Wisconsin Conservation Congress
Ad Hoc Rule Simplification
Meeting Minutes

ORDER OF BUSINESS | March 11, 2014 | 7:00 pm | Teleconference

I. ORGANIZATIONAL MATTERS
   A. CALL TO ORDER
      MEETING CALLED TO ORDER BY Dave Puhl at 7:45 pm
   B. ROLL CALL
      ATTENDEES
      Mike Hamm, Roger Roehl, Jim Heffner, Dave Kowalkowski, Wayne Towne, Curtis Youngbauer, Kevin Smaby, Steve Klicko, Matt Sedelbauer, Dave Puhl, Steven Ninneman, David Miller, Jerome Ziemann, Paul Reith, Eugene Altwies,
      EXCUSED
      Frank Pratt, Daniel Chichtantek, Doug Williams
      UNEXCUSED
      None
      GUESTS
      Rob Bohmann, Kari Lee-Zimmerman, Tim Andryk, Tom Van Haren
   C. AGENDA APPROVAL/REPAIR
      DISCUSSION
      ACTION Approved
   D. REVIEW COMMITTEE MISSION STATEMENT APPLICABLE
      DISCUSSION
      ACTION Not applicable.
   E. PUBLIC COMMENTS
      DISCUSSION
      ACTION

II. INFORMATION & ACTION ITEMS
   A. SUMMARY: GOVERNOR’S REQUEST FOR RULE SIMPLIFICATION
      ROB BOHMANN
      • Summary of Governor’s letter asking WCC to simplify regulations, June 2011
      • 2012 town hall format where suggestions were made for simplification and to remove barriers
      • Reviewed by Ad-Hoc group
      • Rob wanted more thorough analysis of rules
      Tim A: Governor’s office asking for last two years, little progress has been made
Need quality report to NRB and Gov’s office
Tom Van Haren has started with a good draft, need to make progress

ACTION
Generate ideas for rule simplification

PERSON(S) RESPONSIBLE
Ad Hoc Rule Simplification committee and WCC

B. REVIEW SUMMARY INFORMATION PROVIDED BY VAN HAREN

Document summarizes:
Meeting with Lawhern, and all rules that have been reviewed.
Report is summary of what has been accomplished:
1) Reduce rule and regulation complexity
2) Increase opportunities
3) Eliminate laws and policies that create obstacles
4) Reduce number of pages in regulations

This is information to respond back to Governor, see attachment.
What is the next step?

ACTION
None

PERSON(S) RESPONSIBLE
Tom Van Haren

C. ADDITIONAL IDEAS FOR SIMPLIFICATION

Dave P: These are items that have already been accomplished. We can add to it.

Rob B: Finalize report and submit to the Governor’s office.
Look through current regulations for elimination or re-visit, committee needs to make recommendations that can go into the 2015 hearings

Dave P: There are more updates to make, i.e. DTR is not included.
Dave M: Thanks to Van Horn for the summary. Town hall issues: panfish regulations, micro managing the lakes. Bass fishing too complex, needs simplification.

Dave P: Do you want to add these items to the report?
Attended panfish meetings, confirmed.
Steve N: Fish advisory council, will this add complexity.
Rob B: Council will address micromanaging at council level.

Dave M: Motion: to add panfish hearings and information into Lawhern report and it should be continued. (To be listed under #17) Second by Town, motion carried.

Dave M: report at District 8, majority agreed that we need to manage by species, not as a conglomerate. On-line opinion ran against.
No other discussion.
Dave P: DTR changes should be included in the report.
Mike H: Did we put in report – online MFL is online and available now?
Kari L: Didn’t see in report but agrees that this should be added
Motion by Mike H: Add to report - DNR was proactive and added MFL lands open to hunting, fishing and trapping on-line access. Second by Heffner. Motion carried.

Rob B: NRB spring hearing questionnaire to reduce number of stamps to two: fishing and hunting. Eliminates 5 stamps. Potential to generation more money, i.e. 1,200,000 fishing licenses – 800,000 more licenses that will buy stamps increasing revenue, same for hunting. Requires legislation.
Steve M : One stamp will cover habitat
Dave P: What is next step, charge committees with X number of changes? Top five? Submit to Ad Hoc?
Tim A: Agreed that this is a start.
Tom VH: last part that deals with more public friendly user phone app and information. Needs to be added. Pocket Ranger.
Tim A: Agrees to ideas listed above
Motion by Smaby: Add Pocket Ranger and phone app to report. Second by Miller. Motion passed.

Dave P: Charge committees for rule simplification ideas?
Rob B: Review Regulations and make recommendations to forward to appropriate study committees that can be added for 2015 hearings.
Tim A: Add to the resolutions: How does the proposal simplify regulations?
Rob B: Charge has been since inception of study committees for recommendations to be made. If that doesn’t work, Rule Simplification committee should take charge. OK to make recommendations and charge from this committee for review and discussion at next committee meeting.
Dave P: draw up format and spark interest for study committees
Comment: trout on hold for trout committee rules changes
Dave M: send a motion to legislative committee for one license for bow and crossbow.
Mike H: send letters to county chair to return ideas on rule simplification
Rob B: reach out to members/delegate of district for ideas and suggestions.

ACTION
Create list of ideas for rule simplification from within WCC

PERSON(S) RESPONSIBLE | DEADLINE
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Rule Simplification Committee |

III. MEMBERS MATTERS

Steve M: where did extra $3 for crossbow come from?
Rob B: legislative committee agreement, for people that buy CB license after purchasing bow license.
This comm. is assigned to ask study committees and delegates for ideas for rule simplification and also address this task at the annual state meeting.
### IV. ADJOURNMENT

<table>
<thead>
<tr>
<th>ACTION</th>
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<tr>
<td>IV. ADJOURNMENT</td>
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<table>
<thead>
<tr>
<th>MEETING ADJOURNED</th>
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<tr>
<td>SUBMITTED BY</td>
<td>Eugene Altwies</td>
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Rule Simplification Ad-Hoc Committee

June 29, 2011 letter from Gov. Walker to Rob Bohmann & the Cons. Congress asked that the Congress work with DNR & NRB to develop recommendations to simplify hunting, fishing and trapping rules and regulations and make it easier for individuals to participate in these activities.

Specific requests in the Governor’s letter were to:

1. Reduce rule and regulation complexity
2. Increase opportunity
3. Eliminate regulations and policies that are obstacles for hunters, anglers and trappers
4. Take some pages out of our regulations

The Congress and DNR did set up Town Hall style meetings at the Joint 2012 Annual April Spring Fish & Wildlife Informational Hearings and Congress Annual Spring Conservation Meetings. The purpose and goal of these town hall meetings was to gather input from citizens on ways to simplify regulations and identify barriers to hunting and fishing participants. Many of the suggestions from the public at these town hall meetings were more general in nature and did not provide specific examples of regulations that could or should be simplified.

During this period, the DNR’s Fisheries, LE and Wildlife programs also reviewed current issues they were dealing with for ways to simplify the rules associated with those issues.

WHAT HAS BEEN ACCOMPLISHED?

Governor’s Request #1: Reduce rule and regulation complexity

The following is a list of rules which the Congress and DNR’s NRB, Wildlife, Fisheries and LE staff worked together on to provide further rule simplification.

The following were taken out for public input at the 2013 Spring F&W rule hearings.

1. Reduce the number of different rough fish spearing seasons across the state from 7 to 3.
   - With this change, counties will either be open all year (most counties), closed all year (9 counties) or for just those waters that are considered Winnebago System waters will be closed only during spring walleye/sturgeon spawning season.
2. Allow taking rough fish by hand within 200 feet of dams which is currently prohibited.
3. Allow taking rough fish with hand held spears within 200 feet of dams during June, July & August when most game fish are done spawning. Such spearing had been prohibited.
4. Allow trolling for fish on all waters statewide. This has the added benefit of repealing the need for position fishing rules. This proposal is still in the public input collection process.
5. Allow rifles for hunting deer statewide.
6. Eliminate need to be issued or use special tags for shooting hen pheasants on state properties stocked with both hens and roosters.
7. Establish statewide uniform opening date for the muskrat and mink seasons.
8. Establish uniform hours for both hunting bear with dogs and training bear dogs, which can now both occur during open season.
9. Eliminate need for wearing special arm bands when hunting at bong rec. area.
10. Eliminate need to remove tree stands and ground blinds daily on DNR lands open to hunting. (The public did not support this change).
11. Establish rules for training dogs to pursue wolves that are uniform with those in place for training dogs to pursue bear.
12. Eliminate open water hunting prohibition on 10 new large water bodies in the state.
13. Eliminate the Mecan wildlife refuge that was created to protect the giant Canada geese. No longer needed.
14. Establish a 24 hour harvest reporting requirement for otter and fisher to be consistent with the reporting requirement for bobcat and wolves.
15. Shrink the size of the Horicon zone, making more of the state fall under the general exterior zone season where a permits are not limited.
16. Allowing crossbows during the only season (archery deer season) where crossbows are still limited to disabled hunters and senior citizens. Legislative has now been passed as Act 61 establishing a crossbow license and season open to all hunters of legal age, without regard to physical ability.
17. Other issues in play are:
   1. Alternative methods for registering deer – being considered by a committee as part of the Krull Report implementation process
   2. Deer season dates – number and length of deer seasons is being evaluated as part of DTR rule process.
   3. Reducing the different types of antlerless deer carcass tags available.
   4. Reduction in the number of special deer management units
   5. The issuance of use of antlerless deer herd control unit tags
   6. Lean 6 sigma project to deal with Bird dog training license review and approval process
   7. DNR Bureau of Fisheries – Local fisheries staff have been meeting with their local warden counterparts to review local regulations looking for rules that are no longer necessary, unnecessary fish refuge areas, and for confusing rules and terms that can be simplified/clarified, removing outdated signs post at landings, etc.

Additional issues also recently addressed:

   1. Eliminated closed season for coyotes in the Wolf Management Zone 1. Now have uniform statewide year round season.
   2. Eliminated scope restriction during muzzleloader season
   3. Eliminated need to earn your 1st buck killed under a gun license and under your archery license in CWD zone
   4. Eliminated EAB outside CWD zone
   5. Made deer tags either a Buck tag or and Antlerless tag. No either sex tags. Clarified this on the tags.
6. Statewide uniform opening day when trapping for both fox and coyote begins.
7. Raccoon season ends same day as fox season ends
8. More uniform state park hunting & trapping season dates for all but a few state parks.
9. Elimination of need to encase firearms, bows and crossbows in vehicles.
10. Allowing hunting from stationary non-motorized vehicles.
11. No back tags for Class B bear hunters
12. Fewer turkey management zones (from 46 to just 7)
13. Elimination of 3 day waiting period for archer hunting license.
14. Elimination of statewide October antlerless deer season
15. Creation of a statewide antlerless tag for youth hunters under the age of 18 (valid also in buck only units).
16. Authorizing holders of a Class A or Class C disabled hunting permit to use their archery antlerless deer tag statewide (including in buck only DMU’s)
17.
18.

There are likely more, but these are the ones that come to mind.

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<th>RULES SIMPLIFICATION COMMITTEE MEMBER SUGGESTIONS SPREADSHEET</th>
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**Governor’s Request Item #2: Increase opportunities**

The following are examples of increased opportunities created for hunters, anglers and trappers. The Conservation Congress and the DNR continue to look for ways to increase such opportunities.

Examples of recent new opportunities.

1. 4-day check period for weasel traps
2. Wolf Hunting & trapping season
3. Colony Traps
4. Crossbow license and special crossbow deer season
5. Catch & Keep largemouth bass season statewide with general opener.
6. Opportunity to hunt from stationary non-motorized vehicles, such as blinds on trailers
7. Trail Camera use on DNR lands overnight
8. Cutting of willow stakes from DNR lands to use as trap stakes.
9. Shrink the size of the Horicon Goose Zone, making more of the state fall under the general exterior zone season where a permits are not limited.
10. Fewer turkey management zones (from 46 to just 7)
11. Elimination of 3 day waiting period for archer hunting license.
11. Elimination of statewide October antlerless deer season
12. Increased opportunity to use rifles for hunting deer statewide.
13. Allow taking rough fish by hand within 200 feet of dams which is currently prohibited.
14. Allow taking rough fish with hand held spears within 200 feet of dams during June, July & August when most game fish are done spawning. Such spearing had been prohibited.
15. Creation of a statewide antlerless tag for youth hunters under the age of 18 (valid also in buck only units).
16. Authorizing holders of a Class A or Class C disabled hunting permit to use their archery antlerless deer tag statewide (including in buck only DMU’s)
17.
18.

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**Governor’s Request Item #3: Eliminate laws & policies that create obstacles**

1. Case requirement for firearms, bows and crossbows in or on vehicles.
2. New authority for taking possession of certain Car-killed wild animals
3. Elimination of law that prohibited sale of furs and certain carcasses during closed seasons.
4. Shrink the size of the Horicon zone, making more of the state fall under the general exterior zone season where a permits are not limited.
5. Not applying the loaded gun and discharge of firearm vehicle laws to a person hunting from a stationary non-motorized vehicle, such as a hay wagon on blind constructed with wheels or on a trailer, provided it is not attached to a motor vehicle.
6. New opportunity for all hunters to use crossbows, not based on degree of disability or age.
7. More flexibility in amount of time allowed for tending certain traps set for weasels.
8. Fewer turkey management zones (from 46 to just 7), allowing more area for a hunter to hunt under their permit.
9. Elimination of 3 day waiting period for archer hunting license.
10. Creation of a statewide antlerless tag for youth hunters under the age of 18 (valid also in buck only units).
11. Authority for holders of a Class A or Class C disabled hunting permit to use their archery antlerless deer tag statewide (including in buck only DMU’s)
12. Elimination of shotgun only deer hunting seasons.
13. Reduction in the number of different rough fish spearing seasons across the state from 7 to 3. 
   - With this change, counties will either be open all year (most counties), closed all year (9 counties) or for just those waters that are considered Winnebago System waters will be closed only during spring walleye/sturgeon spawning season.
14. Elimination of scope restrictions on muzzleloaders during muzzleloader deer season.
15. New simplified opportunities for hunters to complete hunter education
   a. Students now have two convenient online opportunities to begin their Internet certification process, including Internet training with a 1-day internet specific field day
   b. Adults now have a convenient way to become certified in hunter education by completing an online training course, followed by attending an adult only test out.
Governor’s Request Item #4: Take some pages out of our regulations

The following is a general 30 year History of Regulations publications.

Size of Regulation Publications:

Fishing Regulations: Number of pages has not changed during past 6 years.

1983 = 24 pages – pocket size 3.5” x 6” booklet
1991 = 32 pages – larger 5¼” x 8 ¼” newsprint booklet, in part to save printing costs & to include 16 pages of “Special Regulation Listed by County” for local water specific rules.
  • Can only add and remove pages in 8 page increments for printing reasons.
1992 = 40 pages – included 20 pages (4 additional pages) of “Special Regulations Listed by County”.
  • Filled extra 4 pages of 8 new pages with “Wisconsin Record Fish” page, listing of fees for all the different types of fishing licenses, Wisconsin Lakes Fact Sheet, photos on how to tell difference between walleye and sauger, and pie chart on “Where your fishing license $ go”.
1993 = 40 pages
1994 = 48 pages – included 24 pages (4 additional pages) of “Special Regulations Listed by County”.
  • Filled extra 4 pages of the 8 new pages with Ceded Territory map, and increased font size throughout whole pamphlet.
1996 = 56 pages – included 27 pages (3 additional pages) of “Special Regulations Listed by County”.
  • Filled extra 5 pages of the 8 new pages with 2 pages on lakes with “Quality Fishing Opportunities” for Musky, Bass, Walleye & Pike, 1 page on available fishing publications, 2 pages on becoming a member of the “Hooked on Wisconsin” Anglers’ Club, and a part of a page on the Dept’s angler education and Instructor workshop training.
2001 = 64 pages – included 31 pages (4 additional pages) of “Special Regulations Listed by County”.
  • Filled extra 4 pages of the 8 new pages with 1 ½ pages on Frog & Turtle seasons and rules instead of just referring people to a different publication, 1 page on Stream Access Principles and new statutory change regarding exposed beds of streams, 1 page on Wisconsin Sport Fish Restoration program, and a ½ page on boating laws related to fishing.
2003 = 64 pages
2008 = 72 pages – included 34 pages (3 additional pages) of “Special Regulations Listed by County”.
  • Filled extra 5 pages of the 8 new pages with 1 page on VHS, 1 page on new VHS related rules, 1 page on “Getting the Lead Out” of fishing, 1 page listing all DNR Service Centers and phone numbers, and about 1 page taken up by spacing needs, etc.
2013 = 72 pages
2014 = Reduced special regulations pages from 34 to 30 pages. Publication overall remained same size. Additional space was used for additional map on catch & release bass zone seasons, etc.

The above list does not include all changes, but provides an idea of the major changes made. In many years, additional materials were added without increasing size of publication only by removing other material that had been added previously as filler, etc.
**Trout Fishing Regulations publication:** Has not increased in size (# of pages = 32) since it was first created as a separate publication from the general fishing regulation in 1990.

**Deer Hunting Regulations:** Number of pages has not increased during past 8 years.

- **1993 = 48 pages** – pocket size 3.5” x 6” booklet – General Hunting Regulation Booklet – included deer.  
  - In 1993, the Deer Regulations made up about 25% of the 48 page General Hunting booklet.

- **2001 = 68 pages** - Last year the general hunting regulations booklet included the Deer Hunting Regs.

- **2002 = 64 pages** - larger 5¼” x 8 ¼” newsprint booklet, in part to save printing costs & to include  
  - About 50% of the pages were deer hunting specific rules.  
  - Can only add and remove pages in 8 page increments for printing reasons.  
  - In addition, there was a 32 page separate Booklet for CWD Zone Deer Seasons.

- **2003 = 48 pages** – This was first year the Deer and Small Game Regulations were printed separately.  
  - Small Game Booklet was 40 pages in 2003.  
  - The 48 page Deer Regulations Booklet included all the CWD Zone season info.

- **2004 = 72 pages** - This year the department listed the bow, gun and muzzleloader seasons separately for each DMU in a 28 page table to make it easier to find the season for the area a person hunted.

- **2006 = 56 pages** - Eliminated the 28 page table, but also printed a separate 8 page CWD zone booklet.

- **2013 = 56 pages** – No longer need to print a separate CWD Zone Deer Hunting Regulations booklet.

Issues the public needs to remember that exist today in 2013, that did not exist 20 years ago in 1993 include:

- Special Youth gun deer hunt,  
- Special CWD zone season(s),  
- Statewide Dec. 4-day antlerless hunt,  
- Herd Control units and related rules and tags,  
- International Wildlife Violator compact rules,  
- Mentored Hunting opportunities  
- Reduced rate licenses or Youth and individuals who encourage others to hunt for 1st time.  
  - This also takes additional room to explain in the regulations.  
- Lesser Weapon option under a Gun Deer license.  
- Special Baiting and Feeding regulations for some counties and prohibitions in other counties  
- Interest in use of new equipment and devices, such as draw locks on compound bows, laser sights, lighted sights, etc.  
- Marking ground blinds with blaze orange on DNR lands during any gun deer season.  
- Use of Trail camera’s on DNR lands  
- Disabled hunter opportunities for use of certain antlerless archery tags statewide
• Additional antlerless tags issued with Gun and Archer licenses, allowing each bow hunter the opportunity to shoot both a buck and an antlerless deer, instead of just one or the other, and still be able to purchase additional antlerless tags for many units.
• Bonus buck opportunity and authorization requirements in CWD management zone.
• Farmer antlerless deer tags.
• Wild Hogs.
• More interest on part of felons and others who cannot possess firearms to hunt deer.
• Concealed carry of handguns
• More calibers of handguns now legal
• Changes in Car-killed wildlife laws and expansion to bear, turkey and certain other small game.
• Deer Carcass Transportation restrictions into Wisconsin and from CWZ zone.
• Hunting and Trapping in most areas of most State Parks
• More Hmong and Spanish only speaking deer hunters.
• Change in Hunting hours statewide uniform hours to hours that change based on sunset and location the hunter is hunting from East to West and North vs. South across the state.
• New crossbow license and season created by legislature will require additional explanation in the deer hunting regulations publication.
• Expanded deer hunting seasons/opportunities statewide.
  • Youth Deer Hunt
  • Disabled Deer Hunt
  • Oct. 4-day antlerless deer hunt
  • 7-day December Muzzleloader Only deer season – later expanded to 10-days.
  • 4-day Statewide Dec. antlerless only deer season.
  • Extended Archery Deer season in Metro DMU’s
  • CWD zone Holiday gun deer hunt

• All these seasons required expanded season tables

Small Game Hunting Regulations: Number of pages has decreased during past 10 years.

1993 = 48 pages – pocket size 3.5” x 6” booklet – General Hunting Regs Booklet – (Small Game & Deer).
  • In 1993, the Deer Regulations made up about 25% of the 48 page General Hunting booklet.

2001 = 68 pages - Last year the general hunting regulations booklet included the Deer Hunting Regs.

2003 = 40 pages – This was first year the Deer and Small Game Regulations were printed separately.
  • Deer Regs Booklet was 48 pages in 2003.

2009 – 32 pages – Including the Spring & Fall Turkey Hunting Regulations

2013 – 32 pages – Including the Spring & Fall Turkey Hunting Regulations

Wolf Hunting & Trapping Regulations: New in 2012
Turkey Hunting Regulations:  Separate publications eliminated. Now found in the small game regs.

1993 = Two pages 8 ½ X 11” trifold (double-sided) Spring Turkey Hunting regulations pamphlet

1993 = Two pages 8 ½ X 11” trifold (double-sided) Fall Turkey Hunting regulations pamphlet

2009 = Both the Fall & Spring Turkey Season information included in the Small Game Regulations. In an effort to streamline printing costs and reduce the number of publications a person must obtain, the Fall Turkey and Spring Turkey regulations double-sided fliers were incorporated into the Small Game publication. The small game publication did not increase in pages as a result (still 32 pages) and this year’s publication

Migratory Bird Hunting Regulations:  Number of pages has not increased in 20 years.

1993 = 32 pages – pocket size 3.5” x 6” booklet

2013 = 32 pages – still a pocket size booklet

Trapping Regulations:  Number of pages has not increased in 20 years.

1993 = Double-sided 8 ½ X 17” six-fold regulations flier

1999 = 32 pages – Changed from above flier to a smaller pocket size 3.5” x 6” booklet

2006 = 32 pages - larger 5¼” x 8 ¼” newsprint booklet, in part to save printing costs

2013 = 32 pages – Same size.
  • Even with new opportunity and rules on Colony traps, etc.

Obstacles the Congress & DNR face when trying to accomplish Rule Simplification:

Participants at the Spring hearings often support more complex rules over simple rules to accomplish other goals. This was evident on voting results on the following general fishing rule related questions asked at the 2012 spring hearing by the DNR.

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<td>28 Is it important to have identical length limits for a fish species on all inland waters</td>
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<td>31 Is it important to have border water regulations consistent with neighboring states'</td>
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<td>32 Would you prefer simplifying by eliminating less popular licenses</td>
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<td>33 Would you prefer Wisconsin eliminate separate stamps and tags</td>
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<td>34 Should Wisconsin issue the same fishing license regardless of residency</td>
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<td>37 Eliminate fish refuges if populations are adequately protected by other regulations</td>
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<td>38 DNR publish a comprehensive list of refuges instead of posting signs</td>
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