount cannot exceed the grant balance remaining, as shown on Line 3, or the amount of money expended by the grant sponsor.

Line 7. Amount of Advance Payment Received. Some grant programs allow project sponsors to request up-front funds (advances) at the beginning of the grant period. The amount of your advanced payment needs to be supported with eligible expenses. Also list those expenses on your worksheet (Form 8700-002). If you did not receive an advance payment enter \$0 in this area. If your advanced payment has already been accounted for in a previous payment request, enter \$0 in this area. Do not list partial payments on Line 7.

Line 8. Amount Eligible This Claim. Enter the amount you are requesting for this payment request. Do not include eligible expenses reimbursed through prior partial payments on this claim. On line 8, show the amount you calculate to be your payment on this claim. DNR staff will audit reimbursement claims before payment is sent.

**Line 9. Grant Balance Remaining**. This is the amount of grant funds available to you for future partial payments. If your claim is a final reimbursement request, any balance appearing on Line 9 is not available.

Lakes & River Grants Only. Account for State Lab of Hygiene (SLOH) sample analysis. The amount of money available under your grant will be reduced by the amount of payments to SLOH.

#### **REPORTING REQUIREMENTS**

Under authorities cited, use of this form is authorized for the following grants.

- All-Terrain Vehicles; s. 23.33, Wis. Stats., and ch. NR 64, Wis. Adm. Code
- Clean Vessel: Sec. 5604 of the federal Clean Vessel Act of 1992
- County Conservation Aids; s. 23.09(12), Wis. Stats., and ch. NR 50.14, Wis. Adm. Code
- Lake Planning s. 281.68, Wis. Stats., and ch. NR 190, Wis. Adm. Code
- Lake Protection: ss. 281.69 and 281.71, Wis. Stats, and ch. NR 191, Wis Adm. Code
- Land and Water Conservation Fund-Land Acquisition & Development Act of 1965, Public Law 88-578, and ch. NR 50, Wis. Adm. Code.
- Recreational Boating Facilities. S.30.92, Wis. Stats., and ch. NR 7, Wis. Adm. Code.
- Recreational Trails: federal 1998 Transportation Equity Act for the 21 Century
- River Planning: ss. 281.71, Wis. Stats., and ch. NR 195, Wis. Adm. Code
- River Protection: ss. 281.70 and 281.71, Wis. Stats, and Ch. NR 195, Wis. Adm. Code.
- Snowmobile Trail Aid: s. 23.09(26); ch. 350, Wis. Stats, and ch. NR 6, Wis. Adm. Code
- Sports Fish Restoration: Federal Aid in Sport Fish Restoration Act Stewardship (NCOs) – Land Acquisition & Development: ss. 23.096 and 23.098, Wis. Stats., and ch. NR 51, Wis. Adm. Code
- Stewardship (Local Units of Government) Acquisition & Development: s. 23.09, Wis. Stats., and Ch. NR 51, Wis. Adm. Code

#### **REQUIRED DOCUMENTATION**

Include one copy of the following attachments (\*if applicable) and other documentation required by your grant program.

#### **ACQUISITION:**

- 1. Grant Payment Worksheet, Form 8700-002
- 2. Copy of deed
- 3. Copy of title insurance policy
- 4. Closing statement/canceled check(s)
- 5. Offer to Purchase
- 6. Just compensation
- 7. Statement of relocation
- 8.\* WI Department of Commerce relocation statement
- 9.\* Statement of program revenue; i.e., sale of buildings, etc.

#### **DEVELOPMENT:**

- 1. Grant Payment Worksheet, Form 8700-002
- 2. Copy of invoices, vouchers and canceled checks
- 3.\* Copy of bid specifications, certified bid tabulations, accepted bid proposal(s), contracts and change orders.
- 4\* Force account labor/equipment records
- 5\* Donation labor/equipment records
- 6\* Copy of affidavit of publication or bid notice

#### MAINTENANCE:

- 1. Grant Payment Worksheet, Form 8700-002
- 2. Copy of vendors invoices, vouchers and canceled checks
- 3.\* Copy of bid specifications, certified bid tabulations, accepted bid proposal(s), contracts and change orders.

Certification: This payment request cannot be processed unless this form is signed by the authorized representative named in your resolution.

Questions? Contact your grant specialist at the DNR. That person is identified in the cover letter of your grant agreement

<b>Instructions:</b> Itemize all project expenses, including donated labor, and attach photocopies of proof of expenses and payments for each item listed reverse for instructions. Use additional worksheets as necessary, numbering each. Submit with Grant Payment Request, Form 8700-001, or specific reimbursement form to your DNR Grant Specialist.				n item listed. See , or specific grant	Grant Number:			
		Hygiene sample analysis o	costs?	No				
Date Expense Incurred	Invoice #	Proof of Payment #	Payee	Eligible Project Cost Desci (Check Grant Agreeme	ription nt)	Amount Paid	Amount Donated	
						-		
						+		
Grant Begin Date	Grant End	Date				Paid Subtotal	Donated Subtotal	
			Total Project Costs: (Sum of Paid Subtotal a	and Donated Subtotal for all pages)	\$	L	L	

Notice: Information requested on this form is required by the Department when applying for a reimbursement of eligible expenses. The Department will not consider you payment request unless you complete and submit this form.

State of Wisconsin

Department of Natural Resources

Community Financial Assistance

#### **GRANT PAYMENT WORKSHEET**

Form 8700-002 (R 8/03) Page \_\_ of \_\_\_ t Project Sponsor/Management

Unit Name

Form 8700-002 (R 8/03)

Use the worksheet to itemize all project expenses, including donated labor and donated expenses.

- Attach photocopies of proof of expenses and payments for each item listed.
- Use additional worksheets as necessary. Include Grant Number on each sheet.
- Submit Worksheet(s) and attachments with Grant Payment Request, Form 8700-001, or specific grant reimbursement from, to your DNR Grant Specialist.

#### **Date Field and Column Definitions**

Date Expense Incurred: Date of invoice, purchase, or service rendered.

- Costs incurred prior to the beginning date or after the ending date of the grant agreement are not eligible for reimbursement, except as noted below.
- Exceptions: Certain land acquisition, design costs, and navigational aids may be available retroactively. Check with your DNR Grant Specialist.

Invoice #: Number on vendor invoice or bill associated with the purchase or service.

- Combined Costs: If an invoice combines costs for multiple grants or expenses, identify and explain specific costs associated with each grant expense. Attach a copy of this invoice, as well as proof of payment identified below. Use as many lines as necessary.
- Donated Expenses: Include invoice number if donated expenses are included on an invoice or bill. Otherwise, leave this field blank and go to "Proof of Payment" column.

**Proof of Payment #:** Number on check or money order used to pay the expense. If no proof of payment number, leave blank. Attachments required:

- Expenditure Proof of Payment Examples: Canceled check, with front side of check containing the amount of the check digitally printed by the bank under the signature line; non canceled check with bank statement showing check cleared account' County payroll vouchers; Credit Card statements. For acquisition expenditures, acquisition closing statements.
- Combined Proofs of Payment: If a proof of payment covers multiple expenses or grants, identify payments related to the particular grant expense on a copy.
- Donated Expenses: Volunteer Labor Log Sheet, or other donated labor/services documentation. Include volunteer names, type of work, hours worked, pay rate and totals. Log sheets require signature of volunteer(s) and supervisor(s).

Payee: Name of consultant, contractor, vendor, supplier, etc. to whom payment was made.

Eligible Project Cost Description (Check Grant Agreement): Describe expense briefly. Include only eligible expenses as specified in the particular project grant application and grant agreement.

- Acquisition Grant Possible Eligible Expense Examples: Land/Conservation Easement, Recording Fees, Appraisal, Title Insurance, etc.
- Development Grant Possible Eligible Expense Examples: Construction, Equipment Rental, Landscape seed, Mulch, Demolition, etc.
- Other Grant Type Possible Eligible Expense Examples: Materials, Supplies, Maintenance-Grooming; Maintenance-Signage, Maintenance-Other, etc.

Amount Paid: The amount of the project cost expense paid out-of-pocket. Enter only actual expenditures in this column.

Amount Donated: The amount of the project cost expense paid out-of-pocket. Enter only actual expenditures in this column.

Grant Begin Date/Grant End Date: Dates specified on the first page of your grant agreement or grant amendment.

Paid Subtotal: The sum of all paid expenditures listed in this column on this page.

Donated Subtotal: The sum of the value of each donated item listed in this column, on this page.

**Total Project Cost:** (Paid Subtotals all pages) + (Donated Subtotals all Pages) = Total Project Costs

- Enter this total on page one of the Grant Payment Worksheet
- Transfer amount to Line 4, "Total Eligible Project Costs This Period" of Form 8700-001, Grant Payment Request.

#### **Force Account Labor Summary**

Project Number:	Project Name:
Local Sponsor:	Billing Period: thru

Employee Name	Hourly Wage	+	Hourly Benefits	=	Total Wage/Benefits	х	Total Hours	=	Total Amount
						1		1	
								<u> </u>	
						+			
								<u> </u>	
						_			
		_							
			Total Force Ac						

I hereby certify that the hours of force account labor summarized for the above period have been performed and that this claim is just and correct.

Signature of Project Manager

Operators Name:				Project Na	me	:		
Local Sponsor:				Project Nu	ımb	er:		
Date	Equipment Used	Rate	x	Total Hours/Miles	=	Total Amount	=	Description of Work Performed
		<u> </u>						
				Total				

Force Account Equipment Worksheet

I hereby certify that this is an accurate summary of the equipment used by me on the above dates.

Signature of Employee

#### Force Account Equipment Summary

Project Number:	Project Name:
Local Sponsor:	Billing Period: thru

Name of Operator	Equipment Type	Total Hours/Miles	x	Rate	=	Total Amount
			_			
			_			
			_			
					1	
					+	
				Total		

I hereby certify that the force account equipment used for the above period has been performed and that this claim is just and correct.

Signature of Project Manager

#### **Force Account Material Use**

Project Number:	Project Name:

Local Sponsor:

Billing Period: \_\_\_\_\_\_ thru \_\_\_\_\_

Date	Authorized Employee	Material Used	Qt	х	Price	=	Amount	Facility Constructed
						_		
					Total			
					iulai			J

I verify that the force account material used for the above period is accurate and that this claim is just and correct.

Signature of Project Manager

#### **Donated Labor Worksheet**

Laborer's Name:	Project Name:
Local Sponsor:	Project Number:

Date	Description of Work Performed-Facility Developed	Hours	x	Rate	=	Total
I		Total Value	of \	Work Performe	d	

I hereby certify that the services covered by this claim have been performed and that the claim is just and correct.

Signature of Laborer

#### **Donated Labor Summary Sheet**

Project Number:	Project Name:
Local Sponsor:	Billing Period: thru

Name of Volunteer		Total Hours	х	Rate	=	Total Amount
<u> </u>						
1						
_						
	Total		х		=	
	iotai		^			

I hereby certify that the donated labor has been performed and that this claim is just and correct.

Signature of Project Manager

#### **Donated Equipment Worksheet**

See Equipment Sheet for Hourly Rate

Operators Name: \_\_\_\_\_

Project Name: \_\_\_\_\_

Local Sponsor: \_\_\_\_\_

Project Number: \_\_\_\_\_

Date	Equipment Used	Rate	х	Total Hours/Miles	=	Total Amount	=	Description of Work Performed
				Total				

I hereby certify that this is an accurate summary of the equipment used by me on the above dates.

Signature of Employee

#### **Donated Equipment Summary Sheet**

Project Name:		Local Sponsor:				
Project Number:						
Name of Operator	Equipment Type	Total Hours/Miles	х	Rate	=	Amount
					-	
					-	
L	1	1	Тс	otal	<u> </u>	

I hereby certify that the force account equipment used for the above period has been performed and that this claim is just and correct.

Signature of Project Manager

#### Invoice

Invoice									
Qty	Item	Unit	Unit Price	Total Price					
			<u> </u>						
			Total						
			Total						

Date

Received By