WISCONSIN WATERWAYS COMMISSION AGENDA & RECORD

September 13, 2018

Vaughn Public Library, Ashland, Wisconsin Meeting Minutes Recorded: Bobbi Winebar

Presenter/ Time	Agenda Item	Key Points	Outcomes, Next Steps, Assignments
9:00 AM	1. Call to Order	 Members Present: Chair, Jim Rooney, Roger Walsh, Ralph Brzezinski, Maureen Kinney and Lee Van Zeeland Others Present: Bobbi Winebar, Annie Loechler, Sara deBruijn, Ed Slaminski, Cheryl Housley, Mary Rothenmaier and members of the public. 	Meeting called at 9:08 AM by the Chair. Members of the Commission introduced themselves.
	2. Acceptance of Minutes of Previous Meeting	Minutes of August 14, 2018	Motion by Roger Walsh, seconded by Lee Van Zeeland to approve the minutes of August 14, 2018. Motion passed unanimously.
	3. Policy Discussion	 No Launch Fee – 2% Reduction Funding Lakes that are Limiting Access Marina Parking Lot Improvements Small No-wake/No Gasoline Motor Type Lakes Weed Harvester Funding Percentage Boat Account Summary FY15-17 	 No Launch Fee – Lee Van Zeeland feels that we shouldn't be penalizing communities 2% for not having a launch fee. Communities may get more tourism by not charging a launch fee. Maureen Kinney stated that the commission should recommend having a fee but not require it. Ed Slaminski stated that he is frustrated that we require a launch fee for small communities because tax payers are already paying for the launches. Shell lake in Spooner has a launch fee and he doesn't use it because of the launch fee. Bigger lakes with extensive launches could charge a fee. Communities are already putting in their 50% and we don't care where that comes from. Roger Walsh stated that when they initiated this we had a lot more money to work with in the program and that this was to prompt the communities to create a pot for maintenance because funding should be

used for development or rehabilitation of boat launches, etc. and not toward maintenance (NOTE : Maintenance is not listed as an eligible item in statute or code). He also stated that larger launches have so much activity on the weekends that there is a lot of wear and tear on the launches. Some communities collect \$30-40 thousand a year. Lee Van Zeeland said that we shouldn't tell a community that they are required to charge a launch fee. Roger Walsh stated that this reduction has prompted some communities to initiate charging a launch fee. Ralph Brzezinski
stated that at the marinas they charge for use of the marina and that money went into a general fund which got spent in other places. Sara deBruijn stated that according to s. NR 1.91(11), Wis. Adm. Code, this money needs to be put into a separate account for operation
and maintenance. (NOTE: s. NR 1.91(11), Wis. Adm. Code, does not specifically state that this money needs to be put into a separate account for operation and maintenance, but if a fee is charged, it is collected for the purpose of operating and maintaining a boat access site.) Ralph Brzezinski asked if a
lot of communities after development come back for rehab work in the future. Some stated that they don't have communities that come back and other stated that they have some come back with rehab projects. Ralph Brzezinski stated that we shouldn't dictate how
communities run their launch. He didn't feel that the 2% would dictate this. Annie Loechler stated that she was happy that they went to the 2% instead

		of the \$5,000 deduction as it was in the past. She said to remove the 2% but still ask if they have a launch fee and a segregated account for the maintenance. Still encourage a launch fee but not enforce a penalty. Jim Rooney stated that there is a big difference between the urban areas and the rural areas. Urban areas expect to pay for the use. Maureen Kinney stated that we shouldn't encourage communities that already charge a fee to stop charging a fee. Ralph Brzezinski made a motion to discontinue the 2% launch fee reduction but continue to encourage that they charge a fee for maintenance. Lee Van Zeeland seconded. Roger Walsh asked if this will make communities that already charge a launch to stop charging. Most felt that this wouldn't happen. Motion passed with Roger Walsh voting no.
	2.	Funding Lakes that are Limiting Access – Lee Van Zeeland asked Roger Walsh if his is the lake that in article about Big Cedar Lake closing 3 launches when the parking lot is full. Roger Walsh stated that he is the chairperson of the Big Cedar Lake Protection & Rehabilitation District. Lee Van Zeeland asked if we should be funding projects that have this policy in place. Sara deBruijn stated that a number of southern WI lakes have this policy whether it is legal or not. The number of parking spaces is set as a maximum/ minimum in ss. NR 1.91(4) & (5), Wis. Adm. Code, according to acreage of the lake. Roger Walsh stated what was in s. NR 1.91, Wis. Adm. Code, on this issue. He stated on Big

Cedar Lake that when their lot is full
they temporarily closed the launch and
most waited around until they were able
to launch which was about 45 mins. Lee
Van Zeeland asked about who accepts
this policy because as a lake user he
wouldn't accept this policy. Roger
Wolden't accept this policy. Roger Walsh stated that some of the lake
home owners who are not riparian
owners are upset because they would
normally take their trailer back home
instead of parking at the launch, but they
could not launch their boats under the
new policy. Big Cedar Lake Protection
and Rehabilitation District is the one
who established this policy. There are 7
commissioners of the District, 5 of which
are elected, 2 are appointed. He also
stated that he has an e-mail from Kathy
Kramarz, Water Regs and Zoning
Specialist for the DNR, stating that she
thought the launch could be closed
when there isn't enough parking. Roger
Walsh stated that when the parking
stalls are full the launch is closed even if
someone parks off-site. They have an
officer that is paid by the lake District
Brzezinski stated that he had never
heard of this ability for lake associations
to do this. He also stated that we
shouldn't be funding any projects that
have this policy. Maureen Kinney asked
where people would park that aren't
local because there isn't parking on the
roads also. It would only be the locals
that could drop a boat off and park
elsewhere but they couldn't even do that
with this policy. She asked what the
alternative would be for these people.
Roger Walsh stated that there are 2
launches that don't close when their

	parking late are full. These are surred
	parking lots are full. These are owned
	by the Town. So what happens if the
	Town comes in for funding of their
	launch? Maureen Kinney stated that
	then they should put in more parking
	spaces. Roger Walsh stated that s.
	NR1.91(5)(b), Wis. Adm. Code, states:
	"The department has determined that
	granting permits for boating access on
	bodies of water where the maximum
	access standards are exceeded will
	materially impair navigation and is
	detrimental to the public interest."
	Maureen Kinney stated that if there isn't
	any parking available what do people
	do? She also asked how many launch
	lanes are there on this lake? Roger
	Walsh stated that there are 2 launch
	lanes. Maureen Kinney stated that they
	could change their policy to allow people
	who aren't going to park in the lot to still
	use the launch lanes. Ralph Brzezinski
	stated that when he was a lake home
	owner and paying to live on that lake
	and just because there aren't any
	parking spaces he can't launch – just
	doesn't think this is right. Cheryl
	Housley stated that maybe the DNR
	should conduct a study to see how
	many lakes do this and how many more
	lake homeowners there are now
	compared to when these minimum/
	maximums were established. Annie
	Loechler stated that she has been on
	lakes that had way too many boats on
	the lake that she felt it wasn't a safe
	condition. Lee Van Zeeland made a
	motion to not fund projects on lakes that
	have this policy. Roger Walsh stated
	that he doesn't feel that the commission
	can make this decision. The

commission asked Bobbi Winebar to check with legal counsel on this (**NOTE**: Request for legal opinion has been submitted). Ralph Brzezinski made a motion to postpone the vote until we get a legal opinion on whether the commission has authority to not fund projects that come in for projects on lakes that have this policy. Maureen Kinney seconded. Motion passed unanimously.

3. Marina parking lot improvements – Lee Van Zeeland doesn't feel that we should be funding projects at marina areas. Ralph Brzezinski stated that vesterday was a prime example at the Washburn marina that the commission toured on 9/12/2018. The funding was spent on specific parts of the launch that were open to the public. Maureen Kinney asked if they would only fund a certain number of parking spots associated with the public launch. Roger Walsh stated that there were 2 projects that were brought in at the last funding meeting in August. Maureen Kinney asked DNR folks if they separate out the parking lot spaces between the transient/short-term spaces from the long-term/marina parking which is privately owned. ES stated that he used the number of docks as his guidelines. Lee Van Zeeland stated that these marinas are owned by the city but leased to a private entity. Roger Walsh stated what was funded in the Sister Bay project. Ralph Brzezinski stated that Sister Bay had off-site parking for marina users. Roger Walsh asked Jim Rooney if the commission pays for all of the breakwater repairs.

	Jim Rooney stated that yes we pay the full cost share. Lee Van Zeeland stated that this also benefits and protects the rest of the harbor and launch. He feels that the we shouldn't have to pay for parking of areas used specifically for marinas. Maureen Kinney asked that if a project is for resurfacing a whole parking lot, don't we divide out what is used by the public and not pay for the marina. Lee Van Zeeland stated that we should come up with a plan to deal with these projects in the future. Roger Walsh stated that DNR staff should work this out with the applicants before this is brought before the commission. ES stated that this is going to be tough to figure out because not all marina users park a vehicle in the parking lot. Maureen Kinney stated that we need to figure out a way to make sure that we don't fund marinas and marina parking. Maureen Kinney made a motion to not fund marina development including parking lots and that the applicant needs to be able to prove that the parking lot funding is only going to be used on public parking areas. Roger Walsh seconded. Motion passed unanimously.
	Small No-wake/Not Gasoline Motor Type Lakes – The commission discussed whether to fund projects on lakes that are small and allow trolling motors only. Boats that use these lakes still have to pay registration fee. Ralph Brzezinski asked if there are any policies as to minimum size of lakes that we can fund. Maureen Kinney stated what s. 30.92 Wis. Stats., states for priority of project types and that there is

nothing that relates to size of lake. Annie Loechler stated that the commission could make a policy that they could reject applications for projects on lakes under a certain size. Sara deBruijn stated that there is a 30acre minimum of harvestable aquatic weeds for weed harvester acquisitions in s. 30.92 Wis. Stats. Maureen Kinney made a motion that projects on lakes 50 acres or less, the commission would recommend that these projects would be considered on a case by case basis and only be considered at the final funding meeting if there is funding available. Ralph Brzezinski seconded. Motion carried unanimously.

5. Harvester – Roger Walsh made a motion to delete this item from discussion. No second. Motion failed. Roger Walsh stated what was in the minutes in Oct. 2016. Since the 20% policy was implemented, no projects were funded at this rate but at the higher rate. There was never a motion to raise the policy funding percentage, so Roger Walsh stated that we should make a motion to establish this rate at 35%. Ralph Brzezinski made a motion that harvesters should be funded at 35% with the flexibility that if there is bonded funding available at the last funding meeting that the commission can go back and amend the cost share up to 50%. Maureen Kinney seconded. Lee Van Zeeland stated that most of the harvesting is done along the private shorelines so that is what frustrates him. Motion carried with Lee Van Zeeland voting no.

	6. Boat account summary – Bobbi Winebing presented the boat account summary sheet. Maureen Kinney stated that there is quite a balance that is carried over. Lee Van Zeeland suggested that they contact some boating associations to bring this issue up to the legislators. This program used to be funded by motor fuel tax and about 10 years ago there were people who didn't like this program so Jim Rooney asked that they contacts to get the ball rolling on that there would be at least 10 years of funding. Stewardship is up for renewal in 2020, so Ed Slaminski suggested that the commission should work on making some contacts to get the ball rolling on having the funding come from boat registrations. Lee Van Zeeland asked that there would be solid numbers to us if they could get money from registrations. NOTE: Bobbi Winebar acquired the meeting: Total Boat Registrations for a types of boats (new, transfers and renewals) for SFY2018 is 250,207 and out of this total 2,113 were voluntary registrations.	at J See
4. Public Comments	None	
5. Next Meetings/Locations	January 8, 2019 – Conference Call	
	April 9, 2019 - Location TBD	
6. Adjournment	Motion by Ralph Brzezinski to adjourn,	
	seconded by Roger Walsh. Motion passed	
	unanimously.	
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