

The Department of Natural Resources (DNR) is seeking public input on our proposal to update the attached guidance “*Guidelines for the Snowmobile Grant Program, DNR Publication # CA-002.*”

A. Why Are We Making This Change? This guide was last updated in 2003.

B. Background. The Snowmobile Program Guide was developed to be a plain language guide to inform and provide direction for the counties, snowmobile clubs, landowners, snowmobilers and internal staff about the snowmobile program. It summarizes many of the requirements detailed in statute and administrative code.

C. Summary of Proposed Changes. A team of DNR employees including the snowmobile grant program manager, regional customer service specialists, the snowmobile law enforcement administrator and others worked on a general update of all topics in this guide.

Topics covered include:

- Source & Distribution of Funds
- Planning Requirements
- Eligible Projects & Types
 - Maintenance
 - Supplemental Maintenance
 - Bridge Rehabilitation
 - Trail Rehabilitation
 - Acquisition
- Forms and Publications
- Application Preparation & Requirements
- Awards & Amendments
- Project Requirements & Administration
- Reimbursement Process
- Trail Information and others

D. Remaining Steps. Once the 21-day comment period is complete, all comments will be considered, revisions will be made to this draft guidance document as warranted, a Response Summary will be prepared, then both the Response Summary and Final Guidance will be made available using the existing DNR Program Guidance web page <http://dnr.wi.gov/news/input/guidance.html> and will be posted on the Snowmobile Grants web page.

Please forward your comments about this proposed policy no later than Sept. 12, 2014 to:	Name: Cathy Burrow – Snowmobile Program Grant Manager	Phone: (608) 267-0494
	Email: DNRSnow@Wisconsin.gov	

Grant Application Deadline: April 15th
s. 23.09(26)(b), Wis. Stats.

**Supplemental Grant Application Deadline:
August 1st**

Guidelines for the Snowmobile Program

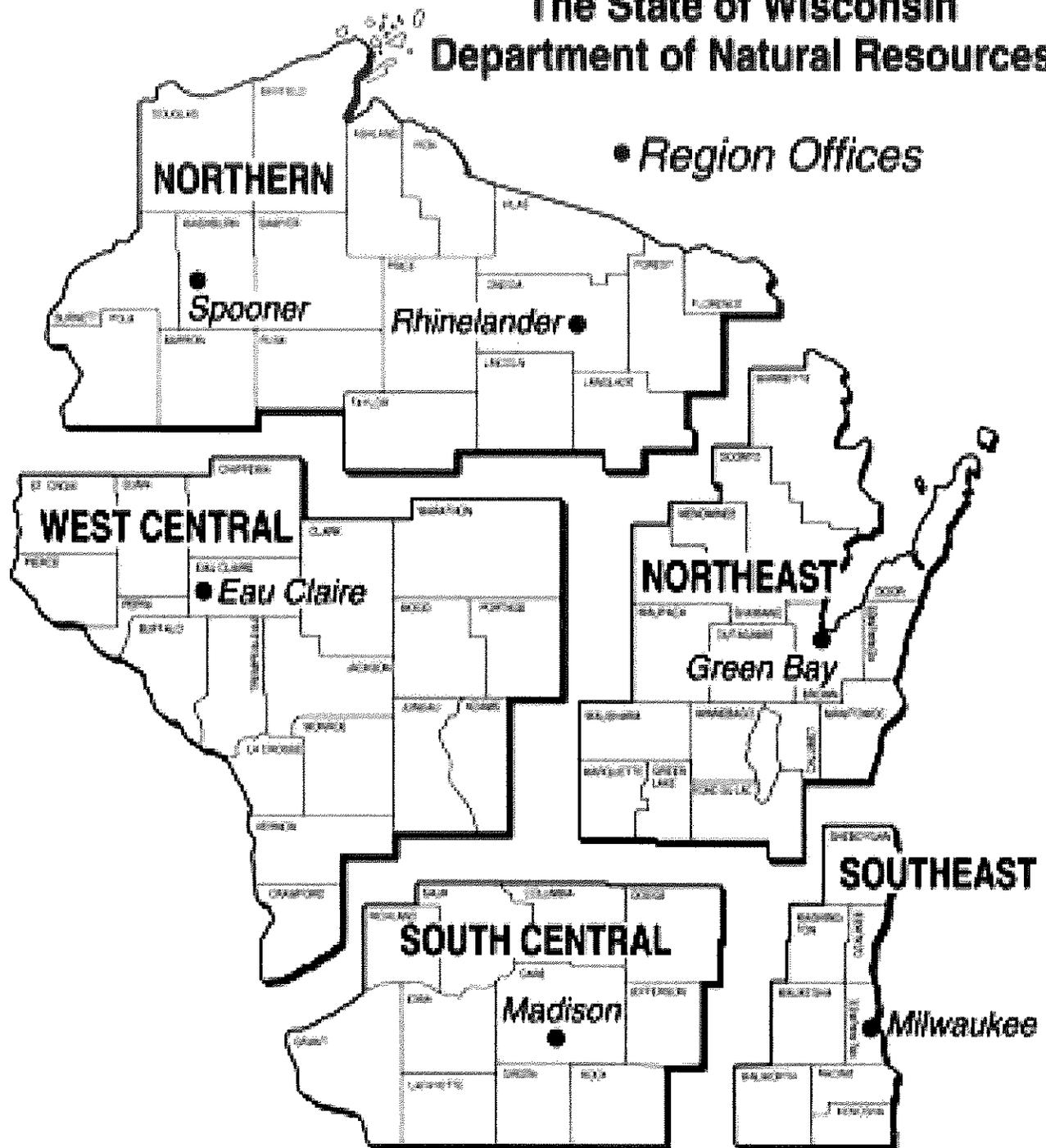


**A financial assistance program
administered by the
Wisconsin Department of Natural Resources**



PUB-CA-002 DRAFT 8/2014

The State of Wisconsin Department of Natural Resources



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This publication is available in alternative format (large print, Braille, audio tape, etc.) upon request. Please call the Bureau of Community Financial Assistance – 608-266-7555 for more information.

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DNR Contacts

A. For trail and route related grants, contact the Community Services Specialist (CSS) below:

Northeast Field Counties: Brown, Calumet, Door, Fond du Lac, Green Lake, Kewaunee, Manitowoc, Marinette, Marquette, Menominee, Oconto, Outagamie, Shawano, Waupaca, Waushara, Winnebago

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South Central Field Counties: Columbia, Dane, Dodge, Grant, Green, Iowa, Jefferson, Lafayette, Richland, Rock, Sauk

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Southeast Field Counties: Kenosha, Milwaukee, Ozaukee, Racine, Sheboygan, Walworth, Washington, Waukesha

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West Central Field Counties: Adams, Clark, Chippewa, Dunn Juneau, Marathon, Portage, St. Croix, & Wood.

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Rhineland Office Counties: Florence, Forest, Iron, Langlade, Lincoln, Oneida, Price, Taylor, Vilas

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B. For law enforcement related grants, contact the law enforcement safety specialists below:

Northern Region: Mark Little (715) 635-4112 or Jeffrey Dauterman - (715) 635-4190 Ex 3108
Southeast Region: Kyle Drake (262) 574-2163 or Jason Roberts - (262) 574-2169
West Central Region: Bill Yearman (715) 839-3717
South Central Region: Catherina Nooyen (608) 275-3253
Northeast Region: Jeremy Cords (920) 662-5129

Introduction

The snowmobile grant program was created with the passage of Chapter 394 Laws of 1970. The Department of Natural Resources was authorized to administer a grant program for the acquisition, development, insurance and maintenance of public snowmobile trails. A Governor's Snowmobile Recreation Council consisting of 15 members was created to advise the Department on matters relating to the administration of the program.

Through the efforts of the Snowmobile Recreation Council, the Department and organized snowmobile clubs, a number of changes and additions have been made to the original legislation. These changes have resulted in a program that fosters a safe, well-maintained snowmobile trail system throughout Wisconsin and effective enforcement and safety programs for all enthusiasts.

The purpose of this guide is to outline the requirements of the components of Wisconsin's snowmobile grant programs.

This guidance will reference chs. 23, 340 and 350, Wis. Stats/. and ch. NR 50, Wis. Admin Code.

Funds for the Program

Snowmobile funds come from a variety of sources:

- Payment of a registration fee for each snowmobile maintained and operated for public use within the state. Registration funds are used for all aspects of the Wisconsin snowmobile program.
- A portion of the excise tax on gasoline calculated for 50 gallons of gasoline for every snowmobile registered by the last day of March each year. An additional 55% of that total is received from the excise tax and used for supplemental maintenance claims. This money is used to pay eligible counties for supplemental maintenance expenses in excess of \$250 per mile.
- Payment of an annual trail pass fee by non-residents for all snowmobiles operated in but not registered in the state. Approximately 91% of these funds are directed toward the payment of supplemental trail maintenance expenses.
- Indian gaming funds provide a significant share of the Department's snowmobile law enforcement efforts.
- As part of the 2013-15 Biennial Budget, Stewardship Program funds were designated for the Snowmobile/ATV/UTV grant programs. These funds are referred to as "Motorized Stewardship". The DNR was instructed to determine a dollar amount to use for this program out of the Department's Stewardship development funds. For fiscal years 2014 and 2015, that amount is \$500,000 annually.

This source of funds has more restrictions than the general Snow/ATV/UTV funds: A 20% local match is required; this meaning no other state, federal, or volunteer funds or labor may be used on a project funded with Motorized Stewardship funds.

A Land Use Agreement of at least five-years duration is required on any project completed with Motorized Stewardship funds. Minimum useful life requirements on projects are as follows:

- 5 years – trail rehabilitation
- 10 years – bridges
- 20 years – capital improvements (support facilities such as: warming house, restrooms, trail-head, etc.)
- Perpetual – land acquisition

For more information, see the [Motorized Stewardship](http://dnr.wi.gov/aid/motorstew.html) page at: dnr.wi.gov/aid/motorstew.html.

Planning Requirements

What are the Planning Requirements for Project Applications?

Counties are required to have a comprehensive plan approved by the County Board of Supervisors or designated committee and the Department of Natural Resources. [s. NR 50.09(4)(a)1, Wis. Adm. Code]

The County Board of any county, which, by resolution, indicates its desire to receive snowmobile aids for their snowmobile trails. [s. 23.09(26)(b), Wis. Stats.]

Counties that have previously met the planning requirements for the snowmobile trail grant program are required to maintain a current trail system map that describes trail locations (actual and proposed) and existing mileage. [s. NR 50.09(4)(a)2, Wis. Adm. Code]

Eligible Projects [s. 350.12(4), Wis. Stats., s. NR 50.09(5), Wis. Adm. Code]

1. **Maintenance of snowmobile trails** - provides up to 100% of the cost up to \$250 per mile for activities associated with keeping a trail safe and enjoyable to use. Maintenance activities include the posting of signs, brushing, grooming of snow, minor repair of bridges, purchase of county liability insurance and the purchase of short-term easements or other land use agreements periods of less than 3 years.
2. **Major bridge rehabilitation** - provides up to 100% of the cost of major reconstruction or rehabilitation. This may include replacement when necessary to return a bridge on the existing trail system to a functioning, safe structure. The purpose of this category is to provide funds to make major structural repairs or renovation that would be beyond the ability of normal maintenance funding to accomplish.
3. **Trail rehabilitation** - provides up to 100% of the cost of repair or reconstruction activities that are necessary to improve a trail for user safety and enjoyment. The repairs or renovation may be for the improvement of the trail for safety reasons or in response to natural events that adversely affect trail safety. Similar to bridge rehabilitation, the purpose of this category is to provide funds to undertake major trail repairs for safety that would be beyond the ability of normal maintenance funding to accomplish.
4. **Trail development** - provides up to 100% of the cost of constructing a trail. Activities include grading, initial signing and construction of bridges or other support facilities. Development also includes the purchase of land in fee simple and the acquisition of interests in land for a term of 3 years or greater.

Distribution of Funds

Distribution of Trail Funds [s. 23.09(26)(c), Wis. Stats.]

The distribution of funds in the trails program is determined by the Governor-appointed Snowmobile Recreation Council in the following order. This order is based on the priority list established in s. 23.09(26)(c), Wis. Stats:

Maintenance of existing approved trails. This includes: purchase of county liability insurance, acquisition of easements of less than 3 years and signs.

NOTE: Club signing program - This is an obsolete cardboard sign program no longer in use.

1. Major bridge reconstruction or rehabilitation
2. Route signing program
3. Trail Rehabilitation
 - a) Mandatory Trail Relocation
 - b) Discretionary Trail Relocation
4. Development of New Trails
 - a) New bridges
 - b) Acquisition of land interests and facility development
 - c) New trails

Important Points About Maintenance [s. NR 50.09(4)(d), Wis. Adm. Code]

- Counties are required to groom and maintain snowmobile trail developed on lands assisted with snowmobile aids. [s. NR 50.09(4)(d), Wis. Adm. Code.]
- Trail maintenance is extremely important to improve trail usability and enjoyment. Frequent grooming of heavily used trails is needed to eliminate moguls. Ideally, heavily used trails should be groomed immediately after each new snowfall. Once-a-week maintenance is recommended for lightly used trails.
- County maintenance of snowmobile trails will be reimbursed up to 100% of the actual cost of maintaining the trails up to \$250 per mile per year. The county has flexibility in how the funds are managed within the county trail system.
- Eligible maintenance activities include but are not limited to: trail grooming, trail mowing and brushing, trail sign and post replacement, bridge and culvert repairs, plowing of parking lots and access roads, grading and bulldozing of trails, transporting of grooming equipment, upkeep of toilets and shelter facilities, the repair and replacement of trail facilities lost because of vandalism and normal wear and the materials, labor and equipment rentals to accomplish these activities. Maintenance also includes the purchase of liability insurance by the county to protect its interest in providing the trails and acquisition of short-term easements of less than 3 years.

- Minimum widths to be groomed must be 6 feet for one-way and 8 feet for two-way trails. Maximum width to be groomed shall be 12 feet for two-way trails unless the amount of snowmobile traffic and safety warrant grooming to a greater width (prior approval by the Department is required).
- Only those trails previously approved by the Department and included in a maintenance agreement are eligible for reimbursement of maintenance costs. Additional trail miles can be added as they are approved by the Governor's Snowmobile Council and the Department. Maintenance costs for these additional miles of trail are not eligible for reimbursement until a maintenance amendment agreement is processed.
- Counties may request advance payments from the Department of up to 50% of the signed grant contract amount for maintenance. To be eligible for maintenance advance payments a county must have settled all maintenance claims from previous years.

Supplemental Maintenance Payments [s. NR 50.09(4)(f), Wis. Adm. Code]

- Counties may apply for supplemental maintenance funds when their eligible maintenance expenses from the previous season exceed \$250 per mile. [s. 350.12(4)(bm), Wis. Stats.]
- In order to be eligible for a supplementary maintenance payment, three conditions must exist:
 1. The county must apply prior to August 1. This means that reimbursement claims must be submitted to the DNR field office prior to August 1.
 2. The county must have expended the entire contracted amount at \$250 per mile for eligible maintenance expenditures.
 3. The county must have spent at least \$150 per mile for eligible grooming expenses the previous season.
- All counties qualifying will be subject to a cap of \$250 per mile for all eligible non-grooming expenditures.
- All counties qualifying are subject to a cap of 3 times the per mile maximum (\$750 at the current rate of \$250 per mile).
- Counties requesting supplemental maintenance payments must submit full financial documentation to the DNR regional office for audit purposes by the August 1 deadline. [s. NR 50.09(4)(f)4, Wis. Adm. Code]
- Based on a preliminary review of all requests received and availability of adequate funds, the Department will forward to counties payment equal to 50% of the requested amount – capped at 50% of the eligible claim amount (number of miles x \$750) by September 15 each year.
- After a comprehensive Department review of all supplemental claims for eligible costs, thresholds and caps, the Department will make a final payment to all counties for the balance of what is due. If total available funds are insufficient to cover 100% of claimed eligible costs, final payments will be prorated. The Department will notify counties by letter of the final prorated percentage mailed on or before December 1 each year. This letter is the authorization that the county needs to issue a final payment to the clubs, associations, or alliances. The county may claim reimbursement of the final payment from the regional Community Services Specialist (CSS) when the county has received the canceled checks or bank statements with checks highlighted from all the club or association recipients.
- All qualifying counties may submit claims for the original contracted amount for maintenance at any time during the project period.

Bridge Rehabilitation [s. NR 50.09(4)(e), Wis. Adm. Code]

- Eligible repairs for assistance include: replacement of entire structure including approaches and abutments, repair to the superstructure of the bridge, replacement to the entire deck and railings, repair or replacement of protective riprap around abutments or footings.
- Costs that are **not** eligible include: replacement of bridge railings only, patching of decking, grading or minor repair of approaches, bridge repairs necessary to bring the bridge structure within existing codes, reinforcement of bridge structures to accommodate weights in excess of 14,000 pounds and deck replacement for the sole purpose of accommodating larger grooming equipment.
- Cost sharing assistance for the purchase and installation of prefabricated bridges shall be limited to structures with a maximum design load of 14,000 pounds.
- Cost sharing for the purchase of materials and construction of bridges built on site by either contractors or clubs shall be limited to a maximum design load of 14,000 pounds unless there are circumstances which lead to a capacity greater than 14,000 pounds for no demonstrated increase in cost.
- Counties may request an advance payment of up to 75% of the signed contract amount for an approved bridged rehabilitation project.
- For bridge rehabilitation projects that involve total deck replacement, the deck must be reconstructed to a width of at least 8 feet, free from obstruction.
- For bridges 'built-on-site', the design plans must be stamped by a professional engineer or be reviewed by the DNR engineer and approved before a grant can be issued.
- When a bridge rehabilitation project is located on an abandoned railroad grade and involves total deck construction or replacement, the width of the bridge, free from obstruction, shall be at least 10 feet.
- Bridges or culverts that have been developed or improved through the use of rehabilitation funds are not eligible for rehabilitation funds for a period of 10 years, with the exception of a natural event that affected bridge safety or other circumstances requiring Snowmobile Recreation Council approval.
- NOTE: See [Bridge Guidelines CF-005](#) for detailed information on bridge projects.

Trail Rehabilitation [s. NR 50.09(4)(g), Wis. Adm. Code]

- Eligible costs for cost sharing assistance include: clearing of trees from storm damage to re-establish the trail corridor, filling and grading to re-establish trail tread damaged as a result of erosion and widening and straightening trail segments to improve visibility.
- Costs that are **not** eligible include: brushing, signing and similar activities conducted as part of routine maintenance, costs associated with bringing a trail up to standards listed in the development section, construction of a new bridge or culvert with an inside diameter of greater than 24" or rehabilitation or replacement of a bridge or culvert with an inside diameter of greater than 24".

- Trail segments eligible for rehabilitation must be a minimum of 3 miles in length and must have been in the county's funded trail system for a minimum of 10 years from the date of the application.
- Trail segments that have been improved through the use of rehabilitation funds cannot be eligible for funds for a period of 10 years. The exception to this would be a natural event that affected trail safety during the period.
- The total amount of a county's applications for any given year cannot exceed 10% of the total funded county trail miles.

Development

- Counties may receive aid to develop snowmobile trails, facilities and areas on public lands designated by the county board, leased lands, or lands under agreement with the Department.
- Eligible costs for development projects include: trail grading, brushing and construction, trail signing, construction of bridges or culverts, construction of support facilities, purchase of lands in fee simple title and acquisition of land rights (*i.e.*, easements) for a period of 3 years or greater.
- Counties may make application for up to 100% of the cost of county trail development costs not to exceed \$500 per mile unless recommended by the Snowmobile Recreation Council and approved by the Department. Counties may request a 75% advance at the time of project approval.
- Aids for development of trail shelters or sanitary facilities shall not exceed \$5,000. Aids for a combination building including shelter and sanitary facilities shall not exceed \$10,000. Structural approval of shelters and sanitary facilities must be obtained before construction. Projects exceeding these amounts require a variance from s. NR 50.09(5)(e), Wis. Adm. Code.
- Every effort should be made to utilize existing public sanitary and shelter facilities. When construction of these facilities is necessary, basic facilities should be constructed whenever possible. Basic facilities could include "Adirondack" type trail shelters and one-unit, pit-type sanitary facilities.
- Required trail design and construction specifications:
 1. Minimum graded width for one-way trails is 6 feet and maximum 8 feet.
 2. Minimum graded width for two-way trails is 10 feet and maximum 12 feet.
 3. Minimum turning radius is 25 feet.
 4. Minimum cleared height above trail is 10 feet.
 5. Sustained grades and slopes will be a maximum of 25%.
 6. Approved, fully reflectorized snowmobile signs must be used.
 7. Night travel on or in the vicinity of highways must be in the direction of vehicular traffic in the nearest lane unless:
 - The snowmobile trail is located at least 40 feet from the roadway, or
 - is separated from the roadway by a head lamp barrier.
 s. 350.02, Wis. Stats.

8. Snowmobile trails shall not be routed over bodies of water. If stream crossings make bridging necessary, bridges should be at least 8 feet wide. If the bridge is located on an abandoned railroad grade, the bridge shall be a minimum of 10 feet wide free from obstruction.
- Desirable trail design and construction specifications
 1. Trail horizontal sight distance should be a minimum of 50 feet. Snowbanks at road crossings should be cut back to provide adequate visibility in both directions on both sides. Snowbanks should be kept low at trail crossing points to permit easy exit from or entrance back on to the trail. 'STOP' signs must be installed on trails at all road crossings.
 2. Approaches to grades and slopes should be as straight as possible. Because of limited sight distances, steep hilltop crossings should be constructed and groomed wider than the normal.
 3. Access to trails should be controlled where possible. Caution signs should be used to indicate trail intersections. Trails should be routed away from areas that will attract undesirable traffic or uses.
 4. The location of the trail should be varied through topography and land characteristics to maintain user interest and to take advantage of interesting features.
 5. Trails should cross contours at right angles where possible. Routing trails alongside slopes should be avoided.
 6. Route trails away from areas designated in Department wilderness policy, game preserves, winter browse areas, experimental stations, nurseries, plantations, eagle and osprey nests, residences and other areas of anticipated conflict, particularly areas which may be damaged by trail development or snowmobile use.
 7. Guidelines describing the techniques of posting standardized signs are found in a separate publication titled [Trail Signing Handbook CF-023](#).

Recreation facilities developed or lands acquired in fee simple under the assistance of this program shall not be converted to uses that are inconsistent with the purposes of this program without the approval of the Department. The Department will not issue such approval unless there is evidence that otherwise inconsistent uses are essential to and in accordance with an approved comprehensive plan for the area.

A Word About Land Acquisition

Counties may receive grant assistance for either maintenance or development projects to purchase lands or secure easements, leases, permits or other appropriate agreements, permitting use of private property for snowmobile trails and facilities if such easements, leases, permits or other agreements provide public access to the trail or facility. The cost of any lands, leases, easements, permits, or agreements acquired by the county through condemnation will not be eligible for reimbursement. Counties shall provide certification to the Department that such lands, easements, leases, permits or other appropriate agreements have been secured. [s. NR 50.09(4)(b)7, Wis. Adm. Code.]

- Bridges, culverts, toilet facilities, parking lots or shelters constructed with snowmobile funds and costing more than \$3,000 must be located on lands where the county has secured ownership or an easement of at least 3 years duration.
- Counties must provide certification to the Department annually that all necessary private property easements, leases, permits or other appropriate agreements have been secured for snowmobile

trail use. Use [Certification of Snowmobile Trail Verbal Easements, Leases, or Permits Form 8700-094](#) found on the web site.

- Counties may enter into Land Use Agreements with the Department to use lands owned or leased by the Department for snowmobile trails, facilities, or areas. The request for Land Use Agreement must be signed by the County Board Chair or authorized official and be accompanied by a copy of the resolution authorizing the individual to sign the Land Use Agreement. There is no insurance requirement or fee for counties authorized to operate a trail on Department land.
- Private snowmobile organizations may also enter into Land Use Agreements with the Department to use lands owned or leased by the Department for snowmobile trails, facilities, or areas for a period not greater than one year. There is no fee, but there is a requirement of liability insurance.
- Appraisals are required whenever lands are to be purchased in fee title. Appraisals must follow Department guidelines. The land acquisition process can be a complicated one. For this reason, it is important to start your project early and communicate with your CSS.
- Requirements of cost shared leases or permits as an eligible cost of maintenance or development:
 1. The value of a short-term easement, lease or permit may be based on the rental rate of land. The fee value may be one percent per month of equalized or assessed valuation.
 2. A minimum term of four months between December 1 and the following March 31 is required and the easement, lease or permit must be irrevocable.
 3. An annual fee of 10 cents per rod may be paid if the assessed valuation procedure is not used. The minimum payment for any one landowner is \$5.00.
 4. The width of snowmobile rights-of-way shall not exceed one rod unless approved by the Department. The easement or lease should contain as a minimum the right to sign, right of limited construction, right to maintain and the right to use any snowmobiles. Grant funding under this program is limited to the minimum land area necessary for the snowmobile trail.

FORMS AND PUBLICATIONS

All forms and documents used for this application process can be found on the DNR website at: <http://dnr.wi.gov/Aid/SnowmobileTrails.html>

APPLICATION REQUIREMENTS

How to Prepare Your Application

The checklist below will take you through the necessary steps for preparing a successful project application.

1. Contact your Community Service Specialist to discuss your project idea and plans.

2. Prepare Your Application

- ✓ Complete DNR Form 8700-159, [Outdoor Motorized Recreation Trail Aids Application](#) (required), indicate the type of assistance for which you are applying and complete the project narrative.
- ✓ Attach a copy of the authorizing resolution (required)
- ✓ Attach a copy of the [Certification of Snowmobile Trail Verbal Easements, Leases, or Permits Form 8700-094](#). (if applicable)
- ✓ Attach a copy of the maps; topographic, air photo, wetland and plat book, showing the trail segment overlaid on all the maps. (required)

3. Forward the completed application and all supporting materials to your regional CSS by the April 15th deadline in order to be eligible for late summer grant awards.

Authorizing Resolution [s. 23.09(26), Wis. Stats.]

The official resolution adopted by the county must:

1. Formally request financial assistance from the Department.
2. Authorize a representative of the county to act on behalf of the county to sign documents and take necessary action to complete the proposed project.
3. Resolve that the applicant will meet the financial obligation of the grant.

Detailed Project Description

1. For Maintenance include:

- A concise statement of the grooming activities and the type of grooming equipment used.
- Certification that all easements, leases, permits, or other agreements secured grant public access and use of land for snowmobiling. The County shall maintain a current file for all easements, leases, permits or other agreements that shall include the name of the property owner, description of the property, duration and amount paid for the easement, lease, permit or other agreement, date owner was contacted and name of the county or snowmobile club representative who obtained the easement, lease, permit or other agreement. Use [Certification of Snowmobile Trail Verbal Easements, Leases, or Permits Form 8700-094](#)
- An estimate of any county liability or short-term acquisition costs that the county will be paying.

For all other project applications, you must include a detailed explanation of the project with dimensions of bridge designs, include topographic maps, air photos, plat book maps clearly detailing your project location, Town, Range, & Section and GPS location. The air photos can be downloaded from the county website or from the DNR Surface Water Data View at <http://dnr.wi.gov/topic/surfacewater/swdvl/>. Also describe the project terrain (*i.e.*, wetlands, uplands, stream crossing, etc.)

2. For Bridge Rehabilitation Project include:

- County map and a topographic map showing the trail system and the location of the bridge including water course name, air photo, wetland and plat map book page showing the trail segment overlaid on all the maps.
- Bridge rehabilitation cost summary supplement. This supplement will require 2 quotes for installation of prefab bridge structures and 1 quote for built-on-site bridges.

- Construction plans for bridges or other structures not stamped by a professional engineer must be reviewed by the DNR civil engineer.
 - Construction plans for bridge showing length, width, rail height and types of materials to be used.
 - Color photograph of the bridge site, both approaches.
 - Narrative description indicating when bridge was initially constructed and the source of funds for the construction and any subsequent major repair.
 - Bridge Ranking Sheet
3. For Trail Rehabilitation Projects include:
- County maps and topographic maps showing segment proposed for rehabilitation; copy of the required maps; topographic, air photo, wetland and plat map book page showing the trail segment overlaid on all the maps.
 - A description of the work activity and a breakdown of costs. Use Form 8700-014, *Recreation Grant Project Cost Estimate Worksheet*.
4. For new development or acquisition:
- County maps showing trail location and its relationship to other existing trails; copy of the required maps; topographic, air photo, wetland and plat map book page showing the trail segment overlaid on all the maps.
 - Plat or topographic map showing location of trail easements, bridges, culverts, rail crossings, shelters, toilets, parking lots and new trail construction.
 - A description of the work activity and a breakdown of costs. Use Form 8700-014, *Recreation Grant Project Cost Estimate Worksheet*. Where the construction of a new bridge(s) is required, the new bridge cost summary supplement should also be completed. This supplement will require 2 quotes for installation of prefab bridge structures and 1 quote for built-on-site bridges.
 - New bridge cost summary supplement. This supplement will require two (2) quotes for installation of prefab bridge structures and one (1) quote for built-on-site bridges.
 - Construction plans for bridges or other structures not stamped by a professional engineer must be reviewed by the DNR civil engineer.

Project Grant Awards

Upon approval of your project, you will receive an electronic copy of the signed contract from the Department outlining the approved project scope, project period and grant amount. The individual authorized by resolution should sign this contract and return it to the appropriate field CSS. The signed contract may be scanned and sent via e-mail or the hard copy may be mailed. A copy of the signed contract should also be retained in your project files.

Caution *Unless specified in the contract, costs incurred prior to the start date of the contract signed by the Department will not be eligible for reimbursement. [s. NR 50.05(13), Wis. Adm. Code.]*

Changes to the Project Contract - Amendments

Requests for changes to the project contract in either the scope of the work, project period or approved grant amount must be submitted in writing to the regional CSS before the project end date expires. Major changes in either the scope of the work or approved grant amount must be approved by the Snowmobile Recreation Council.

Documentation for amendment requests will vary. Requests for additional time must indicate why the project cannot be completed by the end date and be accompanied by a detailed status report.

Requests for the addition or deletion of scope items must justify the need for more or less scope and be accompanied by a revised cost estimate worksheet. Requests for changes in scope must be submitted and approved by the Department before the grantee can begin work on the items. Requests to amend project costs may be submitted when project activity costs are higher than estimated or when a work activity is expanded.

Note *No amendments will be approved for maintenance grant contracts, except in the event of approved trail re-routes.*

Bidding

For activities that encompass public construction, counties must comply with state bidding and contract requirements. Examples of public construction would be the construction of a large bridge structure on-site or the purchase and installation of a prefabricated bridge. Counties should check with their corporation counsel on current bidding thresholds and notice standards involving public construction activity. The Department has also prepared a plain-English guide for local governments receiving DNR grant funds; see [Procurement Guide for Local Governments](#)

Caution Do not award bids to contractors before you have a signed grant agreement from the Department for your project.

FINANCIAL ADMINISTRATION

Administrative Expense Eligibility

County administrative costs are not eligible to be claimed on snowmobile grants UNLESS they qualify as direct costs. There is no provision in the program to include general administration as an eligible expense.

Direct costs include:

- **Force account**—the performance of a development or maintenance project with the workforce and resources of the county, including personnel, services, equipment and materials.
- **Fringe benefits (associated with force account labor charges)**—the employers' contributions or expenses for social security, employee's life and health insurance plans, unemployment insurance coverage, worker's compensation insurance, pension retirement plans, etc. The fringe benefit rate is an eligible expense.

Indirect costs are not grant-eligible and include:

- Costs not directly assignable to a grant, program or project. Such costs are generally administrative in nature, are incurred for a common or joint purpose, or are not readily assignable to a project or program. Examples include: office heat, light, utilities, administrative salaries, secretarial services, postage, etc.

Examples of eligible and ineligible administrative costs	Status
One hour spent on the phone obtaining answers from a club secretary regarding the club's claim.	Eligible
One hour spent on the phone responding to tourist calls for trail information	Ineligible
Two hours spent inspecting trails documented to a grant maintenance code on a time sheet.	Eligible
A determination that 25 percent of annual time (2080 hours) is snowmobile related work resulting in 520 hours being charged to the snowmobile program.	Ineligible
Time and mileage spent attending snowmobile council meetings	Eligible
Time and mileage spent attending sport shows or tourism publicity functions.	Ineligible

Financial Administration During the Project (Grantee's Responsibilities)

The fiscal controls and accounting procedures used to record project costs and state grant receipts are based on generally accepted accounting standards and principles. You must:

- Establish a separate account to track project expenditures.
- Itemize all project expenditures in sufficient detail as to the exact nature of the expenditure and provide evidence of that expenditure.
- Maintain payroll vouchers for force account salaries and wages. All county employees working on a snowmobile project should fill out daily timesheets or "logbooks". All time associated with the project needs to be clearly documented.
- Maintain daily timesheets or "logbooks" of all snowmobile club members performing maintenance activities showing hours worked and a description of the activity. The Department establishes labor rates for non-grooming maintenance performed by snowmobile clubs or associations, i.e. volunteer labor.
- Cross-reference each expenditure with the supporting purchase order, contract, voucher, invoice, receipt, cash register slip, etc. These supporting documents should contain the signature of the individual authorized to approve such expenditures.
- Maintain daily records of county-owned or club owned equipment actually used on the project. These daily records must show the type of equipment used, actual hours of use and type of work for which the equipment was used. The time equipment while at the job site but not in use (idle time) is not eligible.
 - For equipment such as trailers, trucks, etc., allowable rates are established annually in the county's agreement on equipment rates with the Wisconsin Department of Transportation.
 - For grooming equipment, allowable rates are established by the Snowmobile Recreation Council. A schedule of these rates is available from your DNR CSS or the [Snowmobile Trail Aids](#) web site.
 - For equipment not included above, the actual rate should be computed. The rate should include hourly depreciation and hourly operational costs. Any generally accepted method of computing depreciation which reflects acquisition costs, useful life and usage factors is acceptable.
- Submit a certification that land control documents permitting access and use of private lands for snowmobiling are on the file for the entire length of the trail.

Claims for Reimbursement

Claims for payment will be on a reimbursement basis except for project advances. To be eligible for reimbursement, all costs must be incurred within:

- The project time period shown on the contract
- The scope of activity defined in the contract
- The grant amount shown in the contract

Claims must be submitted within six months of the project end date. [s. NR 50.09(5)(L), Wis. Adm. Code.]

SUPPLEMENTAL MAINTENANCE DOCUMENTATION

Required Documentation for All Claims except Supplemental Maintenance

For counties that do not request supplemental maintenance payments, the financial audit of claims will take place as a part of each county's year-end Single Audit. Counties not requesting supplemental maintenance payments are not required to submit financial documentation (invoices, canceled checks, equipment or labor records) with their payment claim. After the Single Audit is completed, the Department may perform additional financial audits of these claims to augment work done in the Single Audit.

1. Completed [Grant Payment Request \(Form 8700-001\)](#)
2. Completed [Grant Payment Worksheet \(Form 8700-002\)](#)

Additional documentation for a project that involves acquisition:

1. For short-term acquisition: county certification of easements held.
2. For fee simple acquisition: appraisal(s), options, closing statements and related information.

Additional documentation for bridge rehabilitation, trail rehabilitation and development:

1. Copies of contracts with the private sector or public nonprofit organizations. County may certify that maintenance contracts are on file rather than submitting individual contracts. If project activity requires public bidding, a copy of the bid tabulation and proof of bid publication must be submitted to receive reimbursement.

Contact your CSS with additional questions.

County Cost Records Available for Audit

Except where supplemental maintenance payments are requested, the Department will make payments to counties before a financial audit is performed. Each county will repay to the Department any costs later found unallowable as a result of financial audit.

In order to minimize the possibility of disallowed costs, counties should maintain a clear audit trail supporting the eligibility of all costs, including costs that the county has reimbursed to snowmobile clubs or associations.

For counties not claiming supplemental maintenance costs, the following financial documentation should be available at the county offices for financial audit:

Canceled checks that support the costs claimed. If the bank does not return canceled checks, a copy of the bank statement is acceptable. This extends to the canceled checks of snowmobile clubs or associations making purchases and being reimbursed by the county.

1. Vendor invoices, which support the eligibility of the costs, claimed. This extends to the original vendor invoices when snowmobile clubs or associations purchase materials and are then reimbursed by the county.
2. Machine usage records that substantiate the use of each equipment item for which costs were claimed. These records should be kept on a daily basis and show the hours, dates, and project function for which the equipment was used.
3. Labor records supporting the hours worked, dates and hourly rates of individuals working on trail maintenance activities.
4. Invoice for liability insurance. If such insurance is provided through a rider to the county's general policy, documentation of how the cost was equitably allocated to the snowmobile program should also be available.

Required Documentation For Supplemental Claims s. NR 50.09(4)(f), Wis. Adm. Code

For counties meeting the conditions and requesting supplemental maintenance payments beyond \$250 per mile, the reimbursement claim must be submitted by August 1. The claim supporting the supplemental maintenance request must contain full documentation (invoices, canceled checks, equipment or labor records) to support the costs claimed for the initial \$250 per mile payment as well as the supplemental maintenance request. Counties may choose to claim the initial \$250 per mile payment prior to requesting supplemental maintenance payments under the reduced documentation requirements of single audit. See [Supplemental Payment Guidelines CF-017](#) for detailed information on supplemental maintenance.

OTHER IMPORTANT TRAIL INFORMATION

Trail Signing

A separate publication, [Trail Signing Handbook CF-023](#) is available on the web site or from your field Community Services Specialist.

Roles of the Department and County in Snowmobile Trail Inspections

The Department's basic responsibilities in the snowmobile aids program are fiscal and environmental in nature. Your Community Services Specialist conducts trail inspections and program reviews to ensure that snowmobile funds are being properly used. In a similar manner, the Department monitors all pertinent state laws, codes, permits and approval procedures associated with trail development and maintenance activities. The Department can withhold funds because of poor trail signing and grooming, insufficient financial documentation, or failure of the county to follow required state laws and codes relating to the development or maintenance of snowmobile trails.