DRAFT Master Plan:
Sandhill-Meadow Valley
Work Unit
Acknowledgements

Wisconsin Department of Natural Resources
Cathy Stepp, Secretary

Natural Resources Board
David Clausen, Chair
Preston D. Cole, Vice Chair
Christine L. Thomas, Secretary
William Bruins
Terry N. Hilgenberg
Gregory Kazmierski
Jane Wiley

Plan Acceptance Team
Tom Hauge Bureau of Wildlife Management
Steve Miller Bureau of Facilities and Lands
Laurie Osterndorf Bureau of Endangered Resources
Bob Mather Bureau of Forest Management
Paul Cunningham Bureau of Fisheries Management
Peter Biermeier Bureau of Parks and Recreation

Sponsor Team
Tom Hauge, Craig Thompson, Kris Belling and Kate Fitzgerald

Planning Team
Neal Paisley, Greg Dahl, Armund Bartz, Bob Michelson, Alan Crossley, Diane Brusoe

Technical Team
Wayne Hall, Mark Chryst, Dick Thiel, Carrie Milestone, Britt Searles, Rick Greene

Cartographer/GIS Analyst
Ann Runyard

Other Contributors
Tom Watkins, Steve Courtney, Karl Martin, Mary Kay Salwey, Mark Dudzik, Justine Hasz

The Wisconsin Department of Natural Resources provides equal opportunity in its employment, programs, services, and function under an Affirmative Action Plan. If you have any questions, please write to Equal Opportunity Office, Department of Interior, Washington, D.C. 20240, or Wisconsin’s Office of Diversity, PO Box 7921, Madison, WI 53707. This publication is available in an alternative format upon request. Please contact the Department of Natural Resources, Bureau of Facilities and Lands at (608)266-2135

Wisconsin Department of Natural Resources
101 S. Webster Street
PO Box 7921
Madison, WI 53707-7921

For your convenience, this document is also available on the Internet at: http://www.dnr.wi.gov/master_planning/sandhill/.
# TABLE OF CONTENTS

## CHAPTER ONE: INTRODUCTION AND PLAN OVERVIEW
- Purpose and Management Authority .................................................. 1
- Significance of the Work Unit .......................................................... 2
- Overview of the Plan ........................................................................ 2

## CHAPTER TWO: PROPOSED MANAGEMENT, DEVELOPMENT AND PUBLIC USE
- SECTION ONE: UNIVERSAL ELEMENTS FOR ALL PROPERTIES .......... 7
  - Resource Management by Land Management Classification ............. 7
  - Resource Management Prescriptions by Cover Type ..................... 19
  - General Recreation Management and Use .................................... 29
  - General Administration, and Management Policies or Provisions .... 34
  - Public Communications Plan ....................................................... 43
- SECTION TWO: INDIVIDUAL PROPERTY PLANS .............................. 45
  - Sandhill Wildlife Area ................................................................. 46
  - Wood County Wildlife Area ......................................................... 61
  - Meadow Valley Wildlife Area ...................................................... 68

## CHAPTER THREE: BACKGROUND & SUPPORTING INFORMATION ....... 81
- Analysis of the Regional Context ..................................................... 82
- Analysis of the Work Unit .............................................................. 91
- Findings and Conclusions .............................................................. 110

## CHAPTER FOUR: ANALYSIS OF THE PROPOSED PLAN IMPACTS ....... 117
- Introduction .................................................................................... 117
- Impacts to Natural Resources .......................................................... 117
- Impacts to Recreational Facilities, Activities & Opportunities .......... 123
- Impacts to Cultural Resources .......................................................... 125
- Socio-economic Impacts ................................................................. 126
- Impacts of Boundary Expansion ..................................................... 131
- Impacts on Energy Consumption .................................................... 132
- Cumulative Effects, Risk and Precedent .......................................... 133
- NR 150 Decision Form .................................................................. 135

## CHAPTER FIVE: ANALYSIS OF ALTERNATIVES AND IMPACTS .......... 137
- Land Management Alternatives ....................................................... 137
- Recreation Management Alternatives ............................................ 140
- Boundary Expansion Alternatives .................................................. 142

## CHAPTER SIX: SUMMARY OF PUBLIC INVOLVEMENT .................. 145

## SELECTED BIBLIOGRAPHY ............................................................. 150

## APPENDIX A: WOOD COUNTY LEASE AGREEMENT ....................... 152

## APPENDIX B: MEADOW VALLEY COOPERATIVE & LICENSE AGREEMENT 154

## APPENDIX C: SPECIES LIST ............................................................ 168
LIST OF TABLES

Table 2.1: Proposed Land Management Classifications on the Work Unit  7
Table 2.2: General HMA Cover Type Acreages  8
Table 2.3: Ruffed Grouse HMA Cover Type Acreages  11
Table 2.4: Barrens-NCMA on the Work Unit  14
Table 2.5: Barrens-NCMA Cover Type Acreages  15
Table 2.6: Old Forest-NCMA on the Work Unit  16
Table 2.7: Old Forest-NCMA Cover Type Acreages  17
Table 2.8: Property Cover Type Descriptions based on WisFIRS  19
Table 2.9: Sandhill-Meadow Valley WU Miles of Existing Road Development  35
Table 2.10: Sandhill WA Current and Predicted Cover Type  48
Table 2.11: Sandhill WA Land Management Classifications  51
Table 2.12: Wood County WA Current and Predicted Cover Type  63
Table 2.13: Wood County WA Land Management Classifications  65
Table 2.14: Meadow Valley WA Current and Predicted Cover Type  70
Table 2.15: Meadow Valley WA Land Management Classifications  75
Table 3.1: Sandhill-Meadow Valley Work Unit Acreage Overview  92
Table 3.2: Summary of Water Resources on the SMVWU  94
Table 3.3: Summary of Forested Acres on the SMVWU  98
Table 3.4: Summary of Non-forested Acres on the SMVWU  99
Table 4.1: Estimated Annual Management Costs for the SMVWU  129
Table 4.2: Estimated Annual Maintenance Costs for the SMVWU  129
Table 4.3: Estimated Development Costs  130
Table 6.1: Chronology of Public Involvement  148

LIST OF MAPS

Map A: Regional Locator & Public Lands
Map B Series: NR 44 Land Management Classification
Map C Series: Existing Facilities
Map D: Proposed Property Expansion
Map E Series: Land Covertypes
Map F Series: Natural Heritage Inventory Primary Sites
CHAPTER ONE

The Sandhill-Meadow Valley Work Unit is located in west central Wisconsin, mainly in Wood and Juneau Counties with additional parcels in Monroe and Jackson Counties. The approximately 90,000-acre Work Unit consists of Sandhill, Wood County and Meadow Valley Wildlife Areas. They are grouped together for planning based on their proximity to each other, and similarities in cover type, management, and use. Refer to Map A.

PURPOSE AND MANAGEMENT AUTHORITY

Property master planning is a process that is used to determine how a property will be managed and developed. The development of master plans is governed by NR 44, Wis. Admin. Code, the master plan rule. This rule defines master planning, and sets forth its purposes, specifies the general planning process and the content of a master plan. This rule also establishes a uniform land management classification system to be applied in the master plan. By administrative code, the master plan is the controlling authority for all actions and uses on a property.

Wildlife areas are managed under the authority of Section 23.09(2)(d)3, Wis. Stats., and NR 1.51, Wis. Admin. Code. Wildlife areas are set aside to enhance and maintain habitat for wildlife and as places where people can hunt, trap, hike, watch wildlife, and fish. Wildlife habitat needs and wildlife-based recreation shall receive major consideration in management planning for wildlife areas; however, fishery, forestry, wild resources, and outdoor recreation objectives will be accommodated where compatible and do not detract significantly from the primary objectives.

While the Wisconsin Department of Natural Resources (Department) has management responsibility for all three properties, only Sandhill is entirely under Department ownership. Wood County Wildlife Area is owned by Wood County and managed by the Department under a long-term lease with Wood County. Meadow Valley Wildlife Area is federal land managed by the Department since 1940 under a Cooperative Agreement with the U.S. Fish and Wildlife Service. Refer to Appendices A and B for lease agreements.
CHAPTER ONE: 
Introduction and Plan Overview

SIGNIFICANCE OF THE WORK UNIT

The Sandhill-Meadow Valley Work Unit is located in the vegetative Tension Zone and supports diverse habitats including forest, emergent marshes, sedge meadows, pine and oak barrens, and extensive flowages. The Work Unit’s large wetlands with open bogs, shrub swamps, impoundments and sedge meadows are of Upper Midwest/Regional Significance (Wildlife Action Plan 2005). The wetlands, part of a larger central Wisconsin landscape containing the highest concentration of wetlands in the state, play a key role in defining the properties from both an ecological and recreation standpoint.

Regionally, the properties are important for their location among other significant tracts of public land such as Necedah National Wildlife Refuge, Jackson County Forest, and the Black River State Forest. The extensive public ownership provides unique large-scale management opportunities.

Sandhill Wildlife Area is a unique property in that it is enclosed by a 10-foot high deer fence. This creates one of the largest enclosed deer populations in North America, and provides wildlife researchers with a tremendous opportunity to study deer and other wildlife populations under controlled conditions. Sandhill’s Outdoor Skills Center is also a unique and important attribute and a statewide resource for outdoor education. Finally, Sandhill’s Trumpeter Trail is a popular 14-mile auto tour that allows users to view wetland and forest wildlife, the captive bison as part of the oak barrens restoration, and the waterfowl that use the marshland.

OVERVIEW OF THE PLAN

The Draft Sandhill-Meadow Valley Work Unit Master Plan outlines how Sandhill, Wood County, and Meadow Valley Wildlife Areas will be managed, used and developed. The plan reflects that management of the Work Unit properties will emphasize forest and wetland wildlife conservation with an emphasis on habitat management.
CHAPTER ONE:
Introduction and Plan Overview

Resource Management

Emergent marsh communities are the focus of continuing wetland management providing critical nesting, brood-rearing, and migratory stopover habitat for waterfowl, cranes and other wetland dependent species. Migratory and nesting birds found on the Work Unit include: woodcock, Canada goose, Sandhill crane, whooping crane, American bittern, sora, green heron, wood duck, mallard, blue-winged teal, common loon, great blue heron, bald eagle, American widgeon, green-winged teal, ring-necked duck and American coot. Flowage management also supports geese and ducks as well as muskrat, mink and beaver. Refer to Appendix C for a list of some of the common species found on the Work Unit.

An aspen management component has been incorporated to support ruffed grouse as well as provide excellent habitat for deer, wild turkey, woodcock, golden-winged warblers, numerous amphibians and reptiles, and other species of special concern. The master plan continues barrens management to enhance the ecological function of the barrens community with emphasis on prairie flora to support Karner blue butterflies and two other rare butterflies. It also provides for management of old forest habitat that offers significant opportunities for protection, management or restoration of floodplain forest, white pine-red maple swamp, and Central Sands pine-oak forest.

Recreation Management

As wildlife areas, the properties are managed to provide a full range of traditional outdoor recreation and education activities. Upland hunting, waterfowl hunting, trapping and wildlife viewing are significant draws for recreation users. Management to support these activities focuses largely on habitat management; no additional facility development is proposed. Primitive camping will continue to be provided on Meadow Valley and Wood County Wildlife Areas, however, use will be limited to the spring turkey and fall hunting seasons.
CHAPTER ONE:  
Introduction and Plan Overview

Boundary Modifications

The Department is proposing the following boundary expansions for consideration (Refer to Map D):

**Sandhill Wildlife Area**

- 508 ac to create an important buffer along Sandhill’s north perimeter, an area heavily used by geese and Sandhill cranes during fall migration. This buffer would integrate with Wood County Forest to create a definable boundary, minimize incompatible development, and minimize disturbances to the existing Sandhill refuge.
- Range of alternatives to protect critical habitat along the Yellow River corridor

**Wood County Wildlife Area**

- 481 ac to connect blocks of public lands, enhance public access and protect a high-quality conifer swamp community.

**Meadow Valley Wildlife Area**

- 364 ac to protect a portion of white pine-red maple swamp community, a noted “priority conservation action” in the Central Sand Plains ecological landscape.
CHAPTER TWO

The purpose of Chapter Two is to provide clear and specific guidance on the goals, objectives, management activities, and public use of the properties. As a multi-property master plan, the plan addresses management of similar features at a property group level, and management of property-specific issues on an individual property basis. This chapter is organized into two main parts. **Section One** covers universal plan elements, which apply to all the properties in the planning group. **Section Two** focuses on each individual property, including a property description followed by management objectives and prescriptions unique to that property.

**Section One: Universal Plan Elements**

This section contains the proposed management/development/use elements that apply to all or most of the properties in the group.

**Management by Land Management Classification**

Includes management objectives and prescriptions based on NR44: Habitat Management Area, Native Community Management Area, and Special Management Area. **P.7**

**Management by Cover Type**

General management prescriptions based on recon cover types: forested, forested wetland, non-forested and non-forested wetland. **P.19**

**Section Two: Individual Property-Specific Elements**

This section contains unique, property-specific management/development/use elements. Management objectives and prescriptions may be in addition to those listed in Section One: Universal Plan Elements. **P.45**
CHAPTER TWO:
Proposed Management, Development & Public Use

VISION

The Sandhill-Meadow Valley Work Unit properties maintain a rich biological environment distinguished by an interspersion of large blocks of upland forest and wetlands. These properties are of statewide significance for migratory birds and for conservation of rare species and natural communities, as well as serving as a regional destination for hunters, trappers, and wildlife watchers. In addition, the Sandhill Wildlife Area plays an important, unique role as a wildlife research area and as a statewide resource for outdoor education.

GOALS

Management goals to meet the vision for this group of properties are:

- Maintain the extensive flowages and associated wetlands critical for migratory and resident wildlife populations.
- Provide abundant early succession forest habitat important for primary game and non-game species; with the secondary benefit of producing forest products to support the local economy.
- To support wildlife Species of Greatest Conservation Need (SGCN), protect, maintain, and restore rare natural communities and habitats including: dry pine-oak forest, pine/oak barrens, white pine-red maple swamp, peatlands and shrub swamp.
- Provide abundant, high quality opportunities for hunting, trapping, wildlife viewing and other compatible outdoor recreation activities; with opportunities to experience these pursuits in a remote setting with limited vehicle access.
- Provide on-site training and education opportunities at Sandhill Wildlife Area to sustain and enhance outdoor recreation skills and appreciation.
- Promote research at Sandhill Wildlife Area that is relevant and valuable to statewide and national resource management.
CHAPTER TWO-Section One: Universal Elements for all Properties

SECTION ONE: UNIVERSAL ELEMENTS FOR ALL PROPERTIES

RESOURCE MANAGEMENT BY LAND MANAGEMENT CLASSIFICATIONS

Management of these properties is generally described by a specific land management classification per NR 44 that indicates the primary management objective for an area within the property. All lands covered under this plan fall within the following land management classifications. The total acreage of these management areas by property is shown in Table 2.1; locations are shown on Map B Series. Note: The land management classifications are further defined in Chapter NR 44.06 and 44.07, Wisconsin Administrative Code.

<table>
<thead>
<tr>
<th>Land Management Classification</th>
<th>Sandhill Wildlife Area (Acres)</th>
<th>Wood County Wildlife Area (Acres)</th>
<th>Meadow Valley Wildlife Area (Acres)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Habitat Management Area (78,251 ac)</td>
<td>8,604</td>
<td>21,140</td>
<td>48,507</td>
</tr>
<tr>
<td>General Habitat (68,393 ac)</td>
<td>8,604</td>
<td>15,940</td>
<td>43,849</td>
</tr>
<tr>
<td>Ruffed Grouse (9,858 ac)</td>
<td>—</td>
<td>5,200</td>
<td>4,658</td>
</tr>
<tr>
<td>Native Community Management Area (8,548 ac)</td>
<td>635</td>
<td>—</td>
<td>7,913</td>
</tr>
<tr>
<td>Barrens (2,816 ac)</td>
<td>405</td>
<td>—</td>
<td>2,411</td>
</tr>
<tr>
<td>Old Forest (5,732 ac)</td>
<td>230</td>
<td>—</td>
<td>5,502</td>
</tr>
<tr>
<td>Special Management Area (24 ac)</td>
<td>24</td>
<td>—</td>
<td>—</td>
</tr>
<tr>
<td>TOTAL (86,823ac)*</td>
<td>9,263</td>
<td>21,140</td>
<td>56,420</td>
</tr>
</tbody>
</table>

Source: *Land Management Classification acreages are extracted from the DNR Managed Lands GIS spatial database and may vary from the acreages represented in the property deed legal descriptions.

Habitat Management Areas are managed to provide or enhance habitat, whether upland, wetland or aquatic, to support specific species of plants and animals.

Native Community Management Areas are managed to represent, restore and perpetuate native plant and animal communities, whether upland, wetland or aquatic, and other aspects of native biological diversity.

Special Management Areas are managed to provide and maintain areas and facilities for special uses not included under other land management classifications.
CHAPTER TWO-Section One: Universal Elements for all Properties

HABITAT MANAGEMENT AREAS

The following general habitat and ruffed grouse management objectives and prescriptions apply, as appropriate to the site, to all the properties covered under this plan. Additional management objectives and prescriptions for specific habitats and management areas on individual properties are included under the individual property sections.

General Habitat Management

As illustrated on Map B, the majority of Sandhill-Meadow Valley Work Unit is classified as General Habitat Management (68,393 ac). The Work Unit is significant for contributing some of the largest blocks of forest and open wetland habitats remaining in the southern half of the state. Refer to Table 2.2 for cover type and acreages.

The extent of the aspen- and oak-dominated forests plays an important role ecologically for the primary game species present (ruffed grouse, woodcock, and white-tailed deer) and the hunting opportunities they provide. Other forest species also benefit from aspen with the greatest species diversity occurring early in the regeneration stages (generally 6-15 years).

Sandhill-Meadow Valley Work Unit has approximately 8,600 acres of emergent wetland habitat within 42 primary flowage sites. These emergent marsh communities are the focus of wetland management on Sandhill, Wood County, and Meadow Valley Wildlife Areas. They provide critical nesting, brood-rearing, and migratory stopover habitat for waterfowl, cranes and other wetland dependent species. These properties are of regional significance for waterfowl production, and have statewide

<table>
<thead>
<tr>
<th>Table 2.2: General Habitat Management Area Cover Type Acreages.</th>
</tr>
</thead>
<tbody>
<tr>
<td>Type</td>
</tr>
<tr>
<td>------------------</td>
</tr>
<tr>
<td><strong>FORESTED UPLAND</strong></td>
</tr>
<tr>
<td>Aspen</td>
</tr>
<tr>
<td>Oak</td>
</tr>
<tr>
<td>Upland Conifer</td>
</tr>
<tr>
<td>Upland Hardwood</td>
</tr>
<tr>
<td><strong>FORESTED WETLAND</strong></td>
</tr>
<tr>
<td>Bottomland Hardwood</td>
</tr>
<tr>
<td>Swamp Conifer</td>
</tr>
<tr>
<td>Swamp Hardwood</td>
</tr>
<tr>
<td><strong>NON-FORESTED UPLAND</strong></td>
</tr>
<tr>
<td>Grassland</td>
</tr>
<tr>
<td>Shrub</td>
</tr>
<tr>
<td><strong>NON-FORESTED WETLAND</strong></td>
</tr>
<tr>
<td>Emergent Vegetation</td>
</tr>
<tr>
<td>Lowland Brush</td>
</tr>
<tr>
<td>Lowland Grass</td>
</tr>
<tr>
<td>Muskeg Bog</td>
</tr>
<tr>
<td>Wetland</td>
</tr>
<tr>
<td><strong>WATER</strong></td>
</tr>
<tr>
<td>Water</td>
</tr>
<tr>
<td><strong>DEVELOPED</strong></td>
</tr>
<tr>
<td>Developed</td>
</tr>
<tr>
<td><strong>UNKNOWN</strong></td>
</tr>
<tr>
<td>Unknown</td>
</tr>
<tr>
<td><strong>TOTAL</strong></td>
</tr>
</tbody>
</table>
significance as a migration stop for ducks, geese and as a staging area for cranes.

Three of the larger flowage complexes have either an established closed area or refuge to provide resting areas for migrating waterfowl, cranes and other wetland associated migratory birds: Sandhill’s Gallagher Marsh (2,000 acres), Wood County’s Ball Road Flowages complex (250 acres), and Meadow Valley’s Meadow Valley Flowage (1,000 acres). These flowage complexes are significant in terms of their size and relatively high waterfowl use. Greater management emphasis is placed on these sites.

Objectives

- Provide hunting, trapping and wildlife viewing opportunities.
- Establish and maintain linkages between similar habitat blocks to create travel corridors for the movement of species over time.
- Protect, manage, and enhance natural communities, including the wetland complexes, for ecological values and rare species habitat needs.
- Maintain isolated islands of old white and red pine forest.
- Actively manage the aspen- and oak-dominated forests to provide habitat diversity for primary game and certain non-game species.
- Maintain and manage forested and non-forested wetlands to maximize habitat for waterfowl nesting, brood rearing, and migratory stopover.
- Maintain the primary flowages to maximize wildlife benefits; consider additional wetland enhancement projects to augment functional wetland base.
- Maintain current acreage of lowland brush (shrub-carr) wetlands that provide important wildlife habitat to a broad range of animals including American woodcock, golden-winged warblers, willow flycatchers and Blanding’s turtles.
- Maintain current acreage of sedge meadow to provide habitat that supports many species such as sedge wrens, swamp sparrows, and northern harriers.
- Maintain current open landscape condition of sedge meadow sites.
CHAPTER TWO-Section One:
Universal Elements for all Properties

- Maintain tamarack acreage and develop older, larger diameter trees to benefit species that require this community type.
- Protect hydrology of connected wetland basins, headwater streams, seeps, and other associated hydrologic features.
- Protect water quality through protection and maintenance of wetland habitat and seeps.

Prescriptions

Unless specifically addressed below, management will be in accordance with the “Prescriptions by Cover Type” as provided later in this section.

- Manage for larger blocks of habitat and a continuum of habitats from lowland to upland.
- Use commercial and non-commercial methods to accomplish forest management objectives.
- Conduct annual dike and water control structure inspections and repair as necessary.
- Conduct regular dike maintenance activities to include mowing, patching, and control of invasive vegetation.
- Conduct periodic water manipulations as necessary to control woody vegetation, reduce monotypic sedge areas, enhance plant diversity, and promote establishment of desirable waterfowl foods.
- Plan and implement major maintenance of dikes on approximately 20-year rotations.
- Attempt to establish wild rice in flowages with appropriate site conditions to enhance available food resources for waterfowl and other wetland species.
- Control beaver and muskrat populations to mitigate dike damage and damming of control structures.
- Conduct waterfowl population surveys such as weekly migration counts and brood surveys to evaluate success of management.
- Mow and brush access trails and associated openings on a rotating
CHAPTER TWO-Section One: Universal Elements for all Properties

 scheduled periodic maintenance. Refer to Map B-2 for Intensive Management Openings.

Ruffed Grouse Management

Four areas totaling 9,858 acres have been selected for ruffed grouse management due to a substantial aspen component. Wood County Wildlife Area includes 5,203 acres; Meadow Valley Wildlife Area includes 4,656 acres. Refer to Map B Series.

Aspen management is central to ruffed grouse management in Wisconsin (and elsewhere) and also provides critical habitat for woodcock, golden-winged warblers, numerous amphibians and reptiles, and other species of special concern. Aspen and associated timber types within this area will be intensively managed to promote early succession structure. Aspen accounts for approximately 28% of the Ruffed Grouse Management Area cover type. Of the aspen acreage, approximately 46% is less than 30 years of age. Current cover type is listed in Table 2.3.

Objectives

- Produce optimum ruffed grouse habitat including nesting, forage and brooding environments.
- Provide desirable habitat for other common species (i.e.

Table 2.3: Ruffed Grouse HMA Cover Type Acreages.

<table>
<thead>
<tr>
<th>Type</th>
<th>Acres</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>FORESTED UPLAND</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Aspen</td>
<td>2,800</td>
<td>28</td>
</tr>
<tr>
<td>(Age 30 and less=1,279ac)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>(Age &gt;30=1,521 ac)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Oak</td>
<td>1,622</td>
<td>17</td>
</tr>
<tr>
<td>Upland Conifer</td>
<td>438</td>
<td>5</td>
</tr>
<tr>
<td>FORESTED WETLAND</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Bottomland Hardwood</td>
<td>&lt;1</td>
<td>&lt;1</td>
</tr>
<tr>
<td>Swamp Hardwood</td>
<td>15</td>
<td>&lt;1</td>
</tr>
<tr>
<td>NON-FORESTED UPLAND</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Grassland</td>
<td>91</td>
<td>1</td>
</tr>
<tr>
<td>Shrub</td>
<td>33</td>
<td>&lt;1</td>
</tr>
<tr>
<td>NON-FORESTED WETLAND</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Emergent Vegetation</td>
<td>337</td>
<td>4</td>
</tr>
<tr>
<td>Lowland Brush</td>
<td>2,937</td>
<td>30</td>
</tr>
<tr>
<td>Lowland Grass</td>
<td>1,014</td>
<td>10</td>
</tr>
<tr>
<td>Wetland</td>
<td>141</td>
<td>1</td>
</tr>
<tr>
<td>WATER</td>
<td>117</td>
<td>1</td>
</tr>
<tr>
<td>DEVELOPED</td>
<td>74</td>
<td>&lt;1</td>
</tr>
<tr>
<td>UNKNOWN</td>
<td>239</td>
<td>2</td>
</tr>
<tr>
<td>TOTAL</td>
<td>9,858</td>
<td>100</td>
</tr>
</tbody>
</table>
white-tailed deer and cottontail rabbits) as well as Species of Greatest Conservation Need (i.e. American woodcock and golden-winged warbler).

- Provide high quality hunting opportunities for species such as ruffed grouse and woodcock.

**Prescriptions**

Unless specifically addressed below, management will be in accordance with the “Prescriptions by Cover Type” as provided later in this section.

- Maintain a high proportion (goal = 50%) of the aspen acreage in the < 25 year-old timber class.
- Secondarily, maintain native jack, red and white pine cover type wherever practicable to benefit common wildlife species such as white-tailed deer and ruffed grouse.
- Create a mosaic of age classes and patch sizes across the landscape with scheduled harvests.
- Maintain current forest openings and establish other openings, especially in areas with barrens/prairie vegetation.
- Use commercial and non-commercial methods to accomplish management objectives.
- Limit harvest blocks (generally) to 40 acres in size and irregular shapes; larger harvests may be used if circumstances are appropriate.
- In stands in which aspen is the primary/dominant type, perform timber harvesting under frozen ground conditions. However, limited harvesting may be performed under non-frozen conditions to the extent that rutting/root damage is minimal.
- Routinely mow access roads and openings.
NATIVE COMMUNITY MANAGEMENT AREAS

The following barrens and old forest management objectives and prescriptions apply, as appropriate to the site, to all the properties covered under this plan. Additional management objectives and prescriptions for specific habitats and management areas on individual properties are included under the individual property sections. Table 2.4 lists the barrens NCMAs and Table 2.6 lists the old forest NCMAs on the Work Unit. Management activities shall be designed to achieve land management objectives through natural processes and management techniques that mimic those processes whenever possible.

Barrens

The pine/oak barrens natural community type is considered imperiled globally because of rarity, as defined by the Wisconsin Natural Heritage Inventory Program. This community is typically characterized by scattered jack pines, or less commonly, red pines, sometimes mixed with northern pin and bur oaks. Scattered trees or groves are interspersed with openings in which shrubs such as hazelnuts, sand cherry, and prairie willow are prominent, along with prairie grasses and forbs. The ground layer often contains species characteristic of "heaths", such as blueberries, bearberry, and sweet fern. Other characteristic plants include dry sand prairie species (June grass, little bluestem, silky and azure asters, lupine, blazing-stars, and western sunflower).

During the recent development of the state’s Comprehensive Wildlife Action Plan (2005), 28 vertebrate Species of Greatest Conservation Need (declining in Wisconsin and or throughout their range) were identified as moderately or significantly associated with pine barrens. Numerous invertebrate species are also dependent on this community type including the federally endangered Karner blue butterfly, the state endangered phlox moth, and the state threatened frosted elfin. In addition, barrens openings provide habitat for many game species such as white-tailed deer, American woodcock, and the wild turkey.

Land management in areas of oak/pine barrens primarily focuses on simulating the natural disturbances that historically functioned to maintain structure and diversity in these communities. Management approaches used on individual
parcels will vary based on the management potential and opportunities for the site, which in turn are derived from site-based factors such as soils, topography, hydrology, and cover type, parcel size and surrounding land uses.

In addition to the designated barrens habitat areas, the Sandhill-Meadow Valley Work Unit has numerous other opportunities within jack pine/scrub oak stands and along roadside right-of-ways for the management of this rare type and associated species.

**Table 2.4** lists the seven separate areas that combine for a total of 2,816 acres of barrens community. Refer to **Table 2.5** for cover type and acreages; refer to Map B Series for locations.

**Objectives**

- Maintain, expand, and enhance the ecological function of the approximately 2,816 acres of barrens community within the management area with specific emphasis on prairie flora, especially wild lupine which is the sole food source for larvae of the Karner blue butterfly (Kbb), and two other rare butterflies.

- Maintain a viable Kbb population per the Karner Blue Butterfly Habitat Conservation Plan (HCP) (WDNR 1999).

- Protect and maintain animals associated with barrens habitat, with specific emphasis on invertebrates, rare birds, and reptiles.

- Increase connectivity between patches of barrens vegetation.

- Manage this type as a shifting mosaic of habitat in the context of dry forest to sand prairie.

**Prescriptions**

- Identify and designate high quality barrens vegetation sites to be maintained as permanent openings of variable size. Attempt to dovetail these sites where rare species are concentrated. These sites may be

<table>
<thead>
<tr>
<th>Barrens (property)</th>
<th>Acres</th>
</tr>
</thead>
<tbody>
<tr>
<td>Bison Barrens (Sandhill WA)</td>
<td>389</td>
</tr>
<tr>
<td>Westfield Barrens (SWA)</td>
<td>16</td>
</tr>
<tr>
<td>Silver Creek (Meadow Valley WA)</td>
<td>1,712</td>
</tr>
<tr>
<td>Broadhead (MVWA)</td>
<td>198</td>
</tr>
<tr>
<td>Eisfeldt (MVWA)</td>
<td>125</td>
</tr>
<tr>
<td>Norway (MVWA)</td>
<td>215</td>
</tr>
<tr>
<td>Norway West (MVWA)</td>
<td>161</td>
</tr>
<tr>
<td><strong>TOTAL</strong></td>
<td><strong>2,816</strong></td>
</tr>
</tbody>
</table>
CHAPTER TWO-Section One: Universal Elements for all Properties

incorporated into the Karner Blue Butterfly Management Plan. Periodically use prescribed fire, mechanical brushing, and selective use of herbicides using DNR guidelines to minimize impacts on sensitive species.

- Maintain a sufficient number of Kbb individuals in an appropriate metapopulation structure for at least five consecutive years. The number of individuals shall be at least 3,000 first or second brood adults in the final year of evaluation and in four of the five years overall. In all years, the number of adults shall be greater than 1,500 in one of either the first or second brood.

- Identify high quality barrens vegetation sites to be maintained in conjunction with timber production. Maintain open areas with timber harvesting, mechanical brushing, and selective use of herbicides. Consider prescribed fire for site preparation and to stimulate understory species diversity. These sites may be incorporated into the Karner Blue Butterfly HCP. Use existing DNR screening guidance to minimize impacts on sensitive species.

- Develop and maintain structural diversity including open treeless areas, shrub savanna, savanna, and near-closed canopy woodlands of jack pine and/or oak.

- Periodically monitor disturbed habitats for invasive species.

- Use timber harvesting, brushing, and selective use of herbicides along roadsides and between stands to increase and maintain width of open

---

Table 2.5: Barrens-NCMA Cover Type Acre-ages.

<table>
<thead>
<tr>
<th>Type</th>
<th>Acres</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>FORESTED UPLAND</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Aspen</td>
<td>276</td>
<td>10</td>
</tr>
<tr>
<td>Oak</td>
<td>1,194</td>
<td>42</td>
</tr>
<tr>
<td>Upland Conifer</td>
<td>889</td>
<td>32</td>
</tr>
<tr>
<td>FORESTED WETLAND</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Bottomland Hardwood</td>
<td>16</td>
<td>&lt;1</td>
</tr>
<tr>
<td>Swamp Hardwood</td>
<td>&lt;1</td>
<td>&lt;1</td>
</tr>
<tr>
<td>NON-FORESTED UPLAND</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Grassland</td>
<td>113</td>
<td>4</td>
</tr>
<tr>
<td>Shrub</td>
<td>1</td>
<td>&lt;1</td>
</tr>
<tr>
<td>NON-FORESTED WETLAND</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Emergent Vegetation</td>
<td>&lt;1</td>
<td>&lt;1</td>
</tr>
<tr>
<td>Lowland Brush</td>
<td>109</td>
<td>4</td>
</tr>
<tr>
<td>Lowland Grass</td>
<td>108</td>
<td>4</td>
</tr>
<tr>
<td>Wetland</td>
<td>57</td>
<td>2</td>
</tr>
<tr>
<td>DEVELOPED</td>
<td>50</td>
<td>2</td>
</tr>
<tr>
<td>UNKNOWN</td>
<td>2</td>
<td>&lt;1</td>
</tr>
<tr>
<td>TOTAL</td>
<td>2,816</td>
<td>100</td>
</tr>
</tbody>
</table>
CHAPTER TWO-Section One: Universal Elements for all Properties

- Design silviculture activities to avoid or minimize impacts to the Kbb.
- Consider augmenting plant species diversity by direct seeding or other means that would benefit rare species maintenance and dispersal.
- Salvage of trees is permitted through consultation from affected DNR programs.
- Place special emphasis on removal of white pine within designated barrens areas.
- Enhance and create open areas with timber harvesting (including biomass), mechanical brushing, and selective use of herbicides. Use habitat following logging for species dispersal and to connect existing openings.
- Consider prescribed fire for site preparation and to stimulate understory species diversity.
- Follow existing WDNR screening guidance and Biomass Harvesting Guidelines when managing these sites.

Old Forest

The 5,732 acres of old forest areas listed in Table 2.6 include several important natural communities having significant opportunities for protection, management or restoration: floodplain forest, white pine-red maple swamp, and Central Sands pine-oak forest. Refer to Map B Series. Additional information is included in the individual property plan sections.

Objectives

- Develop and maintain approximately 5,700 acres of an older forest of longer lived species to benefit forest interior wildlife species.
- Passively manage for forested wetland habitats.

<table>
<thead>
<tr>
<th>Table 2.6: Old Forest—Native Community Management Areas on the Work Unit.</th>
</tr>
</thead>
<tbody>
<tr>
<td>Old Forest (property)</td>
</tr>
<tr>
<td>-----------------------</td>
</tr>
<tr>
<td>Yellow River (Sandhill WA)</td>
</tr>
<tr>
<td>North Bluff (SWA)</td>
</tr>
<tr>
<td>Kingston (Meadow Valley WA)</td>
</tr>
<tr>
<td>Hog Island (MVWA)</td>
</tr>
<tr>
<td>Dead Creek (MVWA)</td>
</tr>
<tr>
<td>Blueberry Trail (MVWA)</td>
</tr>
<tr>
<td>Dandy Creek (MVWA)</td>
</tr>
<tr>
<td>Norway (MVWA)</td>
</tr>
<tr>
<td>TOTAL</td>
</tr>
</tbody>
</table>
CHAPTER TWO-Section One: Universal Elements for all Properties

- Enhance forest structural diversity and development of old forest attributes such as standing dead snags, coarse woody debris, and large diameter trees.
- Develop and maintain old forest habitat for scenic and aesthetic purposes.
- Protect water quality and hydrology.

**Prescriptions**

Unless specifically addressed below, management will be in accordance with the “Prescriptions by Cover Type” as provided later in this section.

- Decrease short-lived species and increase white pine, red pine, and oak primarily through natural conversion and thinning.
- Promote the growth and retention of large white pine, red pine, and oak, through thinning, extended rotation, and passive management.
- Thin stands in a way that limits regeneration of short lived tree species and allows natural aging.
- Passively manage lowland/moist site tamarack and white pine.
- Manage red pine plantations primarily through thinning to

<table>
<thead>
<tr>
<th>Table 2.7: Old Forest-NCMA Cover Type Acreages.</th>
</tr>
</thead>
<tbody>
<tr>
<td>Type</td>
</tr>
<tr>
<td>--------------------------------------</td>
</tr>
<tr>
<td><strong>FORESTED UPLAND</strong></td>
</tr>
<tr>
<td>Aspen</td>
</tr>
<tr>
<td>Oak</td>
</tr>
<tr>
<td>Upland Conifer</td>
</tr>
<tr>
<td>Upland Hardwood</td>
</tr>
<tr>
<td><strong>FORESTED WETLAND</strong></td>
</tr>
<tr>
<td>Bottomland Hardwood</td>
</tr>
<tr>
<td>Swamp Conifer</td>
</tr>
<tr>
<td>Swamp Hardwood</td>
</tr>
<tr>
<td><strong>NON-FORESTED UPLAND</strong></td>
</tr>
<tr>
<td>Grassland</td>
</tr>
<tr>
<td>Shrub</td>
</tr>
<tr>
<td><strong>NON-FORESTED WETLAND</strong></td>
</tr>
<tr>
<td>Emergent Vegetation</td>
</tr>
<tr>
<td>Lowland Brush</td>
</tr>
<tr>
<td>Lowland Grass</td>
</tr>
<tr>
<td>Muskeg Bog</td>
</tr>
<tr>
<td>Wetland</td>
</tr>
<tr>
<td><strong>WATER</strong></td>
</tr>
<tr>
<td>WATER</td>
</tr>
<tr>
<td><strong>DEVELOPED</strong></td>
</tr>
<tr>
<td>DEVELOPED</td>
</tr>
<tr>
<td><strong>UNKNOWN</strong></td>
</tr>
<tr>
<td>UNKNOWN</td>
</tr>
<tr>
<td><strong>TOTAL</strong></td>
</tr>
</tbody>
</table>
CHAPTER TWO-Section One:
Universal Elements for all Properties

create stands with a natural appearance and large diameter trees.

- Follow the DNR Old Growth and Old Forest Handbook management guidelines for actively managed areas. Monitor composition and structure changes to aid future management decisions.
- Retain snags and coarse woody debris.
- Allow the maintenance of openings in close proximity to power lines and roadside right-of-ways containing wild lupine and other prairie species.
- Salvage of trees is permitted through consultation from affected DNR programs.
- Protect and maintain wet areas and seeps.

NOTE: The Special Management Area is discussed in the Sandhill Wildlife Area section of the plan.
CHAPTER TWO-Section One:
Universal Elements for all Properties

RESOURCE MANAGEMENT PRESCRIPTIONS
BY COVER TYPE

The Department commonly uses several classification systems when considering resource management.

- **Natural Community Types** refer to an assemblage of a plant species that are repeated across a landscape in an observable pattern. The NHI Program uses a natural community classification system based strongly on the work of John Curtis.

- **Habitat Type** usually refers to the Forest Habitat Types developed by John Kotar, et al. The Habitat Type Classification System is based on the floristic composition of plant communities. The system depends on the identification of potential climax associations, repeatable patterns in the composition of the understory vegetation, and differential understory species.

- **Forest Cover Type (or “Cover Type”)** includes the data collected for forest reconnaissance and stored in Wisconsin Forest Inventory & Reporting System (WisFIRS). A stand is designated as a certain cover type if 50% of its basal area is dominated by a particular species.

The property cover type maps are based on WisFIRS data. **Table 2.8** lists some of the common species found in the forested and non-forested areas of the Work Unit. **Refer to Maps E1-3.**

<table>
<thead>
<tr>
<th>UPLAND</th>
<th>FORESTED p.20</th>
<th>NON-FORESTED p.25</th>
</tr>
</thead>
<tbody>
<tr>
<td>Aspen</td>
<td>Oak—scrub oak</td>
<td>Grassland</td>
</tr>
<tr>
<td></td>
<td>Conifer—jack pine, red pine, white pine, white spruce</td>
<td>Shrub—low growing shrub, herbaceous vegetation, upland brush</td>
</tr>
<tr>
<td></td>
<td>Hardwood—white birch, central hardwood, red maple, northern hardwood</td>
<td></td>
</tr>
<tr>
<td>WETLAND</td>
<td>Bottomland Hardwood</td>
<td>Emergent Vegetation</td>
</tr>
<tr>
<td></td>
<td>Swamp Conifer—white cedar, black spruce, tamarack</td>
<td>Lowland Brush—alder, bog birch, dogwood, willow</td>
</tr>
<tr>
<td></td>
<td>Swamp Hardwood</td>
<td>Lowland Grass</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Muskeg Bog</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Marsh</td>
</tr>
</tbody>
</table>

Table 2.8: Property Cover Type Descriptions based on WisFIRS.
CHAPTER TWO-Section One: Universal Elements for all Properties

Forested Types

All forest management activities follow the guidelines in the DNR Silvicultural and Aesthetic Handbook (2431.5), the Public Forest Lands Handbook (2460.5), the Timber Sale Handbook (2461), and the Old Growth and Old Forest Handbook (2480.5). Consult the handbook for additional details and management considerations (visit dnr.wi.gov; search “Forestry Handbooks”). The prescriptions listed below are for the primary forest types found on the Sandhill-Meadow Valley Work Unit. The prescriptions include an overview of the general management methods and guidance from the Silvicultural Handbook as well as some additional considerations to be applied to this group of properties.

General Management Prescriptions for All Types of Forest Stands:

- Retain snags and course woody habitat whenever their retention does not conflict with other management objectives.
- Leave long-lived reserve trees as individuals or in groups to provide timber, wildlife, and aesthetic value whenever their retention does not conflict with regeneration and other forest management objectives.
- Salvage trees damaged by wind, ice, fire, insects, and disease as long as the salvage meets the overall objectives for the area.
- Where appropriate, extend the rotation age for some stands of oak, red pine and white pine in order to increase the abundance of older-age forest habitat, which is highly limited in this ecological landscape.
- Use intermediate forest treatments, such as release or crown thinning, where appropriate to develop young stands and improve composition and timber quality.
- Follow Wisconsin’s Forestland Woody Biomass Harvesting Guidelines when conducting forest management.

Aspen Dominated Mixed Forest

This early successional forest type requires disturbance and abundant sunlight to regenerate. Aspen dominated forests provide habitat for wildlife species including woodcock and ruffed grouse which have been declining in numbers
CHAPTER TWO-Section One:
Universal Elements for all Properties

Aspen stands are typically managed using complete even-aged harvests at 40 to 60 year intervals.

**General Management Prescriptions**

- In pure stands, harvest and regenerate aspen naturally through clear cutting at staggered intervals of 30-60 years to produce the greatest age class diversity. Rely on coppice reproduction.

- In mixed stands where wider diversity is also the future objective, use “coppice with standards” as the primary management strategy. This method removes aspen trees but retains individual oak or pine within the stand, thereby enhancing diversity.

- Design timber sales to provide a variety of age classes and stand sizes across the landscape for wildlife habitat benefits, ecological diversity, and aesthetic value.

**Oak Dominated Mixed Forest**

Disturbance is required to regenerate and maintain oak forests. If fire is excluded from an area, subsequent stands tend to be mixed with other species. Scrub oak, consisting of northern pin oak and black oak occurs on some dry to very dry sandy sites. Red oak with a mix of white and black oak is dominant on dry-mesic sites. Clearcut and shelterwood systems are used to regenerate these stands. This forest type has high value for aesthetics, wildlife, and forest products.

**General Management Prescriptions**

- Regenerate scrub oak naturally through clearcut harvests on rotation intervals of 60 to 80 years, and in conjunction with jack pine regeneration harvests. Rely on coppice reproduction and advance regeneration.

- On good quality sites, consider managing on an extended rotation up to 100 years using Big Tree Silviculture prescriptions. Regenerate by clearcut or shelterwood methods. Use pre-harvest and post-harvest treatments such as scarification, herbicides, and residual tree removal where appropriate to obtain natural regeneration.

- Manage mixed stands of oak, pine and maple on an even-aged basis.
failing long lived species to maintain natural diversity.

- Follow management options outlined in the state forest’s Gypsy Moth Management Plan to encourage retention of an oak component during outbreak periods.
- To provide wildlife habitat, aesthetic values, and diversity, seek a variety of age classes and stand sizes. Leave reserve trees as individuals or groups as ecological legacies.
- Retain openings created by oak wilt where beneficial.

**Jack Pine Dominated Forest**

This is an early successional forest type that requires disturbance and full sunlight conditions to regenerate. Historically, jack pine stands regenerated following fire or insect infestation/fire events. Harvest and ground disturbance not only provide for good regeneration of jack pine but also support the development of a diverse mix of grasses, forbs and shrubs, which are important during successional stages of this forest community.

**General Management Prescriptions**

- On dry sites, clearcut jack pine at biological maturity (45-75 years).
- In mixed stands with white pine, oak, red maple or aspen, clearcut (with reserves) the entire stand at biological maturity (45-75 years) and regenerate to a mixed species composition; supplemental planting of jack pine may be needed to ensure adequate stand stocking.
- Seed tree and shelterwood systems may have application on limited sites and, if implemented, should be closely monitored for results. Post-sale and pre-sale scarification may be required.
- Re-establish jack pine stands through natural regeneration, mechanical scarification, planting, and post-harvest scarification. Use direct seeding as needed to supplement natural regeneration. Herbicide treatments, before or after establishment, may be necessary to maintain this type.
CHAPTER TWO-Section One:
Universal Elements for all Properties

Red Pine Dominated Forest
Only a few patches of natural red pine forest exist on these properties. Most red pine is found in plantations established between 1930-1970; many have been selectively thinned three or four times to provide forest products and to make these stands more desirable to wildlife.

General Management Prescriptions
Several management activities will be used to manage red pine stands toward desired conditions of large, older trees with diverse understories.

- Periodically thin on a recurring basis at 10-20 year intervals following guidelines in the DNR Silviculture and Forest Aesthetics Handbook. The retention of other tree species within red pine plantations will be encouraged throughout the thinning process in order to enhance stand diversity.
- Implement Big Tree Silviculture on good quality sites.
- Manage red pine plantations to biological maturity at which time selective harvesting may be performed to promote regeneration.
- Promote and maintain native red pine stands.

White Pine Dominated Forest
An opportunity exists to restore a pre-settlement “pinery” condition on these properties similar to what existed prior to the logging era. This may be implemented through protection of natural communities, limiting some harvesting practices, managing for old growth characteristics, or intensively managing for timber products while applying Big Tree Silviculture at high quality sites.

Natural regeneration is fostered by retaining white pine stands or reserves across the property. Natural conversion occurs when white pine has been a significant component in the understory and the overstory trees are removed during a commercial harvest at maturity.
CHAPTER TWO-Section One: Universal Elements for all Properties

General Management Prescriptions

Depending on origin, composition, and site, several management activities will be used to manage the white pine forest toward desired objectives:

- Begin thinning pole-size stands, whether plantations or natural stands, at age 35-40 years when the stocking is at or near the “A” level. Overstocked stands should be thinned from below to not less than “B” level on the stocking guides in trees making up the overstory canopy. Conduct thinnings at 12-20 year intervals, never removing more than 50% of the stand’s stocking.

- Manage mixed white pine stands of oak, red maple, aspen, or jack pine to maintain natural diversity as long as possible. Thinning should favor crop trees of various species, including those with wildlife value.

- Manage white pine stands to biological maturity at which time a shelterwood harvest may be performed to promote regeneration.

Forested Wetland

Two types of wetland forest exist on the Sandhill-Meadow Valley Work Unit. **Swamp conifers**, which contain tamarack, black spruce, jack pine, and white pine growing on sphagnum moss; and **bottomland hardwoods** consisting primarily of black ash, green ash, swamp white oak, American elm, silver maple and red maple. Trees within this forest type tend to be slow growing and of poor quality.

General Management Prescriptions

- Conduct no forest management activities within wetlands with small sized, slow growing, non-merchantable trees, lowland brush, or open bogs and marshes. However, access across these areas may be necessary periodically for temporary roads. These roads will be limited to frozen ground conditions.

- Productive stands on wetlands capable of producing merchantable timber within their accepted rotation age may be regenerated by limited harvest.
CHAPTER TWO-Section One: Universal Elements for all Properties

following guidelines outlined in the DNR Silviculture and Forest Aesthetics Handbook.

- Conduct timber harvests only under frozen ground or very dry conditions, using techniques and equipment that prevent rutting.

Swamp Conifers
- Passively manage except for cultural use.

Bottomland Hardwood Forest
The primary species associated with the bottomland hardwood forest include swamp white oak, silver maple, river birch, green ash, American elm, cottonwood and an array of upland associated species. These hardwood forests typically occur on floodplains and some terraces.

General Management Prescriptions
- Because this forest type is rare on the property, it will be managed primarily for aesthetic and ecological values.
- Manage and maintain this type at a landscape scale and promote its natural type diversity.
- Harvest and regenerate a mixture of species in accordance with the DNR Silvicultural and Forest Aesthetics Handbook.
- Conduct timber harvests only under frozen ground or very dry conditions to prevent rutting and potential soil damage.

Non-forested Types

Emergent Marsh/Flowage
Emergent marsh wetland communities have persistent to permanent water typically with low flow. The habitat type is dominated by emergent, rooted-floating, and submergent vegetation. Some of the common species present often include wild rice, cattail, Bulrush, burr reed, water lilies and pond weeds. These
CHAPTER TWO-Section One:
Universal Elements for all Properties

deep water marshes can be permanent wetlands or maintained through the use of a combination of berms, dams, or other water control structures for the flexibility to artificially manipulate seasonal water levels. Emergent marshes, alone or in conjunction with adjoining upland habitat, provide critical habitat for wildlife species such as waterfowl, furbearers, herptiles, songbirds, shorebirds and marsh birds. Water level manipulations are important in maintaining basin productivity and function. Additional flowage prescriptions are included in the Universal General Habitat Management Objectives and Prescriptions (pp. 9 and 10).

General Management Prescriptions

- Remove invasive and woody species through the use of mowing, cutting, burning, herbicide, bio-control or a combination thereof.
- For non-flowage areas, maintain or restore the hydrology of wetlands where applicable.
- Where possible, use prescribed fire to maintain the health of vegetative communities.
- On wetlands where water level management is possible, seasonally manipulate water levels to improve and enhance waterfowl use, to improve shorebird habitat, to benefit wetland floral and faunal communities, and to facilitate vegetative management practices. In particular, as needed, conduct periodic partial and/or complete drawdowns to promote the resurgence of desirable wetland species like smartweeds, arrowheads, and bidens.
- Planting wetland vegetative species is not normally necessary, but could be done if needed.
- Conduct annual dike and water control structure inspections and repair as necessary.
- Conduct regular dike maintenance activities to include mowing, patching, and control of invasive vegetation.
- Conduct periodic water manipulations as necessary to control woody vegetation, reduce monotypic sedge areas, enhance plant diversity, and
CHAPTER TWO - Section One: Universal Elements for all Properties

promote establishment of desirable waterfowl foods.

- Plan and implement major maintenance of dikes on approximately 20-year rotations.
- Attempt to establish wild rice in flowages with appropriate site conditions to enhance available food resources for waterfowl and other wetland species.
- Control beaver and muskrat populations to mitigate dike damage and damming of control structures.
- Conduct waterfowl population surveys such as weekly migration counts and brood surveys to evaluate success of management.
- Mow and brush access trails and associated openings on a rotating schedule of periodic maintenance.

Sedge Meadow, Open Bog and Central Poor Fen

The wetland natural communities of sedge meadow, open bog, and central poor fen support many species such as bobolink, blue-winged teal, willow flycatcher and rare herptiles. Today, these open wetlands are much less abundant than they once were. Historically, fire played a key role in maintaining these open habitats. Many of these community types have been lost or severely degraded by drainage, flooding, lack of fire, or invasive species.

General Management Prescriptions

- In places undergoing conversion from open areas to shrubs and brush use prescribed fire, mowing, and herbicide to remove the woody vegetation.
- Control phragmites and purple loosestrife with available means.
- Restore the site’s hydrology, where possible and compatible with the other primary objectives.

Shrub-carr

This lowland brush wetland community is dominated by shrubs such as red-osier dogwood, silky dogwood, meadowsweet and various willows. Typical shrub-carr
CHAPTER TWO-Section One: Universal Elements for all Properties

wetlands are habitat types that are in a state of succession due to a lack of fire. Historically, shrub-carr rarely formed in the presence of periodic fire events. In the absence of this natural disturbance, maintenance of this habitat type requires periodic management treatments. Shrub-carr wetlands provide important wildlife habitat to a broad range of animals including American woodcock, golden-winged warbler, willow flycatcher, and Blanding's turtle.

General Management Prescription

- Use prescribed fire, tree cutting, chemical treatments, and mowing to maintain shrub-carr.
CHAPTER TWO-Section One: Universal Elements for all Properties

GENERAL RECREATION MANAGEMENT AND USE

The Sandhill-Meadow Valley Work Unit includes Sandhill, Wood County and Meadow Valley Wildlife Areas. State Wildlife Areas are managed to provide an area where people can hunt, trap, and fish [under the authority of Sec. 23.09(2)(d)(3) and (15) Wis. Stats.]. Hiking, wildlife viewing, nature study, berry picking, and other low-impact recreational activities are also permitted. The type and extent of recreation uses and facility development are very limited by the predominately wet soil conditions of the properties. Refer to Map C Series.

Recreational Use Objectives for All Properties

- Provide high quality opportunities for upland game and waterfowl hunting, and trapping.
- Provide high-quality wildlife viewing opportunities for a broad range of migratory and resident species, including Sandhill cranes and two high priority SGCN – whooping crane and trumpeter swans.

Recreation Management Prescriptions for All Properties

- The habitat and flowage management prescribed in the universal resource management by land management classification of this plan is geared to provide a range of high quality hunting and trapping opportunities.
- Maintain the closed areas and wildlife refuges to benefit migrating waterfowl species as well as resident wildlife species.

Sandhill Wildlife Area is unique in that the property includes 9,150 acres of state-owned land fully fenced in by 16 miles of 10-foot tall deer fence. Management and use of Sandhill Wildlife Area is guided by additional regulations and permits per NR 10.22. As such, Sandhill will only be described within the “Individual Property” section; the following recreation opportunities refer to those offered at Meadow Valley and Wood County Wildlife Areas.
Recreation Management for Wood County and Meadow Valley Wildlife Areas

Hunting and Trapping
The primary recreational uses for Meadow Valley and Wood County Wildlife Areas are hunting, trapping and wildlife observation. Meadow Valley and Wood County Wildlife Areas are open to all hunting and trapping opportunities per state regulations and seasons. Hunting restrictions apply as posted on the designated wildlife refuges and closed areas. Refer to individual property sections.

The properties are popular for deer, turkey, small game, bear and waterfowl hunting; trapping and hunting (where applicable) for terrestrial and aquatic furbearers includes, but is not limited to muskrat, beaver, mink, otter, raccoon, fox, coyote and fisher. Hunting and trapping seasons for resident and migratory wildlife species are designed to help meet population management objectives as well as provide public recreation.

Prescriptions
- Maintain optimum upland habitat for game species such as ruffed grouse, woodcock and white-tailed deer.
- Conduct dike maintenance and water manipulation activities to enhance emergent marsh habitats.
- Conduct wildlife and user surveys to meet property or statewide priority inventory needs.
- Maintain areas with limited vehicle access to provide remote hunting and trapping experiences.

Wildlife Observation

Prescriptions
- Maintain the 250-acre closed area on Ball Road Flowages and the 1,100-acre wildlife refuge area on Meadow Valley Flowage as resting/viewing areas for migrating waterfowl.
CHAPTER TWO-Section One:
Universal Elements for all Properties

- Facilitate opportunities for wildlife viewing using the existing system of dikes to aid foot travel and access roads for vehicle travel.

- Establish observation sites with interpretive signs at appropriate locations, which may be moved from time to time as habitat conditions and wildlife use change.

- Produce information materials to improve opportunities for wildlife observation.

Access and Trails

Approximately 78 miles of road on Meadow Valley and 20 miles of road on Wood County Wildlife Areas are managed by the Department. Permanent access roads are open to the public for vehicle use (at the discretion of the property manager); however, not all roads are regularly mowed or plowed year round. Refer Table 2.9, page 35 for mileage of existing road development on the Work Unit.

Limited snowmobile use is allowed on 25 miles of county snowmobile trail on the southern portion of Meadow Valley Wildlife Area. Snowmobile clubs in Juneau and Monroe Counties maintain the trail under a land use agreement. The trail links the Valley Junction area with Necedah via Eagle Nest Flowage. Snowmobiles are prohibited on the MVWA except on this trail.

Prescriptions

- Maintain Ditchbank and South Bluff Roads on Wood County WA.

- Maintain dikes to secondarily provide pedestrian access for hunters and trappers.

Fisheries Management

Sandhill-Meadow Valley Work Unit contains 42 primary flowages. Fish species common to the properties include bullheads, some panfish, sticklebacks, and fathead minnows. The majority of these shallow flowages are subject to “winterkill”, and consequently, they have no significant fishery or potential for a fishery. However these areas are used for minnow trapping, which helps support recreational use and the local economy. No fishery management plans are
CHAPTER TWO-Section One:
Universal Elements for all Properties

proposed at this time; the Department may explore fishery restoration options on those Meadow Valley flowages where conditions are appropriate.

Prescriptions

- Work with Fisheries to evaluate the restoration potential for sustainable fisheries. If conditions and demand dictate, the Department may pursue a plan variance to implement the study findings and recommendations.
- Prohibit motorized boats on waters of Meadow Valley and Wood County Wildlife Areas (per NR 45.11(4)).

Camping

Camping is not one of the primary purposes of state wildlife areas. However, some wildlife areas have traditionally provided limited primitive camping to provide for “hunting camps” during the fall hunting seasons and in some cases, the spring turkey season. The Department’s objective is to provide limited primitive camping opportunities on Wood County and Meadow Valley Wildlife Areas that support traditional hunting use patterns and do not interfere with the primary purpose of the property. Several key policies that guide camping on wildlife areas include:

- NR 1.51, Management of state wildlife areas (NR 1.51(3)(d))
- NR 45, Use of Department Properties (NR 45.10)
- DHS 178 (DHS 178.02(2), which led to an MOU between DHS-DNR signed in 2001)

Prescriptions

- Designate dispersed camping areas that will be available by permit during the fall hunting seasons (September – December) and the spring turkey season.
- Provide and maintain two designated dispersed camping areas on Wood County WA: the Ball Road and Amundson Road campgrounds. Refer to Map C-2.
- Provide and maintain a maximum of nine designated dispersed camping
CHAPTER TWO-Section One:
Universal Elements for all Properties

areas on Meadow Valley WA. Refer to Map C-3.

- If, based on use levels, the Department determines the need to provide camping facilities, the Department may convert the dispersed camping areas to semi-primitive camping areas (per NR 44) for health and environmental protection reasons.

Unique, property-specific management and developments are detailed in the individual property-sections of this chapter.
CHAPTER TWO-Section One:
Universal Elements for all Properties

GENERAL ADMINISTRATION, AND MANAGEMENT POLICIES OR PROVISIONS

The following section describes general property administration, and management policies or provisions that apply to all state managed lands on the properties.

Funding Constraints

Implementation of the master plan is dependent upon staffing and funding allocations that are set by a process outside of the master plan. Operational funding for the Department is established by the state legislature. Development projects also follow an administrative funding and approval process outside of the master plan. Many of the initiatives contained within the plan are dependent upon additional funding and staffing support. Therefore, a number of legislative and administrative processes outside of the master plan will determine the rate at which this master plan will be implemented. Additionally, federal requirements enumerated in the Cooperative Agreement (Appendix B) between the Wisconsin DNR and the US Fish and Wildlife Service stipulate that expenses associated with management of the Meadow Valley Wildlife Area be commensurate with or exceed revenues from the management of that property.

Facility Management Authority

The property manager may relocate or temporarily close road and trail segments or other public use facilities as deemed necessary after appropriate authorization by normal Department approval processes. Any new road or trail (or other facility) location and design must be consistent with the land classification requirements (NR 44) and the management objectives for the management area in which it is located.

Public Health and Safety

All facilities will comply with federal, state, and local health and sanitation codes. The property manager has the authority to close trails and other facilities on the property when necessary due to health, safety, or environmental damage.
concerns. In designated public use areas, such as designated parking lots and designated trails, trees or other natural elements that are deemed public hazards will be removed. Safety inspections are done at least twice per year.

**Refuse Management**

Visitors are required to carry out any refuse they bring in because no designated refuse or recycling receptacles are available. Burying of refuse is not allowed anywhere on the property.

**Road Management Plan and Public Vehicle Access Policy**

The properties have a network of primitive, lightly and moderately developed roads that are used for management purposes and public access. All permanent Department maintained service roads that are not open to public vehicles will be maintained as primitive or lightly developed roads [NR 44.07(3)]. On primitive roads, which are seasonal and not regularly maintained, ruts and downed trees may be present. Maintenance is done on primitive roads as needed. Public access roads managed by the Department shall be constructed and maintained as either lightly developed or moderately developed roads. The property manager may determine which of these road standards to apply on a case by case basis. Table 2.9 identifies the miles of existing road development on the Work Unit. Refer to Map C Series.

<table>
<thead>
<tr>
<th>Land Management Classification</th>
<th>Sandhill Wildlife Area (Miles)</th>
<th>Wood County Wildlife Area (Miles)</th>
<th>Meadow Valley Wildlife Area (Miles)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Department Managed Roads</td>
<td>24.4</td>
<td>20.2</td>
<td>78.3</td>
</tr>
<tr>
<td>Service Roads (gated primitive)</td>
<td>1.7</td>
<td>19.0</td>
<td>37.5</td>
</tr>
<tr>
<td>Access Roads (ungated primitive)</td>
<td>22.7</td>
<td>1.2</td>
<td>40.8</td>
</tr>
<tr>
<td>Local Town Roads</td>
<td>—</td>
<td>23.4</td>
<td>90.2</td>
</tr>
<tr>
<td>County Roads</td>
<td>—</td>
<td>—</td>
<td>12.7</td>
</tr>
<tr>
<td>State Highway</td>
<td>—</td>
<td>1.6</td>
<td>20.2</td>
</tr>
</tbody>
</table>

Source: Public road data from WI DOT GIS spatial data, various collection dates; DNR managed road data collected via digitization using 2008 digital orthographic photometry.
CHAPTER TWO-Section One: Universal Elements for all Properties

The following management prescriptions apply to Department managed roads:

- Maintain a map showing the designated development level for each Department managed road or road segment.
- Maintain roads at the assigned development level [NR44.07(3)] for each road or road segment.
- Maintain permanent service roads and public access roads in a sustainable condition according to Wisconsin Forestry’s Best Management Practices for Water Quality.
- Regularly inspect active roads, especially after heavy storm events. Clear debris as needed from the road surfaces, culverts and ditches to maintain safe conditions and prevent damage.
- Maintain stable road surfaces to facilitate proper drainage and reduce degradation from traffic during wet or soft conditions; or close the road when these conditions exist.
- Restore roads used in timber harvests to non-erosive conditions, in accordance with Wisconsin Forestry’s Best Management Practices for Water Quality.
- Monitor soil disturbance and take measures to prevent excessive damage.
- Maintain parking areas.
- Motor vehicle and horse use are prohibited on the properties; however, horses may be ridden on local public roads open to vehicles.

Disabled Accessibility

All new construction and renovation of infrastructure will follow guidelines set forth within the Americans with Disabilities Act and also be done in a manner consistent with NR 44 standards of the land use classification of the site where the development is located.
CHAPTER TWO-Section One:
Universal Elements for all Properties

State Natural Areas

State Natural Areas (SNAs) protect outstanding examples of native natural communities, significant geological formations, and archaeological sites. They harbor natural features essentially unaltered by human-caused disturbances or that have substantially recovered from disturbance over time. SNAs also provide the last refuges in Wisconsin for rare plants and animals. Laws establishing the State Natural Areas Program are found in Wisconsin Statutes Chapters 23.27, 23.28 and 23.29. Rules governing the use of SNAs are found in Wisconsin Administrative Code, Chapter NR 45. Rules governing the general management and use of SNAs are outlined in Wisconsin Administrative Code, Chapter NR 1.32.

Endangered, Threatened and Species of Special Concern Protection

Implementation of all management prescriptions in the master plan will be carried out with consideration of the needs of endangered, threatened, and species of special concern and the potential impacts to the species and their habitat. Management actions planned during plan implementation will be checked against a database of listed species to assure that no department actions result in the direct taking of any known endangered or threatened resource.

Best Management Practices for Water Quality

All forest management activities will comply with the most recent version of the guidelines in the Wisconsin Forestry’s Best Management Practices for Water Quality (BMPs).

Pest Control

Wisconsin Statute 26.30 states; “It is the public policy of the state to control forest pests on or threatening forests of the state…” Any significant forest pest events will be evaluated with consideration given to the property management goals and the potential threat of the pest to other landowners. Infestations of the non-native gypsy moth caterpillar will be managed according to the Forest’s
Gypsy Moth Management Plan. Responses to significant infestations from other forest pests may include timber salvage or pesticide treatments. Any response to a significant pest outbreak will be evaluated by an interdisciplinary team of scientists and communicated through press releases and notices to interested parties.

**Invasive Species Management**

Invasive plants will be managed to ensure the long term limitation of spread, reproduction, and impact of existing invasives, and to prevent introduction of new invasive species. A database indicating distribution and management of invasives is available at Sandhill headquarters. Current problematic species with large infestations include spotted knapweed and glossy buckthorn; minor infestations include purple loosestrife, leafy spurge, autumn olive, phragmites, black locust and non-native honeysuckle. Reed canary grass is common in disturbed locations, however, control efforts for this species are impractical. Invasive plants will be controlled using appropriate and effective methods, including but not limited to the use of bio-control, herbicides, cutting, hand removal, or fire. Control methods may be restricted in certain sensitive management areas.

**Invasive Species—Control**

This may include pulling, digging, smothering, girdling, cutting, herbicide application, burning and DATCP-approved biocontrol agents. A variety of approaches may be effective for any single invasive species; the choice of method depends on the manager’s specific site goals and available resources. For recommendations on controlling specific invasive species, visit dnr.wi.gov and search “invasive species”; search “forest certification” for a list of Forest Stewardship Council prohibited chemicals. Consider using Forestry BMPs for invasive species. Search “Governor’s Council on Forestry.”

In addition, the NR 40 Invasive Species Identification, Classification and Control Rule establishes two legal categories (“prohibited” and “restricted”), which regulate invasive species in Wisconsin. Visit dnr.wi.gov and search “NR 40” for additional information.
CHAPTER TWO-Section One: Universal Elements for all Properties

Invasive Species—Slowing the Spread

Some actions that may slow the spread include:

- Close or reroute roads/trails that pass through infestations
- Clean mowing/maintenance equipment after operating in invasive plant zones
- Adjust roadside/trail mowing schedule to avoid invasive seed production time
- Conduct management operations in clean areas first and infested areas last.

Invasive Species—Preventing New Introductions

Monitor site annually. Site-wide inspections are ideal, but not always feasible or realistic. If not feasible, inspect typical entry points such as trails, roads, waterways, and areas where soil has been disturbed. If new invasive species are located, control of new invaders should be implemented.

Chemical Use

Herbicides and pesticides may be used for various purposes such as the control of invasive plants or to control plant competition in vegetation regeneration areas and insect control except as restricted in the management prescriptions in this master plan. All department procedures and herbicide and pesticides label requirements will be followed. Annually, the Department contacts the FWS refuge manager for an approved chemical list.

Forest Certification

In 2004, Wisconsin State Forests gained dual Forest Certification from the Forest Stewardship Council (FSC) and Sustainable Forestry Initiative (SFI). In 2009, State Forests were re-certified under FSC and SFI and the balance of DNR-owned land was added to the certification. Independent, third-party certification means management of Wisconsin’s DNR-owned land meets strict standards for ecological, social, and economic sustainability. Forest certification helps Wisconsin remain competitive in global markets that increasingly demand
CHAPTER TWO - Section One: Universal Elements for all Properties

certified raw materials. Management of multi-use lands involves balancing the goals of conserving forestland, supporting economic activities, protecting wildlife habitat, and providing recreational opportunities. Objective review is also instrumental in improving how we care for the land we manage.

Prescribed Fire

Prescribed fire may be used as a management tool where feasible and safe except when restricted by management area prescription. It may be used to help regenerate forest cover types such as oak types. It may also be used to create and maintain grassland/prairie habitat, wildlife habitat, to reduce fuels to lessen fire hazard and to control undesirable vegetation.

Fire Suppression

As stated in Wisconsin Statutes 26.11, “The Department is vested with power, authority and jurisdiction in all matters relating to the prevention, detection and suppression of forest fires outside the limits of incorporated villages and cities in the state except as provided in sub (2), and to do all things necessary in the exercise of such power, authority and jurisdiction.” Forest fire suppression actions will consider the property management goals and the threats of the fire to life and property. Appropriate techniques will be used in each event to provide effective fire suppression while minimizing resource damage.

Authorized Response to Catastrophic Events

Wildfires, timber diseases and insect infestations shall be controlled to the degree appropriate to protect the values of each management area. Necessary emergency actions may be taken to protect public health and safety. Management responses to catastrophic events are determined on a case-by-case basis, and action will be taken as appropriate.

Non-Metallic Mining Policy

The Department may use gravel, sand, fill dirt or other fill material from department-owned lands for Department use. Under certain circumstances
CHAPTER TWO-Section One: Universal Elements for all Properties

other government bodies or agencies may also have access to these materials. Section 23.20 of the Wisconsin Statutes states, “the department may permit any town, county, or state agency to obtain gravel, sand, fill dirt or other fill material needed for road purposes from any department-owned gravel pit or similar facility if this material is unavailable from private vendors within a reasonable distance of the worksite. The department shall charge a fee for this material commensurate with the fee charged by private vendors.”

Nonmetallic mining is regulated under the requirements of NR 135 Nonmetallic Mining Reclamation, Wis. Adm. Code, except for sites that do not exceed one acre in total for the life of the mining operation. Site reclamation under NR 135 is administered by the county. NR 135 requires mining sites to be located appropriately, operated in a sound environmental manner, and that all disturbed areas be reclaimed according to a reclamation plan. Department of Transportation (DOT) projects are exempt because DOT projects have their own reclamation requirements. New sites will not be considered where they would impact geological or ecological features of significance or within any designated State Natural Area.

Real Estate Management

Acquisition Policies

It is the policy of the Natural Resources Board and the DNR to acquire lands from willing sellers only. As required by state and federal laws, the Department pays just compensation for property, which is the estimated market value based on an appraisal. At times, it is in the interest of the Department and the landowner for the Department to acquire only part of the rights to a property, or an easement. The Department has a number of easement options available to address these situations.

Staff may periodically contact landowners within the property boundary to explain the Department’s land acquisition program and to see if they have an interest in selling their property. Acquisition priorities for the properties vary from year to year and are based on a number of factors, such as resource management or recreation needs and available funding, which may be from a
CHAPTER TWO-Section One:
Universal Elements for all Properties

variety of sources.

Aides in Lieu of Taxes
Under current law (Wis. Stats. 70), land acquired by the DNR is not subject to property taxes. Instead, DNR makes annual payments in lieu of taxes (PILT) to municipalities for the parcels that the DNR owns within those municipalities. Assembly Bill 40 (2011-2013 Budget Bill) would adjust the aids in lieu of property taxes formula. For more detailed information on how the Department pays property taxes, visit dnr.wi.gov and search “PILT”.

Future Boundary Adjustment Process
From time to time adjustments in property boundaries are needed. In some cases parcels of land are removed from the boundary. In other cases it may be desirable to add parcels adjacent to the property so they can be purchased for resource protection or to meet expanding recreational needs. Property boundary changes where more than 40 acres are outside of an established project boundary require approval by the Natural Resources Board. Wisconsin Administrative Code Ch. NR 44 provides a plan amendment process that may be used to make adjustments in the property boundary.

Easements, Access Permits, and Land Use Agreements
Easements provide access across state property for utilities, town roads, or county highways. Easements are permanent and will continue to be upheld under the master plan. Access permits provide access across state property to private ownership within the property boundary. Land use agreements provide for a variety of uses on a Department property, such as snowmobile trails.

General Authorized Management Activities or Tools
All activities listed above in the management prescriptions and those listed below are authorized on the properties as appropriate, unless restricted by a general habitat type prescription or any property-specific management prescription.

- Prescribed Fire
CHAPTER TWO-Section One:
Universal Elements for all Properties

- Chemical Application
- Mechanical/mowing
- Hand cutting – chainsaw
- Bio-fuel harvest
- Timber harvest – even aged and uneven-aged silvicultural systems, including clear-cutting
- Drawdowns
- Placement of nest boxes, platforms or similar devices to enhance reproduction of desired wildlife species

PUBLIC COMMUNICATIONS PLAN

The public and other governments may be provided opportunities to have ongoing involvement in the implementation of this master plan. This communication plan describes how the public will be periodically informed about activities and developing issues on the Sandhill-Meadow Valley Work Unit, and it provides information on how the public will be notified of opportunities for involvement when significant, new issues related to management of these properties arise.

Annually the Department will issue a report that summarizes the following:

- For the past year, the primary management and development activities that were completed and other significant issues that were addressed.
- For the up-coming year, outline any planned management and development activities and any changing management actions or approaches.

The annual report may also include other information of interest to the public on various topics related to management and use of the properties. Some of the additional types of information that may be included from time to time are: the status of forest insect or disease problems, storm damage, new information on
endangered or threatened species, recreational management problems or new opportunities, and recreational use changes or trends. The annual report will be available on the WDNR Internet Web site.

In the event the Department considers a change to the master plan (plan variance or amendment) the public will be informed of the proposal and the review and comment process. As appropriate, news releases will be used to announce master plan amendment/variance proposals and review procedures. The Department will also maintain a contact list of persons, groups, and governments who have requested to be notified of potential plan changes.

**WDNR Contact Person**

The following Department staff may be contacted regarding questions about the Sandhill-Meadow Valley Work Unit or the master plan. At the time of this publication, the contact information is:

Neal Paisley, Property Supervisor
PO Box 156
Babcock, WI 54413
Phone: 715/884-6332
Email: Raymond.Paisley@Wisconsin.gov
CHAPTER TWO

SECTION TWO: INDIVIDUAL PROPERTY PLANS

Section Two provides a description of each property of the Sandhill-Meadow Valley Work Unit as well as the management and development specific to each property.

Sandhill Wildlife Area       p.46

Wood County Wildlife Area    p. 61

Meadow Valley Wildlife Area  p. 68
CHAPTER TWO-Section Two: Sandhill Wildlife Area

SANDHILL WILDLIFE AREA

PROPERTY DESCRIPTION

Located in Central Wisconsin’s Wood County, Sandhill Wildlife Area lies within the bed of ancient Glacial Lake Wisconsin. The property features low, sandy uplands of oak, aspen, and jack pine forests, large marshes and many flowages.

Early settlers to the Sandhill Wildlife Area found expansive marshes and uplands of white and red pine, and oak. Logging removed the timber between the 1850s and 1880s, leaving the land barren. Farmers and cranberry growers, impressed with the black marsh soils, moved in to carve out a living. Steam powered dredges created hundreds of miles of drainage ditches in the early 1900s to produce croplands out of the “useless” marshes. Acidic soils, short growing seasons, wild fires and killing summer frosts caused economic hardships for area farmers and some vacated their farms. Finally, high drainage tax levies and the Great Depression of the 1930s drove even the most persistent farmers from the land.

In the late 1930s and 1940s, Wallace and Hazel Grange purchased 9,150 acres of the abandoned, tax delinquent “wastelands.” They enclosed the land with an 8-foot tall deer-proof fence and named it the Sandhill Game Farm. Grange, a contemporary of the noted conservationist Aldo Leopold, nurtured the scarred landscape, raising deer, grouse and waterfowl for commercial purposes. In 1962, after 24 years in the game farm business, the Granges sold Sandhill to the State of Wisconsin specifying that it was to be used as a wildlife demonstration area. The 50-year Grange agreement is set to expire in 2012.

Per the Granges’ request, the Sandhill Wildlife Area was established as a wildlife demonstration area, serving as a living laboratory not only to test management techniques for wildlife, but to test the effects of manipulating hunter and trapper numbers, their harvest methods, and season length and bag limits. These studies are evaluated for application elsewhere in the state. The property is also designed to provide a setting for outdoor skill instruction. Management has emphasized forest wildlife species and waterfowl (WDNR 1979).
CHAPTER TWO-Section Two: Sandhill Wildlife Area

Forest Type

Forested upland is comprised largely of aspen, scrub oak and oak. Aspen provides cover for early successional wildlife species; oak is also highly valuable for a wide variety of game and non-game wildlife species for mast production, cover, and denning and nesting sites. These habitats provide ideal conditions for white-tailed deer, the primary species for research on Sandhill. Table 2.10 on the next page illustrates the acreage of each cover type present on the property.

Non-forest Type

Flowages and the associated wetlands are prominent features of Sandhill Wildlife Area, with 16 flowages totaling an estimated 1,722 impounded acres. These wetlands, along with the large sedge meadows, fens and prairies of Wood County and Meadow Valley Wildlife Areas, are recognized in the Wildlife Action Plan (WDNR 2005) for their Upper Midwest/Regional Significance. Natural precipitation is the main source of water that collects in Sandhill’s many marshes and flowages, which points to the importance of dikes, ditches and water control structures. The dependence on rainfall and the excessively drained landscape create wetland management limitations.

Notable among these wetland complexes is Sandhill’s Gallagher Flowage, an area of extensively ditched and diked peatlands. Gallagher Flowage is significant for the large numbers of migratory birds that use the site as a staging area. Waterfowl, cranes, shorebirds, raptors, and other groups all utilize the area heavily. Gallagher serves as an important continental staging site for Sandhill cranes during fall migration with peak numbers exceeding 5,000 birds. Sandhill flowages provide critical wetland habitat to a broad range of migratory and resident species, including two high priority SGCN – whooping cranes and trumpeter swans.

As agreed to in the original purchase from the Granges’, an area of approximately 4,500 acres, including the Gallagher Flowage, is set aside as a closed area for wildlife. All hunting (except special deer hunts) is prohibited; the land serves as a migratory stopover site to migratory birds. Further, all hunting, fishing and furbearer trapping is prohibited from October 1 to November 15 in the waters and marshland areas within the wildlife refuge.
### Table 2.10: Sandhill Wildlife Area Current and Predicted Cover Type. Refer to Map E-1.

<table>
<thead>
<tr>
<th>COVER TYPE</th>
<th>Current Acres</th>
<th>Current % of Total Cover</th>
<th>Predicted 50 yr Acres</th>
<th>Predicted 50 yr % of Total Cover</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>FORESTED UPLAND</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Aspen</td>
<td>2,610</td>
<td>28</td>
<td>2,610</td>
<td>28</td>
</tr>
<tr>
<td>Oak</td>
<td>700</td>
<td>7</td>
<td>689</td>
<td>7</td>
</tr>
<tr>
<td>Scrub Oak</td>
<td>1,111</td>
<td>12</td>
<td>1,105</td>
<td>12</td>
</tr>
<tr>
<td>White Birch</td>
<td>27</td>
<td>&lt;1</td>
<td>27</td>
<td>&lt;1</td>
</tr>
<tr>
<td>Red Maple</td>
<td>23</td>
<td>&lt;1</td>
<td>23</td>
<td>&lt;1</td>
</tr>
<tr>
<td>Jack Pine</td>
<td>24</td>
<td>&lt;1</td>
<td>41</td>
<td>&lt;1</td>
</tr>
<tr>
<td>Red Pine</td>
<td>74</td>
<td>&lt;1</td>
<td>74</td>
<td>&lt;1</td>
</tr>
<tr>
<td>White Pine</td>
<td>12</td>
<td>&lt;1</td>
<td>12</td>
<td>&lt;1</td>
</tr>
<tr>
<td><strong>FORESTED WETLAND</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Bottomland Hardwood</td>
<td>102</td>
<td>1</td>
<td>102</td>
<td>1</td>
</tr>
<tr>
<td>Tamarack</td>
<td>16</td>
<td>&lt;1</td>
<td>16</td>
<td>&lt;1</td>
</tr>
<tr>
<td>Swamp Hardwoods</td>
<td>4</td>
<td>&lt;1</td>
<td>4</td>
<td>&lt;1</td>
</tr>
<tr>
<td><strong>Sub-total</strong></td>
<td><strong>4,703</strong></td>
<td><strong>50</strong></td>
<td><strong>4,703</strong></td>
<td><strong>50</strong></td>
</tr>
<tr>
<td><strong>NON-FORESTED UPLAND</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Upland Grass</td>
<td>22</td>
<td>&lt;1</td>
<td>22</td>
<td>&lt;1</td>
</tr>
<tr>
<td>True Grasses</td>
<td>65</td>
<td>&lt;1</td>
<td>65</td>
<td>&lt;1</td>
</tr>
<tr>
<td>Low Growing Shrub</td>
<td>2</td>
<td>&lt;1</td>
<td>2</td>
<td>&lt;1</td>
</tr>
<tr>
<td><strong>NON-FORESTED WETLAND</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Emergent Vegetation</td>
<td>1,184</td>
<td>13</td>
<td>1,184</td>
<td>13</td>
</tr>
<tr>
<td>Lowland Brush</td>
<td>1,363</td>
<td>14</td>
<td>1,363</td>
<td>14</td>
</tr>
<tr>
<td>Marsh</td>
<td>1,428</td>
<td>15</td>
<td>1,428</td>
<td>15</td>
</tr>
<tr>
<td>Muskeg Bog</td>
<td>3</td>
<td>&lt;1</td>
<td>3</td>
<td>&lt;1</td>
</tr>
<tr>
<td>Lowland Grass</td>
<td>672</td>
<td>7</td>
<td>672</td>
<td>7</td>
</tr>
<tr>
<td><strong>Sub-total</strong></td>
<td><strong>4,739</strong></td>
<td><strong>50</strong></td>
<td><strong>4,739</strong></td>
<td><strong>50</strong></td>
</tr>
<tr>
<td><strong>TOTAL</strong></td>
<td><strong>9,442</strong></td>
<td>100%</td>
<td><strong>9,442</strong></td>
<td>100%</td>
</tr>
</tbody>
</table>

Source: WDNR—Division of Forestry, Recon. 07 January 2011.
CHAPTER TWO-Section Two:
Sandhill Wildlife Area

The Trumpeter Trail, a 14-mile auto tour, offers users improved access to the property and serves as an education tool. The auto tour includes interpretive signs along the trail with information on area wildlife, habitat management, and unique features. Three observation towers are accessible from the Trumpeter Trail. Bison Barrens Tower overlooks the enclosed 234-acre oak barrens supporting a small bison herd. The captive bison herd, some of which are descendants of bison the Granges’ acquired in the late 1940s, is part of a management strategy for barrens restoration at this site. Barrens are a globally rare community with restoration potential on the outwash plains of extinct Glacial Lake Wisconsin. Barrens habitat restoration efforts also benefit the endangered Karner blue butterfly, which depends on the wild lupine plant found in barrens for nectar and a place to lay their eggs. The Karner blue butterfly requires large patches of this plant for its continued survival.

North Bluff Tower offers an impressive panoramic view of several nearby bluffs and a sweeping view that takes in a 20-mile vista. Gallagher Marsh Tower provides an unobstructed view of Sandhill’s vast marshlands. Gallagher Flowage is a big draw for visitors during the spring and fall to view impressive flocks of Sandhill cranes, geese, ducks and many other forms of wetland wildlife that use the area. The Trumpeter Trail and observation towers are noted in the “Great Wisconsin Birding and Nature Trail” guide as a regionally important wildlife viewing location.

Demonstration Area and Research

Per the Granges' request, the Sandhill Wildlife Area was established as a wildlife demonstration area, and to date is guided by NR 10.22. Sandhill serves as a living laboratory not only to test management techniques for wildlife, but to test the effects of manipulating hunter and trapper numbers, their harvest methods, and season length and bag limits. The results of these studies are evaluated for application in Wisconsin and other states. Since its acquisition in 1962, Sandhill has offered researchers a unique opportunity to conduct deer research on 9,150 acres of fully fenced land. Enclosed by 16 miles of 10-foot tall deer fence, this is one of the largest areas in North America with an enclosed white-tailed deer herd regulated by controlled public hunting, making Sandhill an invaluable
“outdoor living laboratory” (Kubisiak et al. 2001).

In the past, studies on ruffed grouse were also conducted, and monitoring of spring populations continues to this day. The deed restriction agreed upon between the DNR and the Granges to use Sandhill as an experimental outdoor laboratory and demonstration area provided ideal conditions to study ruffed grouse population ecology and the impacts of harvesting this population. The southern half of Sandhill is open to small game hunting (including grouse) while the northern half is a refuge where grouse hunting is prohibited.

Recent research includes evaluating how hunters see and react to radio collars on white-tailed deer, determining the maximum fence height that white-tailed deer can jump, and the use of remote sensing to detect wild lupine presence. Future research of deer biology and management will be prioritized based on management implications for Wisconsin and elsewhere.

**Outdoor Skills Center**

The property is also designed to provide a setting for outdoor skills instruction. In 1989, the Sandhill Outdoor Skills program was created. As originally envisioned, the Skills Center program would provide an avenue through which youth could gain the skills necessary to hunt, trap and observe wildlife. The Skills Center program targets individuals, youth organizations, schools and universities, and conservation and environmental organizations. The mission of the Sandhill Outdoor Skills Center is to develop outdoor skills emphasizing hunting, trapping, observing and related manners of enjoying Wisconsin’s wildlife resources, and providing interpretive and educational services that create an appreciation for wildlife and their management. The Outdoor Skills Center serves as a significant draw to the property, and as an important statewide resource in educating a new generation of hunters, trappers and other outdoor enthusiasts. Refer to the “Special Management Area” for additional information.

**State Natural Area**

One SNA is designated within the Sandhill Wildlife Area. In 2008, the Department designated the 86-acre Yellow River Floodplain Forest State Natural Area.
(SNA No. 580) to protect habitat for floodplain forest species and to focus ed-

ducation and research opportunities. Refer to Map F-1. Situated outside of San-
dhill’s fenced area, along the meandering Yellow River, this mature, intact flood-
plain forest is dominated by silver maple with river birch, basswood, and red oak.
The canopy is composed of large trees with a good mix of size and age classes.
Protection of intact stands of bottomland forest is a high priority along this river
corridor. This assemblage of understory plants is highly localized and relatively
rare within this area.

The Yellow River flows through the site and is of extremely low gradient, with
many meanders, oxbows, sloughs, and ponds. This stretch of river is an impor-
tant component of a highly significant riverine corridor. These 86 acres are
maintained in a natural condition. Refer to Native Community Management Area
– Old Forest for management objectives and prescriptions. For additional infor-
mation on the State Natural Areas program, refer to Section One, page 37.

LAND MANAGEMENT CLASSIFICATION

The majority of Sandhill Wildlife Area is classified as General Habitat
Management Area (8,604 acres). The 635 acre Native Community Management Area
consists of two barrens areas totaling 405 acres, and two old forest areas
totaling 230 acres. Sandhill’s remaining 24 acres
are classified as Special Management Area, which includes the administrative
area and facilities associated with the Outdoor Skills Center. Refer to Map B-1.
Resource Management, Development, and Protection

Habitat Management Area—General

Objectives

Unless specifically addressed below, management will be in accordance with the universal plan elements as provided in Section One of this chapter.

- Place special management emphasis on the Gallagher Marsh complex due to its importance as a waterfowl management site.
- Conduct deer research with sound management implications. Projects consistent with statewide deer management priorities will rank higher.
- Conduct other resource-related research to fully utilize the opportunities that Sandhill offers.
- Maintain the 4,500-acre closed area (NR 10.22, NR 11.13) on the north half of Sandhill Wildlife Area to provide food and shelter for migratory and resident wildlife population.

Prescriptions

- Manage the cover types listed in Table 2.10 as described in “Management Prescriptions by Cover Type.”
- Focus on infrastructure maintenance (major or routine) to ensure optimum water level management.
- Maintain the Sandhill deer population with an overwinter goal of 25 deer/mi² habitat (~300 deer).
- Develop and maintain forest and wetland habitat components as they relate to research and management needs.
- Promote and develop cooperative partnerships to support research working with other government agencies and universities.
- Monitor perimeter fence and make necessary repairs.
- Maintain posting of perimeter, compartments and refuge annually.
CHAPTER TWO-Section Two: Sandhill Wildlife Area

Native Community Management Area – Barrens

This 405-acre Native Community Management Area is dedicated to sand prairie/oak barrens restoration and includes two separate barrens areas: Westfield (16 acres) and Bison Barrens (389 acres). Westfield Barrens contains a strong component of sand prairie vegetation, and is known to harbor three rare species.

The Bison Barrens site is significant for the captive herd of bison found grazing there. Viewing the bison is cited as one of the primary reasons people visit the property. Additionally, the bison represent a hands-on attempt to restore rare biotic communities — sand prairie and oak barrens. Grazing and wallowing are effective methods of seed dispersal, including lupine which is important to the federally listed Karner blue butterfly. Also present are one state threatened animal species, one state threatened plant species, numerous Species of Special Concern, and numerous Species of Greatest Conservation Need.

Objectives

Unless specifically addressed below, management will be in accordance with the universal plan elements as provided in Section One of this chapter.

Prescriptions

- Maintain bison herd management (goal=10 bison).
- Maintain the bison-related infrastructure.
- Maintain the divided parcels or burn units on the 260-acre Bison Barrens area.

Native Community Management Area – Old Forest

This 230-acre Native Community Management Area includes two areas: North Bluff Old Forest and Yellow River Old Forest.

The 82-acre North Bluff Old Forest includes a primary site identified in the Biotic Inventory (2005). North Bluff contains a transitional Southern Dry-Mesic Forest community, which includes conifers and several “northern” understory species such as Penn sedge, bracken fern, big-leaved aster and wild sarsaparilla.
Unprotected Southern Dry-Mesic Forest communities are uncommon in the central sands landscape. *North Bluff Old Forest is managed according to the general management objectives and prescriptions provided in Section One of this chapter.*

The passively managed 148-acre **Yellow River Old Forest** provides breeding habitat for numerous species including a number of Species of Greatest Conservation Need. These species find suitable habitat along the river. In addition, numerous migrant birds use the floodplain as a refueling stop during their migration. The 86-acre Yellow River Floodplain (State Natural Area No. 580) is included in this management area.

**Objectives**

Unless specifically addressed below, management will be in accordance with the universal plan elements as provided in Section One of this chapter.

- Maintain as a floodplain forest reserve, an aquatic reserve and wetland protection site, and as an ecological reference area.
- Provide closed canopy or near closed canopy to benefit area sensitive species.
- Protect intact stands of bottomland forest.
- Provide opportunities for research and education on the highest quality native floodplain forests.
- Protect scenic and aesthetic qualities of the Yellow River.

**Prescriptions**

Unless specifically addressed below, management will be in accordance with the universal plan “Management Prescriptions by Cover Type” as provided in Section One.

- Allow old forest to develop primarily through natural processes, using passive management and limited active management.
- Control of invasive species, non-commercial forest manipulation and prescribed burning may occur.
- Retain snags and course woody debris.
CHAPTER TWO-Section Two: Sandhill Wildlife Area

- Salvage of trees is permitted through consultation from affected DNR programs.
- Manage red pine plantations primarily through thinning to create stands with a natural appearance and large diameter trees.

**Special Management Area**

The management objective of a Special Management Area is to provide and maintain areas and facilities for special uses not included under other land management classifications per NR 44.06. Public use of Sandhill Wildlife Area is more restricted than that typically permitted in “Recreation Management Areas”, therefore, the Special Management Area designation of this area.

The 24-acre Special Management Area includes the following:

- Administrative Area (Headquarters and three storage sheds)
- Visitor kiosk at the head of the Trumpeter Trail
- Outdoor Skills Center (Anderson Classroom Center)
- Dormitory
- Skills course range
- Grange (Marsh) Cabin

**Administrative Facilities**

The administrative area includes the headquarters building and three storage sheds, and serves the entire Sandhill-Meadow Valley Work Unit. The storage sheds are used for the repair, maintenance, and storage of equipment.

**Outdoor Skills Center**

The Outdoor Skills Center program is operated from the Don Anderson Education Center, which was constructed in 1992. This single story building contains a 30x30 ft$^2$ learning/dining room; kitchen area; office; 5x12 ft$^2$ storage room; male and female bathrooms; utility room; and a 10x30 ft$^2$ conference/break/prep room.
CHAPTER TWO-Section Two: Sandhill Wildlife Area

Built in 2002-03, the 55x75 ft² dormitory houses guest participants of Skill Center events, and provides housing for researchers working on approved wildlife research work within the region. It consists of eight 12x15 ft² guest rooms containing two bunks and storage closets. Capacity is 32 people (four per guest room). The dormitory also includes three storage rooms, a laundry room with one washer and two dryers, bathrooms with shower facilities, and a utility room. Both the Skills Center and dormitory are handicapped accessible.

The skills course range is located about 2.5 miles northwest of the Headquarters complex. It consists of a rifle range, obstacle course and orienteering course. The rifle range is located within a gravel pit. Ten targets are available at 25 and 50 yards; five targets extend to 100 yards. The range is designed as a pistol, small bore and large bore range. An obstacle course consists of several log and fence obstructions, and tree stands. An orienteering course consists of 24 numbered posts scattered throughout a wooded area.

The Grange Cabin is located at the end of an approximately 1/3 mile gated trail that leads from the Trumpeter Trail. The primary use of the 24X16 ft² cabin and its setting has been to accommodate day-use by participants of the Outdoor Skills workshops, especially the Sandhill Crane workshops in the fall.

Use of the Sandhill Wildlife Area via the Outdoor Skills Center is focused on day-use and extended-use activities. Participants use the rifle range, orienteering course and obstacle (safety skills) course. School groups use the entire property. The 14-mile long Trumpeter Trail offers opportunities to yield information on wildlife and wildlife management practices.

Two seasonal program peaks presently occur: during the months of April and May, and September through November. Generally, summer months are used to repair, order, and replace educational equipment, and prepare administratively for the Learn to Hunt Deer program. The summer months are not ideal for conducting outdoor educational programs due the substantial populations of biting insects.

**Clinics and Workshops** - Approximately 250-300 citizens are served annually at the 15-20 workshops that are offered at the Skills Center. Topics are selected based on demand, and/or significant wildlife issues or events. From 1998-2009,
CHAPTER TWO-Section Two:
Sandhill Wildlife Area

over 2,700 citizens attended clinics and workshops offered at Sandhill.

School Group Visits - About 600-2,200 students visit the Outdoor Skills Center and partake in wildlife educational events coordinated between staff and teachers each year. From 1998-2009, an estimated 14,200 students have visited the Outdoor Skills Center.

High School Independent Studies - At its peak, four wildlife research programs were offered to qualified juniors and senior high school students. Four hundred-ninety students participated in this program between 1995-1996 and 2009-2010.

Learn to Hunt Deer - Over 2,600 students participated in this unique program between 1991 and 2009, harvesting 906 deer for an overall success rate of 35 percent. This popular program is the flagship of Sandhill’s Outdoor Skills Center.

The education program at the Outdoor Skills Center will continue to adapt to the ever-changing needs and challenges of the students and citizens it serves. Its operation will be consistent with the public education goals and objectives of the Sandhill-Meadow Valley Work Unit Master Plan and the Bureau of Wildlife Management’s statewide conservation education plan.

Objectives

- Provide areas and facilities to support operations and administration needs and provide facilities to help deliver public services.
- Provide educational programs that develop outdoor skills emphasizing hunting, trapping, observing and other manners of enjoying wildlife resources and the outdoors.
- Provide interpretive and educational services that create an appreciation for wildlife resources and their management.
- Provide opportunities for education consistent with the statewide conservation education plan.
- Partner with Necedah National Wildlife Refuge on mutually beneficial education and outreach programs.
CHAPTER TWO-Section Two:
Sandhill Wildlife Area

Prescriptions

- Schedule management and programming for the Outdoor Skills Center to be compatible with the Bureau of Wildlife Management’s “Wildlife Conservation Education Strategic Plan” as it is updated.
- Maintain the rifle range including providing needed improvements to meet safety standards.
- Conduct routine maintenance on the obstacle and orienteering courses.
- Provide shop and storage facilities for use by Department staff. New shop and storage facilities may be constructed or existing facilities redeveloped as deemed appropriate by the Department.
- Maintain native landscape plantings around buildings to provide screening, improved aesthetics, and visitor education through interpretation. Also, maintain small, turf areas around buildings as appropriate.
- Maintain the visitor kiosk at the Trumpeter Trail entrance.
- Maintain existing parking areas.

Public Use Management and Development

The following support the general public use objectives presented in the Universal Plan Section at the beginning of this chapter. Refer to Map C-1.

Hunting and Trapping

Because Knowles-Nelson Stewardship funds were not used to acquire lands for the Sandhill Wildlife Area, the property is not subject to s. 23.0916 Stats. and NR 52, which require that the lands be open to five nature-based outdoor activities (NBOAs) including hunting and trapping. Although not required by statute, the intent is to offer hunting and trapping opportunities to the extent that they are compatible with ongoing research and educational events. Currently, permits are required to hunt on Sandhill. Limited permits are available for squirrels, rabbits, ruffed grouse, woodcock and waterfowl. Permits are based on population numbers and to limit hunter density to minimize interference. Additional hunting
opportunities are being considered for wild turkey. Bear hunting is not being considered because of the potential for damage to the deer fence if bear are attracted to the wildlife area by baiting; unlimited bear hunting opportunities exist on adjacent public lands. Hunting opportunities and permit levels will be determined annually based on compatibility with other activities at the property, the population status of the species, and whether regulated harvest is desirable for habitat management. Information on hunting and trapping opportunities will be made available to the public by August 1st each year per NR 10.22(3)(e).

Objectives

- Provide hunting and trapping opportunities for small game, waterfowl and deer consistent with the experimental needs and educational goals of the property.

Prescriptions

- Provide regulated hunting opportunities (per NR 10.22(3)(a)).
- Provide regulated trapping opportunities (per NR 10.22(4)(a)).
- Provide waterfowl hunting opportunities in accordance with posted dates.
- Prohibit motorized boats on waters of the Sandhill Wildlife Area (per NR 45.11(4)).
- Conduct special antlerless deer hunts as necessary to achieve herd density goals (overwinter goal of 25 deer/mile² of range).
- Conduct the “Learn to Hunt Deer” program as offered through the Outdoor Skills Center.

Wildlife Observation

Prescriptions

- As existing wildlife viewing towers become unusable, replace with universally accessible viewing structures that blend with the natural landscape, compliment local culture, and meet viewer needs.
CHAPTER TWO-Section Two: Sandhill Wildlife Area

Trails

Prescriptions

- Maintain the 14-mile auto tour route referred to as the Trumpeter Trail.
- Maintain interpretive signs located along the trail to provide information on area wildlife, habitat management and unique features.
- Maintain the primitive 3.5-mile Swamp Buck Hiking Trail that meanders to the tower atop North Bluff.
- Maintain a minimum of three observation towers and approach paths accessible from the Trumpeter Trail to improve wildlife viewing opportunities.

Proposed Boundary Changes

The Department is considering a range of expansion alternatives from 375 acres to 11,789 acres to protect critical habitat along the Yellow River corridor. Refer to Map D and Chapter 5, Boundary Expansion Alternatives, for a discussion of each alternative. Public comment is solicited as we consider selecting a preferred expansion alternative.

It is further recommended to expand 508 acres north of Sandhill Wildlife Area to the railroad grade. This would create an important buffer along Sandhill’s north perimeter, an area heavily used by geese and Sandhill cranes during fall migration.
WOOD COUNTY WILDLIFE AREA

PROPERTY DESCRIPTION

The Wood County Public Hunting and Fishing Grounds were established in 1939 by the Wood County Board of Supervisors. The Board set aside approximately 23,000 acres of contiguous tax delinquent land in the Township of Remington for public recreation purposes. That same year it was recommended the lands be leased to the Wisconsin Conservation Commission (now the Department of Natural Resources) and “operated and used only as public hunting, fishing and trapping grounds.”

In 1939, the State Conservation Commission negotiated a long-term lease with Wood County for the purpose of operating a large contiguous tract of land as public hunting and fishing grounds. The 1939 lease was renegotiated in 1947 and again in 1965. Under the 1965 agreement, the Conservation Commission agreed to pay an annual per acre rental fee to the County. This lease agreement commenced on July 1, 1965, and extended for a period of 99 years with a termination date of June 30, 2064. Additionally, there was a land use agreement signed in 1961 granting diking and flooding rights to the Amundson Cranberry Company for cranberry culture on public hunting ground lands located in the southwest corner of the property in exchange for similar Department diking and flooding rights. Refer to Appendix A.

The management goal of the approximately 20,000-acre Wood County Wildlife Area is to manage a wildlife area complex consisting of state-owned and leased lands for optimum production of forest and wetland wildlife with special consideration towards endangered species, and to provide compatible recreational and educational opportunities (WDNR 1981).

Forest Type

The eastern two-thirds of the property is largely forested upland mixed with small marshes. As illustrated in Table 2.12, the upland forest is dominated by aspen and oak with scattered stands of natural or planted jack pine, red pine, and white pine. Common upland shrubs and perennial green herbs include hazelnut,
dewberry, blueberry, strawberry, blackberry, wintergreen, and speckled alder.

A large portion of the Wood County Wildlife Area offers the potential to manage habitat with a focus on ruffed grouse. The areas identified on Map B-2 as “Ruffed Grouse Management Area” support diverse habitats ranging from emergent marshes, sedge meadows, forest, pine and oak barrens and encompass approximately 5,200 acres. Thirty-five percent of this area is aspen in a variety of age classes, ranging from 1-80 years. Oak and scrub oak are the most common secondary types within the aspen type. Most stands support average growth potential for both aspen and oak; however, lack of access due to lowland conditions of surrounding area present potential problems for management. The non-forested habitats are mostly lowland brush – alder, willow or sedge meadows. Lowland brush–willow accounts for approximately 33% cover type with lowland grass representing 16%.

The natural habitat diversity of Wood County Wildlife Area is conducive to a wide variety of wildlife. Principal game species include white-tailed deer, ruffed grouse, woodcock, squirrels, rabbits, snowshoe hares, ducks and geese. Muskrat, beaver, mink, otter and coyotes are the primary furbearers. Numerous other protected species attracted to the area include Sandhill cranes, golden-winged warbler, great blue herons, eagles, hawks, owls, shorebirds and songbirds.

Two areas are specifically identified as tamarack management areas within Wood County Wildlife Area: South Bluff Tamaracks (NHI Primary Site WC02), and Wood County Tamaracks (NHI Primary Site WC05), a portion of which is included in the Hog Island Tamaracks SNA No.579. Refer to Map F-2. These are two sites that primarily feature forested peatlands dominated by tamarack with inclusions of black spruce, muskeg, and alder thicket as well as open patches of boggy fen dominated by sphagnum mosses, narrow leaved sedges, blue joint reed grass and hardhack.

These sites have significant ecological qualities including rare species and/or contain some of the best examples of representative natural features. Although detailed animal surveys have not been conducted, the sites are known to support Nashville warbler (common), white-throated sparrow, golden-winged warbler, sharp-shinned hawk, hermit thrush, and snowshoe hare, all “northern” species
## CHAPTER TWO - Section Two: Wood County Wildlife Area

### Table 2.12: Wood County Wildlife Area Current and Predicted Cover Types. Refer to Map E-2.

<table>
<thead>
<tr>
<th>COVER TYPE</th>
<th>Current Acres</th>
<th>Current % of Total Cover</th>
<th>Predicted 50 yr Acres</th>
<th>Predicted 50 yr % of Total Cover</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>FORESTED UPLAND</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Aspen</td>
<td>5,342</td>
<td>26</td>
<td>5,337</td>
<td>26</td>
</tr>
<tr>
<td>Oak</td>
<td>859</td>
<td>4</td>
<td>901</td>
<td>4</td>
</tr>
<tr>
<td>Scrub Oak</td>
<td>1,090</td>
<td>5</td>
<td>1,052</td>
<td>5</td>
</tr>
<tr>
<td>White Birch</td>
<td>14</td>
<td>&lt;1</td>
<td>14</td>
<td>&lt;1</td>
</tr>
<tr>
<td>Red Maple</td>
<td>49</td>
<td>&lt;1</td>
<td>49</td>
<td>&lt;1</td>
</tr>
<tr>
<td>Northern Hardwood</td>
<td>0</td>
<td>&lt;1</td>
<td>10</td>
<td>&lt;1</td>
</tr>
<tr>
<td>Jack Pine</td>
<td>207</td>
<td>1</td>
<td>203</td>
<td>1</td>
</tr>
<tr>
<td>Red Pine</td>
<td>94</td>
<td>&lt;1</td>
<td>116</td>
<td>&lt;1</td>
</tr>
<tr>
<td>White Pine</td>
<td>135</td>
<td>&lt;1</td>
<td>135</td>
<td>&lt;1</td>
</tr>
<tr>
<td>White Spruce</td>
<td>3</td>
<td>&lt;1</td>
<td>3</td>
<td>&lt;1</td>
</tr>
<tr>
<td><strong>FORESTED WETLAND</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Swamp Hardwoods</td>
<td>51</td>
<td>&lt;1</td>
<td>51</td>
<td>&lt;1</td>
</tr>
<tr>
<td>Tamarack</td>
<td>639</td>
<td>3</td>
<td>639</td>
<td>3</td>
</tr>
<tr>
<td><strong>Sub-total</strong></td>
<td>8,483</td>
<td>42</td>
<td>8,510</td>
<td>42</td>
</tr>
<tr>
<td><strong>NON-FORESTED UPLAND</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Upland Grass</td>
<td>25</td>
<td>&lt;1</td>
<td>25</td>
<td>&lt;1</td>
</tr>
<tr>
<td>True Grasses</td>
<td>60</td>
<td>&lt;1</td>
<td>60</td>
<td>&lt;1</td>
</tr>
<tr>
<td>Low Growing Shrub</td>
<td>86</td>
<td>&lt;1</td>
<td>59</td>
<td>&lt;1</td>
</tr>
<tr>
<td><strong>NON-FORESTED WETLAND</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Emergent Vegetation</td>
<td>5,240</td>
<td>26</td>
<td>5,240</td>
<td>26</td>
</tr>
<tr>
<td>Lowland Brush</td>
<td>3,937</td>
<td>19</td>
<td>3,937</td>
<td>19</td>
</tr>
<tr>
<td>Lowland Grass</td>
<td>1,373</td>
<td>7</td>
<td>1,373</td>
<td>7</td>
</tr>
<tr>
<td>Marsh</td>
<td>1,006</td>
<td>5</td>
<td>1,006</td>
<td>5</td>
</tr>
<tr>
<td><strong>Sub-total</strong></td>
<td>11,727</td>
<td>58</td>
<td>11,700</td>
<td>58</td>
</tr>
<tr>
<td><strong>TOTAL</strong></td>
<td>20,210</td>
<td>100</td>
<td>20,210</td>
<td>100</td>
</tr>
</tbody>
</table>

*Source: WDNR—Division of Forestry, Recon. 07 January 2011*
that are approaching their southern range limits in central Wisconsin. In addition, the sites support a number of rare or otherwise notable plant and animal species.

Hunting, trapping and wildlife viewing are the primary purposes of the property. Limited primitive camping is permitted on Wood County Wildlife Area.

Non-forest Type

The western one-third of Wood County Wildlife Area has an open, almost tree-less aspect dominated by wetlands. The majority of the extensive marsh complexes are comprised primarily of very poorly drained Dawson peat muck or Newson-Meehan soils interspersed with fine sandy loam islands or ridges dominated by Plainfield, Friendship soils. Table 2.12 illustrates the importance of non-forest type acreage, which is dominated by various species of sedge, bluejoint grass, hardhack, meadow sweet and peat mosses. Scattered rush and wool grass communities exist throughout the type. Lowland brush areas are dominated by willow and bog birch.

Current resource management on Wood County Wildlife Area focuses on the extensive marsh complexes, most notably Ball Road Flowages. The large size and context of the Ball Road Flowages makes this site highly significant for breeding and migrating waterfowl as well as many wildlife species, particularly grassland birds, and species dependent on conifer swamps. A number of the animals found here are rare or uncommon, and are quite specialized in their habitat needs. Among these are the northern harrier, American bittern, golden-winged warbler, Connecticut warbler, bobolink and LeConte’s sparrow.

The trumpeter swan present on the Ball Road Flowages is listed among Wisconsin’s special concern birds. Ideal habitat for trumpeters includes shallow wetlands 1-3 feet deep in isolated areas away from human disturbance with a diverse mix of emergent vegetation and open water that support a rich variety of submersent plants. Several rare plants have been documented in the site’s wetlands.

A 269-acre closed area is associated with the eastern most pool of Ball Road Flowages. The closed area is posted closed to access for wildlife management purposes (NR 11.13).
CHAPTER TWO-Section Two: 
Wood County Wildlife Area

State Natural Area

In March 2008, the Department designated a 462-acre northern wet forest (Hog Island Tamaracks No.579) in three units as a State Natural Area to focus education and research opportunities without compromising the traditional hunting, fishing, and trapping uses. Two units are in the Wood County Wildlife Area (306 acres); one unit is in the Meadow Valley Wildlife Area (156 acres). Refer to Maps F-2 and F-4.

The 462-acres of tamarack and black spruce provide habitat for numerous species found at their southern range limit. Species of Greatest Conservation Need find suitable habitat in these conifers including Canada warbler, Connecticut warbler, and veery. In addition, several bird species with northern affinities, such as hermit thrush, white-throated sparrow, yellow-rumped warbler, and Nashville warbler nest in these conifers. These 462-acres will be maintained to provide habitat and help conserve the noted species. Management objectives and prescriptions are included in the Habitat Management Area descriptions. For additional information on the State Natural Areas program, refer to Section One, page 35.

LAND MANAGEMENT CLASSIFICATION

All of Wood County Wildlife Area is classified as Habitat Management Area: 15,940 acres are considered General Habitat Management and 5,200 acres are Ruffed Grouse Management. Refer to Maps H-2 and H-3.

<table>
<thead>
<tr>
<th>Habitat Mgmt Area</th>
<th>21,140 acres</th>
</tr>
</thead>
<tbody>
<tr>
<td>General</td>
<td>15,940</td>
</tr>
<tr>
<td>Ruffed Grouse</td>
<td>5,200</td>
</tr>
<tr>
<td>TOTAL</td>
<td>21,140</td>
</tr>
</tbody>
</table>
CHAPTER TWO-Section Two:
Wood County Wildlife Area

Resource Management, Development, and Protection

Habitat Management Area

Objectives

Unless specifically addressed below, management will be in accordance with the universal plan elements as provided in Section One of this chapter.

- Maintain the current aspen acreage as the dominant cover type.
- Manage the Ball Road Flowages and the Ditchbank Road wetlands as emergent marshes.
- Place special management emphasis on the Ball Road Flowages and the Ditchbank Road wetlands due to their importance as waterfowl management sites.
- Maintain the established closed area (NR 11.13) to provide resting areas for migrating waterfowl.
- Cooperatively manage South Bluff Tamaracks with Wood County to retain a relatively intact stand of regionally important forest community.

Prescriptions

Unless specifically addressed below, management will be in accordance with the “Management Prescriptions by Cover Type” as provided in Section One of this chapter.

- Manage cover types listed in Table 2.12 as described in “Management Prescriptions by Cover Type.”
- Focus on infrastructure maintenance (major or routine) to ensure optimum water level management.
- Maintain the larger, better-developed conifer swamps with emphasis on older, larger diameter trees.
- Work cooperatively with adjacent landowners and other partners to resolve water management issues that have negative effects on the wildlife area.
CHAPTER TWO-Section Two:
Wood County Wildlife Area

Proposed Boundary Changes

It is recommended to expand west of Wood County Wildlife Area to connect state, county and federal lands. The approximate 481 acres includes a corridor that would tie together Wood County Wildlife Area with county and federal lands, provide access to county land, and protect a conifer swamp community. 

Refer to Map D.
MEADOW VALLEY WILDLIFE AREA

PROPERTY DESCRIPTION

Meadow Valley Wildlife Area lies in the bed of extinct Glacial Lake Wisconsin; the majority of acreage is in Juneau County with additional parcels in Wood, Jackson and Monroe Counties.

During the late 1800s, settlers logged the large white and red pine that dominated the upland forest. With the pine forests removed, the land clearing operation was expanded and some of the wetlands were drained in a short-lived attempt to farm the area. However, a short, unpredictable growing season, poor soil, and excessive drainage taxes caused most of the farms to be abandoned by the 1930s. The federal government purchased large tracts of these tax delinquent lands under the Jones-Bankhead Farm Tenant Act.

In 1940, Meadow Valley Wildlife Area (Central Wisconsin Conservation Area) was leased to the State of Wisconsin and administered under a Cooperative Agreement with U.S. Fish and Wildlife Service. The initial agreement period expired in 1990. Three, 15-year automatic renewal periods follow this initial period. The U.S. Fish and Wildlife Service and Wisconsin Department of Natural Resources recently agreed to the second 15-year renewal period.

Based on the Cooperative Agreement, revenue generated on the Meadow Valley Wildlife Area is not specifically earmarked to be returned to the property for management. Wisconsin state law requires timber sale revenue from all state wildlife areas to be deposited in the Fish and Wildlife Account. Biannually, the Legislature allocates funding from the Fish and Wildlife Account back to the Department for activities including property management. Our obligation under the Cooperative Agreement is to spend resources equal to or greater than the revenue generated on the property. The Department accounts for that obligation in an annual report required by the Cooperative Agreement and submitted to the USFWS by July 31 of each year. Refer to Appendix B.

The entire Meadow Valley Wildlife Area encompasses approximately 59,000 acres with most of the land area (57,225 acres) under federal ownership. Over the years, the Department has acquired in-holdings totaling 1,212 acres. The
CHAPTER TWO-Section Two:
Wood County Wildlife Area

MVWA is currently managed to provide a diverse landscape with a good inter-
spersion of habitat types and stages of succession. Another important manage-
ment objective is to provide examples of pre-settlement communities such as old
growth forests, oak barrens, sand prairies, and sedge meadows.

Forest Type

As illustrated in Table 2.14, aspen, scrub oak and jack pine represent the majority of the property’s forested land. This habitat type plays an important role ecologically for the primary game species present (ruffed grouse, woodcock, and white-tailed deer) and the hunting opportunities they provide.

The extent of oak and aspen helped in defining the Ruffed Grouse Management Areas illustrated on Map B-3. Grouse Management Areas represent the best areas suited to managing early succession forest to support ruffed grouse. This area is not only important to ruffed grouse, but its ability to support high species richness at the same time. This area provides substantial amounts of aspen, oak, and alder for wildlife including ruffed grouse, American woodcock, beaver, deer, golden-winged warbler and many other species of special concern. It supports a variety of aspen age classes to provide for a diverse wildlife community.

Blocks of older forest also exist scattered throughout the property’s forested land. Some areas that have relatively large blocks or concentrated patches containing older white and red pine, and/or oak helped to define the Old Forest Native Community Management Areas. These sites represent some of the best areas suited to development and management of later successional forest types including old growth. Attributes of old forest including large trees, large coarse woody debris, large standing dead snags, furrowed and loose bark, and high basal area are generally limited on the landscape, and patch sizes containing them tend to be small and are also limited. These attributes provide quality habitat in the form of food, maternity sites, escape cover, and winter dens for many mammals, birds, plants, and invertebrates. In addition, area sensitive forest interior species such as the rare red-shouldered hawk and cerulean warbler benefit by the establishment of large blocks of old forest. Old forests also provide inspirational, aesthetic and philosophical values to humans and are a key part of Wisconsin’s heritage.
CHAPTER TWO-Section Two: Wood County Wildlife Area

Non-forest Type

Non-forested acreage is dominated by lowland grass, emergent vegetation and lowland brush, especially willow.

Six flowages impound approximately 1,400 acres of open water on the Meadow Valley Wildlife Area. The flowages include: Meadow Valley (includes eight pools), Kingston, Beaver, Scott, Dandy Creek, and Monroe County. (Eagle Nest Flowage is within the property boundary, but is in private ownership.) These sites provide important wetland habitat to a broad range of migratory and resident species, including two high priority SGCN - whooping crane and trumpeter swan.

The 3000-acre emergent wetland complex known as Meadow Valley Flowage is a key area for waterfowl migration and brood-rearing, and is one of the most heavily used public use areas at Meadow Valley Wildlife Area. A 1,000-acre waterfowl refuge is associated with the Meadow Valley Flowage (NR 15.022(5)(a)) as a no entry wildlife refuge from September 1 through December 31, except to hunt deer during the open gun and muzzleloader seasons.

Although most of the property’s shallow flowages are subject to “winter kill”, and consequently have no significant fishery or potential for a fishery, one exception is Meadow Valley’s Monroe County Flowage where the Department may explore fishery restoration options. Monroe County Flowage has a history of

<table>
<thead>
<tr>
<th>COVER TYPE</th>
<th>Current Acres</th>
<th>Current % of Total Cover</th>
<th>Predicted 50 yr Acres</th>
<th>Predicted 50 yr % of Total Cover</th>
</tr>
</thead>
<tbody>
<tr>
<td>FORESTED UPLAND</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Aspen</td>
<td>8,226</td>
<td>15</td>
<td>8,279</td>
<td>16</td>
</tr>
<tr>
<td>Oak</td>
<td>3,675</td>
<td>7</td>
<td>3,103</td>
<td>6</td>
</tr>
<tr>
<td>Scrub Oak</td>
<td>10,363</td>
<td>19</td>
<td>9,369</td>
<td>18</td>
</tr>
<tr>
<td>White Birch</td>
<td>24</td>
<td>&lt;1</td>
<td>24</td>
<td>&lt;1</td>
</tr>
<tr>
<td>Central Hardwoods</td>
<td>0</td>
<td>&lt;1</td>
<td>30</td>
<td>&lt;1</td>
</tr>
<tr>
<td>Red Maple</td>
<td>608</td>
<td>1</td>
<td>733</td>
<td>1</td>
</tr>
<tr>
<td>White Spruce</td>
<td>4</td>
<td>&lt;1</td>
<td>4</td>
<td>&lt;1</td>
</tr>
<tr>
<td>Jack Pine</td>
<td>6,696</td>
<td>13</td>
<td>7,144</td>
<td>13</td>
</tr>
<tr>
<td>Red Pine</td>
<td>2,158</td>
<td>4</td>
<td>2,192</td>
<td>4</td>
</tr>
<tr>
<td>White Pine</td>
<td>2,583</td>
<td>5</td>
<td>3,588</td>
<td>7</td>
</tr>
<tr>
<td>FORESTED WETLAND</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Bottomland Hardwoods</td>
<td>143</td>
<td>&lt;1</td>
<td>143</td>
<td>&lt;1</td>
</tr>
<tr>
<td>Black Spruce</td>
<td>166</td>
<td>&lt;1</td>
<td>166</td>
<td>&lt;1</td>
</tr>
<tr>
<td>Tamarack</td>
<td>340</td>
<td>&lt;1</td>
<td>292</td>
<td>&lt;1</td>
</tr>
<tr>
<td>Swamp Hardwoods</td>
<td>426</td>
<td>1</td>
<td>426</td>
<td>&lt;1</td>
</tr>
<tr>
<td><strong>Sub-total</strong></td>
<td><strong>35,412</strong></td>
<td><strong>67</strong></td>
<td><strong>35,493</strong></td>
<td><strong>67</strong></td>
</tr>
</tbody>
</table>
providing fishing opportunities for northern pike, largemouth bass, and several pan fish species. Unfortunately, the flowage has experienced recent winter kills that have decimated this fishery. To maintain a fishery, minor dredging of existing impoundments is needed to create deeper pools where fish can overwinter. Fishery restoration efforts also need to consider the importance of this flowage to breeding (particularly ring-necked ducks) and migrating waterfowl.

State Natural Areas

Five State Natural Areas are designated within the Meadow Valley Wildlife Area. Each is discussed below. Refer to Maps F-4 and F-5. For additional information on the State Natural Areas program, refer to Section One, page 36.

**Hog Island Tamaracks (State Natural Area No. 579)**

Hog Island Tamaracks consists of three units; one unit is in Meadow Valley Wildlife Area (156 acres) and two units are in Wood County Wildlife Area. The 462-acre SNA is situated within the flat, sandy bed of Glacial Lake Wisconsin. Hog Island Tamaracks features a northern wet forest of tamarack and black spruce. Low sandy ridges are interspersed within the flat plain. The shrub layer is dominated by huckleberry with winterberry and mountain holly. The herb and low
CHAPTER TWO-Section Two:
Meadow Valley Wildlife Area

shrub layer is typical of this community type and includes Canada bunchberry, swamp dewberry, cinnamon fern, and tawny cotton-grass. This peatland community provides habitat for numerous Species of Greatest Conservation Need found at their southern range limit. Species include Canada warbler, golden-winged warbler, Connecticut warbler, and veery. In addition, several bird species with northern affinities such as hermit thrush, white-throated sparrow, yellow-rumped warbler, and Nashville warbler nest within this coniferous forest. Hog Island Tamaracks is owned by Wood County and the US Government. It was established as a State Natural Area in 2008.

Kingston Pines (State Natural Area No. 578)
The 535-acre Kingston Pines features a mature pine and oak forest of red pine, white pine, northern pin oak and black oak. The oldest pines occur on nearly flat ground between Big Lake and the Kingston Flowage. Both the pine and oak species are reproducing well. The shrub layer is variable and consists of huckleberry, American hazelnut, and prairie willow. Drier portions of the site have typical central pine-oak ground layer species, whereas the wetter places contain botanical disjuncts such as long sedge and Massachusetts fern. Other ground layer species include early low blueberry, whorled yellow loosestrife, and bracken fern. Scattered around the site are extensive patches of running prairie sedge and Pennsylvania sedge. Boggy areas have good populations of central poor fen indicators such as yellow screw-stem and clustered sedge. Several Species of Greatest Conservation Need nest in the older pine and bog including least flycatcher, Canada warbler, and the state-threatened red-shouldered hawk. Many bird species are found at or near their southern range limit including northern raven, hermit thrush, black-throated green warbler, yellow-rumped warbler, and white-throated sparrow. Patches of old-growth white pine are evident within the site. Kingston Pines is owned by the US Fish and Wildlife Service and leased by the DNR. It was designated a State Natural Area in 2008. Management objectives and prescriptions are included in the Native Community Management Area – Old Forest descriptions.

Meadow Valley Barrens (State Natural Area No. 576)
Situated in the bed of Glacial Lake Wisconsin, the 631-acre Meadow Valley Bar-
CHAPTER TWO - Section Two: Meadow Valley Wildlife Area

Meadow Valley Barrens supports an oak-dominated barrens with scattered jack pine throughout. White and red pines are also present. Shrubs are moderately dense with early low blueberry, huckleberry, and sweet fern. Pennsylvania sedge is dominant in many areas. However, with canopy thinning and prescribed fire many barrens plants are favorably competing including big bluestem, little bluestem, gray goldenrod, sky-blue aster, flowering spurge, and poverty panic grass. Three rare insects occur here including the federally listed Karner blue butterfly, a barrens specialist. Meadow Valley Barrens is owned by the US Fish and Wildlife Service and leased by the DNR. It was designated a State Natural Area in 2008. Management objectives and prescriptions are included in the Native Community Management Area - Barrens descriptions.

Blueberry Trail Complex (State Natural Area No. 577)
The 251-acre Blueberry Trail Complex features a relatively undisturbed floodplain forest along a meandering, free-flowing stretch of Beaver Creek. The stream is deeply embedded in sand, with steep banks. Dominant trees are river birch, oak, pine, and red maple. In places, the forest grades into sedge meadow/poor fen, bluejoint meadow, and tamarack swamp. Just north of the creek is a white pine-red maple swamp, a community type that is restricted to the central sand plains area. Common understory plant species include huckleberry, cinnamon fern, skunk cabbage, yellow bluebead lily, and bracken fern. Rare plants include yellow screw-stem, long sedge, crossleaf milkwort, and bog fern. Two rare birds, the cerulean warbler and Louisiana waterthrush, have been present during the breeding season. Other birds include whip-poor-will, least flycatcher, golden-winged warbler, Nashville warbler, ovenbird, mourning warbler, and scarlet tanager. Blueberry Trail is owned by the US Fish and Wildlife Service and leased by the DNR. It was designated a State Natural Area in 2008. Management objectives and prescriptions are included in the Native Community Management Area – Old Forest descriptions.

Suk Cerney Peatlands (State Natural Area No. 575)
The 3,610-acre Suk and Cerney Peatlands is found southwest of the intersection of Sixteenth Street West and Sixth Avenue, adjacent to the Necedah National Wildlife Refuge. This vast near-level saturated peatland in the bed of glacial Lake
Wisconsin is a complex mosaic of Central Poor Fen and young xeric forests of oak and pine on low, sandy “islands” and “peninsulas.”

These patchwork-patterned uplands are the remnants of dunes formed thousands of years ago following the natural drainage of now extinct Glacial Lake Wisconsin. The dominant plants in the open wetlands are narrow-leaved sedges and Canada bluejoint grass. Other common species are hardhack, cotton-grasses, and bog birch. The wetlands generally have the aspect of a sedge meadow, though some areas support a deep layer of sphagnum mosses, ericaceous shrubs, and insectivorous plants and should be considered Poor Fen or Open Bog. Pitcher plants, orchids, and a more diverse complement of sedges occupy these more acidic sphagnous peatland patches. There are scattered individuals or copses of tamarack (and rarely, black spruce).

The wetland margins tend to be occupied by a zone of tall shrubs composed of speckled alder, winterberry holly, bog holly, chokeberry, bog birch, and willows. The sandy islands and ridges often support dense stands of jack pine or black/northern pin oak over a Penn sedge-dominated groundlayer. Huckleberry, early blueberry, bracken fern, and a few barrens-associated plants are also typically present.

This site is significant for its large size, relatively intact hydrology, complex mosaic of natural communities representative of this ecoregion, and the rare or otherwise important species that it supports. Though detailed animal surveys have not yet been conducted throughout this site, the residents include sedge wren, Nashville warbler, golden-winged warbler, northern harrier, sharp-shinned hawk, and southern bog lemming. Suk Cerney Peatlands was designated a State Natural Area in 2008. Management objectives and prescriptions are included in Section One, Universal Habitat Management Area descriptions and Management Prescriptions by Cover Type.

**LAND MANAGEMENT CLASSIFICATION**

The majority of Meadow Valley Wildlife Area is classified as Habitat Management Area (48,507 acres). Approximately 7,900 acres are Native Commu-
CHAPTER TWO-Section Two:
Meadow Valley Wildlife Area

Habitat Management Area, which includes barrens and old forest management. Refer to Map B-3.

Resource Management, Development, and Protection

<table>
<thead>
<tr>
<th>Habitat Management Area</th>
<th>Land Management Classification</th>
<th>Acres</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Habitat Mgmt Area</td>
<td>48,507</td>
</tr>
<tr>
<td></td>
<td>General</td>
<td>43,849</td>
</tr>
<tr>
<td></td>
<td>Ruffed Grouse</td>
<td>4,658</td>
</tr>
<tr>
<td></td>
<td>Native Community Mgmt Area</td>
<td>7,913</td>
</tr>
<tr>
<td></td>
<td>Barrens</td>
<td>2,411</td>
</tr>
<tr>
<td></td>
<td>Old Forest</td>
<td>5,502</td>
</tr>
<tr>
<td></td>
<td>TOTAL</td>
<td>56,420</td>
</tr>
</tbody>
</table>

Table 2.15: Meadow Valley Wildlife Area Land Management Classifications.

Objectives

Unless specifically addressed below, management will be in accordance with the universal plan elements and “Management Prescriptions by Cover Type” as provided in Section One of this chapter. Suk Cerney Peatlands State Natural Area (No. 575) lies within this Habitat Management Area.

- Place special management emphasis on the Meadow Valley Flowage complex due to its importance as a waterfowl management site.
- Manage the Meadow Valley Flowage as an emergent marsh complex.

Prescriptions

- Manage the cover types listed in Table 2.14 as described in “Management Prescriptions by Cover Type”.
- Manage for emergent marsh as described in “Management Prescriptions by Cover Type”.
- Focus on infrastructure maintenance (major and routine) to ensure optimum water level management.
- Maintain the 1,000-acre wildlife refuge in the Meadow Valley Flowage (NR 10.01, NR 15.022) complex to provide resting areas for migrating...
CHAPTER TWO-Section Two:
Meadow Valley Wildlife Area

- Waterfowl.
  - In areas adjacent to open wetlands and the Necedah National Wildlife Refuge, manage for younger forests and/or savanna structure to benefit early successional, savanna, and open landscape species, where appropriate.
  - Work cooperatively with adjacent landowners and other partners to resolve water management issues that have negative effects on the wildlife area.

Native Community Management Area – Barrens
This 2,411-acre Native Community Management Area is primarily located within the southern half of the property and is comprised of several non-connected parcels, including several roadside right-of-ways. The area is known to contain one federally listed animal species, one state threatened animal species, one state threatened plant species, numerous Species of Special Concern, and numerous Species of Greatest Conservation Need.

Meadow Valley Barrens State Natural Area (No. 576) lies within this Native Community Management Area.

Objectives
Management will be in accordance with the universal plan elements as provided in Section One of this chapter.

Native Community Management Area – Old Forest
The Native Community Management Area includes 5,502 acres designated as Old Forest. It is comprised of six primary non-connected blocks containing concentrations of existing older age class forest with approximately one-fourth of this acreage representing younger age classes with reasonable potential to be restored to older community conditions. They are the Kingston, Hog Island, Norway Ridge, Dead Creek, Blueberry Trail, and Dandy Creek Old Forest Management Areas. The conifer-dominated areas support many

NCMA—Barrens:
- Silver Cr = 1,712 ac
- Eisfeldt = 125 ac
- Brodhead = 198 ac
- Norway = 215 ac
- Norway W = 161 ac
TOTAL = 2,411 ac
northern birds and mammals, including northern raven, hermit thrush, red-breasted nuthatch, pine, yellow-rumped, and Canada warblers, fisher, and porcupine. Combined, these areas are known to contain three State Threatened animals, and numbers Species of Special Concern.

The 2,457-acre **Kingston Old Forest Area** is the largest, and is located in the northwest corner of Meadow Valley. The primary natural community type represented here is the **Central Sands Pine-Oak Forest**, which contains medium-sized white pine and large to medium-sized black oak with some red pine plantation on the southeastern ridge of the complex dating back to the early 1930s. The shrub layer is variable in density and consists of brambles, huckleberry and American hazelnut. The low shrub and herb strata support early blueberry, whorled loosestrife, bracken fern, and locally extensive sods of sedges.

The site also contains a tamarack swamp, a central poor fen southwest of Kingston Flowage, and a small wet-mesic forest of swamp hardwoods and white pine-red maple along one of the few free-flowing stretches of the East Branch of Beaver Creek. The area is known to support a number of rare plants and animals, and the Kingston Pine State Natural Area (No. 578) is located within this Native Community Management Area.

Another area with **Central Sands Pine-Oak Forest** is the 900-acre **Hog Island Old Forest Area**, also located in the northwest corner of Meadow Valley. Compositionally, it is very similar to the Kinston area with medium to large white pine and oak along a ridge that rises 100 feet above the Meadow Valley Flowage, known as Hog Island. The area contains quality habitat for rare and uncommon species and one of three units of the Hog Island Tamaracks State Natural Area (No. 579).

An area in the southwest corner of Meadow Valley called **Dead Creek Old Forest Area** (1,051 acres), is centered around a second-growth **White Pine-Red Maple Swamp**, which contains patches of older forest that are developing...
important structural features such as large trees, tip-ups, snags, and coarse woody debris. The shrub layer of the swamp is composed primarily of winter-berry holly and speckled alder. Frequent understory species of the swamp include skunk cabbage, goldthread, Canada mayflower, starflower, and swamp dewberry. The portion south of Buckley Road contains an infestation of the exotic shrub glossy buckthorn; however, the extent of this shrub in the highest quality portion of the swamp north of Buckley Road is very limited at the time of this writing. Roadside right-of-ways and a small area of jack pine/scrub oak contain wild lupine and prairie species. The site is known to contain several rare plants and one rare animal species, and contains Monroe County’s most intact occurrence of the regionally restricted White Pine-Red Maple Swamp community.

The Blueberry Trail Old Forest Area (255 acres) is located in the southern portion of Meadow Valley. Floodplain Forest is an important component of the Blueberry Trail Complex (State Natural Area No. 577) previously discussed. The area encompasses the floodplain of Beaver Creek, and lands to the north that include small incursions of saturated peatland, tamarack swamp, and white pine-red maple swamp. Blueberry Trail is significant for its stretch of free-flowing, meandering stream, numerous rare plants, and uncommon animals that benefit from blocks of older forest.

Dandy Creek (664 acres) and Norway Ridge Old Forest Areas (175 acres) are located near Highway 173, Crescent Road and Dandy Creek Flowage. It is a relatively even mix of both upland and wetland. The wetland portions contain a mix of forested wetlands dominated with tamarack with scattered peatland openings dominated by wire-leaved sedges, bluejoint reed grass and, in some places sphagnum mosses. The upland portion contains a mix of many species including black oak, white, red, and jack pine, red maple, paper birch, and aspen, and several small red pine plantations also occur within the area. The area also supports a number of rare plants and animals. Although the area contains a significant amount of short-lived tree species, opportunities to develop old forest attributes and potential areas of future old growth exist.

Management Objectives
CHAPTER TWO-Section Two: Meadow Valley Wildlife Area

Unless specifically addressed below, management will be in accordance with the universal plan elements and “Management Prescriptions by Cover Type” as provided in Section One of this chapter.

- Develop and maintain an older, closed canopy or near-closed canopy forest of longer lived species, such as white pine, red pine, and oak to benefit forest interior species.
- Enhance forest structural diversity and development of old growth characteristics, such as large diameter trees, standing dead snags, and coarse woody debris.
- Protect water quality through protection and maintenance of wet areas and seeps.
- Maintain free flowing, naturally meandering stretch of the West Branch of Beaver Creek near Kingston and Beaver Creek near Blueberry Trail.
- Protect the aesthetic qualities of old forest habitat, such as large diameter trees.
- Protect, manage, and enhance natural communities for area sensitive and rare species habitat needs.

Management Prescriptions

Unless specifically addressed below, management will be in accordance with the “Management Prescriptions by Cover Type” as provided in Section One.

- Decrease short-lived species and increase white pine, red pine, and oak primarily through natural conversion and thinning.
- Promote the growth and retention of large white pine, red pine, and oak, through passive management, extended rotation, and thinning.
- Thin upland stands in a way that maintains closed canopy conditions within the majority of the upland stands in each separate Old Forest Management Area.
- Passively manage the White Pine-Red Maple Swamp community at Dead Creek Old Forest between Brunswick and Buckley Avenues, and Copper Road. Active management within these roads can take place in portions
containing lupine (western portion).

- Passively manage the Blueberry Trail Old Forest Area.
- Passively manage lowland tamarack.
- Manage red pine plantations primarily through thinning to create stands with a natural appearance and large diameter trees.
- Follow the DNR Old Growth and Old Forest Handbook Management guidelines for actively managed areas. Monitor composition and structure changes to aid future management decisions.
- Retain snags and coarse woody debris.
- Salvage of trees is permitted through consultation from affected DNR programs.
- Allow the maintenance of openings in close proximity to power lines and roadside right-of-ways containing wild lupine and other prairie species at Dandy Creek and Norway Ridge Old Forest.
- Slow the spread and attempt to control glossy buckthorn within the White Pine-Red Maple Swamp community at the Dead Creek Old Forest Area between Bruswick and Buckley Avenues and Copper Road.

Proposed Boundary Changes

It is recommended to expand the boundary approximately 364 acres to secure a portion of Dead Creek Old Forest Area (NHI Primary Site MV07, Biotic Inventory, Map F-3) not currently included in the property boundary. This site contains Monroe County’s most intact occurrence of the regionally restricted white pine-red maple swamp community, contains several rare plants, and exceptional habitat for forest interior species. Refer to Map D.
CHAPTER THREE: Background and Supporting Information

Material for this chapter is taken from the Regional and Property Analysis: Sandhill-Meadow Valley Work Unit (Pub LF-0056 2010). It may be viewed on the web at: http://dnr.wi.gov/master_planning/sandhill/, or a paper copy is available by request. Refer to this document for additional data and analysis on Sandhill, Wood County and Meadow Valley Wildlife Areas and their ecological and economic context.

The Sandhill-Meadow Valley Work Unit includes the following properties:

<table>
<thead>
<tr>
<th>Wildlife Area</th>
<th>Current State</th>
<th>Current Leased Land</th>
<th>Current Acquisition Authority</th>
<th>Current Project Boundary</th>
</tr>
</thead>
<tbody>
<tr>
<td>Sandhill Wildlife Area</td>
<td>9,454.55 acres</td>
<td>0 acres</td>
<td>9,454.55 acres</td>
<td>9,480 acres</td>
</tr>
<tr>
<td>Wood County Wildlife Area</td>
<td>1,079 acres</td>
<td>18,123.44 acres</td>
<td>959 acres</td>
<td>21,236 acres</td>
</tr>
<tr>
<td>Meadow Valley Wildlife Area</td>
<td>1,212.12 acres</td>
<td>57,225.10 acres</td>
<td>1,793 acres</td>
<td>58,528.8 acres</td>
</tr>
</tbody>
</table>
ANALYSIS OF THE REGIONAL CONTEXT

BIOLOGICAL RESOURCES AND ECOLOGICAL CAPABILITY

Central Sand Plains Ecological Landscape

Located in central Wisconsin, the Central Sand Plains Ecological Landscape occurs on a flat, sandy plain and supports agriculture, forestry, recreation and wildlife management. The ecological landscape formed in and around what was once Glacial Lake Wisconsin, which contained glacial meltwater extending over 1.1 million acres at its highest stage. Soils are primarily sandy lake deposits, some with silt-loam loess caps. Sandstone buttes, carved by rapid drainage of the glacial lake or by wave action when they existed as islands in the lake, are distinctive features of this landscape.

Historically, this landscape was composed of extensive pine and oak forests on the uplands and numerous black spruce-tamarack swamps in the lowlands. The vegetation included extensive wetlands of many types such as open bogs, shrub swamps and sedge meadows. Open pine barrens occurred where periodic wildfires removed or reduced the tree canopy. An area of more mesic forest with white pine and hemlock was found in the northwest portion, including a significant pinery in eastern Jackson County.

Today, much of this landscape is characterized by lower human population and road density, and is less fragmented by development, than most other areas in southern Wisconsin. It also has more extensive public ownership than other locations in the southern half of the state, which provides unique large-scale management opportunities. Plants, animals, and natural communities that are geographically limited and highly localized in Wisconsin are well represented within the area.

The large acreage of County Forest, Federal Fish and Wildlife, and State lands, including the Sandhill-Meadow Valley Work Unit, support some of the largest and least fragmented blocks of forest and open wetland habitat remaining in the
CHAPTER THREE—Analysis of the Region: Background and Supporting Information

southern half of the state. The interface between upland forest and wetland communities are of ecological significance for the rich edge habitat created.

Extensive forests of oak and pine create opportunities for management at all scales and age classes, and to manage successfully for edge- and area-sensitive species. The sandy, and/or wet soils of this area may limit forest growth potential yet are suitable for early succession species such as aspen, jack pine and scrub oak. Large blocks of early succession forest are declining statewide and are of ecologic importance for the game and non-game species supported.

Wetlands, both natural and flowages, are abundant, and the area is part of a larger central Wisconsin landscape containing the highest concentration of wetlands in the state. Among the wetland communities are the large peatland complexes containing poor fen, muskeg, and tamarack-black spruce swamp. Peatlands are more extensive here than anywhere else in southern Wisconsin, especially in and around extinct Glacial Lake Wisconsin. The central Wisconsin peatlands support many species that are rare or absent from similar habitats in northern Wisconsin. The extensive wetlands are of regional significance for waterfowl production, and have statewide significance as a migratory stop over. They are important for open wetland bird types, rare aquatic invertebrates, and for area sensitive species that require large patches.

The Central Sand Plains is one of only three ecological landscapes in the state where extensive and large-scale management for oak and pine barrens communities and associated species may be possible. This ecological landscape is an important place to manage for them because of the amount of suitable habitat, the extensive public land holdings, and the significant restoration opportunities that are present. While not as extensive, the Sandhill-Meadow Valley Work Unit’s pine and oak barrens contribute to the overall protection and restoration efforts of this globally rare community type.

Overall, the Central Sand Plains is a major concentration area for rare species, contains globally imperiled species, unusual disjuncts, and many species that are at or near their southern or northern range limits. Lands in this region, including the Sandhill-Meadow Valley Work Unit, provide critical habitat for many species of breeding, feeding, migrating and wintering birds. The landscape context of
CHAPTER THREE—Analysis of the Region:
Background and Supporting Information

both rare and common communities here offers better opportunities for long-
term population and habitat viability than almost any other location in southern
Wisconsin.

To better assess management opportunities and priorities, the Department
considers those Species of Greatest Conservation Need (SGCN) and natural
communities present within each ecological landscape. The full report for the
Central Sand Plains is available at: dnr.wi.gov; search “Central Sand Plains”.

Approximately 97 SGCN (plants excluded) are either significantly or moderately
associated with the Central Sand Plains Ecological Landscape, based on findings in
the Wisconsin Wildlife Action Plan. Of the vertebrate SGCN, 35 birds, one fish,
five reptiles and amphibians, and two mammals are significantly associated with
the Central Sand Plains.

Natural Community Management Opportunities

Within each ecological landscape the Department surveys to identify
opportunities for protection, restoration and/or management of natural
communities. The Central Sand Plains Ecological Landscape offers 44 Natural
Community Management Opportunities; 33 are considered significant. Several of
these major natural community types are present on the Sandhill-Meadow Valley
Work Unit and offer management potential: Central Sands pine-oak forest,
white pine-red maple swamp, floodplain forest, northern sedge
meadow, open bog, central poor fens, and pine and oak barrens.

Conservation Opportunity Areas

As part of the Wildlife Action Plan, the Department considered the issues and
threats facing each of the vertebrate Species of Greatest Conservation Need and
the natural communities they inhabit. The implementation effort of the plan
focuses on identifying conservation actions and conservation opportunity areas
critical to the state’s long-term goal of conserving SGCN. The intent is to focus
management actions in conservation opportunity areas to achieve the most
effective and efficient approach to conserve SGCN with limited resources.

Conservation Opportunity Areas (COA) are identified places on the landscape
that contain ecological features, natural communities or species habitat for which Wisconsin has a unique responsibility for protecting, or that contain habitat with dominant responsibility for conservation when viewed from the global, continental or in the upper Midwest perspectives. There are eight terrestrial and eight aquatic Conservation Opportunity Areas within the Central Sand Plains Ecological Landscape.

The Sandhill-Meadow Valley Work Unit contains part of two of them, one terrestrial and one aquatic. The terrestrial Meadow Valley Sandhill COA contains large wetlands with open bogs, shrub swamps, impoundments and sedge meadows including northern wet forest, alder thicket, shrub-carr, white pine-red maple swamp, floodplain forest, and northern sedge meadow. The COA is of Upper Midwest/Regional Significance. Forty-four SGCN have been identified to be associated with the communities within this COA.

The aquatic Yellow River-Hemlock Creek COA is noted for its diverse Aquatic Communities of State Significance. This COA includes the main stem of those rivers and stream side communities of floodplain forest and emergent marsh. Twenty-seven SGCN are present.

**LAND USE AND SOCIO-ECONOMIC CHARACTERISTICS**

**Population**

The properties of the Sandhill-Meadow Valley Work Unit are located in Jackson, Juneau, Monroe and Wood Counties with the majority of acreage in Juneau and Wood Counties. Each of the counties is predominately rural with fewer people per square mile than the statewide average. Wood County is the most populous (73,756), including the two major population centers of the City of Marshfield (18,848) in the northwest part of the county, and the City of Wisconsin Rapids (18,435) in the southeast.
CHAPTER THREE—Analysis of the Region: Background and Supporting Information

Land Use and Trends

Juneau, Wood, Monroe and Jackson Counties each support agriculture as part of their economies. Dairy is the top agricultural commodity produced in each county. However, from a statewide perspective, these four counties play a major role in Wisconsin being ranked number one in cranberry production. In 2007, cranberries were produced on about 18,000 acres in 19 of Wisconsin’s 72 counties; Wood, Monroe, Jackson and Juneau Counties have the greatest acreage devoted to cranberry production (Roper 2008). Wood, Jackson and Monroe Counties rank as the state’s top three in cranberry production, respectively. In celebration of the importance of cranberries to the local economy, both Wood and Monroe Counties focus tourism on annual cranberry festivals.

Significant tracts of public land are present in the region. In addition to the Sandhill-Meadow Valley Work Unit, major public lands include Necedah National Wildlife Refuge (44,696 ac), Black River State Forest (68,000 ac), Quincy Bluff and Wetlands State Natural Area (5,102 ac), Buckhorn State Park (5,900 ac), and Jackson County Forest (118,000 ac). Refer to Map A.

The region remains largely rural, yet is influenced by outside tourism demands from the Chicago and the Twin Cities metropolitan areas. Easy highway access and relatively cheap land prices within the region have made it a popular location for seasonal home development. Based on Statewide Comprehensive Outdoor Recreation Plan (SCORP) data, both Wood and Monroe Counties are estimated to have less than 3% of housing for seasonal or recreation use; Jackson County is listed in the 3-9.99% range. Juneau County is the highest in the 10-24.99% of housing for seasonal or recreation use (WDNR 2006).

RECREATION RESOURCES, USE AND DEMAND

SCORP

The primary source of information on outdoor recreation in Wisconsin is the Statewide Comprehensive Outdoor Recreation Plan (WDNR 2006). The Department revises the plans periodically to determine status, trends and needs
for outdoor recreation in the State. The current plan is for the period 2005-2010. Information for the document is obtained through public surveys, listening sessions and interviews. For purposes of evaluation, the State is broken into 8 regions of similar size. Sandhill-Meadow Valley Work Unit lies within the Western Sands Region, which is located in the west-central part of the state and encompasses Adams, Chippewa, Clark, Eau Claire, Jackson, Juneau, Marathon, Monroe, Portage, and Wood Counties.

Outside of northern Wisconsin’s abundant park and water resources, the Western Sands Region has the largest amount of public lands and water in the state. These areas include the Black River State Forest, Jackson County Forests, the Necedah National Wildlife Refuge, the Wisconsin River, the Chippewa River, the Black River, and many other smaller state and county parks. The SCORP report identified the Black River, Upper Chippewa River, Central Wisconsin Grasslands, Robinson Creek Barrens and the Yellow (Chippewa River) as Regional Land Legacy Areas for high recreation demand.

**Hunting and Trapping**

Over 500,000 acres of land are open for public use in the four-county region. Counties control most of this public land (33%), closely followed by the State (32%), then Federal (24%), private open MFL (9%) and private FCL (2%). Management of much of this land is aimed at establishing and maintaining the forest, grassland and wetland habitat for ducks, wild turkey, deer, and numerous other wildlife species present. Popular activities include hunting for deer (bow and gun), spring and fall turkey, black bear, and small game including gray and fox squirrel, rabbit, ruffed grouse, waterfowl and raccoon. Hunting for white-tailed deer and small game species is permitted in certain areas of the Necedah National Wildlife Refuge during portions of the state hunting season (contact Necedah Wildlife Refuge for information). The Wood County Rifle Range is open year-round and includes eight shooting stations.

In addition to the available public lands, each of the four counties includes private land in the Managed Forest Law (MFL) program that is designated “open” for public access. Landowners with open MFL land allow the public to hunt, fish, hike, sight-see, and cross-country ski on the property in exchange for a lower tax
rate. Approximately 45,000 acres are designated “open” in the MFL program in the four-county region. Each county also includes land in the Forest Crop Law (FCL) Program; nearly 9,000 acres is open to public access for hunting and fishing only.

**Fishing and Water-based Activities**

Each of the four counties has a number of lakes, warm-water streams and miles of trout streams that offer fishing and other water-based recreation opportunities. Access is provided at boat launches ranging from hand carry-in only to trailerable.

The Wisconsin River provides many year-round recreation opportunities in the region. It flows through the southeast corner of Wood County through the cities of Wisconsin Rapids, Port Edwards and Nekoosa offering numerous opportunities for access and use. Fishing along the Wisconsin River, Juneau County’s eastern border, is well-known for its walleye, bass and musky opportunities.

Juneau and Adams County’s Petenwell Flowage (2nd largest lake in Wisconsin) and Castle Rock Flowage (5th largest lake in Wisconsin), created by power dams along the Wisconsin River, have many boat launches at both flowages. Petenwell is the more secluded of the two and is known as the “fishing flowage” including walleye, bass (both largemouth and smallmouth), panfish and muskellunge. Castle Rock touts boating, water-skiing and jet-skiing, and has many campsites, resorts and boat launches surrounding the flowage, including Buckhorn State Park on the northern shore. Both counties have experienced rapid development along these flowages.

Necedah National Wildlife Refuge provides fishing opportunities on many flowages, primarily for northern pike, bullheads, crappie, yellow perch and sunfish. Fishing is primarily from shore or via canoe given the shallow depths. Boats without motors may be used for fishing on Sprague and Goose Flowages. Boats with motors may be used for hunting and fishing on Suk Cerney Flowage.

Canoeing and fishing are among the recreation opportunities offered at Meadow Valley's flowages. However, due to the shallow water depths of the flowages and

The SCORP report identifies needs in each of the regions. **Needs identified for the Western Sands Region:**

- More biking trails
- More boating access
- More camping opportunities
- More fishing opportunities
- More hiking trails
- More horse trails
- More trails (all types)
CHAPTER THREE—Analysis of the Region: Background and Supporting Information

the resulting winter kills, fishing opportunities are limited. Most flowages on Wood County Wildlife Area are shallow (less than 3 feet deep) and therefore unsuitable for game or panfish. No fishing is allowed in any of the flowages, ponds or ditches on Sandhill Wildlife Area. No motorized boats (including electric motors) are allowed on Meadow Valley Wildlife Area per NR 45.11(4) (bm). Swimming is not listed among the recreation opportunities provided on these properties.

Wildlife Viewing and Outdoor Education

Wildlife viewing is a popular outdoor activity that draws users to the area. Perhaps most notable is the Necedah National Wildlife Refuge, over 44,000 acres of wetlands and open water areas, pine, oak and aspen forests, grasslands, and savannas, all of which support a rich diversity of fish and wildlife.

As stated in the Necedah NWR Comprehensive Conservation Plan (2004), wildlife observation, including the observation of plants and other natural features, is the single most popular recreational use of the Refuge, with over 154,000 visits made in 2001. The plan further notes the popularity of wildlife photography with over 25,000 visits made in 2001. Visitors can take advantage of the Refuge’s observation tower, observation platforms, and photo blinds to view and photograph wildlife and nature. The Refuge is designated as an “Important Bird Area” and is a noted site along the “Great Wisconsin Birding and Nature Trail,” a mapped auto tour highlighting some of the state’s premier wildlife viewing opportunities. (For additional information: http://www.wisconsinbirds.org/trail/centralsandssites.htm)

Necedah National Wildlife Refuge and Sandhill WA (seasonal access) both have interpretation and education programs (e.g. self-guided auto tours and trails, interpretive materials and numerous “special events” days). Necedah offers the public opportunities to learn about and view trumpeter swan, whooping crane, and Karner blue butterfly, and their habitat management. Black River State Forest sponsors outings for the public focusing on a variety of subjects. Sandhill has the Outdoor Skills Center offering weekend workshops, Learn to Hunt Deer events, wildlife-based interpretive services for students, and opportunities for students to participate in educationally designed wildlife research projects. All
these outreach and education activities bring people into the area to partake in programs and view wildlife (some found nowhere else in the state) and, secondarily, increase revenue for local businesses.

**Camping**

Camping is offered at hundreds of sites at the state-owned Buckhorn State Park, Mill Bluff State Park, and Black River State Forest as well as at county sites such as Juneau County’s Castle Rock Park and Wilderness Park, and the Jackson County Forest. Wood County offers camping at North Wood County Park, South Wood County Park and Dexter County Park, which is just upstream on the Yellow River from Sandhill Wildlife Area. Each county also has private campgrounds that offer a range of opportunities.

While not a primary use of the Sandhill-Meadow Valley Work Unit, primitive camping is offered. Meadow Valley allows year-round camping at nine primitive campsites, four of which provide pit-toilet restrooms. Similarly, Wood County Wildlife Area offers a couple of primitive campgrounds with pit toilets and picnic tables. These sites are free, on a first-come, first-served basis, and open year-round. Sandhill Wildlife Area only allows camping through programs administered by Sandhill’s Outdoor Skills Program.

**Trails**

The extent of federal, state and county forest land offers hundreds of miles of trail and logging road opportunities. Cross-country skiing, snow shoeing and hiking/walking are popular low impact outdoor activities that are permitted on most public lands. Major recreation trails in the area open to bicycling, walking and snowmobiling include the 32.5-mile Elroy-Sparta Bike Trail and the 22-mile 400 State Bike Trail. Juneau County’s 12.5-mile asphalt Omaha Bike Trail connects Camp Douglas to Elroy, the trailhead for the two state trails.

A snowmobile trail is located on the Meadow Valley property under a land use agreement with Juneau and Monroe Counties. Snowmobile clubs maintain the trail, which links the Valley Junction vicinity with Necedah via Eagle Nest Flowage. Each of the counties offers hundreds of miles of groomed snowmobile trail.
CHAPTER THREE—Analysis of the Region: Background and Supporting Information

Juneau County has approximately 240 miles of designated snowmobile trails that are part of the State snowmobile aid program, along with approximately 65 miles of club trails. Wood County has approximately 268 miles of snowmobile trails. Ten clubs make up the Wood County Snowmobile Alliance and maintain the trails.

ATV use is provided in Wood County at the Seneca ATV Intensive Use Area with 10 miles of trail southwest of Wisconsin Rapids. The Jackson County Forest/Black River State Forest offer approximately 98 miles of trail on state and county forest lands. Juneau County has approximately 200 miles of ATV route. ATV use is prohibited on the Sandhill-Meadow Valley Work Unit per NR 45.05 (1)(h). However, a small number of Class A and Class C handicap permits are issued each year to aid accessibility for hunting purposes. While not permitted on the Meadow Valley property, two local townships do allow ATV use on designated township roads. The townships are responsible for all management activities related to ATV use on these designated routes.

Jackson County Forest offers horseback riding opportunities. The Black River State Forest includes an Equestrian Campground that has 12 sites designated strictly for horse camping available on a first-come, first-served basis. Approximately 20 miles of designated horse trail are provided. Horseback riding is currently offered at several private operations in the region. Horseback riding is not provided on the Sandhill-Meadow Valley Work Unit.

ANALYSIS OF THE WORK UNIT

Collectively, the Sandhill, Wood County, and Meadow Valley Wildlife Areas represent the largest block of state-managed wildlife lands in Wisconsin. Nearly 90,000 acres of public lands are found in the Sandhill-Meadow Valley Work Unit. Table 3.1 on the next page illustrates the ownership and acreage per property.

The Sandhill-Meadow Valley Work Unit is located within 100 miles of the population centers of Madison, Wausau and Eau Claire; it is approximately 190 miles from the Twin Cities and 230 miles from Chicago. Interstate Highway 90/94 travels through the area as do other major roadways including State Highways 21, 80, 173 and 54.
CHAPTER THREE—Analysis of the Work Unit: Background and Supporting Information

Table 3.1: Sandhill-Meadow Valley Work Unit Acreage Overview.

<table>
<thead>
<tr>
<th></th>
<th>Sandhill WA (ac)</th>
<th>Wood County WA (ac)</th>
<th>Meadow Valley WA (ac)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Current State Ownership</td>
<td>9,454.55</td>
<td>1,079</td>
<td>1,212.12</td>
</tr>
<tr>
<td>Current Leased Land</td>
<td>0</td>
<td>18,123.44</td>
<td>57,225.10</td>
</tr>
<tr>
<td>Current Acquisition Authority</td>
<td>9,454.55</td>
<td>959</td>
<td>1,793</td>
</tr>
<tr>
<td>Property Master Plan</td>
<td>1979</td>
<td>1981</td>
<td>none</td>
</tr>
</tbody>
</table>


PHYSICAL ENVIRONMENT

The Sandhill-Meadow Valley Work Unit lies within the former Glacial Lake Wisconsin in what is referred to as the unglaciated “Driftless Area.” Glacial Lake Wisconsin was 70 to 150 feet deep and covered over 1,800 square miles. Streams and rivers draining from the glacier into the lake carried enormous loads of sand, silt, and clay that settled onto the lake bottom. Approximately 14,000 years ago, the lake is believed to have drained catastrophically, in an estimated 7 to 10 days, when the ice dam along its southern end failed.

Retreat of the glaciers and subsequent draining of Glacial Lake Wisconsin produced a sandy plain pitted by a series of various sized lowland marshes. The topography of the Sandhill-Meadow Valley Work Unit is flat with a mixture of large marshes and low sandy ridges. The major exceptions are North Bluff, a 200-foot high sandstone outcropping located on the Sandhill Wildlife Area, and the 170-foot high South Bluff Cambrian sandstone outcrop on Wood County Wildlife Area.

Soils on the Sandhill-Meadow Valley Work Unit are generally classed as either sandy or organic. Natural fertility of the sandy soils is low and these soils are medium to strongly acidic through the soil layers. The sandy soils on Sandhill Wildlife Area are considered suited to the growth of red maple, red oak and white pine tree species. Wetness coupled with late spring and early fall frosts
CHAPTER THREE—Analysis of the Work Unit:
Background and Supporting Information

present severe limitations to agricultural use of these soils. The deep, poorly
drained, sandy soils on Wood County Wildlife Area have low available water
capacity and rapid permeability; natural fertility is low and the soils are subject to
frost late in spring and in early fall. The somewhat poorly drained soils on low
rises are suited to the growth of Norway pine, jack pine and white spruce;
second growth hardwood forests are common on this soil type. Upland soils on
Meadow Valley are generally sand and have a poorly developed organic layer. Silt
loam and clay soils are found on the property, but appear to occur only in
localized areas.

Extensive areas of organic soils are associated with the abundant wetlands. The
organic soils are nearly level, poorly drained, very acidic and were formed in
basins and depressions from decomposing plant remains. They are characterized
by a high water table and have a low bearing capacity when wet. Some use of
these soils is made in the local area for cranberry culture and sphagnum moss
production. As with the sandy soils mentioned previously, agricultural
production is greatly limited by wetness, acidity, and later spring-early fall frosts.
Miles of drainage ditch on the properties are remnants of the abandoned
drainage districts, which were important during the “farming era” of the early
1900s.

On the Sandhill Wildlife Area, a large number of gravel deposits were sold by the
previous owner and utilized for local road construction projects. In the 1970s,
the Department also utilized a portion of the gravel resources on the area for
the development and maintenance of access roads throughout the Sandhill-
Meadow Valley Work Unit. An active Department-owned quarry still exists west
of the Sandhill Wildlife Area rifle range; material from this quarry is used to patch
dikes. Past exploitation of gravel and sand resources on the area left several
unreclaimed pit areas on the property, primarily near the rifle range.

WATER RESOURCES AND AQUATIC HABITATS

The water resources of Sandhill-Meadow Valley Unit are characterized by natural
wetland communities including northern sedge meadow, open bogs and central
poor fen as well as by numerous man-made flowages. Table 3.2 lists the
impounded acres, number of water control structures, and miles of dike and
CHAPTER THREE—Analysis of the Work Unit: Background and Supporting Information

Following the failures of the farming era, drainage ditches were utilized to develop and reestablish wetland areas. Wooden bulkheads were installed for water control at strategic locations along the ditches. Existing concrete dams were manipulated to provide a back flow of water into lowland areas by restricting water flows and trapping runoff thereby creating impoundments on surface water areas. The intent was to use these flooded lowlands for wildlife management purposes.

While the numerous drainage ditches provide the means by which to manipulate and/or control water, they do not provide a secure source of water. Some water is provided through groundwater flows into ditches; the main source of water for the property is surface runoff. This dependence on runoff (and rainfall) severely restricts the wetland management potential on many impoundments due to the extended length of time necessary to refill impoundments following drawdown. Most property impoundments range in depth from 2-3 ft, if and when full pool can be attained. Most ditches average 4 ft in depth.

Wetlands are carefully managed through water level regulation and controlled burns. Generally, in spring and summer the Department draws down the water level to encourage a lush growth of green seed-bearing plants that are important to migratory birds that stop at the flowages in fall. Where possible, the

<table>
<thead>
<tr>
<th></th>
<th>Sandhill WA</th>
<th>Wood County WA</th>
<th>Meadow Valley WA</th>
</tr>
</thead>
<tbody>
<tr>
<td>Flowages</td>
<td>16</td>
<td>8</td>
<td>6</td>
</tr>
<tr>
<td>Impounded (ac)</td>
<td>1,722</td>
<td>1,500</td>
<td>1,400</td>
</tr>
<tr>
<td>Wildlife refuge (ac)</td>
<td>2,000</td>
<td>269</td>
<td>1,000</td>
</tr>
<tr>
<td>Miles of dike</td>
<td>7.7</td>
<td>11</td>
<td>20.5</td>
</tr>
<tr>
<td>Miles of drainage ditch</td>
<td>25</td>
<td>69</td>
<td>132</td>
</tr>
<tr>
<td>Water control structures</td>
<td>20</td>
<td>21</td>
<td>35</td>
</tr>
</tbody>
</table>

Source: Property inventory; these numbers are being reviewed during the master planning process.
CHAPTER THREE—Analysis of the Work Unit: Background and Supporting Information

Department drains wetlands on a 3-4 year cycle to mimic natural drought conditions. Water clarity and plant nutritional value typically increase following a draw down.

In late summer, marshes that have been drawn down are burned, if weather permits. Fire helps reduce rank weed growth and the spread of shrubs that would eventually choke out plant life beneficial to wetland wildlife. Prescribed burns also clean out stagnant areas clogged with dead, decaying plant matter while releasing valuable nutrients trapped in the duff. These nutrients are then available for use by living plants and animals. Following the draw downs and prescribed burns, the Department refloods the basins in later summer after the plant seeds have ripened. These reflooded marshes and flowages provide a well-stocked resting spot for a wide variety of migratory birds.

Waters throughout the Sandhill-Meadow Valley Work Unit are naturally dark in color and acidic, which is caused, for the most part, by the decay of organic soils in impoundment basins. Some vegetative (aquatic) growth and invertebrate abundance important to waterfowl productivity is limited by this water quality. However, these acidic wetlands provide the right conditions for other plants such as cattails, arrowhead, and marsh marigold.

Current Uses

The flowages and associated aquatic habitats are important from both an ecologic and recreation standpoint. While man-made, the impoundments have restored or enhanced the wetlands that had previously been ditched, and provide more open water habitat than the wetlands that are still hydrologically intact. These hemi-marsh wetland communities provide important habitat for aquatic furbearers, waterbirds, and waterfowl including noted Species of Greatest Conservation Need. Muskrat, beaver, otter, mink and raccoon populations are well dispersed and common throughout these lowland areas. Resident populations of Canada geese and Sandhill cranes utilize the areas for nesting and brood rearing. The flowages provide important wetland habitat to a broad range of migratory and resident species such as the whooping crane and trumpeter swan. The flowages and extensive wetlands support the hunting, trapping and wildlife viewing opportunities popular on the Sandhill-Meadow Valley Work Unit.
CHAPTER THREE—Analysis of the Work Unit: Background and Supporting Information

**Notable Aquatic Features**

Sandhill Wildlife Area’s **Gallagher Flowages** are extensively ditched and diked peatlands. In open water areas, the flowage vegetation currently consists of stands of submergent and emergent aquatic macrophytes. Away from the influences of the ditches and dikes, sedge-dominated wet meadows and shrub swamp are typical vegetation types. The boggy meadows are characterized by various sedges, Canada bluejoint grass, hardhack, and other plants adapted to saturated, acidic peat and relatively low nutrient levels. Sphagnum mosses form the substrate in some areas. Shrub swamps are composed primarily of willows, bog birch, speckled alder, bog holly, and chokeberry. Gallagher Flowage is significant for the large numbers of migratory birds that use the sites as a staging area. The associated wetlands also provide significant breeding habitat for a number of sensitive species.

The **Yellow River** corridor is significant for the impressive array of wildlife supported by the extensive forests, oxbows and shallow marshes. It is noted as part of the Yellow River-Hemlock Creek Conservation Opportunity Area, a Diverse Aquatic Community of State Significance. It is also a highly significant riverine corridor important in creating southern floodplain forest. An approximate one-half mile of the Yellow River flows through the Sandhill Wildlife Area’s Yellow River Floodplain Forest State Natural Area. Refer to the “Significant Adjacent Sites” section for additional information on the importance of the Yellow River.

The heavily ditched **Ball Road Flowages** on Wood County Wildlife Area are part of a larger 13,000-acre peatland. The least altered area of the flowages is an 831-acre central sedge poor fen located to the north of the most ditched area and to the east of an extensive cranberry cultivation area. The poor fen is dominated by sphagnum mosses, various sedges, hardhack, bog birch, woolgrass, and cottongrass. There is some ditching even in this area (running east-west), with service roads on the dike berms. There is a muskeg or tamarack swamp inclusionary community in the west-central part of the site; surrounding this is a narrow fringe of open bog with pitcher plants and other typical species. To the south, the fen grades into more of a northern sedge meadow community with
grasses, sedges, rushes and forbs dominant. A number of animal species found here are rare or uncommon, and are quite specialized in their habitat needs.

**Beaver Creek**, a tributary of the Lemonweir River, is the principal drainage way through the Meadow Valley Wildlife Area. It originates in southeastern Jackson County and enters the property just west of the Meadow Valley Flowage and exits along the southern boundary near the Monroe-Juneau county line. Beaver Creek was channelized and is the principal source of water for Meadow Valley, Kingston, Beaver Creek and Eagle Nest Flowages. (Eagle Nest Flowage is within the property boundary, but is in private ownership.)

The approximate 3000-acre emergent wetland complex known as **Meadow Valley Flowage** is a key area for waterfowl migration and brood-rearing, and is one of the most heavily used public use areas at Meadow Valley Wildlife Area. A 1,100-acre waterfowl refuge is associated with the Meadow Valley Flowage. Several rare plant and animal species have been recorded here as well as important natural communities such as northern dry-mesic forest, northern wet forest, southern sedge meadow, and tamarack (poor) swamp.

**Monroe County Flowage** is an approximately 800-acre artificial impoundment located in the bed of extinct Glacial Lake Wisconsin. The flowage has northern pike, largemouth bass and panfish in its fishery although winterkill may be a problem. There is public access to the lake. Monroe County Flowage contains one of the region’s largest examples of emergent marshes. Overall diversity of aquatic macrophytes is high, several rare plants are present, and the site provides suitable breeding habitat for nesting American bittern, ring-necked duck, common loon, green-winged teal, marsh and sedge wrens, and northern harrier. Bald eagle and osprey frequently forage here.

**PROPERTY COVER TYPES**

Information for this section is based on the best available data from the Division of Forestry’s Wisconsin Forest Inventory and Reporting System (WisFIRS). The Department is in the process of updating its recon data and will adjust the cover type values as appropriate.
CHAPTER THREE—Analysis of the Work Unit: Background and Supporting Information

In very general terms, the Work Unit cover types can be considered as either forested (43.7%) or non-forested (56.3%). At the property level, Meadow Valley is more forested (64%) than non-forested (36%). Both Sandhill and Wood County are more non-forested. Sandhill is 53% non-forested and 47% forested; Wood County is 60% non-forested and 40% forested. Refer to Map E Series.

Forested

A breakdown of the forested cover types in Table 3.3 shows the prominence of aspen and oak on each of the properties. On the Meadow Valley Wildlife Area, oak, aspen and jack pine are the most abundant forest types. Nearly half of the oak (primarily black/northern pin) is between 71-90 years of age. Most of the aspen is in the 16-40 year age range; jack pine tends to have a more even age distribution. Forested areas are managed to provide a mixture of young, middle, and old age timber that is most conducive to wildlife production. This forest management scheme will also maintain a sustained yield of forest products.

Though much of Meadow Valley Wildlife Area is forested, intact examples of old forest communities are now scarce and localized. Larger occurrences of mature and older forest are concentrated in several remote areas, all of them important to species that favor interior forest conditions and associated structural features. A significant example of old forest with patches of old growth occurs near the Kingston Flowage (Kingston Pines State Natural Area).

On Sandhill and Wood County Wildlife Areas, aspen is the

<table>
<thead>
<tr>
<th>Table 3.3: Summary of Forested Acres on the Sandhill-Meadow Valley Work Unit.</th>
</tr>
</thead>
<tbody>
<tr>
<td>Forest Type Description</td>
</tr>
<tr>
<td>-------------------------</td>
</tr>
<tr>
<td>Aspen</td>
</tr>
<tr>
<td>Bottomland Hardwoods</td>
</tr>
<tr>
<td>White Birch</td>
</tr>
<tr>
<td>Red Maple</td>
</tr>
<tr>
<td>Oak</td>
</tr>
<tr>
<td>Scrub Oak</td>
</tr>
<tr>
<td>Jack Pine</td>
</tr>
<tr>
<td>Red Pine</td>
</tr>
<tr>
<td>White Pine</td>
</tr>
<tr>
<td>Black Spruce</td>
</tr>
<tr>
<td>Swamp Hardwoods</td>
</tr>
<tr>
<td>Tamarack</td>
</tr>
<tr>
<td>TOTAL</td>
</tr>
</tbody>
</table>

Source: WI DNR Division of Forestry, WisFIRS, March 2010. Percentages may not sum to 100% due to rounding; Table does not include those cover types present at less than 1%.
predominant forest type with trembling aspen comprising the majority of this type. The aspen age distribution on Sandhill Wildlife Area includes 20% of the acreage less than 20 years of age; 53% between 21-40 years; and 27% over 41 years of age. Wood County Wildlife Area has an aspen age distribution of 21% less than 20 years of age; 38% between 20-40 years; and 40% over 41 years of age. Oak, primarily black and northern pin, is the second most abundant forest type on both of these properties.

Early succession forest is present on the properties with aspen, red maple, jack pine, and black/northern pin oak the most common species. Forest management activities have focused on maintaining these early succession forests. However, the aspen forest type has steadily declined in recent decades. The resulting habitat loss plays a role in the declining numbers of 20 associated bird Species of Greatest Conservation Need as well as declining trends in high profile game birds such as American woodcock and ruffed grouse.

Non-forested

Non-forested wetlands include marsh and sedge meadow, wet prairie, and lowland shrub communities. Table 3.4 indicates that marsh (herbaceous wetlands) represents over half of the non-forested acreage on each of the properties. This can include emergent vegetation such as cattails, river bulrush or tall sedges; lowland grasses such as canary grass, bluejoint, or big bluestem; or

<table>
<thead>
<tr>
<th>Non-forest Type Description</th>
<th>Sandhill WA (%)</th>
<th>Wood County WA (%)</th>
<th>Meadow Valley WA (%)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Grass</td>
<td>1</td>
<td>2</td>
<td>2</td>
</tr>
<tr>
<td>Marsh</td>
<td>61</td>
<td>63</td>
<td>60</td>
</tr>
<tr>
<td>Lowland Brush</td>
<td>26</td>
<td>30</td>
<td>24</td>
</tr>
<tr>
<td>Water</td>
<td>11</td>
<td>5</td>
<td>11</td>
</tr>
<tr>
<td>TOTAL</td>
<td>99</td>
<td>100</td>
<td>97</td>
</tr>
</tbody>
</table>

Source: WI DNR Division of Forestry, WisFIRS, March 2010. Percentages may not sum to 100% due to rounding; Table does not include those cover types present at less than 1%.
CHAPTER THREE—Analysis of the Work Unit: Background and Supporting Information

Lowland herbaceous vegetation such as lowland asters or stinging nettle. It can also include muskeg-bog such as sphagnum moss, leatherleaf or cranberry.

Lowland brush makes up roughly one-third of the non-forested acres on each of the properties. Lowland brush areas are dominated by willow, tag alder and bog birch. Tag alder and winter berry are the dominant brush species found in the ecotone between the open marsh and upland forest type.

WILDLIFE RESOURCES

The Sandhill-Meadow Valley Work Unit’s location within the vegetative tension zone and the habitat diversity created by the mixture of wetlands and forests provides the properties with a great variety of resident and migratory wildlife species. Forest wildlife and waterfowl are the primary species managed on the properties.

Common mammal species include white-tailed deer, gray squirrel, fox squirrel, cottontail rabbit, raccoon, coyote, red fox, otter, beaver, muskrat and mink. In recent years, the formerly extirpated timber wolf and fisher have moved back into the area and are now considered resident.

In addition to those common species, the oak, pine, aspen, and mixed forests of the Meadow Valley provide excellent habitat for ruffed grouse, wild turkey and black bear. Work that has been done to improve ruffed grouse and deer habitat also benefits several nongame species, particularly the warbler group. Some mature forest species, like the pileated woodpecker, are also common.

The flowages provide hunting and viewing opportunities for geese and ducks as well as trapping for muskrat, mink, and beaver. Furbearers are a very important resource on the properties. Muskrat and mink receive the most trapping attention followed by beaver, raccoon, fox, coyote and otter.

Due to the diversity of habitat types and interspersion of these types, many species of birds are found on the property, either permanently or seasonally. Common game and non-game birds that benefit from management activities include the year-round ruffed grouse, and a number of migratory and nesting birds such as woodcock, Canada goose, Sandhill crane, American bittern, sora,
CHAPTER THREE—Analysis of the Work Unit: Background and Supporting Information

green heron, wood duck, mallard, blue-winged teal, common loon, great blue heron, bald eagle, American widgeon, green-winged teal, ring-necked duck and American coot.

Sandhill Cranes are common and the large sedge marshes provide optimum breeding habitat. Large sedge marshes on Meadow Valley Wildlife Area provide nesting habitat for a minimum of 15-20 pairs of Sandhill cranes; groups of 75-100 cranes are a common sight on the Meadow Valley Flowage during the fall migration. Sandhill Wildlife Area is a major central Wisconsin staging area and has a peak fall concentration of over 5,000 birds.

The whooping crane, one of two crane species native to North America, is a Species of Greatest Conservation Need that depends on large, open wetland ecosystems to eat, roost, and make their nests. They were extirpated from the Midwest and are federally listed as endangered. The Wisconsin DNR, along with other members of the Whooping Crane Eastern Partnership (WCEP), is working to restore an eastern migratory population of whooping cranes that migrates annually between its Wisconsin breeding grounds and its wintering habitat in the southern United States. The Sandhill-Meadow Valley Work Unit, and the neighboring Necedah National Wildlife Refuge, provide critical wetland habitat necessary for the future whooping crane recovery effort. See Migratory Whooping Crane Reintroduction for more information (http://dnr.wi.gov/org/land/er/birds/wcrane/).

Fish species common to the property include bullheads, some panfish, sticklebacks and fathead minnows. While excellent populations of minnows exist most years, fish populations in general are severely limited by frequent winter kills caused by oxygen depletion due to shallow water. Limited potential exists for game fish management due to these factors; the exception would be Monroe County Flowage which has had a history of providing respectable fishing opportunities.

SITES OF HIGH CONSERVATION SIGNIFICANCE

The Biotic Inventory completed by the Bureau of Endangered Resources (2005) identified selected inventory sites, referred to as “primary sites”, which represent the best examples of both rare and representative natural communities. Among
CHAPTER THREE—Analysis of the Work Unit: Background and Supporting Information

the highly significant sites are Sandhill’s Yellow River Bottoms, Wood County’s Ball Road Flowages, and Meadow Valley’s Blueberry Trail and Suk and Cerney Peatlands. The complete list of primary sites for each property can be found in the Biotic Inventory or Regional and Property Analysis. Refer to Map F Series.

THREATENED, ENDANGERED, AND SPECIAL CONCERN SPECIES

The primary sites on the Sandhill-Meadow Valley Work Unit contain over 189 documented element occurrences, defined as a natural community, a rare plant population, a rare animal population, or other feature tracked by the Natural Heritage Inventory Program. Several species are discussed below. Refer to Appendices C, D and E for a complete list of current element occurrences on the properties.

At least 14 species designated as state threatened or endangered are found on the Sandhill-Meadow Valley Work Unit. The loggerhead shrike and red-necked grebe are among the birds listed as endangered. The loggerhead shrike is more apt to be found in open country with scattered trees and shrubs, and edge habitat such as open areas in forests. The red-necked grebe is more associated with emergent and submergent marsh. Cerulean warbler and red-shouldered hawk are listed as threatened and are associated with older floodplain forests.

Spotted pondweed is a Wisconsin endangered plant species and is considered critically imperiled in Wisconsin. Another submerged aquatic, algae-pondweed, is a threatened species as are dwarf milkweed found on the Bison Prairie and County Highway X sand prairie, and pale green orchid found in Yellow River Bottoms. Warpaint emerald and northern cricket frog are listed as endangered while several turtle species are considered threatened. Most of the listed animal species prefer the shallow marshes and wetland habitats.

Less common wetland dependent bird species include the trumpeter swan, least bittern and American bittern. Ideal habitat for trumpeters includes shallow wetlands 1-3 feet deep in isolated areas away from human disturbance with a
CHAPTER THREE—Analysis of the Work Unit: Background and Supporting Information

diverse mix of emergent vegetation and open water that support a rich variety of submergent plants. Least bittern prefers a similar marsh habitat. The American bittern is associated with open water marshes, northern and southern sedge meadow and open bog.

Less common bird species associated with uplands include Le Conte’s sparrow and northern harrier. Both are often found in old field habitat, northern sedge meadow or restored prairies.

The gray wolf and Karner blue butterfly are both Wisconsin special concern species that are federally protected and listed as endangered. Remote, contiguous, mixed forest blocks along with large conifer swamps play a role in the wolf habitat. The Karner blue butterfly prefers the pine barrens and oak savanna habitat. Lupine found in this habitat is a required larval plant food for the Karner blue.

The sharp-tailed grouse, a special concern bird in Wisconsin, requires a mosaic of dense grass and shrubs with rich forb and insect foods during nesting and brood-rearing and a bare open area for lekking. This species, as well as several others already listed, are considered “area sensitive” requiring large blocks of appropriate habitat such as large open grassland/wetland complexes or large blocks of older, more mature forests.

Clustered sedge, water-purslane and water-thread pondweed are among the Wisconsin special concern plants. Each has special habitat needs. Clustered sedge is found in disturbed areas in barrens of Glacial Lake Wisconsin, including borrow pits, roadsides, sphagnous boggy woods, or wooded sandstone bluff tops. Water-purslane is found in shallow water and muddy shores of Mississippi River sloughs, as well as sandy-peaty shores of cranberry reservoir ponds. Water-thread pondweed is a submergent aquatic found in shallow waters. Twining screwstem, strongly associated with Glacial Lake Wisconsin, is also present and is considered critically imperiled in Wisconsin.

Sandhill-Meadow Valley’s barrens and wetlands also provide important habitat for other Wisconsin special concern species including Persius dusky wing, two-spotted skipper, Midwestern fen buckmoth, spotted-winged grasshopper, and ringed boghaunter.
CHAPTER THREE—Analysis of the Work Unit: Background and Supporting Information

RECREATIONAL USE AND FACILITIES

Hunting, trapping and wildlife viewing are popular activities that draw recreation users to the Sandhill-Meadow Valley Work Unit. For this discussion, Meadow Valley and Wood County Wildlife Areas will be grouped based on similar opportunities offered; Sandhill is the more developed property within the Work Unit and will be discussed separately.

Meadow Valley and Wood County Wildlife Areas

In general, primary use of wildlife areas focuses on hunting, trapping and fishing. Hunting opportunities on the Meadow Valley and Wood County Wildlife Areas include deer (bow and gun), bear, wild turkey, waterfowl, ruffed grouse, woodcock, squirrel, rabbits, raccoon, and coyotes. Trapping opportunities include muskrat, beaver, mink, otter, raccoon, fox, coyote, and fisher.

Both properties include flowages that provide hunting opportunities for migratory waterfowl, and trapping for muskrat, mink and beaver. However, no person may hunt waterfowl at any time on the 1,100-acre wildlife refuge on the Meadow Valley Flowage per NR 15.022. A 269-acre wildlife refuge is also associated with Wood County Wildlife Area.

Due to the shallow water depths of the flowages and the resulting winter kills, fishing opportunities are limited. In addition, State Administrative Code (NR 45.11(4)(bm)) dictates that no motors of any kind are permitted on boats operating on the waters of the Meadow Valley Wildlife Area.

Primitive camping is permitted year-round on the Meadow Valley Wildlife Area at nine sites, four of which provide pit-toilet restrooms. Two primitive campgrounds with a total capacity of 25 campsites offer year-round opportunities on the Wood County Wildlife Area. Campers are required to self-register at the campsite’s kiosk; no fee is charged. Hunters represent the majority of campers.

In addition, the size and diversity of the properties provide opportunities for hiking, berry picking, and observing wildlife in a natural setting. On the Meadow Valley Wildlife Area, the Department maintains approximately 30 miles of gated
CHAPTER THREE—Analysis of the Work Unit: Background and Supporting Information

roads primarily as walking/hunting trails. In addition, there are 20.5 miles of dike mowed annually that provide access for waterfowl hunters, deer hunters, and non-consumptive users. Wood County Wildlife Area includes 21 miles of mowed roads or trails. Hiking and cross-country skiing are permitted, but there is no formal trail network in place.

Snowmobile clubs in Juneau and Monroe counties maintain 25 miles of snowmobile trail on the southern portion of MVWA under a land use agreement. The trail links the Valley Junction area with Necedah via Eagle Nest Flowage. Snowmobiles are prohibited on the MVWA unless on this trail. ATV use is prohibited on the MVWA as there are no designated trails (NR 45.05(1)(h)). However, a small number of Class A and Class C handicap permits are issued each year to aid hunting accessibility. While not permitted on the Meadow Valley property, the Town of Kingston and the Town of Cutler do allow ATV use on designated township roads. The townships are responsible for all management activities related to ATV use on these designated routes.

**Sandhill Wildlife Area**

Sandhill’s Outdoor Skills Center is a unique facility statewide with goals to promote responsible wildlife recreation and to develop an understanding of wildlife management. The Center offers hands-on learning programs on hunting, camping, tracking and interpretation of animal sign, wildlife watching, trapping, hiking, and orienteering.

The Outdoor Skills Center is equipped with a heated classroom, kitchen and dormitory, meeting and office space. Outdoor facilities include a shooting range, trails, orienteering course, and opportunities for supervised hunting, trapping and wildlife viewing experiences. No camping is allowed on Sandhill, however, the dormitory and learning center are available to workshop participants and school groups through reservation. In 2009, 18 school districts made on-site visits. Additionally, the Department held 14 workshops with a total of 274 attendees.

A wide variety of hunting and trapping activities on Sandhill Wildlife Area are only allowed by daily issued permits available on a first-come, first-served basis as outlined in NR 10.22(3). Permits are to hunt waterfowl, woodcock, ruffed grouse, rabbits, gray and fox squirrels, and deer during educational and special
hunts. Walking trails are posted and gated for walk-in hunting only. Hunting is allowed only in the south half of the property. The north half of the property is a wildlife refuge posted closed to hunting.

Wildlife viewing is an important draw to the Sandhill Wildlife Area. Common mammals include white-tailed deer, coyote, cottontail, beaver, muskrat, mink, otter, raccoon, badger, porcupine, tree squirrels, and Eastern chipmunk. Some of the more common birds include: Sandhill crane, Canada goose, heron, bitterns, eagles, hawks, owls, ruffed grouse, red-winged blackbirds, marsh wrens, bluebirds as well as a large variety of warblers and other songbirds. Other unique wildlife includes the endangered Karner blue butterfly.

To aid in viewing wildlife at Sandhill, the Department has established the “Trumpeter Trail”, a 14-mile auto tour that includes interpretive signs along the trail with information on area wildlife, habitat management, and unique features. The Trumpeter Trail is open from sunrise to sunset April (usually mid-April) through the end of October and is an important draw for recreation users. The trail is closed to ATV use and horseback riding. The trail is also closed during the winter; however, the unplowed Trumpeter Trail is available for cross-country ski use.

Three observation towers are accessible from the Trumpeter Trail. Bison Barrens Tower, the first observation tower, overlooks the enclosed 234-acre oak barrens supporting a small bison herd. Throughout the growing season, the Bison Barrens is colored in hues of blue, yellow, white, and orange from the blooms of various prairie wildflowers. Bluebirds, badger, red-tailed hawks, Eastern kingbirds, coyotes and deer also thrive in this oak barrens habitat.

North Bluff Tower, the second observation tower along the Trumpeter Trail, offers an impressive panoramic view of several nearby bluffs and a sweeping view that takes in a twenty-mile vista. The rugged North Bluff Trail leads from the parking lot to the summit of North Bluff, a lone sentinel that rises 200 feet above the expanse of surrounding flat land.

The third observation tower, Gallagher Marsh Tower, is tucked into a corner of the 2,100 acre marsh. Gallagher Flowage is a big draw for visitors, especially for viewing Sandhill cranes. Those wishing to view the expansive Gallagher Flowage
CHAPTER THREE—Analysis of the Work Unit: Background and Supporting Information

can park at the small parking lot and take a short hike to the observation tower which provides an unobstructed view of Sandhill's vast marshlands. During spring and fall, impressive flocks of Sandhill cranes, geese, ducks and many other forms of wetland wildlife use the area. Gallagher Flowage is closed to waterfowl hunting.

Nestled on an oak upland between two marshes is the trailhead of Sandhill's rustic Swamp Buck Hiking Trail. The trailhead is located at a parking lot pullout on the Trumpeter Trail about one mile west of the Headquarters' entry. This trail crosses through a variety of habitats, ranging from open sedge marshes and flowages, to lowland alder/aspen and upland oak forest communities. The trail meanders on a westerly course for 3.5 miles to the North Bluff.

Logging roads, service roads, dikes and other unmarked trails provide additional opportunities for public use of Sandhill. All horse-based recreation and off-road vehicular recreation activities are prohibited in Sandhill WA per NR 45.06(6)(b) and NR 45.05(1)(h), respectively.

SOCIAL/CULTURAL RESOURCES

A cultural review indicates the presence of several recorded prehistoric sites (including habitation and burial/mound sites), an historic Ho-Chunk campsite, and a Euro-American cemetery on the Meadow Valley Wildlife Area; there are no recorded historic structures reported for the property. The cultural review also indicates there are no recorded archaeological sites or historic structures within the Sandhill Wildlife Area or the Wood County Wildlife Area. Management policy requires that any activities with potential to disturb archaeological sites will only be undertaken after consultation with the Departmental Archaeologist (see also Wis. Stats. 44.40 and Manual Code 1810.10) (Dudzik 2009).

ADMINISTRATIVE AND OTHER NON-PUBLIC USE FACILITIES OR STRUCTURES

Department personnel for the Sandhill-Meadow Valley Work Unit are stationed at the Sandhill Wildlife Area Headquarters. The Sandhill Wildlife Area has three storage sheds near the headquarters and one storage shed near the rifle range.
CHAPTER THREE—Analysis of the Work Unit:
Background and Supporting Information

Neither the Meadow Valley Wildlife Area nor the Wood County Wildlife Area has any non-public use facilities or structures.

The deer contained within Sandhill’s enclosed 9,150 acres are considered farm-raised deer per Wis. Stats. 95.001(1). Further, Wis. Stats. 90.21(2) states that “no person may keep a farm-raised deer if any of the farm-raised deer are white-tailed deer unless all the farm-raised deer are contained in a fenced area for which the person holds a valid fence inspection certificate issued by the Department under this section.” Sandhill Wildlife Area complies with the deer farm fence standards as outlined in NR 16.45. Sandhill also submits an annual deer harvest plan and tests all dead deer that leave the property for chronic wasting disease.

Each of the properties has miles of dike and a number of water control structures, as discussed in the Water Resources section. Major maintenance on property dikes has been a recent high priority. Specifically, the Department has been addressing the declining condition of the West and Northeast pools of the Meadow Valley Flowage.

Since the late 1980s the integrity of the infrastructure including levees and water control structures associated with the West and Northeast pools has forced DNR staff to lower water levels to prevent failure. Current water levels within these pools do not allow for maximized use of the existing gravity water delivery system.

SIGNIFICANT MANAGEMENT ISSUES AND CONSTRAINTS

Below is a selected list of management issues and constraints common to the Sandhill-Meadow Valley Work Unit. Issues include those items that are short-term and can be addressed (i.e. degraded dike) versus constraints that are long-term limitations (i.e. wet soil conditions).

- Flowage management – unreliable water supply (annual precipitation is the primary source); degraded dikes; monotypic sedge mats within
CHAPTER THREE—Analysis of the Work Unit:
Background and Supporting Information

flowage basins;

- **Public use and facility development** – extensive areas of organic soil are associated with the abundant wetlands. These soils are characterized by a high water table and a low bearing capacity when wet thus limiting the type and extent of potential development;

- **Open upland habitats (grasslands and barrens)** – Fire is an important management tool; however, the properties’ location within the Intensive Fire Protection Area can limit management opportunities;

- **Early succession forest** – declining aspen acreage due to a lack of disturbance, either fire suppression or lack of management; in some cases, wet soils make access for commercial harvesting difficult;

- **Globally rare barrens acreage** – declining acreage primarily due to succession and fire suppression;

- **Upland forest** – there are management capabilities to develop larger blocks of older forest, which are scarce and localized; and

- **Invasive species** – Invasive plants are a management issue within the Sandhill-Meadow Valley Work Unit. Spotted knapweed, leafy spurge, purple loosestrife, glossy buckthorn, and phragmites are invasive plant species currently on the properties. Without active management to control these species, they will out-compete native vegetation and dominate habitats. The primary means of control is with herbicide. Other control measures that have been used include mechanical, hand pulling, prescribed fire, and bio-control agents.

- **Hardwood Bombing Range**—potential impacts of overflights on waterfowl use.
CHAPTER THREE—Analysis of the Work Unit: Background and Supporting Information

FINDINGS AND CONCLUSIONS

PROPERTIES’ ECOLOGICAL SIGNIFICANCE AND CAPABILITY

Overall, the Sandhill-Meadow Valley Work Unit is significant ecologically for its extensive acreage of public land and the unique large-scale management opportunities it affords. Located in the Central Sand Plains ecological landscape amidst other significant blocks of public land, this area has some of the largest blocks of forest and open wetland habitats remaining in the southern half of the state. The interface between upland forest and wetland communities is of ecological significance for the rich edge habitat created.

Wetlands

The extensive flowages and natural wetlands on the work unit properties, in association with the adjacent wetland complexes on the Necedah National Wildlife Refuge, provide critical habitat for a broad range of migratory waterfowl, a number of breeding waterfowl, and a wide range of furbearers. These properties are of regional significance for waterfowl production, and have statewide significance as a migration stop for ducks, geese and as a staging area for cranes.

Upland Forest

Early succession forest types (aspen and oaks) represent the strong majority of the properties' forested lands. Across the region and the state this habitat type has experienced long-term declines (Trani et al. 2001, Dessecker and McAuley 2001). Early succession forest plays an important role ecologically for the primary game species present (ruffed grouse, woodcock, and white-tailed deer) and the hunting opportunities they provide. Other forest species including beaver, chestnut-sided warbler, golden-winged warbler, and rufous-sided towhee also benefit from aspen forests. The greatest species richness occurs early in the regeneration stages (generally 6-15 years).
CHAPTER THREE—Analysis of the Work Unit: Background and Supporting Information

Rare Species
The Central Sand Plains Ecological Landscape is biologically rich and supports at least 97 SGCN, excluding plants. Many of these, totaling over 189 element occurrences, are found on the properties’ primary sites. These occurrences include rare plant populations, rare animal populations, natural communities, or other features tracked by the Natural Heritage Inventory Program.

Major Natural Communities
The Central Sand Plains also supports 33 significant natural community management opportunities. The Work Unit properties have significant opportunities for the protection, management and restoration of several rare or important natural communities including: central pine-oak forest, floodplain forest, wetland complexes and white pine-red maple swamp. While not as extensive, the properties’ pine and oak barrens contribute to the overall protection and restoration efforts of this globally rare community type.

Sandhill Wildlife Area Research
The “outdoor living laboratory” created by Sandhill’s enclosed 9,150 acres provides an invaluable resource for wildlife management. Research at Sandhill has proven especially valuable in refining methods to determine deer population size and assessing population parameters, factors fundamental to proper deer management. Results from such tests produce a better understanding of deer-habitat relationships and are essential in modifying deer population surveys conducted throughout Wisconsin as well as in other states.

Sandhill Wildlife Area Sites
Among Sandhill’s highly significant sites are the Yellow River Bottoms. Located within and adjacent to the Sandhill Wildlife Area, the floodplain forest along the Yellow River northwest of Babcock is relatively undisturbed, mature, has significant old-growth attributes, and a rich flora. This stretch of the Yellow is an important component of a highly significant riverine corridor that is threatened by intensive timber harvest and, in some areas, cranberry farm
CHAPTER THREE—Analysis of the Work Unit: Background and Supporting Information

development. Maintenance of mature, intact stands of floodplain forest is a high priority for the Yellow River Bottoms and along the entire Yellow River corridor.

Wood County Wildlife Area Sites

The large size and context of the Ball Road Flowages makes this site highly significant for many wildlife species, particularly for certain grassland birds, and species dependent on conifer swamps. A number of the animals found here are rare or uncommon, and are quite specialized in their habitat needs. Among these are the northern harrier, American sparrow. Several rare plants have been documented in the site’s wetlands. Maintaining the area of open wetland is a key management consideration, as is maintenance of the larger, better-developed conifer swamps.

Meadow Valley Wildlife Area Sites

The Meadow Valley sites of Blueberry Trail Complex and Suk and Cerney Peatlands are among those that rank as highly significant. The Blueberry Trail site is significant for its stretch of free-flowing, meandering stream, and relatively undisturbed stands of floodplain forest, white pine-red-maple swamp, tamarack swamp, and open bog/poor fen. A number of rare species were documented here, including red-shouldered hawk, Cerulean warbler, golden-winged warbler, and meadow beauty. This site contains a relatively intact complex of both rare and representative natural features, some of which occur at few other sites in central Wisconsin. Maintenance of a core area of older, closed canopy forest is important to maintain sensitive forest wildlife and provide for under-represented forest successional stages.

Suk and Cerney Peatlands is significant for its large size, relatively intact hydrology, complex mosaic of communities representative of this ecoregion, and the rare or otherwise important species that it supports. The site also has the management potential to promote the development and maintenance of the globally rare pine barrens and sand prairie communities adjacent to and even within the site.
CHAPTER THREE—Analysis of the Work Unit: Background and Supporting Information

PROPERTIES’ RECREATIONAL SIGNIFICANCE AND CAPABILITY

Sandhill Wildlife Area

One of the significant and unique recreation aspects of the Sandhill-Meadow Valley Work Unit is Sandhill's Outdoor Skills Center. This outdoor training center offers programs on a variety of wildlife-related educational and recreational activities. Outdoor programs are enhanced by a learning center, a dormitory allowing for extended educational opportunities, a shooting range, trails, orienteering course, and opportunities for supervised hunting and trapping experiences. The Outdoor Skills Center is not only a significant draw to the property; it is also an important statewide resource in educating a new generation of hunters, trappers and other outdoor enthusiasts.

The Sandhill Wildlife Area’s Trumpeter Trail plays an important role in wildlife viewing. The 14-mile auto tour is a popular activity and allows users to view wetland and forest wildlife, the captive bison as part of the oak barrens restoration, and the waterfowl that use the marshland. The trail is closed during the winter; however, the unplowed Trumpeter Trail is available for cross-country skiing.

Overview of Resources on the Sandhill-Meadow Valley Work Unit

Upland hunting, waterfowl hunting, trapping and wildlife viewing are significant draws for outdoor users. The Sandhill-Meadow Valley Work Unit is especially attractive to hunters and trappers due to its remoteness, size and abundant wildlife populations. The oak, pine, aspen, and mixed forests provide excellent upland habitat for ruffed grouse, woodcock, deer, squirrels, wild turkey, black bear, and furbearers. The flowages provide hunting opportunities for geese and ducks as well as trapping for muskrat, otter, mink, and beaver. Although the properties are known for their extensive flowages, shallow water levels (and resulting winter kills) limit fishing opportunities.

The flowages are also highly popular for wildlife viewing. Marshlands covered by
CHAPTER THREE—Analysis of the Work Unit: Background and Supporting Information

grasses, sedges, bulrushes, and cattails attract a wide variety of animal life. Waterfowl, herons, bitterns, red-wing blackbirds, marsh wrens, frogs and reptiles are common. Flowages provide critical wetland habitat, and therefore viewing opportunities, to a broad range of migratory and resident species, including two high priority SGCN - whooping cranes and trumpeter swans.

Additional recreational uses of the properties include hiking, berry picking and cross country skiing. The properties have extensive trails used for management purposes, which also serve as access to the property for hunting, hiking and wildlife viewing. The Swamp Buck Trail, on Sandhill Wildlife Area, provides hikers with an opportunity to follow a marked trail with some interpretive information.

Camping opportunities are limited to the designated minimally developed campgrounds on the Meadow Valley and Wood County Wildlife Areas. Hunters represent the majority of campers. Sandhill Wildlife Area only allows camping through programs administered by the Outdoor Skills Program.

State Wildlife Areas are generally closed to motorized vehicles and horses. Exceptions include the Trumpeter Trail auto tour and limited use on Meadow Valley (25 miles of county-maintained snowmobile trail on the southern portion of Meadow Valley links the Valley Junction area with Necedah). Opportunities for ATV use are offered on other public lands in the region.

SUMMARY

The Sandhill-Meadow Valley Work Unit’s large wetlands with open bogs, shrub swamps, impoundments and sedge meadows are of Upper Midwest/Regional Significance. The wetlands, more extensive here than anywhere else in southern Wisconsin, play a key role in defining the properties from both an ecological and recreation stand point. The wetland complexes support many Species of Greatest Conservation Need, provide critical habitat necessary for whooping crane recovery efforts, as well as provide a significant draw for waterfowl hunting, trapping and wildlife viewing.

The properties have an additional capability to provide important forest habitat for many game and nongame species. Hunting for deer, turkey, ruffed grouse and
other species represents a significant use of the properties. Early succession forest, such as aspen, is particularly important for the primary game species present and the hunting opportunities it provides. While the wetlands are a defining asset to the properties, the associated lowland conditions can limit the range of forest management capabilities.

The Work Unit’s pine and oak barrens, although not extensive, provide restoration potential. Maintaining remnants of this globally rare community type contributes to the overall protection and restoration efforts, and provides habitat required of the federally endangered Karner blue butterfly and other rare species.

The type and extent of recreation uses and facility development are limited by the predominantly wet soil conditions on the properties. The organic soils associated with the wetlands are characterized by a high water table and low bearing capacity when wet.

Sandhill’s Trumpeter Trail is important for the auto access it provides to the property and flowages. Owing to its importance in improving access to wildlife viewing opportunities, the Trumpeter Trail is a noted location along the “Great Wisconsin Birding and Nature Trail” in the Central Sands Prairie Region.

Sandhill’s Outdoor Skills Center stands out as a statewide resource for the outdoor education and recreation opportunities it affords. The outdoor facilities, including a shooting range, trails, orienteering course, and opportunities for supervised hunting, trapping and wildlife viewing make this a unique facility.

Finally, Sandhill Wildlife Area, with one of the largest enclosed deer populations in North America, continues to provide valuable research results to wildlife management in Wisconsin and elsewhere.
CHAPTER THREE—Analysis of the Work Unit: Background and Supporting Information
CHAPTER FOUR:  
Analysis of the Impacts of the Proposed Plan

INTRODUCTION

This chapter, in combination with Chapters Two and Five collectively constitute the Environmental Assessment (EA) for the Sandhill-Meadow Valley Work Unit (SMVWU) Master Plan. The intent of the EA is to disclose the environmental effects of an action (the master plan) to decision-makers and the public.

Chapter Two of this document describes the elements of the proposed action or preferred management alternative. Chapter Five describes and evaluates the various alternatives that were considered, but not selected, while the preferred alternative was being developed.

The EA has been prepared to meet the requirements of the Wisconsin Environmental Policy Act (WEPA) and Chapter NR 150 of Wisconsin Administrative Code. Based on information presented in this chapter, Department staff believes the proposed master plan is not anticipated to cause significant adverse environmental effects. A listing of anticipated impacts from proposed management activities follows, indexed by affected resources.

IMPACTS TO NATURAL RESOURCES

SOILS

No significant new recreational facility developments or trail developments are proposed under the current plan. Therefore, soil impacts are expected to be minimal. For all the management activities prescribed in the SMVWU Master Plan, the probability of significant impacts due to soil erosion is low. The management activities in the plan will not likely generate significant long-term cumulative impacts to soils. This low impact potential is due to the relatively low percentage of the SMVWU land that is disturbed by management activities at any given time. Soil erosion due to forest road construction will be minimized by the
CHAPTER FOUR: 
Analysis of the Impacts of the Proposed Plan

use of the Best Management Practices (BMPs) for Water Quality guidelines. BMPs contain strict standards for road siting and construction, water crossings, skid trails and logging landings. All trails and primitive roads will be monitored for signs of excessive soil erosion caused by management activities or recreational use and actions will be taken (e.g., BMPs or trail closings) to minimize the erosion potential.

GEOLOGICAL RESOURCES AND LANDFORMS

Sand and rock material will continue to be acquired from an existing quarry on Sandhill to accomplish a variety of management projects on the SMVWU. Best management practices will continue to be used to prevent off-site erosion. Reclamation (shaping, re-vegetation, etc.) at the site will be done as needed to minimize the extent of site disturbance.

Other surface mining is not anticipated and no impacts are expected. If unforeseen circumstances would require surface mining in the future, site specific environmental effects would be evaluated.

AIR QUALITY

Potential impacts to air quality would come primarily from prescribed burns. Due to the significant amount of smoke generated for prescribed burning, affected landowners and local government officials will be notified prior to management burns. Prescribed burns occur seasonally on SMVWU (most barrens and wetland burns are in the late summer/fall), and are of short duration (2-3 hours in length). During a typical field season, no more than 3 burns are conducted (< 200 acres). A fire boss prepares and implements a burn plan with sufficient staff to safely manage the fire, including smoke management steps.

During construction activities, dust may be present in the air surrounding project areas. Application of water from tank trucks is a common dust suppression practice that is used during road construction. This technique may be appropriate for some projects on SMVWU. Impacts on air quality from fugitive dust particles and engine exhaust emissions from construction equipment would be small and transitory in nature. When construction is complete no residual
CHAPTER FOUR:  
Analysis of the Impacts of the Proposed Plan

impacts to air quality would be detectable.

Vehicle emissions generated as a result of logging activities are expected to be relatively insignificant.  Further, much of the logging used to implement vegetation management goals takes place during off-peak recreational seasons.

The impacts to air quality from motor vehicles attracted to the SMVWU would be negligible.  The current indirect source air permit thresholds pertain to sources with 1,500 or more parking spaces, or highway projects with peak vehicle traffic volume greater than 1,800 vehicles per hour.  The traffic due to projected management and development in this plan is well below these levels.

WATER RESOURCES

Old Wells and the Groundwater

Unused wells associated with former uses of SMVWU have been appropriately abandoned.  Wells encountered as part of any future real estate transactions would also be appropriately abandoned, sealing the groundwater from surface contamination and thereby protecting groundwater quality.

In the past, water was provided to some camping areas on the SMVWU by hand pump.  “Dispersed” camping does not entail a provision for water and any remaining hand pumps will be removed and properly abandoned.

Modern Septic Systems and Vault Toilets

Any unused septic systems, drywells or other wastewater disposal systems associated with former uses of SMVWU properties have been appropriately abandoned.  Septic systems, drywells or other wastewater disposal systems encountered as part of any future real estate transactions would also be appropriately abandoned.  This will have the effect of safeguarding the quality of the groundwater.

There are currently six vault toilets associated with campgrounds on SMVWU.  These vault toilets are of modern construction and will be retained at least for
CHAPTER FOUR: Analysis of the Impacts of the Proposed Plan

the short-term. While “dispersed” camping does not require vault toilets, they will be maintained up to code to protect groundwater while providing some facilities for campers.

Springs and Seeps
State ownership and management will have the effect of helping to safeguard water quality and biological diversity of any springs and seeps. Appropriate water quality best management practices will be implemented around all springs and seeps.

Surface Water Resources including Wetlands
No increase in impervious surface area from infrastructure improvements will occur. Trail/road construction will avoid changing watercourse direction and flow, volume and velocity. Pervious road and pathway surfaces will be used where impervious surfaces are not needed. Runoff from roadways and other impervious surfaces will be directed away from draining directly into nearby streams and lakes, thus minimizing any risks of water pollution from spilled or water-transported materials. The impacts of stormwater runoff during timber harvesting will be mitigated by implementing a set of best management practices. These practices are available in “Wisconsin’s Forestry Best Management Practices (BMPs) for Water Quality” field manual and are a part of every timber harvest on the SMVWU.

Wetlands are carefully managed through water level regulation and controlled burns. Protection of wetlands through the use of BMPs for Water Quality will protect the watershed and have an overall positive impact. Wetlands support important rare, endangered, and threatened plant and animal species, and provide habitat for a wide range of waterfowl species.

Man-made Impoundments and Flowages
The Work Unit contains approximately 30 flowages and over 4,600 impounded acres. Maintenance, repair, and/or removal of dikes and dams will be evaluated and conducted on a case-by-case basis, based on cost-effectiveness, property
CHAPTER FOUR:
Analysis of the Impacts of the Proposed Plan

needs, anticipated benefits, and benefits to water quality and wildlife. These activities will be conducted according to established BMPs to minimize any potential environmental impacts.

UPLAND VEGETATION AND HABITATS

Vegetative cover types on the SMVWU will not change a great deal with the implementation of the master plan (See Chapter Two for management details.). Management practices have been prescribed in the master plan that will maintain and promote several forest cover types, flowages/wetlands, prairie/savanna and natural community types. The Department will continue coordinating management strategies annually with NNWR as described in the Cooperative Agreement. Refer to Appendix B.

Important vegetation management objectives outlined for the SMVWU plan include: maintaining oak forests, preserving floodplain forest, maintaining early successional forest types such as aspen, maintaining wetlands/flowages, developing areas with old-growth forest characteristics, and preserving/restoring dry prairie and oak opening communities. Most of the compositional changes planned will occur slowly over the next 50 years and will be heavily influenced by natural succession. None of the vegetative cover type changes planned is dramatic, and because any changes are intended to be carried out over a long period of time, impacts are minimized.

A program of regular monitoring and inspection for invasive exotic species will be implemented. Some current common invasive exotics that will be monitored are spotted knapweed, honeysuckle, buckthorn and purple loosestrife. Department policies in place that address these threats to the resource base will be followed. Control measures appropriate to the species would be used. These may include manual harvesting, use of herbicides or biological agents, fire and natural predators. The effect would be the maintenance of native biotic communities and protection from future invasions.
CHAPTER FOUR:
Analysis of the Impacts of the Proposed Plan

WILDLIFE AND AQUATIC LIFE

The SMVWU is well known for both common and rare wildlife species. In recognition of this fact, one of the main goals of the master plan is to benefit both common and rare wildlife species. Management impacts to wildlife are primarily through vegetation changes. Bigger blocks of habitat are generally more favorable to wildlife than smaller blocks. Management plans call for expanding prairie and oak openings where possible and maintaining large forest blocks.

The SMVWU is well known for hunting (particularly deer, ruffed grouse and waterfowl) and trapping. The intent of the master plan is to maintain conditions that continue to be conducive to this form of recreation. Hunting/trapping regulations are in place to provide protection to wildlife populations as needed. Hunting and trapping closed areas on SMVWU are considered functional and will remain unchanged.

Wildlife management on the Work Unit focuses on maintaining and enhancing habitat and assessing the population status of important game, non-game, and listed species. The abundant wildlife requires diverse habitats in various successional stages. Diverse and healthy wildlife populations will be maintained by managing the composition and structure of forest and wetland habitats integrated with the management objectives and prescriptions outlined in Chapter Two. The master plan is intended to provide positive impacts on wildlife.

ENDANGERED, THREATENED, AND RARE SPECIES, NATIVE COMMUNITIES AND SCARCE ECOLOGICAL RESOURCES

The Biotic Inventory (WDNR 2005) conducted in preparation of this master plan identified specific native communities and rare species occurrences on the SMVWU and central Wisconsin. The management plans as documented in Chapter Two are designed to help protect and enhance the native communities identified that harbor known rare species. All management prescriptions in the proposed master plan consider the needs of endangered, threatened, and rare species and the potential impacts to the species and their habitat. Management
CHAPTER FOUR:
Analysis of the Impacts of the Proposed Plan

For example, the Karner blue butterfly (Kbb), listed as Federally Endangered and Special Concern in Wisconsin, has been found in pine barrens and oak savanna in close association with its larval host plant lupine. As identified in the Habitat Conservation Plan (WDNR 1999), the Work Unit has 3,000 acres committed to Kbb recovery (850 acres long-term and 2,150 acres shifting mosaic).

All silvicultural activities in known occupied Kbb habitat will be designed to avoid or minimize impacts to the Kbb. These measures will be written into the timber sales contract when necessary to protect Kbb habitat from the timber harvest. Stumps or slash from a sale site adjoining Kbb habitat will not be placed in known occupied Kbb site. All decking site, haul roads and skid trails will be laid out to avoid or minimize impacts to lupine or Kbb.

With these preventative management actions, it is expected that there would be no significant negative impacts to endangered, threatened and rare species. Implementation of the proposed master plan would ensure continued safeguarding of these species; any impacts are expected to be positive.

IMPACTS TO RECREATIONAL FACILITIES, ACTIVITIES, AND OPPORTUNITIES

Visual/Scenic Resources

Small changes in the visual qualities of the vegetative management areas will be noticeable over time as sites on the SMVWWU are managed for certain objectives. This would be most noticeable where prairie/savanna areas are being expanded or forests are managed to maintain early successional stages. Management prescriptions may be modified in some cases, especially near main roads, in order to mitigate the visual impact of management activities. Road and trail signs, informational signs, boundary markers and property identification signs consistent in appearance with other state-owned properties will be the main identifying markers for the property.
CHAPTER FOUR: Analysis of the Impacts of the Proposed Plan

Land Management

General land management activities will have little negative impact on recreational activities occurring on the SMVWU. Most land management is designed to benefit wildlife. Hunting, trapping and wildlife viewing are central recreational activities on these properties and benefit by most land management actions planned. Temporary disruption in these activities can occur during ongoing management actions such as prescribed burning and timber harvest. These disruptions are short-term and are minimized by the timing of the management actions. All forest management near more heavily used sites such as dispersed camping areas and parking lots will be routinely designed to retain the aesthetic quality of these sites and to time management activities to avoid conflict with primary recreational uses when possible.

Recreational Use

Camping will continue to be allowed in the same locations on the SMVWU. Some changes will occur to assure compliance with state laws regulating campsites. All camping will be limited to designated “dispersed” camping areas, which may limit the number of campers in each area as well as the length of stay. While camping will be available during all major hunting seasons, it will no longer be permitted year round. Most of the current camping on the property is already dispersed, occurs during the cooler, insect-free times of the year (hunting seasons), and is of a short duration. The changes will have minimal impact on camping recreation on the SMVWU.

The quality and extent of hunting and wildlife watching opportunities will be enhanced through continued management/development of high quality habitat as well as through the purchase of additional lands.

The master plan continues the education and interpretation opportunities offered at Sandhill’s Outdoor Skills Center. An Outdoor Skills Center program plan will be developed to compliment education and interpretation efforts with those of the Bureau of Wildlife Management’s conservation education strategic plan.
CHAPTER FOUR: 
Analysis of the Impacts of the Proposed Plan

IMPACTS TO CULTURAL RESOURCES

A cultural review of the Work Unit indicates the presence of several recorded prehistoric sites (including habitation and burial/mound sites), an historic Ho-Chunk campsite, and a Euro-American cemetery on the Meadow Valley Wildlife Area; there are no recorded historic structures for the property. The cultural review also indicates there are no recorded archaeological sites or historic structures within the Sandhill Wildlife Area or the Wood County Wildlife Area. Management policy requires that any activities with potential to disturb archaeological sites will only be undertaken after consultation with the Departmental Archaeologist. Any sites with cultural or historical value identified on the SMVWU or acquired with future land purchases will be managed in accordance with Department guidance and statutory requirements (see Wis. Stats. 44.40 and Manual Code 1810.10). The following federal cultural resource regulations should be referenced as applicable:

**National Historic Preservation Act of 1966, as amended (16 U.S.C. 470-470t):** This act establishes as policy that the Federal Government is to provide leadership in the preservation of the Nation’s prehistoric and historic resources. Historic preservation is defined in the Act as the protection, rehabilitation, restoration, and reconstruction of sites, buildings, structures, and objects significant in American history, architecture, engineering, and archaeology. Sections 106 and 110 of the Act define the primary requirements for Federal agencies to follow in identifying, evaluating, and protecting significant cultural resources.

**Archaeological and Historic Preservation Act of 1974 (16 U.S.C. 469-469c):** This Act directs the preservation of historic and archaeological data in Federal construction projects. The Act authorizes Federal agencies to seek future appropriations, to obligate available funding, or to reprogram existing appropriations to provide for the identification and preservation of data.

**Archaeological Resources Protection Act of 1979, as amended:** This Act protects materials of archaeological interest from unauthorized removal or destruction, and requires Federal managers to develop plans and schedules to locate archaeological resources.
CHAPTER FOUR:
Analysis of the Impacts of the Proposed Plan

SOCIO-ECONOMIC IMPACTS

Timber Products

Although timber production is not the primary purpose for wildlife area lands such as the SMVWU, timber harvest is an important management tool with significant economic benefit. Commercial timber harvests will continue to be an important part of managing these properties under this plan. Over time, total acreage may be slightly less as some conversion to prairie/savanna occurs. In the short-term, some increase in timber product removal could be expected with a small net loss over time as prairie/savanna is expanded.

The number of acres that could be sustainably harvested annually on the Work Unit is approximately 1,500 acres. Currently, the average harvest per year is approximately 475 acres, using the past five years as a base average. The average value of timber sold at bid for the last three years is $209,442/year.

Infrastructure and Transportation

Recreational use on the SMVWU is heaviest during the fall hunting seasons and low throughout the rest of the year. No significant increase in the level of utilization is anticipated. Therefore, there will be no expected impact to local traffic or corresponding local road maintenance levels.

A slight increase in heavy truck traffic may be noted while timber sale contracts are being executed. Because of the heavily forested aspect of the region, the presence of logging trucks on local roads is not unusual.

Operation and maintenance of the SMVWU will generate a minimum of solid waste. The management philosophy of the Department of Natural Resources is to promote and participate in recycling programs to reduce generation of non-recyclable material that must be disposed of in sanitary landfills. All debris from illegal dumping will be disposed of or recycled properly through the appropriate solid waste program or a licensed sanitary waste contractor.
CHAPTER FOUR: Analysis of the Impacts of the Proposed Plan

Noise

Construction noise resulting from road and trail maintenance as well as land management will have a minimal impact on the SMVWU neighbors or users. Wildlife use patterns may also be temporarily impacted by these noises. This noise would be peak (high level, short duration) during daytime work periods, rather than continuous. When the activities cease the impacts would cease.

Forest/land management activities are also anticipated to generate characteristic, but transient noises. Primary sources would be from chainsaws, skidders, and other harvesting machinery, and from logging trucks.

Public Safety

There are no elements of the SMVWU anticipated to have any negative effect on public safety. Designated use areas (such as parking lots) are inspected annually to locate and remove hazardous trees.

In addition, public safety precautions are taken when using herbicides, pesticides, fire, and in other property management activities.

Prescribed fires will be used in forest and native community management. All department procedures for prescribed fires will be followed. Forestry BMPs for water quality will be followed.

Land Use

Most neighboring land use in the vicinity of the SMVWU is agricultural (primarily cranberry production), residential, recreational or forestry. Commercial business development exists near the SMVWU at Babcock and Mather. Land use and cover type on the Work Unit would not be changed by implementation of this master plan. Additional lands acquired may include agricultural land that may be converted to grassland or forest and other nonagricultural cover types.

Forest management activities will be according to state forestry guidelines and procedures. The SMVWU will be managed under three land management classifications: Native Community Management, Habitat Management and Special Management Areas.
CHAPTER FOUR:
Analysis of the Impacts of the Proposed Plan

Economic Effects and Their Significance

Acquisition of land for the SMVWU is anticipated to result in no change to net tax revenues to local units of government. Under a statute enacted on January 1, 1992, the Department pays local government aids-in-lieu-of taxes. Each time a new property is acquired by the DNR, the purchase price is set as an equivalent of an assessment, and aids-in-lieu-of-taxes are paid on that basis. Therefore, one of the impacts of acquisition of additional land for SMVWU would be an increase in these payments. Because the purchase price is often higher than the equalized assessed value of the property, the DNR’s payment is often greater.

Some economic benefits are anticipated to result from visitors to the SMVWU. The SMVWU is large enough to attract interest from hunters (particularly deer, ruffed grouse and waterfowl) out of the area (and out of state). This generates some income to the local economy. Activities associated with Sandhill and its Skills Center also draw people to the area and provide benefit to the local economy.

Implementation of the master plan’s forest management objectives helps to sustain the stability of employment in the local logging industry. Since logging has been a part of the management of this property historically, implementation of the plan would assure that wood products would continue to contribute to the local economy through wages for laborers in the field, and primary and secondary forest products industries.

The Work Unit also does considerable contract work with local vendors to re-build dikes, haul road material, and service building infrastructure.

Fiscal Effects on Local Government

Under current law (Wis. Stats. 70), the Department makes annual payments in lieu of taxes (PILT) to municipalities for the parcels that the DNR owns within those municipalities. Assembly Bill 40 (2011-2013 Budget Bill) would adjust the aids in lieu of taxes formula. For more detailed information on how the Department pays property taxes, visit dnr.wi.gov and search “PILT”. 

Page 128
CHAPTER FOUR: Analysis of the Impacts of the Proposed Plan

Fiscal Effects on State Government

Recurring annual management expenses are unavoidable fiscal effects. Table 4.1 includes an estimate of management costs for the Sandhill-Meadow Valley Work Unit. Table 4.2 includes estimates to annually maintain infrastructure on Sandhill Wildlife Area, the more developed of the three wildlife areas.

<table>
<thead>
<tr>
<th>Management Activity</th>
<th>Units</th>
<th>Unit Cost</th>
<th>Total Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Dike Renovation</td>
<td>2 miles</td>
<td>$80,000</td>
<td>$160,000</td>
</tr>
<tr>
<td>Dike Maintenance</td>
<td>20 miles</td>
<td>$200</td>
<td>$4,000</td>
</tr>
<tr>
<td>Beaver Control</td>
<td>10 sites</td>
<td>$300</td>
<td>$3,000</td>
</tr>
<tr>
<td>Primitive Road Maintenance</td>
<td>80 miles</td>
<td>$200</td>
<td>$16,000</td>
</tr>
<tr>
<td>Primitive Road Re-surfacing</td>
<td>2 miles</td>
<td>$15,000</td>
<td>$30,000</td>
</tr>
<tr>
<td>Oak Barrens Establishment</td>
<td>20 acres</td>
<td>$200</td>
<td>$4,000</td>
</tr>
<tr>
<td>Oak Barrens Maintenance</td>
<td>40 acres</td>
<td>$80</td>
<td>$3,200</td>
</tr>
<tr>
<td>Invasive Plant Control</td>
<td>25 sites</td>
<td>$300</td>
<td>$7,500</td>
</tr>
<tr>
<td>Boundary Monitoring &amp; Posting</td>
<td>50 miles</td>
<td>$100</td>
<td>$5,000</td>
</tr>
<tr>
<td>Campground Monitoring &amp; Maintenance</td>
<td>11 sites</td>
<td>$600</td>
<td>$6,600</td>
</tr>
<tr>
<td><strong>TOTAL</strong></td>
<td></td>
<td></td>
<td><strong>$239,300</strong></td>
</tr>
</tbody>
</table>

| Management Activity                  | | |
|--------------------------------------| | |
| Headquarters                         | | $3,000 |
| Outdoor Skills Center                | | $4,000 |
| Dormitory                            | | $4,500 |
| Perimeter Fence                      | | $2,000 |
| **TOTAL**                            | | **$13,500** |
CHAPTER FOUR:  
Analysis of the Impacts of the Proposed Plan

Table 4.3 includes an estimate for development costs, based on 2011 dollar-values and assuming full completion of all proposed construction. In actuality, work may be phased over several capital biennial budget cycles to avoid a disproportionate load on the budget. Development costs will vary due to inflation over time and the results of competitive bidding for construction.

<table>
<thead>
<tr>
<th>Table 4.3: Estimated Development Costs</th>
</tr>
</thead>
<tbody>
<tr>
<td>Replace North Shed</td>
</tr>
<tr>
<td>Replace East Shed</td>
</tr>
<tr>
<td>Replace Siding &amp; Insulate HQ</td>
</tr>
<tr>
<td>Re-surface Parking Areas</td>
</tr>
<tr>
<td>HQ Office Renovation</td>
</tr>
<tr>
<td>Skills Center Interior Renovation</td>
</tr>
<tr>
<td>Replace 4-miles of Perimeter Fence</td>
</tr>
<tr>
<td>Replace HVAC at dormitory</td>
</tr>
<tr>
<td>Sandhill Tower Replacement</td>
</tr>
<tr>
<td>TOTAL</td>
</tr>
</tbody>
</table>

Revenue from Timber Products
Fiscal benefits to the state would result from forest management activities. Revenues from the sale of timber would depend on the market price for wood as well as the number of acres and species of trees to be harvested in a given year.

Annual amount of timber that could be harvested annually = 1,492 ac
Average annual harvest (using last 5 yrs as base ave.) = 475 ac
Average annual value of timber sold (using last 3 yrs) = $209,442

**Theoretically extrapolating to the annual allowable harvest of 1,492 ac/yr would yield an average value of timber sold at $658,000.**

The SMVWU has historically operated with a shortage of resources to fully implement all aspects of management. In forest management in particular, the management needs far exceed available staff time. Therefore, with current staffing/budget, any shift in forest management emphasis as a result of plan implementation will reduce forest management accomplishment elsewhere. As stipulated in the Cooperative Agreement (Refer to Appendix B), expenses associated with management of the Meadow Valley Wildlife Area must be commensurate with or exceed revenues from the management of the property.
IMPACTS OF BOUNDARY EXPANSION

Property Expansions

There are four proposed areas on the SMVWU where the plan calls for expansion of boundaries.

Two of the expansions would add acreage to the Sandhill WA. The first proposed expansion includes a range of alternatives along the Yellow River corridor. The alternatives range from “no action” to expanding nearly 11,800 acres, which would connect Sandhill and Wood County Wildlife Areas to both the Necedah National Wildlife Refuge and scattered Wood County Forest parcels. A final preferred Yellow River alternative will be selected after receiving public comment.

The second proposed Sandhill expansion of 508 acres would also block in with Wood County Forest land and a railroad corridor on the north side of the Sandhill project. This would create an important buffer along Sandhill’s north perimeter, an area heavily used by geese and Sandhill cranes during fall migration.

A third expansion proposal includes 481 acres adjacent to an existing designated Natural Area (part of Wood County WA) north of Ball Road and extending west of Cranberry Road. This expansion would block out a black spruce/tamarack bog north of the Ball Road while providing access to a large block of public land to the west of Cranberry Road (linking Wood County WA to county forest and federal lands). A portion of this proposed expansion is within a Primary Site identified in the Biotic Inventory (WDNR 2005).

The fourth proposed expansion contains considerable old growth white pine and would augment an old growth block existing on Meadow Valley Wildlife Area. A large portion of this 364 acre expansion proposal is identified in the Biotic Inventory as a “primary site” containing Monroe County’s most intact occurrence of the regionally restricted white pine-red maple swamp community.

Estimated Costs of Land Acquisition

As required by state and federal laws, the Department pays just compensation
CHAPTER FOUR:  
Analysis of the Impacts of the Proposed Plan

for property, which is the estimated fair market value based on an appraisal, unless the seller chooses to make a gift or partial donation of land. The master plan recommends that 1,723 acres of land be added to SMVWU.

The land that would be added to the SMVWU in total under the preferred alternative would be valued at approximately $3,446,000 using present day values. This is based on an average estimated across the board value of $2000/acre.

Individual parcel values would vary depending on whether any improvements existed on the site as well as the individual qualities of the site. Land tracts within the proposed boundaries would not be available for acquisition simultaneously and land acquisition funding is shared across the state, so expenditures would be spread over a considerable span of time, perhaps many decades.

Changes in Land Use

Newly acquired undeveloped properties within the boundary would be kept in an undeveloped state. If purchased, any existing improvements on properties acquired, when not needed, would be auctioned or sold for reuse elsewhere or salvaged for materials.

IMPACTS ON ENERGY CONSUMPTION

Because of the limited amount of facility development that will occur on the Work Unit, no significant impacts to energy consumption are expected. Any new facilities, which are primarily replacing existing facilities, will be designed using the Department of Administration’s construction guidance.
CHAPTER FOUR:
Analysis of the Impacts of the Proposed Plan

CUMULATIVE EFFECTS, RISK AND PRECEDENT

Significance of Cumulative Effects
The cumulative effects from the master plan for the SMVWU would have a long-term positive effect on the quality of the human environment. In particular, acquisition of additional lands for the SMVWU would be expected to produce a cumulative benefit. The public has recognized the need to preserve public land for future generations. They have demonstrated this support verbally and in writing. The boundary expansion recommended by the master plan would further create opportunities for improved land management and public access and recreation. The cumulative effect of the plan ensures further resource protection and assurance of public recreational access.

Significance of Risk
Management of the SMVWU poses a low overall potential for risk to the environment. Compared to the vast acreage of undeveloped land included in the SMVWU, land management activities will take up a very small percentage of the total during any given year. Most actions are low-risk and would be a continuation or slight modification of existing management and uses. No new, high-risk actions are proposed, nor are any actions which involve an irretrievable commitment of resources, or actions that could not be reversed in the future.

The presence of motor vehicles and other equipment during construction and logging may pose a slight but insignificant risk from spills and erosion. These risks would be mitigated by best management practice requirements put in place in the bid documents and at the preconstruction meeting with contractors. No construction is being proposed at this time.

Fire has been identified as an important vegetative management tool particularly for prairie/savanna management. Necessary precautions and Department procedures are always followed during prescribed burns, including having an approved burn plan and adequate fire-fighting equipment and personnel present on site. During periods of high fire danger, burning restrictions are put into
CHAPTER FOUR:
Analysis of the Impacts of the Proposed Plan

effect and a complete burning ban may be implemented. Herbicide/pesticide use will strictly follow label instructions to protect water quality and public safety.

Risk of introduction of invasive exotic species may increase due to public entry and use of the property. Plans and strategies, as described in the master plan, are in place to prevent and control outbreaks and infestations. Off road vehicles and horses are prohibited to reduce risk.

Significance of Precedent

Approval of this management plan would not directly influence future decisions on other Department property master plans. However, this plan or portions of it may serve as reference or guidance material to aid in the preparation of master plans for similar properties elsewhere. Implementation of the objectives contained in the master plan would not be precedent-setting, primarily because all proposed actions are management and development activities that regularly occur on State Wildlife lands in Wisconsin. Further, these properties have a long history of both public recreation and management activities.
CHAPTER FOUR:  
Analysis of the Impacts of the Proposed Plan

NR 150 Decision Form
Project Name: Sandhill-Meadow Valley Work Unit  County: Juneau, Wood, Jackson and Monroe

DECISION (This decision is not final until certified by the appropriate authority)

In accordance with s. 1.11, Stats., and Ch. NR 150, Adm. Code, the Department is authorized and required to determine whether it has complied with s.1.11, Stats., and Ch. NR 150, Wis. Adm. Code.

Complete either A or B below:

A. EIS Process Not Required

The attached analysis of the expected impacts of this proposal is of sufficient scope and detail to conclude that this is not a major action which would significantly affect the quality of the human environment. In my opinion, therefore, an environmental impact statement is not required prior to final action by the Department.

B. Major Action Requiring the Full EIS Process

The proposal is of such magnitude and complexity with such considerable and important impacts on the quality of the human environment that it constitutes a major action significantly affecting the quality of the human environment.

Signature of Evaluator  Date Signed

Number of responses to news release or other notice:

Certified to be in compliance with WEPA

Environmental Analysis and Liaison Program Staff  Date Signed

NOTICE OF APPEAL RIGHTS

If you believe that you have a right to challenge this decision, you should know that the Wisconsin statutes and administrative rules establish time periods within which requests to review Department decisions must be filed. For judicial review of a decision pursuant to sections 227.52 and 227.53, Wis. Stats., you have 30 days after the decision is mailed, or otherwise served by the Department, to file your petition with the appropriate circuit court and serve the petition on the Department. Such a petition for judicial review must name the Department of Natural Resources as the respondent.

To request a contested case hearing pursuant to section 227.42, Wis. Stats., you have 30 days after the decision is mailed, or otherwise served by the Department, to serve a petition for hearing on the Secretary of the Department of Natural Resources. All requests for contested case hearings must be made in accordance with section NR 2.05(5), Wis. Adm. Code, and served on the Secretary in accordance with section NR 2.03, Wis. Adm. Code. The filing of a request for a contested case hearing does not extend the 30 day period for filing a petition for judicial review.
CHAPTER FOUR:
Analysis of the Impacts of the Proposed Plan
CHAPTER FIVE

This chapter describes the anticipated impacts of alternatives considered, but not selected for inclusion in the draft master plan.

LAND MANAGEMENT ALTERNATIVES

SANDHILL WILDLIFE AREA – WILDLIFE REFUGE

The Department and Wallace and Hazel Grange agreed to several deed restrictions at the time of property conveyance, January 23, 1962. For a term of 50 years, the Department agreed to the restrictions listed below (WDNR 1979). The deed restrictions are set to expire in 2012.

Sanctuary Agreement

The grantee agrees that for the term of 50 years from the date of the conveyance, the grantee will not permit, and will effectively prohibit all shooting of or at and all hunting of waterfowl, cranes, marsh birds and shorebirds on all of that land conveyed situated in T22N, R3E, (about 4,500 acres) and that such land will be maintained for the 50-year period as a sanctuary for waterfowl, cranes, marsh birds and shorebirds. [The “sanctuary” is also referred to as a wildlife refuge.]

The grantee further agrees that all hunting, fishing and furbearer trapping will be prohibited from October 1 to November 15, dates inclusive, in the waters and marshland areas within the sanctuary area, except that the grantee or its agents may, at any time, trap any or all furbearing animals to prevent or avoid actual or potential damage to dikes or other property. The grantee also agrees that the south boundary of the sanctuary tract shall be 100 feet south of the south boundary line of T22N, R3E, wherever said boundary lines traverse waters or marsh areas.
Reduce the Refuge to 2,740 acres

An alternative considered was to reduce the size of the refuge from 4,500 to 2,740 acres in order to allow small game hunting on up to 1,760 acres of some of the more forested areas. This would open up an area of approximately 800 acres in the northwest part of the property and another area of 960 acres in the northeast portion of the property. The 1,760 acres is a combination of upland and lowland with an estimated 900 acres suitable for small game hunting.

While this reduced refuge configuration would provide some additional hunting opportunity, it would entail considerable cost to develop and maintain roads and boundaries. Opening the northeast portion to hunting and developing the needed access roads would cost an estimate $75,000, with an additional $2,000 annually for maintenance. Existing access to the northwest portion minimizes development costs; however, would jeopardize the value of the refuge by introducing additional disturbance. Public access to the northwest portion would increase travel through the primary staging site on the Gallagher Marsh because the only road that provides access to this area traverses the primary staging site.

Reduce the Refuge to 3,540 acres

Another alternative considered would be to remove only the 960 acres in the northeast portion of Sandhill from refuge status. This would add approximately 500 acres suitable for small game hunting. While this configuration would result in less direct disturbance to Gallagher Marsh, the costs associated with its implementation are high; $75,000 for initial development and $2,000 for annual maintenance. This would create an isolated public hunting area on the property. Routing hunters into this remote area of the property may result in other property management issues (and costs) such as vehicles getting off-road and trash management.

SANDHILL WILDLIFE AREA – DEMONSTRATION AREA

The Department and Wallace and Hazel Grange agreed to several deed
restrictions at the time of property conveyance, January 23, 1962. For a term of 50 years, the Department agreed to the restrictions listed below (WDNR 1979). The deed restrictions are set to expire in 2012.

**Controlled Management**

The grantee agrees that all of the land conveyed shall be used as an experimental outdoor laboratory and demonstration area in habitat improvement, wildlife management and controlled management of hunting for a 50-year period from the date of conveyance.

**Discontinue Deed Restriction Requirements**

Upon deed expiration in 2012, discontinue the “Controlled Management” restrictions. This is not a preferred alternative. Sandhill as a demonstration area provides a unique statewide (and nationally recognized) research opportunity.

**SANDHILL WILDLIFE AREA – BISON HERD**

**Background**

The original Sandhill Wildlife Area Master Plan (1979) states, “Since the bison are not native to this area and do not add significantly to the property educational objectives, they will be phased out over time.” As we work on revisions to the master plan, we need to revisit this statement and determine whether the Department still believes the bison should be phased out. If the Department intends to phase out the bison herd, we need to include a plan to accomplish that. If the Department intends to retain the bison herd, we need to change the original language to reflect the future role and management.
Phase out the Bison

Benefits of phasing out the bison herd include reducing costs associated with sustaining the bison and maintaining the enclosure fence, and eliminating impacts caused by bison grazing. This action is also consistent with the original master plan.

This action, however, is not consistent with visitor expectations or with local schools or sports clubs. Viewing the bison herd is cited as one of the primary reasons people visit the property; no monetary value can be attributed to the bison’s importance to user groups. Local organizations and sports clubs partner with the DNR to provide veterinary services and supply hay. Therefore, minimal costs are associated with maintaining the bison herd. The Department also partners with local organizations to sponsor an annual “bison feed”, which is a fundraiser and community-building event.

Secondarily, the grazing bison play a role in maintaining and restoring the rare barrens community. Grazing and wallowing are effective methods of seed dispersal, including lupine which is important to the federally endangered Karner blue butterfly.

RECREATION MANAGEMENT
ALTERNATIVES

CAMPING OPPORTUNITIES

Year-round Camping

Primitive camping on Wood County and Meadow Valley Wildlife Areas has been a long tradition. Use is generally focused during the hunting seasons; however, users may camp on the properties throughout the year. As the master plan is updated, the Department needs to insure use of the properties is compliant with existing requirements. Further review indicates in order to provide year-round camping on the properties, the Department would need to make improvements
CHAPTER FIVE:
Analysis of the Alternatives and Impacts

with regard to designating campsites and providing toilet facilities. This alternative was not selected. Costs associated with the improvements and increased maintenance are not warranted. Demand is currently being met on the properties; additional year-round camping facilities are provided in the region.

TRAIL OPPORTUNITIES

Design, site and maintain additional trail opportunities on the Work Unit. The goal of the Department regarding all trails is to design, site and maintain trails that provide a quality experience for the user, and which are sustainable.

Sustainable trails are:

- Ecologically sustainable – they minimize ecological impacts of trails.
- Physically sustainable – they are created to retain their shape throughout time without abrupt change by accommodating the human and natural forces acting upon them. Routine maintenance may be necessary periodically.
- Socially/economically sustainable – are accepted and/or substantially supported by affected parties.

Based on this guidance and a review of soil suitability for the Work Unit, the Department is not proposing additional trail opportunities. Per Department guidance, trails should generally be located within existing upland travel corridors as much as possible to avoid fragmentation of properties and habitat, and should be located away from identified sensitive areas such as high-quality natural communities, wetlands, nesting areas, wild resources, scenic areas, and unique aquatic or terrestrial habitat. Soil classification maps for the Work Unit indicate “very limited” soil suitability for either hiking or off-road motorcycle trails; general soil classes consist mainly of loams, peats and mucks, and sands. Refer to the Soil Suitability map. Expanding trail opportunities is not ecologically or physically sustainable and is not a preferred alternative.
CHAPTER FIVE:  
Analysis of the Alternatives and Impacts

BOUNDARY EXPANSION ALTERNATIVES  
Refer to Map D: Proposed Property Expansion.

SANDHILL WILDLIFE AREA  

Yellow River Corridor - #1  
The Department is considering a range of expansion alternatives from 375 acres to 11,789 acres to protect critical habitat along the Yellow River corridor. Public comment is solicited to select a preferred expansion alternative.

**Option 1 - 375 acres**  
This expansion totals about 375 acres and connects the existing small acreage within the Sandhill WA (160 acres) to a larger block of Wood County Forest property. The area is exceptionally diverse and contains many rare species, which is exemplified by the majority of the state owned acres being a designated State Natural Area.

**Option 2 - 1,293 acres**  
This area includes Option 1 and totals 1,293 acres. It contains mostly private lands with a few scattered parcels of Wood County Forest Property. The area is located between Dexterville and Babcock and between County Hwy X and Hwy 80, excluding residential areas. The majority of the expansion would be adjacent to the Sandhill WA and would connect a few scattered parcels of Wood County Forest property. The expansion encompasses nearly five miles of river corridor and associated uplands. This area contains exceptional aquatic and terrestrial diversity exemplified by this being within an area designated as an Aquatic Conservation Opportunity Area within the Wisconsin Wildlife Action Plan (2005), and the Wisconsin Land Legacy Report (2006). The report indicates the Conservation Significance of the area possesses outstanding ecological qualities, is of adequate size to meet the needs of critical components, and/or harbors natural communities or species of global or continental significance. The report also indicates the area is particularly noteworthy for its wood duck, hooded merganser,
red-shouldered hawk, and both prothonotary and cerulean warblers. The entire work unit contains no more than 350 acres of floodplain forest scattered in three non-connecting parcels and this would be a significant addition of floodplain forest habitat to the work unit.

**Option 3 - 11,789 acres**
This 11,789-acre expansion includes Options 1 and 2. It contains mostly private lands with approximately eight scattered parcels of Wood County Forest Property. The expansion would connect Sandhill/Wood County Wildlife Areas to both the Necedah National WR and the scattered Wood County Forest parcels. The expansion encompasses over 18 miles of river corridor and associated uplands including 11 miles of the Yellow River and 7 miles of Hemlock Creek. This area contains exceptional aquatic and terrestrial diversity exemplified by this being within an area designated as an Aquatic Conservation Opportunity Area within the Wisconsin Wildlife Action Plan (2005), and the Wisconsin Land Legacy Report (2006). The report indicates the Conservation Significance of the area possesses outstanding ecological qualities, is of adequate size to meet the needs of critical components, and/or harbors natural communities or species of global or continental significance. The report also indicates the area is particularly noteworthy for its wood duck, hooded merganser, red-shouldered hawk, and both prothonotary and cerulean warblers. The entire work unit contains no more than 350 acres of floodplain forest scattered in three non-connecting parcels and this would be a major addition of floodplain forest habitat to the work unit.

**Northside Block - #2**
A 983-acre expansion was considered that would block in public ownership between Sandhill Wildlife Area and Wood County Forest land, and out to Highway 54. This would create an important buffer along Sandhill’s north perimeter, an area heavily used by geese and Sandhill Cranes during fall migration. The proposed expansion promotes the property vision and goals by providing habitat to support migratory waterfowl. This alternative was not selected due to developments along Highway 54. Similar benefits could be accomplished with a re-
CHAPTER FIVE:
Analysis of the Alternatives and Impacts

duced acreage. The Department is proposing a 508-acre expansion that would block in ownership between Sandhill and Wood County Forest land to the railroad grade instead of Highway 54.

WOOD COUNTY WILDLIFE AREA

Wood County – West (#4)

A 5,137-acre expansion was considered that would have blocked in ownership on Wood County Wildlife Area, connecting state, county and federal lands. The expansion would provide additional access to public lands, complete public ownership of a black spruce/tamarack bog (an existing SNA), and secure a wetland site east of County Line Road identified in the Biotic Inventory (NHI External Site EX12). This alternative was not selected due to the extent of land in private ownership, including cranberry operations. The Department is proposing reduced expansion acreage of 481 acres that will still connect public lands and protect a conifer swamp community.

MEADOW VALLEY WILDLIFE AREA

Meadow Valley – Atwood Avenue (#6)

A 1,680-acre expansion was considered to secure a portion of the Atwood Avenue Peatlands (NHI Primary Site MV07) not currently included in the property boundary. It would also create a more uniform boundary on the western border of Meadow Valley Wildlife Area. Atwood Avenue Peatlands contains Monroe County’s most intact occurrence of the regionally restricted white pine-red maple swamp community. Several rare plant species are present. Golden-winged warblers have been recorded during the breeding season in the shrubby margins of the open peatland. This alternative was not selected and is instead being proposed as a 364-acre expansion. The reduced acreage will still include a significant old growth site and will block in ownership.
CHAPTER SIX:
Summary of Public Involvement

In accordance with Wisconsin Administrative Code, NR 44—Master Planning for Department Properties, the Sandhill-Meadow Valley Work Unit planning process embarked on a plan to involve the public in the process of developing a revised master plan. From its beginning, steps were taken to ensure opportunities for public involvement throughout the planning process.

The Department developed a Public Participation Plan that was available for public review in print and on the internet (http://www.dnr.state.wi.us/master_planning/sandhill/). The plan outlines the public participation strategy for soliciting public review and input into the development, evaluation, and adoption of the revised Work Unit master plan. It describes legislative standards that guide the planning process, methods of communication between the DNR and public, and how decisions are made.

PRIMARY STAKEHOLDERS

To develop an effective master plan, the Department listens to many voices. People of varied interests and backgrounds have participated in the Sandhill-Meadow Valley Work Unit master plan process. Some of these “stakeholders” with an interest in the future of the Work Unit include neighboring landowners, conservation organizations, recreation users, civic groups, and members of the local business community. Government-to-government contact was maintained with federal, state, local and tribal governments. Representatives of the UWFWS, and the Wood County Forest Administrator were consulted and invited to comment on all phases of master plan development.

METHODS OF PUBLIC CONTACT AND INVOLVEMENT

Various means were used to inform the public of the planning process and to promote public involvement throughout the development of the master plan.
CHAPTER SIX:
Summary of Public Involvement

Communication Methods

- Statewide news releases and media interviews
- Direct mailings of public involvement notices, draft documents, public comment forms, and progress updates
- Public meetings
- Presentations to interested groups and organizations
- Personal contacts with visiting guests, and by telephone or written communication
- Email correspondence and announcements
- Government-to-government consultation or informational presentations
- The Sandhill-Meadow Valley Work Unit website was a comprehensive resource used to facilitate the public involvement plan. Nearly all documentation produced on the plan was made available at the following website: http://www.dnr.state.wi.us/master_planning/sandhill/
- DNR contact information was provided online for people to electronically submit their comments, thoughts and suggestions.

Topics Posted on the Website

- General information on the wildlife areas
- Planning process update
- Preliminary Vision & Goals
- Public Comments Summary
- Regional and Property Analysis
- Public Involvement Plan
- Property Planning Map
-
CHAPTER SIX:  
Summary of Public Involvement

PUBLIC COMMENT

Public comments were received from interested or affected parties throughout the master planning process. The public’s input was received in a variety of formats: written comment forms, mail, email, fax or verbal communication. Department staff analyzed and recorded comments for public record. A qualitative summary of comments reviewed key issues and described what was heard collectively.

ISSUE IDENTIFICATION AND CONSIDERATION

At each major step in the process, the public’s input served as a planning tool to help identify issues and suggestions. The public’s comments, the Regional and Property Analysis, DNR staff technical input, and other considerations guided the master planning team. During this process decisions were made based on:

- The land’s resource capability
- The role of the property in its local and regional context
- Applicable federal and state laws, administrative DNR codes, and DNR design standards
- Policies and missions of the state wildlife areas
- Consideration of public input
- The professional expertise of DNR managers

A broad range of interests were heard and considered in the development of the master plan. Final decision making responsibility and authority rests with the DNR’s citizen policy making Natural Resources Board (NRB). The NRB reviews the Draft Master Plan and Environmental Assessment and makes an approval decision on the plan. The public has a final opportunity to comment at the NRB meeting before the Board renders their decision.
CHAPTER SIX:
Summary of Public Involvement

COMMUNITY INVOLVEMENT AND PUBLIC PARTICIPATION

The Wisconsin Department of Natural Resources, recognizing that the Sandhill-Meadow Valley Work Unit must reflect the people it serves, encouraged citizen input throughout the planning process. Public meetings were announced via the media, direct mail, a website and postings to the statewide meetings calendar. Opportunity to sign up for mail or email contact lists was incorporated as part of an online internet page and in literature that was distributed during the planning process.

<table>
<thead>
<tr>
<th>Date</th>
<th>Contact</th>
</tr>
</thead>
<tbody>
<tr>
<td>May 2010</td>
<td>Public Participation Plan completed.</td>
</tr>
<tr>
<td>July 9, 2010</td>
<td>Announcement of public open house and posting of planning documents on DNR website.</td>
</tr>
<tr>
<td>July 27, 2010</td>
<td>Public Open House held at Sandhill Outdoor Skills Center, 4-7.</td>
</tr>
<tr>
<td>August 2010</td>
<td>Received public comments.</td>
</tr>
<tr>
<td>September 2010</td>
<td>Summarized and posted public comments on DNR website.</td>
</tr>
</tbody>
</table>

PUBLIC REVIEW PROCESS FOR DRAFT PLAN

The Wisconsin Department of Natural Resources released the Draft Sandhill-Meadow Valley Work Unit Master Plan and Environmental Assessment for the public review on __________. TO BE COMPLETED AFTER PUBLIC REVIEW.
CHAPTER SIX:
Summary of Public Involvement

SUMMARY OF COMMENTS ON THE DRAFT PLAN

Summary of Proposed Land Management Comments

Summary of Proposed Recreation Use and Development Comments

Summary of Proposed Boundary Expansion Comments

Summary of Administration and Operation Comments
SELECTED BIBLIOGRAPHY


Wisconsin Department of Natural Resources. 2010. Regional and Property Analysis: Sandhill-Meadow Valley Work Unit. Pub LF-0056 2010. Madison,
SELECTED BIBLIOGRAPHY

Wisconsin.


Project Name: Sandhill-Meadow Valley Work Unit Master Plan  
County: Wood, Juneau, Jackson, Monroe

**PRELIMINARY DECISION**

In accordance with s. 1.11, Wis. Stats., and Ch. NR 150, Wis. Adm. Code, the Department is authorized and required to determine whether it has complied with s. 1.11, Wis. Stats., and ch. NR 150, Wis. Adm. Code.

The Department has made a preliminary determination that the Environmental Impact Statement process will not be required for this action/project. This recommendation does not represent approval from other DNR sections which may also require a review of the action/project.

**Signature of Evaluator**

[Signature]

**Date Signed**

08/12/2011

**FINAL DECISION**

The public review process has been completed. The Department received and fully considered 9 responses to the news release or other notice.

Pursuant to s. NR 150.22(2)a., Wis. Adm. Code, the attached analysis of the expected impacts of this proposal is of sufficient scope and detail to conclude that this is not a major action, and therefore the environmental impact statement process is not required prior to final action by the Department.

The Department has determined that it has complied with s. 1.11, Wis. Stats., and ch. NR 150, Wis. Adm. Code. This decision does not represent approval from other DNR sections which may also require a review of the action/project.

**Signature of Environmental Analysis Program Staff**

[Signature]

**Date Signed**

08/12/2011

**NOTICE OF APPEAL RIGHTS**

If you believe that you have a right to challenge this decision, you should know that the Wisconsin statutes and administrative rules establish time periods within which requests to review Department decisions must be filed. For judicial review of a decision pursuant to sections 227.52 and 227.53, Wis. Stats., you have 30 days after the decision is mailed, or otherwise served by the Department, to file your petition with the appropriate circuit court and serve the petition on the Department. Such a petition for judicial review must name the Department of Natural Resources as the respondent.

To request a contested case hearing pursuant to section 227.42, Wis. Stats., you have 30 days after the decision is mailed, or otherwise served by the Department, to serve a petition for hearing on the Secretary of the Department of Natural Resources. All requests for contested case hearings must be made in accordance with section NR 2.05(5), Wis. Adm. Code, and served on the Secretary in accordance with section NR 2.03, Wis. Adm. Code. The filing of a request for a contested case hearing does not extend the 30 day period for filing a petition for judicial review.
Plan would guide management of state’s largest wildlife area complex

Weekly News Article Published: July 12, 2011 by the Central Office

July 27 open house meeting will be held on draft management plan for Sandhill, Meadow Valley and Wood County wildlife areas

EAU CLAIRE – Management of the Sandhill, Meadow Valley and Wood County wildlife areas would place continued emphasis on wetlands management and enhanced protection and improvement of high quality natural communities, such as barrens, which harbor rare and endangered species, under a management plan that will the topic of an upcoming open house meeting.

The state Department of Natural Resources will hold the meeting to gather comments on a draft Master Plan and Environmental Assessment for the combined wildlife areas, which at more than 88,000 acres is the largest DNR-managed wildlife area in Wisconsin. Sandhill is 9,150-acre state owned wildlife area. Meadow Valley Wildlife Area, at 58,000 acres, is leased from the federal government and managed by the state DNR under an agreement with the U.S. Fish & Wildlife Service. The 21,000-acre Wood County Wildlife Area is under a long-term lease from Wood County.

The updated management plan is designed to guide management strategies on these properties for the next 15 years.

The open house will run from 4-7 p.m., Wednesday, July 27, at the Outdoor Skills Center at Sandhill, 1715 County X, Babcock. Anyone
with an interest in these properties is encouraged to attend the meeting. DNR staff will be available to answer questions, provide information and accept public comments, and there will be informational displays.

The master plan describes proposed future land management strategies, recreational opportunities and boundary expansions. Highlights of proposed strategies include:

- Continued emphasis on wetlands management, including emergent marsh communities, water level management and dike maintenance.

- Enhanced protection and improvement of high quality natural communities, such as barrens, which harbor rare and endangered species.

- Property boundary expansions to improve future access and resource management. Expanded boundaries delineate areas within which land can be purchased from willing sellers if and when funds are available.

- Continuation of Sandhill’s popular public education and outdoor skills programs and important research programs.

- Designation of ruffed grouse management areas. With aspen management already in place, areas will be designated where grouse habitat will be the focus.

- Camping on the Wood County and Meadow Valley wildlife areas will now accommodate spring turkey and fall hunting seasons.

This proposed DNR action is not anticipated to result in significant adverse environmental effects. The DNR has made a preliminary determination that an environmental impact statement will not be required.

The Master Plan and Environmental Assessment, along with maps and
other background information, will be available for viewing at the meeting. They can also be viewed online at the Sandhill, Meadow Valley, and Wood County Wildlife Areas master planning pages of the DNR website.

Those without access to the Internet may view copies of the draft plan and assessment at the Sandhill Wildlife Area, at the Eau Claire or Wisconsin Rapids Service Centers, or at the public libraries in Wisconsin Rapids, Pittsville and Necedah.

Comments or questions about these documents can be offered at the public meeting, submitted online at the above website, or sent by mail to Neal Paisley, PO Box 156, Babcock, WI 54413; or by phone at (715) 884-6332; or email at Raymond.Paisley@Wisconsin.gov. The DNR will receive comments through Friday, August 12, 2011.

FOR MORE INFORMATION CONTACT: Neal Paisley – (715) 884-6332