

Department of Community Development
211 Walnut St. • Neenah WI 54959
Phone 920-886-6125 • e-mail: chaese@ci.ncenah.wi.us
CHRIS A. HAESE
DIRECTOR OF COMMUNITY DEVELOPMENT AND ASSESSMENT

June 8, 2017

Mr. Kevin McKnight Wisconsin Department of Natural Resources 625 E. County Road Y, Suite 700 Oshkosh, WI 54901

Reference: Post Closure Modification Request – City of Neenah, Wisconsin; Shilobrits Cleaners, 1231 S. Commercial Street, Neenah, Wisconsin; BRRTS No. 0271228433

Dear Mr. McKnight:

On behalf of the City of Neenah, I am submitting for your review and consideration a post closure modification request for the former Shilobrits Cleaners Site located at 1231 S. Commercial Street, Neenah, Wisconsin. This request has been prompted by City of Neenah action requiring the removal of the blighted structures from the property and pending actions by the City to take ownership of the property. The Site has been assigned the Wisconsin Department of Natural Resources (WDNR) Bureau of Remediation and Redevelopment (BRRTS) No. of 02-71-228433. The purpose of this submittal is to obtain WDNR approval to replace existing structures that have served as a portion of the site cap with a new asphalt and/or concrete cap.

Background

Historic records indicate that environmental issues on the property were identified in 1997 when notification of possible contamination was provided to Mr. and Mrs. Shilobrit, the owners. The WDNR has worked with the owners on remediating the property since that time, and a conditional closure was awarded the site in late 2008. The owners have since passed away and the property has been unoccupied for many years. Maintenance of the property has been nonexistent and property taxes have not been paid on the property since 2008. No heirs to the estate of the Shilobrits have expressed any interest in taking ownership of the property. Furthermore; Winnebago County has refused to foreclose on the property due to the underlying environmental issues that remain. As a result, the property has rapidly deteriorated and has been deemed a threat to public health and safety by the Neenah Building Inspector. Raze orders have been issued and the property will likely be raised in mid-June 2017.

Proposed Post Closure Modifications

The City of Neenah has ordered the removal of the existing structures due to the risk they pose to public health and safety. Since the property has been orphaned, the City is proceeding with contracts to remove the two existing structures from the site. The detached garage will be removed and the condition of the existing concrete slab evaluated. If the integrity of the slab has been compromised, it will be removed and replaced with an asphalt pad to replace the existing cap. The primary structure will also be demolished. The existing basement and foundation walls will remain and will be backfilled with clay soil. The top six to twelve inches of the foundation walls will be removed to accommodate the placement of a new asphalt surface that will serve as a new cap. No soil disturbance is

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Dept. of Community Development

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anticipated as a result of this work. Should any unforeseen circumstances dictate the removal of soil, the material will be property landfilled at a licensed facility. Existing asphalt surfaces will remain. Should any damage occur to the existing asphalt that will compromise its functionality as a site cap, the damaged area will be repaired or replaced.

It is the intent of the City of Neenah to take ownership of the property pursuant to Wisconsin State Statute 75.17 and to maintain the site and site caps as directed by the WDNR. Additionally, a revised cap maintenance plan will be submitted to the WDNR following completion of the described work.

On behalf of the City of Neenah, I respectfully request written WDNR approval of the post-closure modification described above. Please do not hesitate to contact me with any questions or comments.

Sincerely,

Chris Haese

Director of Community Development

City of Neenah

1231 S. Commercial Street Current Property Boundary City of Neenah Community Development Figure 1 100 Feet

Figure 1

1231 S. Commercial Street Proposed Cap Modification City of Neenah Community Development Figure 2 100 Feet Proposed Cap Modification Current Boundary

Figure 2

State of Wisconsin Department of Natural Resources PO Box 7921, Madison WI 53707-7921 dnr.wi.gov

Technical Assistance, Environmental Liability Clarification or Post-Closure Modification Request

Form 4400-237 (R 9/15)

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Notice: Use this form to request a written response (on agency letterhead) from the Department of Natural Resources (DNR) regarding technical assistance, a post-closure change to a site, a specialized agreement or liability clarification for Property with known or suspected environmental contamination. A fee will be required as is authorized by s. 292.55, Wis. Stats., and NR 749, Wis. Adm. Code., unless noted in the instructions below. Personal information collected will be used for administrative purposes and may be provided to requesters to the extent required by Wisconsin's Open Records law [ss. 19.31 - 19.39, Wis. Stats.].

Definitions

- "Property"refers to the subject Property that is perceived to have been or has been impacted by the discharge of hazardous substances.
- "Liability Clarification" refers to a written determination by the Department provided in response to a request made on this form. The response clarifies whether a person is or may become liable for the environmental contamination of a Property, as provided in s. 292.55. Wis. Stats.
- "Technical Assistance" refers to the Department's assistance or comments on the planning and implementation of an environmental

investigation or environmental cleanup on a Property in response to a request made on this form as provided in s. 292.55, Wis. Stats.

"Post-closure modification" refers to changes to Property boundaries and/or continuing obligations for Properties or sites that received closure letters for which continuing obligations have been applied or where contamination remains. Many, but not all, of these sites are included on the GIS Registry layer of RR Sites Map to provide public notice of residual contamination and continuing obligations.

Select the Correct Form

This from should be used to request the following from the DNR:

- Technical Assistance
- Liability Clarification
- Post-Closure Modifications
- Specialized Agreements (tax cancellation, negotiated agreements, etc.)

Do notuse this form if one of the following applies:

- Request for an off-site liability exemption or clarification for Property that has been or is perceived to be contaminated by one
 or more hazardous substances that originated on another Property containing the source of the contamination. Use DNR's Off-Site
 Liability Exemption and Liability Clarification Application Form 4400-201.
- Submittal of an Environmental Assessment for the Lender Liability Exemption, s 292.21, Wis. Stats., if no response or review by DNR is requested. Use the Lender Liability Exemption Environmental Assessment Tracking Form 4400-196.
- Request for an exemption to develop on a historic fill site or licensed landfill. Use DNR's Form 4400-226 or 4400-226A.
- Request for closurefor Property where the investigation and cleanup actions are completed. Use DNR's Case Closure GIS Registry Form 4400-202.

All forms, publications and additional information are available on the internet at: dnr.wi.gov/topic/Brownfields/Pubs.html.

Instructions

- 1. Complete sections 1, 2, 6 and 7 for all requests. Be sure to provide adequate and complete information.
- 2. Select the type of assistance requested: Section 3 for technical assistance or post-closure modifications, Section 4for a written determination or clarification of environmental liabilities; or Section 5 for a specialized agreement.
- 3. Include the fee payment that is listed in Section 3, 4, or 5, unless you are a "Voluntary Party" enrolled in the Voluntary Party Liability Exemption Program **and**the questions in Section 2 direct otherwise. Information on to whom and where to send the fee is found in Section 8 of this form.
- 4. Send the completed request, supporting materials and the fee to the appropriate DNR regional office where the Property is located.

See the map on the last page of this form. A paper copy of the signed form and all reports and supporting materials shall be sent with an electronic copy of the form and supporting materials on a compact disk. For electronic document submittal requirements see: http://dnr.wi.gov/files/PDF/pubs/rr/RR690.pdf"

The time required for DNR's determination varies depending on the complexity of the site, and the clarity and completeness of the request and supporting documentation.

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Section 1. Contact and Reci	plent information		<u></u>				
Requester Information							
This is the person requesting tec specialized agreement and is ide	chnical assistance or a post-cleantified as the requester in Sec	osure ction	modification revie 7. DNR will addres	w, that his or her as its response let	liability be tter to this	e clarifi s perso	ied or a n.
Last Name	First	МІ	Organization/ Bus	siness Name			
Haese	Chris		City of Neenah				
Mailing Address			City			State	ZIP Code
211 Walnut Street			Neenah			WI	54956
Phone # (include area code)	Fax # (include area code)		Email				
(920) 886-6127	(920) 886-6129		chaese@ci.neer	nah.wi.us			
The requester listed above: (sele	ect all that apply)						
s currently the owner			Is considering selling the Property				
ls renting or leasing the Pr	operty	[x Is considering a	acquiring the Prop	perty		
Is a lender with a mortgage	ee interest in the Property						
X Other. Explain the status of	of the Property with respect to	the a	pplicant:				
The property is an "orphan	ed" property that is severel	v bli	ighted. The Neer	nah Building Ins	spector l	nas ord	ler its removal.
				9			122,025,123,000
Contact Information (to be contact Last Name	contacted with questions al	bout MI	this request) Organization/ Bus	cinose Namo	x Selec	t if san	ne as requester
Contact Last Name	rust	IVII	S212	silless Name			
Mailing Address			City of Neenah			State	ZIP Code
211 Walnut Street			Neenah			WI	54956
Phone # (include area code)	Fax # (include area code)		Email			771	1 34930
(920) 886-6127 (920) 886-6129			chaese@ci.neenah.wi.us				
(720) 000 0127	(720) 000-0127		chaese@er.neen	ian.wi.us			
Section 2. Property Information	on			بالتابات			
Property Name				F	FID No. (if	knowr	1)
Shilobrit's Cleaners			Ta				
			Parcel Identification Number				
02-71-228433			802-03037-00-00				
Street Address			City State ZIP Code				
1231 S. Commercial Street			Neenah			WI	54956
	nicipality where the Property is			Property is comp	oosed of: Multiple t	i and a significant	perty Size Acres
Winnebago	City O Town O Village of]	Neen	ıah	o Single tax O	parcels	0.7	.76
 Is a response needed by a spen plan accordingly. 	ecific date? (e.g., Property clo	sing o	date) Note: Most re	equests are comp	leted with	ıin 60 d	lays. Please
○ No ● Yes							
	by: <u>06/15/2017</u>						
Reason: Buildi	ng to be demolished.						

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2. Is the "Requester" enrolled as a Voluntary Party in the Voluntary Party Liability Exemption (VPLE) program?
No. Include the fee that is required for your request in Section 3, 4 or 5.
Yes. Do not include a separate fee. This request will be billed separately through the VPLE Program.
Fill out the information in Section 3, 4 or 5 which corresponds with the type of request: Section 3. Technical Assistance or Post-Closure Modifications; Section 4. Liability Clarification; or Section 5. Specialized Agreement.
Section 3. Request for Technical Assistance or Post-Closure Modification
Select the type of technical assistance requested: [Numbers in brackets are for Wi DNR Use]
No Further Action Letter (NFA) (Immediate Actions) - NR 708.09, [183] - Include a fee of \$350. Use for a written response to an immediate action after a discharge of a hazardous substance occurs. Generally, these are for a one-time spill event.
Review of Site Investigation Work Plan - NR 716.09, [135] - Include a fee of \$700.
Review of Site Investigation Report - NR 716.15, [137] - Include a fee of \$1050.
Approval of a Site-Specific Soil Cleanup Standard - NR 720.10 or 12, [67] - Include a fee of \$1050.
Review of a Remedial Action Options Report - NR 722,13, [143] - Include a fee of \$1050.
Review of a Remedial Action Design Report - NR 724.09, [148] - Include a fee of \$1050.
Review of a Remedial Action Documentation Report - NR 724.15, [152] - Include a fee of \$350
Review of a Long-term Monitoring Plan - NR 724.17, [25] - Include a fee of \$425.
Review of an Operation and Maintenance Plan - NR 724.13, [192] - Include a fee of \$425.
Other Technical Assistance - s. 292.55, Wis. Stats. [97] (For request to build on an abandoned landfill use Form 4400-226)
Schedule a Technical Assistance Meeting - Include a fee of \$700.
Hazardous Waste Determination - Include a fee of \$700.
Other Technical Assistance - Include a fee of \$700. Explain your request in an attachment.
Post-Closure Modifications - NR 727, [181]
Post-Closure Modifications: Modification to Property boundaries and/or continuing obligations of a closed site or Property; sites may be on the GIS Registry. This also includes removal of a site or Property from the GIS Registry. Include a fee of \$1050, and:
x Include a fee of \$300 for sites with residual soil contamination; and
Include a fee of \$350 for sites with residual groundwater contamination, monitoring wells or for vapor intrusion continuing obligations.
Attach a description of the changes you are proposing, and documentation as to why the changes are needed (if the change to a Property, site or continuing obligation will result in revised maps, maintenance plans or photographs, those documents may be submitted later in the approval process, on a case-by-case basis). Skip Sections 4 and 5 if the technical assistance you are requesting is listed above and complete Sections 6 and 7 of this form.

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Section 4. Request for Liability Clarification
Select the type of liability clarification requested. Use the available space given or attach information, explanations, or specific questions that you need answered in DNR's reply. Complete Sections 6 and 7 of this form. [Numbers in brackets are for DNR Use]
□ "Lender" liability exemption clarification - s. 292.21, Wis. Stats. [686]❖ Include a fee of \$700.
Provide the following documentation:
(1) ownership status of the real Property, and/or the personal Property and fixtures;
(2) an environmental assessment, in accordance with s. 292.21, Wis. Stats.;
(3) the date the environmental assessment was conducted by the lender;
(4) the date of the Property acquisition; for foreclosure actions, include a copy of the signed and dated court order confirming the sheriff's sale.
(5) documentation showing how the Property was acquired and the steps followed under the appropriate state statutes.
(6) a copy of the Property deed with the correct legal description; and,
(7) the Lender Liability Exemption Environmental Assessment Tracking Form (Form 4400-196).
(8) If no sampling was done, please provide reasoning as to why it was not conducted. Include this either in the accompanying environmental assessment or as an attachment to this form, and cite language in s. 292. 21(1)(c)2.,hi., Wis. Stats.:
h. The collection and analysis of representative samples of soil or other materials in the ground that are suspected of being contaminated based on observations made during a visual inspection of the real Property or based on aerial photographs, or other information available to the lender, including stained or discolored soil or other materials in the ground and including soil or materials in the ground in areas with dead or distressed vegetation. The collection and analysis shall identify contaminants in the soil or other materials in the ground and shall quantify concentrations.
i. The collection and analysis of representative samples of unknown wastes or potentially hazardous substances found on the real Property and the determination of concentrations of hazardous waste and hazardous substances found in tanks, drums or other containers or in piles or lagoons on the real Property.
Representative" liability exemption clarification (e.g. trustees, receivers, etc.) - s. 292.21, Wis. Stats. [686]
❖ Include a fee of \$700.
Provide the following documentation:
(1) ownership status of the Property;
(2) the date of Property acquisition by the representative;
(3) the means by which the Property was acquired;
(4) documentation that the representative has no beneficial interest in any entity that owns, possesses, or controls the Property;
(5) documentation that the representative has not caused any discharge of a hazardous substance on the Property; and
(6) a copy of the Property deed with the correct legal description.
Clarification of local governmental unit (LGU) liability exemption at sites with: (select all that apply)
hazardous substances spills - s. 292.11(9)(e), Wis. Stats. [649];
Perceived environmental contamination - [649];
hazardous waste - s. 292.24 (2), Wis. Stats. [649]; and/or
solid waste - s. 292.23 (2), Wis. Stats. [649].
Include a fee of \$700, a summary of the environmental liability clarification being requested, and the following:
clear supporting documentation showing the acquisition method used, and the steps followed under the appropriate state statute(s).
(2) current and proposed ownership status of the Property;
(3) date and means by which the Property was acquired by the LGU, where applicable;
(4) a map and the ¼, ¼ section location of the Property;
(5) summary of current uses of the Property;
(6) intended or potential use(s) of the Property;
(7) descriptions of other investigations that have taken place on the Property; and
(8) (for solid waste clarifications) a summary of the license history of the facility.

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Lea	ase liability clarification - s. 292.55, Wis. Stats. [646]
*	Include a fee of \$700 for a single Property, or \$1400 for multiple Properties and the information listed below:
(1)	a copy of the proposed lease;
(2)	the name of the current owner of the Property and the person who will lease the Property;
(3)	a description of the lease holder's association with any persons who have possession, control, or caused a discharge of a hazardous substance on the Property;
(4)	map(s) showing the Property location and any suspected or known sources of contamination detected on the Property;
(5)	a description of the intended use of the Property by the lease holder, with reference to the maps to indicate which areas will be used. Explain how the use will not interfere with any future investigation or cleanup at the Property; and
(6)	all reports or investigations (e.g. Phase I and Phase II Environmental Assessments and/or Site Investigation Reports conducted under s. NR 716, Wis. Adm. Code) that identify areas of the Property where a discharge has occurred.
Genera	al or other environmental liability clarification - s. 292.55, Wis. Stats. [682] - Explain your request below.
*	Include a fee of \$700 and an adequate summary of relevant environmental work to date.
□ No	Action Required (NAR) - NR 716.05, [682] Include a fee of \$700.
ass	e where an environmental discharge has or has not occurred, and applicant wants a DNR determination that no further essment or clean-up work is required. Usually this is requested after a Phase I and Phase II environmental assessment has en conducted; the assessment reports should be submitted with this form. This is not a closure letter.
Cla	rify the liability associated with a "closed" Property - s. 292.55, Wis. Stats. [682]
*	Include a fee of \$700.
	le a copy of any closure documents if a state agency other than DNR approved the closure.
e this sp	pace or attach additional sheets to provide necessary information, explanations or specific questions to be answered by the

Use th

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				A 1 1		
Section	on 5.	Request	tor a	Special	ized A	areement

Select the type of agreement needed. Include the appropriate draft agreements and supporting materials. Complete Sections 6 and 7 of this form. More information and model draft agreements are available at: dnr.wi.gov/topic/Brownfields/lgu.html#tabx4.
Tax cancellation agreement - s. 75.105(2)(d), Wis. Stats. [654]
❖ Include a fee of \$700, and the information listed below:
(1) Phase I and II Environmental Site Assessment Reports,(2) a copy of the Property deed with the correct legal description; and,(3) a draft 75.105 agreement based on the DNR's model (dnr.wi.gov/topic/brownfields/documents/mod75-105agrmt.pdf).
Agreement for assignment of tax foreclosure judgement - s.75.106, Wis. Stats. [666]
Include a fee of \$700, and the information listed below:
 (1) Phase I and II Environmental Site Assessment Reports, (2) a copy of the Property deed with the correct legal description; and, (3) a draft 75.105 agreement based on the DNR's model (dnr.wi.gov/topic/brownfields/documents/mod75-106agrmt.pdf).
Negotiated agreement - Enforceable contract for non-emergency remediation - s. 292.11(7)(d) and (e), Wis. Stats. [630]
Include a fee of \$1400, and the information listed below:
(1) a draft schedule for remediation; and,(2) the name, mailing address, phone and email for each party to the agreement.
Section 6. Other Information Submitted
Identify all materials that are included with this request.
Include one copy of any document from any state agency files that you want the Department to review as part of this request. The person submitting this request is responsible for contacting other state agencies to obtain appropriate reports or information.
Phase I Environmental Site Assessment Report - Date:
Phase II Environmental Site Assessment Report - Date:
Legal Description of Property (required for all liability requests and specialized agreements)
Map of the Property (required for all liability requests and specialized agreements)
Analytical results of the following sampled media: Select all that apply and include date of collection.
Analytical results of the following sampled media: Select all that apply and include date of collection. Groundwater Soil Sediment Other medium - Describe:
Groundwater Soil Sediment Other medium - Describe:
Groundwater Soil Sediment Other medium - Describe: Date of Collection:
Groundwater Soil Sediment Other medium - Describe: Date of Collection: A copy of the closure letter and submittal materials
Groundwater Soil Sediment Other medium - Describe: Date of Collection: A copy of the closure letter and submittal materials Draft tax cancellation agreement
Groundwater Soil Sediment Other medium - Describe: Date of Collection: A copy of the closure letter and submittal materials Draft tax cancellation agreement Draft agreement for assignment of tax foreclosure judgment
Groundwater Soil Sediment Other medium - Describe: Date of Collection: A copy of the closure letter and submittal materials Draft tax cancellation agreement Draft agreement for assignment of tax foreclosure judgment Other report(s) or information - Describe: Post Closure Modification Request Letter and attachments For Property with newly identified discharges of hazardous substances only: Has a notification of a discharge of a hazardous substance

Note: The Notification for Hazardous Substance Discharge (non-emergency) form is available at: dnr.wi.gov/files/PDF/forms/4400/4400-225.pdf.

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Section 7. Certification by the Person who completed this form	
I am the person submitting this request (requester)	
I prepared this request for:	
Requester Name	 .
I certify that I am familiar with the information submitted on this request, and true, accurate and complete to the best of my knowledge. I also certify I have this request.	
Signature	Date Signed /
Nequal Community Dev. Der	720-886. 6127 Telephone Number (include area code)

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Section 8. DNR Contacts and Addresses for Request Submittals

Send or deliver one paper copy and one electronic copy on a compact disk of the completed request, supporting materials, and fee to the region where the property is located to the address below. Contact a DNR regional brownfields specialistwith any questions about this form or a specific situation involving a contaminated property. For electronic document submittal requirements see: http://dnr.wi.gov/files/PDF/pubs/rr/RR690.pdf.

DNR NORTHERN REGION

Attn: RR Program Assistant Department of Natural Resources 223 E Steinfest Rd Antigo, WI 54409

DNR NORTHEAST REGION

Attn: RR Program Assistant Department of Natural Resources 2984 Shawano Avenue Green Bay WI 54313

DNR SOUTH CENTRAL REGION

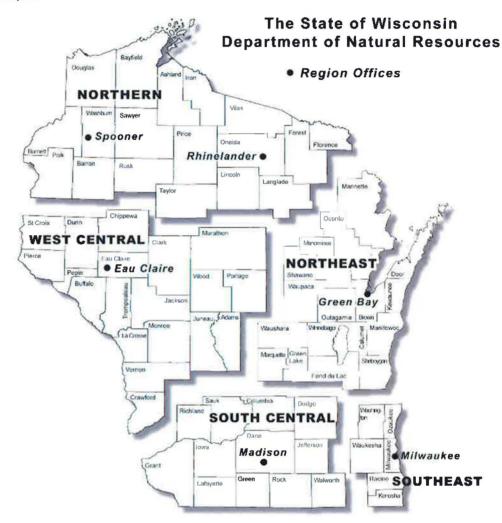
Attn: RR Program Assistant Department of Natural Resources 3911 Fish Hatchery Road Fitchburg WI 53711

DNR SOUTHEAST REGION

Attn: RR Program Assistant Department of Natural Resources 2300 North Martin Luther King Drive Milwaukee WI 53212

DNR WEST CENTRAL REGION

Attn: RR Program Assistant Department of Natural Resources 1300 Clairemont Ave. Eau Claire WI 54702



Note: These are the Remediation and Redevelopment Program's designated regions. Other DNR program regional boundaries may be different.

BRRTS Activity Code	BRRTS No. (if used)
Comments	
Date Additional Information R	lequested Date Requested for DNR Response Letter
on	•
	Date Additional Information R