Purpose

This guidance provides direction to help manufacturers, recyclers and collectors of eligible electronic devices (EEDs) operating as part of the E-Cycle Wisconsin program (2009 Act 50) comply with the limitation on the use of prison labor for collection or recycling of electronics on behalf of a manufacturer.

Background

A person wishing to operate as an electronics recycler or collector under E-Cycle Wisconsin must register annually with the Department of Natural Resources (DNR). The law prohibits recyclers and collectors from using prison labor to recycle or collect EEDs if the weights of those devices count toward a manufacturer’s recycling obligation. This limitation is intended to address concern over unfair labor competition for facilities using prison labor as part of their workforce, and to avoid risk to data security of devices collected under this program.

Definition of Prison Labor

The term “prison labor” is not defined in ch. 287, Wis. Stats., the authorizing statute for this program. In the absence of a definition specific to this law, the DNR has referred to ch. 303, Wis. Stats., related to prisons and prison labor, and to the original intent of the prohibition in developing this guidance.

The DNR interprets the limitation on the use of prison labor to mean the following:

- No collection or recycling of EEDs under E-Cycle Wisconsin can occur at a prison facility or a facility staffed primarily by inmates, including current inmates from a county or other local government jail.
- Use of prison labor for activities not related to electronics collection or recycling under E-Cycle Wisconsin is not prohibited. This includes electronics collection and recycling that is not part of E-Cycle Wisconsin, or using prison labor to clean the facility, do general maintenance or repair work, as long as these activities were not directly related to collecting or recycling EEDs under E-Cycle Wisconsin.
- Use of Huber work release inmates or of persons fulfilling a community or volunteer service as part of a correctional program is not a prohibited use of prison labor.

E-Cycle Wisconsin Definitions

Eligible electronic devices (EEDs) include covered electronic devices (CEDs), computer peripherals, fax machines, DVD players and VCRs. CEDs include consumer computers; consumer printers; and televisions, laptops and computer monitors with displays at least 7” in the longest diagonal direction.

A collector accepts EEDs from Wisconsin households, K-12 public schools or Milwaukee parental choice program schools and delivers or arranges for the delivery of the EED to a recycler.

A recycler accepts EEDs from Wisconsin households, covered schools or collectors for the purpose of recycling Recycling means preparing EEDs for use in manufacturing processes or for recovery of useable materials and delivering the materials for use.

For complete definitions, see s. 287.17(1), Wis. Stats.
Pursuant to ch. 227, Wis. Stats., the Wisconsin Department of Natural Resources has finalized and hereby certifies the following guidance document.

**DOCUMENT ID**

WA-19-1382-C

**DOCUMENT TITLE**

E-Cycle Wisconsin Guidance for Limitation on Use of Prison Labor for Collection and Recycling

**PROGRAM/BUREAU**

Waste and Materials Management

**STATUTORY AUTHORITY OR LEGAL CITATION**

Chs 287 and 303, Wis. Stats.

**DATE SENT TO LEGISLATIVE REFERENCE BUREAU (FOR PUBLIC COMMENTS)**

September 30, 2019

**DATE FINALIZED**

October 30, 2019

**DNR CERTIFICATION**

I have reviewed this guidance document or proposed guidance document and I certify that it complies with sections 227.10 and 227.11 of the Wisconsin Statutes. I further certify that the guidance document or proposed guidance document contains no standard, requirement, or threshold that is not explicitly required or explicitly permitted by a statute or a rule that has been lawfully promulgated. I further certify that the guidance document or proposed guidance document contains no standard, requirement, or threshold that is more restrictive than a standard, requirement, or threshold contained in the Wisconsin Statutes.

[Signature]

October 30, 2019

Date