## **CRAWFORD CREEK AND TRIBUTARY SITE – SUPERIOR, WI**

Meeting to Discuss Remedial Action Objectives for Focused Feasibility Study

November 29, 2016

WDNR Offices – Madison, WI

## Agenda

- Recap of 5/12/16 Meeting and Action Items
  - Hazardous Waste Determination
  - Soil vs. Sediment
  - Reuse of Excavate Materials
  - Remedial Alternatives
- Discuss/Develop RAOs
  - RAO Definition
  - Review RAOs from 2014 FCMS
  - Review WDNR's Proposed RAOs from 5/12/16 Meeting
  - RAOs to Address BUI Goals
  - Evaluate and Refine Revised List of RAOs
- Action Items/Next Steps/Schedule

## Recap of 5/12/16 Meeting and Action Items

## **Hazardous Waste Determination Status**

- July 7, 2016 Beazer sent letter to WDNR concluding that sediment/soil in off-property portion of the Site can be characterized as <u>non-hazardous</u>
- July 12, 2016 WDNR request for additional information on similar determinations made at other Beazer sites
- November 1, 2016 Beazer submitted requested information to WDNR

## Soil vs. Sediment

From May 12, 2016 Meeting Minutes:

 WDNR to initiate discussions on defining sediment at the Site, based on the Ordinary High Water Mark (OHWM)

Considerations:

- WI Supreme Court defined OHWM as "The point on the bank or shore up to which the presence and action of the water is so continuous as to leave a distinct mark either by erosion, destruction of terrestrial vegetation or other easily recognized characteristic."
- Indicators of OHWM may include (per WDNR pamphlets):
  - Stains on rocks or other shoreline structures
  - Bare dirt, marks on trees
  - Exposed roots running along the shoreline
  - Changes in vegetation from water plants to upland plants
- Wetland boundaries (see map on next slide)



## **Reuse of Excavated Materials**

From May 12, 2016 Meeting Minutes:

- WDNR to conduct a preliminary evaluation of the existing creek/floodplain data as it relates to the re-use of excavated material as backfill, per NR 718
- Considerations:
  - RCRA "Area of Contamination" Policy

## **Review of Remedial Alternatives**



## **Area A Remedial Alternatives Identified To-Date**

- Alt. A1 (FCMS) Channel and Bank Cover
- Alt. A2 (FCMS) Channel and Bank Cover, with DNAPL Collection Provisions
- Alt. A3 (FCMS) Extended Channel and Bank Excavation/Backfill
- > Alt. A2 preferred alternative in FCMS



### Summary of Area A Alternatives/Volumes/Est. Costs

	FCMS Alt. A1 Channel and Bank Cover	FCMS Alt. A2 Channel and Bank Cover, with DNAPL Collection	FCMS Alt. A3 Extended Channel and Bank Excavation/			
	= 0.0	Provisions '	Backfill			
Volume for disposal (cy)	500	506	60,700			
Est. Cost (CAMU T&D)			\$28M			
Est. Cost (Off-Site T&D) <sup>2</sup>	\$3.2M	\$2.8M	\$82M			
	Note: Preliminary cost estimates - intended accuracy -30% to +50°					

- 1. Alt. A2 preferred alternative in FCMS.
- 2. Off-site T&D assumes listed hazardous waste disposal at an incinerator facility. Costs would be lower if classified as non-hazardous.

## **Area B Remedial Alternatives Identified To-Date**

- Alt. B1 (FCMS) Partial Channel Excavation/Backfill, 1' Floodplain Cover
- Alt. B2 (FCMS) Partial Channel Excavation/Backfill, 1' Floodplain Excavation/Backfill
- Alt. B3 (FCMS) Extended Channel and Floodplain Excavation/Backfill
- Alt. B4 "Mass Removal" as discussed at 5/12/16 meeting

> Alt. B1 preferred alternative in FCMS



### Summary of Area B Alternatives/Volumes/Est. Costs

	FCMS Alt. B1 Partial Channel Excavation/ Backfill, 1' Floodplain Cover <sup>1</sup>	FCMS Alt. B2 Partial Channel Excavation/ Backfill, 1' Floodplain Excavation/ Backfill	FCMS Alt. B3 Extended Channel and Floodplain Excavation/ Backfill	Alt. B4 WDNR "Mass Removal Alternative" Discussed at 5/12/16 Meeting			
Volume for disposal (cy)	139	5,567	55,716	21,706			
Est. Cost (CAMU T&D)		\$3.1M	\$22M	\$10M			
Est. Cost (Off-Site T&D) <sup>2</sup>	\$1.2M	\$7.1M	\$72M	\$29M			
	Note: Preliminary cost estimates - intended accuracy -30% to +50%						

- 1. Alt. B1 preferred alternative in FCMS.
- 2. Off-site T&D assumes listed hazardous waste disposal at an incinerator facility. Costs would be lower if classified as non-hazardous.

## **Area C Remedial Alternatives Identified To-Date**

- Alt. C1 (FCMS) Channel Relocation with Armored Channel
- Alt. C2 (FCMS) Channel Relocation with Clay-Lined Channel
- Alt. C3 (FCMS) Partial Channel Excavation/Backfill
- Alt. C4 (FCMS) Extended Channel and Floodplain Excavation/Backfill
- Alt. C5 "Lined/Capped Channel Relocation" as discussed at 5/12/16 meeting
- Alt. C6 "Mass Removal" as discussed at 5/12/16 meeting



#### > Alt. C2 preferred alternative in FCMS

### Summary of Area C Alternatives/Volumes/Est. Costs

	FCMS Alt. C1 Channel Relocation with Armored Channel	FCMS Alt. C2 Channel Relocation with Clay- Lined Channel <sup>1</sup>	FCMS Alt. C3 Partial Channel Excavation/ Backfill	FCMS Alt. C4 Extended Channel and Floodplain Excavation/ Backfill	Alt. C5 WDNR "Lined/ Capped Channel Relocation Alternative" Discussed at 5/12/16 Meeting	Alt. C6 WDNR "Mass Removal Alternative" Discussed at 5/12/16 Meeting
Volume for disposal (cy)	500	2,730	3,156	95,194	2,730	33,519 – 159,444
Est. Cost (CAMU T&D)		\$3.9M	\$3.5M	\$41M	\$4.2M	\$16M – 81M
Est. Cost (Off-Site T&D) <sup>2</sup>	\$4.1M	\$5.4M	\$5.3M	\$126M	\$5.7M	\$46M - 225M
	Note: Preliminary	y cost estimate	es - intended ac	curacy -30% to +	<b>50%.</b>	

- 1. Alt. C2 preferred alternative in FCMS.
- 2. Off-site T&D assumes listed hazardous waste disposal at an incinerator facility. Costs would be lower if classified as non-hazardous.
- 3. Channel relocation costs assume materials generated from new channel excavation can be used to backfill existing channel. Costs would be higher if this is not allowed.

## **Area D Remedial Alternatives**

- As discussed at 5/12/16 meeting, before any specific corrective action alternatives are identified/discussed related to creek sediments in Area D, additional investigations should be conducted to identify and delineate the extent of visibly impacted creek sediments and surface water sheens
- Investigations completed in early November 2016; summary report anticipated to be completed in Q1 2017



## **Discuss/Develop RAOs**

## **RAO Definition**

From USEPA's Guidance for Conducting Remedial Investigations and Feasibility Studies Under CERCLA:

 RAOs consist of medium-specific or operable unit-specific goals for protecting human health and the environment. The objectives should be as specific as possible but not so specific that the range of alternatives that can be developed is unduly limited.

As discussed at 5/12/16 meeting, a "weight of evidence/professional judgment" approach will be used to determine areas requiring corrective action







## **Basis of RAOs from 2014 FCMS**

RAOs based on the findings of the HHERA:

- No unacceptable human health risks for any media/areas
- Potentially unacceptable ecological risks for:
  - Area B tributary channel sediments
  - Area B bank/floodplain materials
  - Area C creek channel sediments
- No unacceptable ecological risks for Area C floodplain materials
- No unacceptable ecological risks for Area D creek/floodplain

## **RAOs from 2014 FCMS**

- Mitigate the potential for exposure by ecological receptors to the following impacted media:
  - Area A: Tributary channel sediment and bank materials
  - Area B: Tributary channel sediment and bank/floodplain materials
  - Area C: Crawford Creek channel sediment
- Mitigate the generation of COPC-related surface water sheens in Areas A, B, and C

## WDNR's Proposed RAOs from 5/12/16 Meeting

- 1. Protective of human health and the environment.
- 2. Eliminate water quality impacts of contaminants of concern (COCs), including dissolved phase, sheen and NAPL blebs.
- 3. Eliminate direct exposure to COCs in creek and floodplain.
- 4. Eliminate future exposure and transport of COCs.
- 5. Minimize future institutional controls on properties not owned by Beazer.
- 6. No hard structures within creek and floodplain.
- Eliminate discharge of NAPL phase COCs from fractures and/or NAPL saturated layers or seams.
- 8. Allow the creek to meander within the floodplain.

## WDNR's Proposed RAOs from 5/12/16 Meeting

- 9. Keep the connection (hydrologic, biologic) of the stream, bank, and floodplain.
- 10. Maintain a natural channel as close as possible in form and dimensions to the existing channel.
- 11. Restore conditions such that banks and floodplain are free of COCs to an adequate depth so as to provide clean material for stream morphologic changes over time (e.g., bank cutting, bar formation, accretion, meandering, terracing, and braiding).
- 12. Implement a remedy that allows the channel and floodplain to remain dynamically stable in all flow conditions (low flow, flooding and ice conditions).

#### **1. Protective of human health and the environment**

- RAO is not specific
- How would "protectiveness" be defined (i.e., weight of evidence?)

#### **Recommendation:**

• Eliminate from RAO list; address with other more specific RAOs

## 2. Eliminate water quality impacts of contaminants of concern (COCs), including dissolved phase, sheen and NAPL blebs

- RAO should focus on addressing NAPL/sheens
- Dissolved-phase water quality impacts have not been identified
  - Low-level COCs detected in 1996 surface water samples
  - COCs not detected in 1999 surface water samples
  - HHERA showed no unacceptable human health or ecological risks associated with exposures to surface water

#### **Recommendation:**

 Potential modified RAO: *Mitigate the potential for NAPL and sheen generation within, and/or discharge to, the Tributary and Crawford Creek*

#### 3. Eliminate direct exposure to COCs in creek and floodplain

- "Eliminate" is overly restrictive and not practical
- Exposure to what receptors is not defined
- As written, restricts range of alternatives

#### **Recommendation:**

• Potential modified RAO:

Minimize the current and/or future potential for direct exposure by human and ecological receptors to COCs in Tributary/Crawford Creek sediment and floodplain materials

#### 4. Eliminate future exposure and transport of COCs

- "Eliminate" is overly restrictive
- "Exposure" addressed by RAO #3
- As written, restricts range of alternatives

#### **Recommendation:**

 Potential modified RAO: *Minimize the potential for the transport of COCs within the Tributary/Crawford Creek Site*

## 5. Minimize future institutional controls on properties not owned by Beazer

 Short of complete removal (which we've discussed and agreed is not feasible), some level of institutional controls will be necessary. It is unclear how other alternatives might minimize future institutional controls.

#### **Recommendation:**

• Requires further discussion/clarification

#### 6. No hard structures within creek and floodplain

- Not consistent with RAO definition
  - Not necessary to protect human health/environment
- Possible design criteria
- "No" hard structures is restrictive; may be necessary for erosion control and future stability

#### **Recommendation:**

## 7. Eliminate discharge of NAPL phase COCs from fractures and/or NAPL saturated layers or seams

Redundant with and covered by RAO #2

**Recommendation:** 

- Eliminate from RAO list
- Modified RAO #2: Mitigate the potential for NAPL and sheen generation within, and/or discharge to, the Tributary and Crawford Creek

#### 8. Allow the creek to meander within the floodplain

- Not consistent with RAO definition
  - Not necessary to protect human health/environment
- Possible design criteria

#### **Recommendation:**

## 9. Keep the connection (hydrologic, biologic) of the stream, bank, and floodplain

- Although all alternatives would achieve this, it is not consistent with RAO definition
  - Not necessary to protect human health/environment
- Possible design criteria

#### **Recommendation:**

## 10. Maintain a natural channel as close as possible in form and dimensions to the existing channel

- Although all alternatives would achieve this, it is not consistent with RAO definition
  - Not necessary to protect human health/environment
- Possible design criteria

#### **Recommendation:**

11. Restore conditions such that banks and floodplain are free of COCs to an adequate depth so as to provide clean material for stream morphologic changes over time (e.g., bank cutting, bar formation, accretion, meandering, terracing, and braiding)

- Not consistent with RAO definition
  - Not necessary to protect human health/environment
- Limits alternatives to "big dig" options

#### **Recommendation:**

• Eliminate from RAO list; include an alternative that achieves these criteria

# 12. Implement a remedy that allows the channel and floodplain to remain dynamically stable in all flow conditions (low flow, flooding and ice conditions).

- Unclear what "dynamically stable" means
- Not consistent with RAO definition
  - Not necessary to protect human health/environment
- Possible design criteria
- Generally covered by RAOs #3 and 4

#### **Recommendation:**

## **Beneficial Use Impairment (BUI) Goals**

- July 2013 SLRAOC Implementation Framework: Roadmap to Delisting (Remedial Action Plan Update) (LimnoTech 2013)
  - Identifies BUI 9 (Loss of Fish and Wildlife Habitat) for the Site
  - States that remediation of contaminated sediments and restoration of habitat within stream, wetland, and floodplain areas is needed to achieve removal of BUI 9
- While there is no link between impacted sediments and floodplain materials within the Site and any actual loss of fish and wildlife habitat, it is anticipated that implementation of a selected remedy will facilitate removal of BUI 9 for the Site
- Proposed RAO: *Facilitate removal of BUI 9*

## **Summary of Proposed/Modified RAOs**

- Mitigate the potential for NAPL and sheen generation within, and/or discharge to, the Tributary and Crawford Creek
- Minimize the current and/or future potential for direct exposure by human and ecological receptors to COCs in Tributary/Crawford Creek sediment and floodplain materials
- Minimize the potential for the transport of COCs within the Tributary/Crawford Creek Site
- Facilitate removal of BUI 9

### **Action Items/Next Steps/Schedule**